

cial and Municipal Governments.

The SECRETARY, *reading*:

By Congressman Enverga (H. No. 3047), entitled:

An Act granting Filipino citizenship to Ramon P. Racelis.

The SPEAKER. To the Committee on Immigration and Naturalization.

The SECRETARY, *reading*:

By Congressman Enverga (H. No. 3048), entitled:

An Act providing for the establishment of a trade school in the Municipality of Candelaria, Province of Quezon, to be known as the Candelaria Trade School, and appropriating funds therefor.

The SPEAKER. To the Committee on Education.

The SECRETARY, *reading*:

By Congressman Crisologo (H. No. 3049), entitled:

An Act to provide allowances to barrio lieutenants in the amount of four hundred eighty pesos annually and to barrio councilors and secretaries in the amount of two hundred forty pesos annually and for other purposes.

The SPEAKER. To the Committee on Provincial and Municipal Governments.

The SECRETARY, *reading*:

By Congressmen Ocampo, Ferrer and Bagatsing (H. No. 3050), entitled:

An Act to amend Reorganization Plan No. 20-A relative to the Reorganization of the Department of Labor.

The SPEAKER. To the Committee on Reorganization.

The SECRETARY, *reading*:

By Congressmen Ocampo and Ferrer (H. No. 3051), entitled:

An Act defining the powers, functions and responsibilities of the Department of Labor and its instrumentalities in the formulation, promulgation and enforcement of rules, regulations and orders for the health and safety of persons employed in any place of employment, and for other purposes.

The SPEAKER. To the Committee on Labor and Industrial Relations.

The SECRETARY, *reading*:

By Congressman Trono (H. No. 3052), entitled:

An Act to ensure the safety and purity of foods, drugs, and cosmetics being made available to the public by creating the Food and Drug Administration which shall administer and enforce the laws pertaining thereto.

The SPEAKER. To the Committee on Health.

The SECRETARY, *reading*:

By Congressmen Cases, Raquiza and Crisologo (H. No. 3053), entitled:

An Act amending Republic Act Numbered Two Thousand six hundred fifty-five by inserting a new section between Sections three and four thereof to be known as Section 3-A. (Re assignment of BIR personnel to special duties.)

The SPEAKER. To the Committee on Ways and Means.

The SECRETARY, *reading*:

By Congressmen Ocampo, Ferrer, and Bagatsing (H. No. 3054), entitled:

An Act authorizing the Philippine Charity Sweepstakes Office to hold annually one special sweepstakes horse race for the benefit of a House of Safety.

The SPEAKER. To the Committee on Games and Amusements.

The SECRETARY, *reading*:

By Congressmen Cases and Raquiza (H. No. 3055), entitled:

An Act repealing Republic Act Numbered Thirty-one hundred and thirty-seven entitled "An Act creating an Embroidery and Apparel Control and Inspection Board covering control, issuance of entry permits, and inspection of conditionally tax-free raw material importations by local embroidery apparel manufacturers and the corresponding liquidation of re-exportations thereof as Philippine-made embroideries and apparels."

The SPEAKER. To the Committee on Foreign Trade and Tourism.

#### PUBLIC WORKS BILL

Mr. MONTANO. Mr. Speaker, I ask that we consider now the Public Works Bill, House Bill No. 2870.



The SPEAKER. Consideration of House Bill No. 2870 is now in order. With the permission of the House, the Secretary will read only the title of the bill, without prejudice to inserting in the Record the whole text thereof.

The SECRETARY, reading:

An Act appropriating funds for public works, synchronizing the same with previous public works appropriations.

(The following is the whole text of the bill.)

AN ACT APPROPRIATING FUNDS FOR PUBLIC WORKS, SYNCHRONIZING THE SAME WITH PREVIOUS PUBLIC WORKS APPROPRIATIONS.

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Capital Improvements from General Fund.—For the implementation of public works projects which are included in the 1962-1963 phase of a Long Range Program of Capital Improvements of the administration, the following sums or so much thereof as may be necessary are hereby appropriated out of the general funds in the National Treasury not otherwise appropriated subject to the provisions hereinafter set forth, for the purposes mentioned hereunder:

Title A—BUILDINGS

a. For the completion, construction, reconstruction, improvement, addition and/or alteration of national buildings including the purchase of necessary construction materials and supplies:

- 1. House of Representatives, Manila ... ₱ 625,000.00
- 2. Weather Station, Tuguegarao, Cagayan ..... 25,000.00
- 3. Surigao del Sur Constabulary Headquarters, Tandag ..... 100,000.00

Total for paragraph a ..... ₱ 750,000.00

a. For the construction, completion, improvement and repair of a nation-wide selection of public elementary school buildings, to augment deficiencies of appropriations for individual projects authorized under the various Public Works Acts and to provide appropriations for new projects in such localities which have received less than proportionate shares of appropriations in terms of needs, from said previous Public Works Acts, to be allocated by the Secretary of Public Works and Communications upon recommendation of the Secretary of Education ..... ₱ 3,000,000.00

c. For the prefabrication of schoolroom units for public elementary school buildings, including the purchase of necessary

construction materials and supplies, and the erection thereof: *Provided*, That the President of the Philippines may authorize the pre-cutting and crating of schoolroom units by contract thru public bid-dings with operators of private sawmills or lumber yards in any Congressional District of the Philippines, where the capacity of such sawmills or lumber yards is adequate to handle contracts amounting to not more than ₱20,000 at one time: *Provided, further*, That only unmanufactured articles, materials, or supplies of the growth or production of the Philippines and only such manufactured articles, materials and supplies as have been manufactured in the Philippines substantially from articles, materials or supplies of the growth, production or manufacture of the Philippines of proven quality shall be purchased: *Provided, finally*, That the school room units so produced shall be allocated strictly in accordance with and without exception to the proportion established in Republic Act numbered 836, as amended ..... ₱ 5,000,000.00

d. For the construction, reconstruction, repair and improvement of nationwide selected post-telegraph offices in cities and municipalities:

- 1. Naga City Post-Telegraph Building . ₱ 50,000.00
- 2. Roxas City Post-Telegraph Building . 50,000.00
- 3. Cavite City Post-Telegraph Building . 60,000.00
- 4. Cotabato City Post-Telegraph Building ..... 62,000.00
- 5. General Santos Post-Telegraph Building ..... 15,000.00
- 6. Iloilo City Post-Telegraph Building . 100,000.00
- 7. San Pablo City Post-Telegraph Building ..... 22,000.00
- 8. Iligan City Post-Telegraph Building 62,000.00
- 9. Ormoc City Post-Telegraph Building . 22,000.00
- 10. Maasin Post-Telegraph Building, Southern Leyte ..... 22,000.00
- 11. Calapan Post-Telegraph Building, Mindoro Oriental ..... 20,000.00
- 12. Ozamis City Post-Telegraph Building 62,000.00
- 13. Cagayan de Oro City Post-Telegraph Building ..... 70,000.00
- 14. Bacolod City Post-Telegraph Building 110,000.00
- 15. Silay City Post-Telegraph Building . 30,000.00
- 16. Dumaguete City Post-Telegraph Building ..... 62,000.00
- 17. Pasay City Post-Telegraph Building . 60,000.00
- 18. Quezon City Post-Telegraph Building 50,000.00
- 19. Calbayog City Post-Telegraph Building ..... 2,000.00
- 20. Gandara Post-Telegraph Building, Samar ..... 10,000.00
- 21. Basilan City Post-Telegraph Building 22,000.00
- 22. Zamboanga City Post-Telegraph Building ..... 120,000.00

Total for paragraph d ..... ₱ 1,083,000.00

e. For the maintenance and/or repair of



National Buildings, shrines and monuments, including the upkeep of the surrounding grounds and outside installations: *Provided*, That, so much as may be necessary but not more than P500,000 of this sum shall be made available for Malacañan buildings and the Mansion and Guest Houses in Baguio and P200,000 (P60,000 for the Senate and P140,000 for the House of Representatives) for buildings housing the Congress of the Philippines: *Provided, further*, That P1440 of this sum shall be made available for the salary of the caretaker of the Mabini Shrine who shall be the nearest surviving kin of Apolinario Mabini

P 1,750,000.00

Total for Buildings P11,583,000.00

Title B—HIGHWAYS

a. For the construction, reconstruction and/or improvement of main trunk roads and bridges including the purchase of necessary construction materials and supplies:

- 1. Davao-Surigao Road (Coastal Road) . P 200,000.00
- 2. Misamis Oriental-Agusan Road via Talisayan ..... 24,000.00
- 3. Sta. Cruz (Zambales)-Mangatarem (Pangasinan) Road ..... 600,000.00

Total for paragraph a P 824,000.00

b. For the survey, construction, reconstruction, and/or improvement of feeder and secondary roads including the purchase of necessary construction materials and supplies:

- 1. BATAAN
  - (a) Cupang-Maluya Road, Balanga . P 7,000.00
  - (b) Calaylayan Road, Balanga ... 6,000.00
- 2. BOHOL
  - (a) Provincial Roads in the Poblacion around Market, Schools and Hospitals ..... 5,000.00
- 3. BULACAN
  - (a) San Ildefonso-Malaya Settlement Road ..... 5,000.00
- 4. CAGAYAN
  - (a) Baculud-Iguig-San Jose Road . 5,000.00
  - (b) Aparri-Buguey Road via Padappa Road ..... 5,000.00
- 5. CAPIZ
  - (a) Dumarao-Sara Road ..... 10,000.00
- 6. CAVITE
  - (a) Zapote-Bacoor Road (Zapote Jet-Mabolo), Bacoor ..... 10,000.00

7. CEBU

- (a) Guinacot - Cabongahan - Badian Road, Danao City ..... 10,000.00
- (b) San Fernando - Pinamungahan Road (San Fernando Side) .... 3,500.00
- (c) Malbago-Tinaan-Atop-Atop Road (P) Madridejos ..... 7,000.00
- (d) Media Once-Mayuonan-Camp 7 Road, Toledo City ..... 5,000.00

8. ILOILO

- (a) Leon-Barasan - Tacuyong Sur Road ..... 5,000.00
- (b) Anuang-Sta. Barbara Road via Puyas ..... 4,000.00
- (c) Alileuman-Daratagan Road, Calinog ..... 10,000.00
- (d) Tampucao-Caninguan R o a d, Lambunao ..... 10,000.00
- (e) Banio Road from Poblacion to Barrio Ugasan, Barotac Viejo . 5,000.00

9. LA UNION

- (a) Sto. Tomas-Focac-San Julian Road ..... 10,000.00

10. NEGROS ORIENTAL

- (a) Luyong-Candigum Road, Siquijor Island ..... 5,000.00

11. PAMPANGA

- (a) San Vicente-Macabebe-Masantol-Sexmoan-Lubao Road ..... 10,000.00

12. RIZAL

- (a) Vergel Street Extension, Pasay City ..... 11,500.00

13. ROMBLON

- (a) Looc-Balatucan-Buenavista Road 5,000.00
- (b) Ferrol-Hinagoan-Binucot Road, Tablas Island ..... 5,000.00

14. SAMAR

- (a) Balugo-Tarangnan - Pagsanghan Road ..... 3,000.00
- (b) Oras-Catubig Road (To Hipapad only) ..... 8,000.00
- (c) Balangiga-Naga Road ..... 10,000.00

15. SURIGAO DEL SUR

- (a) Malipi-Soriano Road, Hinatuan 5,000.00

Total for paragraph b P 190,000.00

c. For the maintenance of existing feeder roads in provinces, cities and municipalities not otherwise maintained from shares, from the Highway Special Fund of the provinces, cities and municipalities; *Provided*, That the provinces, cities and municipalities shall contribute an amount not less than one-half of the total maintenance cost of said roads, *Provided, fur-*



ther. That no national aid for maintenance shall be released until the political entity concerned has included their counterpart fund mentioned above in appropriate budget for the purpose: *Provided, finally,* That the Department Head concerned shall promulgate the necessary rules and regulations to implement this section ..... P 1,500,000.00

Total for Highways ..... P 2,514,000.00

#### Title C—ARTESIAN WELLS AND SPRINGS

a. For the drilling, construction, rehabilitation and improvement of artesian wells and/or the development of springs for water supply including the purchase of necessary construction materials and supplies: *Provided,* That in localities where the drilling and construction of artesian wells is not feasible, the appropriation for artesian wells in this and previous Public Works Acts may be used for the development of small springs for water supply whenever feasible:

1. ABRA .....	P 38,100.00
2. AGUSAN .....	152,550.00
3. AKLAN .....	10,000.00
4. ALBAY .....	57,000.00
5. ANTIQUE .....	28,000.00
6. BATAAN .....	10,000.00
7. BATANES .....	10,000.00
8. BATANGAS .....	118,000.00
9. BOHOL .....	122,000.00
10. BUKIDNON .....	18,000.00
11. BULACAN .....	42,000.00
12. CAGAYAN .....	21,000.00
13. CAMARINES NORTE .....	24,350.00
14. CAMARINES SUR .....	55,000.00
15. CAPIZ .....	20,000.00
16. CATANDUANES .....	22,800.00
17. CAVITE .....	52,600.00
18. CEBU .....	87,800.00
19. COTABATO .....	185,300.00
20. DAVAO .....	61,200.00
21. ILOCOS NORTE .....	37,800.00
22. ILOCOS SUR .....	34,200.00
23. ILOILO .....	50,000.00
24. ISABELA .....	32,800.00
25. LAGUNA .....	27,400.00
26. LANA DEL NORTE .....	20,000.00
27. LANA DEL SUR .....	39,000.00
28. LA UNION .....	22,000.00
29. LEYTE .....	129,100.00
30. LEYTE DEL SUR .....	19,500.00
31. MARINDUQUE .....	17,800.00
32. MANSATE .....	22,800.00
33. MINDORO OCCIDENTAL .....	32,150.00
34. MINDORO ORIENTAL .....	35,000.00
35. MISAMIS OCCIDENTAL .....	31,600.00
36. MISAMIS ORIENTAL .....	22,000.00

37. MT. PROVINCE .....	55,700.00
38. NEGROS OCCIDENTAL .....	133,700.00
39. NEGROS ORIENTAL .....	22,800.00
40. NUEVA ECIJA .....	27,800.00
41. NUEVA VISCAYA .....	39,000.00
42. PALAWAN .....	17,000.00
43. PAMPANGA .....	192,000.00
44. PANGASINAN .....	50,000.00
45. QUEZON .....	63,900.00
46. RIZAL .....	20,000.00
47. ROMBLON .....	15,800.00
48. SAMAR .....	90,600.00
49. SORSOGON .....	44,200.00
50. SULU .....	15,000.00
51. SURIGAO DEL NORTE .....	16,500.00
52. SURIGAO DEL SUR .....	14,500.00
53. TARLAC .....	71,500.00
54. ZAMBALES .....	13,300.00
55. ZAMBOANGA DEL NORTE .....	31,900.00
56. ZAMBOANGA DEL SUR .....	73,050.00

Total for Artesian Wells ..... P 2,624,600.00

#### Title D—WATERWORKS

a. For the survey, construction, completion, reconstruction and extension of waterworks systems including the purchase of necessary construction materials and supplies:

1. ABRA	
1. San Juan WW .....	P 20,000.00
2. AGUSAN	
1. Jabonga WW .....	20,000.00
2. Bo. Colorado WW, Jabonga ...	10,000.00
3. Bo. Badiang WW, Jabonga ...	10,000.00
4. Bo. Tinigbasan WW, Tubay ...	10,000.00
5. Amontay WW, Nasipit .....	10,000.00
3. ALBAY	
1. Bo. Sta. Teresa WW, Malilipot	3,000.00
4. BATAAN	
1. Balanga WW .....	20,000.00
2. Mariveles WW .....	10,000.00
5. BATANES	
1. Bo. Imajbu WW .....	3,000.00
2. Basco WW .....	100,000.00
3. Mahatao WW .....	60,000.00
6. BOHOL	
1. Baclayon WW .....	20,000.00
7. BULACAN	
1. Sta. Maria WW .....	10,000.00
2. Valenzuela WW .....	200,000.00
8. CAMARINES SUR	
1. Ragay WW .....	20,000.00
2. Pasacao WW .....	10,000.00
3. Bo. Hamarawon WW, Minalabac	8,000.00



9.	CATANDUANES	20,000.00	25.	NUEVA VIZCAYA	
	1. Calolbon WW .....	60,000.00		1. Dupax WW .....	20,000.00
	2. Viga WW .....			2. Imugan WW, Sta. Fe .....	9,000.00
10.	CAVITE	50,000.00	26.	PALAWAN	
	1. Bacoor WW .....			1. Salvacion WW, Busuanga ....	5,000.00
11.	CEBU	10,000.00		2. Casian WW, Taytay .....	5,000.00
	1. Jakosalem (Opon) WW .....	2,000.00		3. El Nido WW .....	20,000.00
	2. Bulasa Spring Dev., Argao ...	2,000.00		4. Bo. Guadalupe WW, Coron ...	8,000.00
	3. Bo. Palameña WW, Oslob ....		27.	PAMPANGA	
12.	COTABATO			1. Masantol WW .....	76,000.00
	1. Cotabato WW .....	160,000.00	28.	QUEZON	
13.	DAVAO	20,000.00		1. Unisan WW .....	20,000.00
	1. Sta. Cruz WW .....	5,000.00		2. Lopez WW .....	20,000.00
	2. Bitong WW, Bansalan .....			3. Buenavista WW .....	70,000.00
14.	ILOCOS SUR	10,000.00		4. Bo. Buhan, Sumulong WW,	
	1. Narvacan WW .....	2,000.00		Calauag .....	10,000.00
	2. Bo. Abacan WW, Sigay .....		29.	SAMAR	
15.	ILOILO	3,000.00		1. S. Andres-Villareal-Talalor WW .	70,000.00
	1. Bo. Nagba WW, Tubongan ..		30.	SULU	
16.	LANAO DEL NORTE	18,000.00		1. Bankal WW .....	15,000.00
	1. Linamon WW .....			2. Sitangkai WW .....	29,000.00
17.	LANAO DEL SUR	20,000.00	31.	SURIGAO DEL SUR	
	1. Bo. Gadungan WW, Pualas ....			1. Bo. Aras-asan WW, Caguiat ..	39,000.00
18.	LEYTE DEL NORTE	70,000.00		2. Hinatuan WW .....	15,000.00
	1. Leyte WW .....	15,000.00	32.	ZAMBALES	
	2. Bo. Guindapawan WW, Carigara	20,000.00		1. Castillejos WW .....	50,000.00
	3. Almeria WW .....	55,000.00	33.	ZAMBOANGA DEL NORTE	
	4. Cabucgayan WW .....	10,000.00		1. Dapitan-Dipolog WW .....	100,000.00
	5. Bo. San Guillermo WW, Palom-		34.	ZAMBOANGA DEL SUR	
	pon .....			1. Margosatubig WW .....	20,000.00
19.	LEYTE DEL SUR	7,000.00		2. Molave WW .....	21,000.00
	1. San Isidro WW, Malitbog ...	45,000.00		3. Lapuyan WW .....	8,000.00
	2. Macrohon WW .....				
20.	MISAMIS OCCIDENTAL .....				
	1. Calamba WW .....	150,000.00			
	2. Bo. Bitibut WW, Sapang Dalaga	10,000.00			
21.	MISAMIS ORIENTAL	10,000.00			
	1. Bo. Butay WW, Guinsiliban ..				
22.	MT. PROVINCE				
	1. Tinglayan WW .....	3,000.00			
	2. Hunduan WW .....	3,000.00			
	3. Balenciagao WW, Balbalan ..	2,000.00			
	4. Suklap WW, Lubuagan .....	5,000.00			
	5. Pangtalan WW, Lubuagan ....	7,000.00			
	6. Ankiling WW, Sagada .....	2,000.00			
23.	NEGROS OCCIDENTAL	25,000.00			
	1. Bo. Dancalan WW, Ilog .....				
24.	NUEVA ECLJA	200,000.00			
	1. Guimba WW .....				

Total for Waterworks .. P 2,015,000.00

Title E—SHORE PROTECTION

a. For the survey, construction, completion, reconstruction and improvement of shore protection works, including the purchase of necessary construction materials and supplies:

1.	Atimonan Sea Wall, Quezon .....	P 15,000.00
2.	Basilan Sea Wall, Quezon .....	10,000.00
3.	Mauban Sea Wall, Quezon .....	15,000.00
4.	Sitio Camp Diike or Sea Wall, Quezon	10,000.00
5.	Unisan Sea Wall, Quezon .....	10,000.00

Total for Shore Protection . P 60,000.00

Title F—RIVER CONTROL

a. For the survey, construction, completion, reconstruction and improvement of



river conservation, flood control, drainage and reclamation works, including the purchase of necessary construction materials and supplies:

1. AGUSAN R.C., Agusan .....	P 500,000.00
2. Nancas R.C., Agusan .....	10,000.00
3. Carmen R.C., Carmen, Agusan .....	15,000.00
4. Albay Flood Control, Albay .....	70,000.00
5. San Miguel R.C., Bulacan .....	200,000.00
6. Salimbao Market Embankment, Muling, Cotabato .....	7,000.00
7. Davao R.C., Davao .....	855,000.00
8. Tagum R.C., Davao .....	400,000.00
9. Tigbauan R.C., Iloilo .....	80,000.00
10. Jalaud R.C., Tigbauan, Iloilo .....	65,000.00
11. Naguilian R.C., Dalipaoen, La Union ..	400,000.00
12. Iligan City R.C. ....	70,000.00
13. Guinarona R.C., Tolosa, Leyte .....	30,000.00
14. Cabatican Dredging, Bacolor, Pampanga .....	30,000.00
15. Tanay R.C., Rizal .....	20,000.00
16. Oquendo R.C., Calbayog City .....	45,000.00
17. Tago R.C., Surigao .....	50,000.00
18. Tumaga R.C., Zamboanga City .....	30,000.00
19. Margosatubig R.C., Zamboanga del Sur ..	50,000.00
<b>Total for River Control .....</b>	<b>P 2,927,800.00</b>

#### Title G—IRRIGATION

a. For the completion, construction, repair, improvement and extension of National Irrigation Projects, including the purchase of necessary materials and supplies:

1. Various National Irrigation Projects and Existing Systems .....	P 722,000.00
2. Abulug R.I.P., Cagayan and Mt. Province .....	960,000.00
3. Disalit Crk. I. P., Quezon .....	150,000.00
4. Malasila R.I.P., Cotabato .....	1,200,000.00
5. Siluay R.I.P., Cotabato .....	600,000.00
6. Marbel R.I.P., Cotabato .....	740,000.00
7. Lower Talavera R.I.P., Nueva Ecija ...	379,000.00
<b>Total for National Irrigation .....</b>	<b>P 4,751,000.00</b>

b. For the completion, construction, reconstruction, improvement and extension of communal irrigation projects, including the purchase of necessary construction materials and supplies:

1. Bued C.I.P., Rosario, La Union ....	P 100,000.00
2. Agucas C.I.P., Naguilian, La Union ..	100,000.00
3. Monsi-Mamating I.P., Naguilan, La Union .....	100,000.00
4. Caba I.P., La Union .....	50,000.00
5. Sta. Ana C.I.S., Gubat, Sorsogon ....	20,000.00
6. Tagdon C.I.S., Barcelona, Sorsogon ...	50,000.00
7. Layog, C.I.S., Barcelona, Sorsogon .	20,000.00

8. Buhang C.I.S., Bulusan, Sorsogon ..	30,000.00
<b>Total for Communal Irrigation . P</b>	<b>470,000.00</b>

c. For the construction, reconstruction and improvement of nationwide selected pump irrigation projects, including the purchase of necessary construction materials and supplies:

1. Taloao, Buenavista, Agusan .....	P 22,320.00
2. San Roque, Sto. Tomas, Batangas .	3,020.00
3. San Jose Norte, Mallig, Isabela ....	24,230.00
4. Niugan, Cabuyao, Laguna (Deep Well)	31,200.00
5. Ram-an, Baroy, Lanao .....	36,320.00
6. San Jose, Ormoc, Leyte .....	36,320.00
7. Umabay, Mobo, Masbate .....	58,970.00
8. Lumang Bayan I. Mamburao, Mindoro Occidental .....	45,510.00
9. Hda. Andoan, San Carlos, Negros Occidental .....	38,510.00
10. Tangob, Bacolod City .....	38,510.00
11. Manacsac, Guimba, Nueva Ecija ...	36,310.00
12. Sto. Rosario, Sta. Rosa, Nueva Ecija	26,500.00
13. Macabaclay, Bongabong, Nueva Ecija	31,200.00
14. Lugus, San Antonio, Nueva Ecija ...	38,510.00
15. San Antonio, Diffun, Nueva Viscaya	20,570.00
16. Candaba (L. Limjuco), Pampanga ...	20,570.00
17. San Lorenzo, Mexico, Pampanga ...	3,290.00
18. Salapangan, Candaba, Pampanga ...	20,570.00
19. Tagulod II, San Nicolas, San Luis, Pampanga .....	4,230.00
20. San Vicente, Arayat, Pampanga ....	3,220.00
21. Dao I., Sn. Vicente, Mexico, Pampanga .....	38,500.00
22. Lasip, Malasiqui, Pangasinan .....	7,050.00
23. Butao, Malasiqui, Pangasinan .....	4,230.00
24. Seselanguen II, Sual, Pangasinan ...	4,230.00
25. Magcupa, Catanauan, Quezon .....	4,230.00
26. San Juan, Binangonan, Rizal .....	4,230.00
27. Villa Alfonso, Cainta, Rizal .....	4,230.00
28. Sto. Niño, Gandara, Samar .....	7,050.00
29. Pawik, Magallanes, Sorsogon .....	7,050.00
30. Cawa, Madrid, Surigao .....	4,230.00
31. Apnit, Parang, Cantilan, Surigao ...	3,220.00
32. San Roque, La Paz, Tarlac .....	3,220.00
33. Baraka, Marin, Concepcion, Tarlac ...	58,970.00
34. Gaway, Maguisguis, Botolan, Zambales	5,240.00
35. Ipil, Zamboanga .....	4,230.00
<b>Total for PUMP IRRIGATION ... P</b>	<b>700,000.00</b>

**Total for IRRIGATION .....** P 5,921,000.00

#### Title H—AIRPORTS AND AIR NAVIGATION FACILITIES

a. For the survey, construction, improvement and/or reconstruction of airports, including the purchase of necessary construction materials and supplies:

1. Manila International Airport, Pasay City .....	P 1,054,000.00
2. New Roxas Airport, Roxas City ....	300,000.00



3. Tuguegarao Airport, Cagayan .....	85,000.00
4. Pagadian Airport, Zamboanga del Norte .....	140,000.00
5. Catarman Airport, Samar .....	115,000.00
6. Maria Cristina Airport, Lanao del Norte .....	255,000.00
7. Rural and other Airports .....	213,000.00
8. Itbayat Airport, Batanes .....	430,000.00
9. Misamis Airport, Ozamis City .....	100,000.00
10. Banawe Airport, Mt. Province .....	340,000.00
<b>Total for paragraph a .....</b>	<b>P 3,032,000.00</b>

b. For the operation, maintenance and repair of airports, buildings and outside installations, including the purchase of necessary materials and supplies ..... P 1,000,000.00

c. For the construction, improvement, alteration, relocation, modernization and establishment of air navigation facilities, including the purchase of necessary equipment, supplies and materials:

1. Manila International Airport, Pasay City .....	P 300,000.00
2. Mactan Airport, Cebu City .....	670,000.00
3. Other Airports .....	100,000.00
<b>Total for paragraph c .....</b>	<b>P 1,070,000.00</b>

d. For the maintenance, repair and operation of existing air navigation facilities, including the purchase of necessary materials and supplies ..... P 1,000,000.00

**Total for Airports and Air Navigation Facilities .....** P 6,102,000.00

**Title I—MISCELLANEOUS**

a. For the prosecution of necessary engineering, architectural, statistical and economic investigations, surveys, studies, planning, design and other procedures preliminary to actual construction of public works projects, including the hiring of consulting services, and payment of consequent personnel transportation and of wages of skilled, semi-skilled and unskilled laborers casually employed therefor; for the administrative operation of eight district irrigation offices and of strategic river control district offices, for water rights adjudication and hydrologic investigation, studies and surveys including field investigations and demolition of encroachments on navigable rivers, streams, coastal water, or waterways; for in-service training and participation in local or foreign technological conferences and seminars; for essential administrative services and for the prepara-

tion and binding of reports, technical data, technological materials and magazines and for photographic services; as may be authorized in writing by the Secretary of Public Works and Communications:

1. Bureau of Public Works .....	P 3,415,000.00
2. National Waterworks & Sewerage Authority .....	500,000.00
3. Civil Aeronautics Administration ...	400,000.00
4. Department of Public Works and Communications .....	500,000.00
<b>Total for Miscellaneous .....</b>	<b>P 4,815,000.00</b>
<b>Total for Section 1 .....</b>	<b>P38,661,500.00</b>

**SEC. 2. Short-term Rural Progress Projects Under the Socio-Economic Program.**—The following sums or so much thereof as may be necessary are hereby appropriated out of the General Funds in the National Treasury, not otherwise appropriated, subject to the provisions hereinafter set forth for the purposes mentioned hereunder, to implement short-term projects affecting rural progress geared to the socio-economic program of the Administration:—

(Insert list for Rural Progress Projects)

- A. List from the House of Representatives ..... P30,000,000.00
- B. List from the Senate ..... 30,000,000.00
- Total for Section 2 .....** P60,000,000.00

**SEC. 3. Public Works Projects to be Financed from Bond Issue.**—The following sums or so much thereof as may be necessary are hereby appropriated from the proceeds of bond issues and/or loans, which are hereby authorized, to implement public works projects which are included in the 1962-1963 phase of a Long Range Program of Capital Improvements of the Administration, subject to the provisions hereinafter set forth for the purposes mentioned hereunder:

**Title A—BUILDINGS**

- a. For the construction, improvement and completion of public buildings projects including the purchase of necessary construction materials and supplies:
- 1. Isolation Building, Bureau of Quarantine, MIA ..... P 100,000.00
  - 2. Grandstand, Central Elementary School Grounds, Odiongan, Romblon ..... 200,000.00
  - 3. Surigao del Sur Capitol Building, Tandag .....
  - 4. Mayors' League Building, Davao City ..... 200,000.00
  - 5. Food and Nutrition Research Center ..... 100,000.00
  - 6. Maternity and Children's Hospital .. 350,000.00
  - 7. Other public buildings to be constructed in appropriate sites for ..... 35,000.00



optimum governmental service to the community ..... 5,000,000.00

Total for Public Buildings .. P 5,985,000.00

Title B—HIGHWAYS

a. For the construction, reconstruction and/or improvement of main trunk roads and bridges including the purchase of necessary construction materials and supplies:

1. CAGAYAN

a. Magapit-Allacapan Road, including Magapit Bridge, Cagayan .. P 2,700,000.00

2. CAMARINES NORTE

a. Manila South Road Km. 263—Km. 267.67 Improvement ..... 120,000.00

3. LAGUNA

a. Pililla-Famy-Infanta Road (Rizal Bdry.-Famy-Quezon Bdry. Road) Improvement ..... 100,000.00

4. LANA DEL NORTE

a. Misamis Oriental-Lanao Road (Iligan-Cagayan de Oro Section) ..... 75,000.00

5. MISAMIS ORIENTAL

a. Misamis Oriental-Lanao Road (Cagayan de Oro Section) Improvement ..... 100,000.00

6. MOUNTAIN PROVINCE

a. Nueva Vizcaya-Mt. Province Road (Lamut-Banaue Section) Improvement ..... 200,000.00

7. NUEVA VIZCAYA

a. Nueva Vizcaya-Mt. Province Road (Bagabag-Lamut Section) Improvement ..... 100,000.00

8. QUEZON PROVINCE

a. Pililla-Famy-Infanta Road (Laguna Bdry.-Infanta Section) Improvement ..... 200,000.00

b. Manila South Road Km. 178.00-263.00 with exceptions Improvement ..... 200,000.00

9. RIZAL

a. Pililla-Famy-Infanta Road (Pililla-Laguna Bdry. Section) Improvement ..... 115,000.00

Total for paragraph a ..... P 3,910,000.00

b. For the survey, construction, reconstruction, and/or improvement of feeder and secondary roads including the pur-

chase of necessary construction materials and supplies:

1. ABRA

a. Pilar-Dalit Road ..... P 10,000.00  
 b. Bucay-Manabo Road ..... 10,000.00  
 c. Bucay - Sallapadan - Bucloc - Daguoman Road ..... 10,000.00  
 d. Pidigan-San Isidro-Pilar Road ..... 15,000.00

2. AGUSAN

a. Jabonga-Badian Road ..... 15,000.00  
 b. Tubay-La Fraternidad - Badian Road ..... 15,000.00  
 c. Esperanza - Remedios - Baking - King - Maasin Road ..... 10,000.00  
 d. Talacogon - Prosperidad - Jct. Davao - Agusan Road ..... 10,000.00  
 d. Talacogon - Prosperidad - Jct. Davao - Agusan Road ..... 10,000.00  
 e. Libertad - Ambago - Lumbucan Rd., Butuan City ..... 10,000.00  
 f. Butuan - Amparo - Tungao Road, Butuan City ..... 10,000.00

3. AKLAN

a. Malinao - Madalag Road ..... 10,000.00  
 b. Nabas - Buruanga Road ..... 10,000.00  
 c. Altavas - Jamindan (Capiz) Road ..... 10,000.00  
 d. Libacao - Ganzon (Capiz) Road ..... 15,000.00

4. ALBAY

a. Catmon - Taplacon - Canarom Road ..... 10,000.00  
 b. Manito - Cogon - Punta de Jesus Road ..... 15,000.00  
 c. Libon - Marocmoc - Pantao Road ..... 40,000.00  
 d. Guinobatan - Calaguimit Road, Guinobatan ..... 15,000.00  
 e. Banquerohan - Bariis - Esperanza Bdry. Road, Legaspi City .. 15,000.00

5. ANTIQUE

a. Sta. Ana - Esperanza - Salazar Road, Tibiao ..... 10,000.00  
 b. San Remigio - Bugo Road .... 10,000.00  
 c. Bunsold - Atiotis - Quezon Nagsubuan Road, Dao ..... 15,000.00

6. BATAAN

a. Mariveles National Road Jct. Paniguian (NASSCO) - Sisiman Road ..... 10,000.00  
 b. Cupang - Maluya Road, Balalanga ..... 5,000.00  
 c. Calaylayan Road, Balanga .... 10,000.00  
 d. Gabon - Sibul Spring Road, Abucay ..... 10,000.00

7. BATANES

a. San Vicente - Savidug - Chavayan Road (NaP) ..... 10,000.00



<b>8. BATANGAS</b>		c. Baculud (Iguig) - San Jose Road .....		10,000.00	
a.	Agoncillo - Bosoboso - Gulod Road .....	20,000.00	d.	Aparri - Buguey Road via Paddappa Road .....	5,000.00
b.	Dungahan (Lian) - Lucsuhin (Calatagan) Road .....	12,000.00	e.	Gattaran - Cumao Road .....	5,000.00
c.	Balayan - Balibago Road .....	12,000.00	f.	Allacapan - Lam Road .....	5,000.00
d.	Taysan - San Juan Road .....	20,000.00	g.	Lasam - San Lazaro - Gagubutan Road .....	10,000.00
e.	Sto. Niño - Tulos - Palahanan Road .....	12,000.00	h.	Allig - Centro - Allacapan Road .....	10,000.00
f.	Alalum (Sambat) - San Mariano Road .....	11,000.00	i.	Cagayan - Apayao Jct. - Gadu - Pangul - Solana Road .....	10,000.00
g.	Sambat - Balele - Boot (Tanauan) Road .....	20,000.00	<b>13. CAMARINES NORTE</b>		
h.	Poblacion (Tanauan) - Balocbaloc - Pantay - Ulango Road .....	12,000.00	a.	Capalonga - Calabasa Road ..	10,000.00
i.	San Pedro - San Isidro (Cambalao) - San Francisco - San Luis Road, Sto. Tomas .....	11,000.00	b.	MSR Jct. - Capalonga Road ..	20,000.00
j.	Jct. Lipa City - Tiaong (via Panta - San Jose) - Tipacon - Sto. Toribio - San Francisco Road, Lipa City .....	6,000.00	c.	San Vicente - Ilaya Norte - Tulay - na Lupa Road .....	15,000.00
<b>9. BOHOL</b>		<b>14. CAMARINES SUR</b>			
a.	Provincial Roads in the Poblacion around Market, Schools and Hospitals .....	5,000.00	a.	Sipocot - Lupi - Ragay Road ..	10,000.00
b.	Antequera - San Isidro - Catigbian Road .....	15,000.00	b.	Ragay - Del Gallego - Quezon Bdry. Road .....	10,000.00
c.	Baclayon - Corella via Pajahan Diversion Road .....	10,000.00	c.	Libmanan - Apad - Tinalmud Feeder Road, Libmanan .....	10,000.00
d.	Bo. Circumferential Road around Tagbilaran .....	20,000.00	d.	Goa - Tinambac Road, Tinambac .....	20,000.00
e.	Dimiao - Bilar) - Oac - Omhon Road .....	10,000.00	e.	Tinambac - Tambang Road, Tinambac .....	10,000.00
f.	Sevilla - Bilar Road .....	5,000.00	f.	Lagonoy - Caramoan Road ...	20,000.00
g.	Sinandigan (Ubay) - Benliw - Ondol - Mabini Road .....	10,000.00	g.	Pacol Nursery - San Isidro - Palestina Road .....	15,000.00
h.	Mahayag - Danao - Sta. Fe - Magtangtang Road .....	10,000.00	<b>15. CAPIZ</b>		
<b>10. BUKIDNON</b>		a.		Roxas City Boundary - Panitan Road .....	10,000.00
a.	Sayre Highway Jct. - Alanib - Talakag - Uguiaban Road (Basak - Cosina - Talakag) ....	30,000.00	b.	Quartero - Maindang Road ..	10,000.00
b.	Libona - Kiliog - Indang Road .....	10,000.00	c.	Mambusao - Jamindan Road ..	10,000.00
c.	Valencia - Maapag - Cahigan - Lumintao - Malaybalay Road ..	10,000.00	d.	Dao - Ilas Road .....	10,000.00
<b>11. BULACAN</b>		e.		Altavas - Jamindan - Tapas Road .....	20,000.00
a.	Malolos - Paombong - Hagonoy Road .....	20,000.00	f.	Mambusao - Dumalag Road ..	10,000.00
b.	Bulacan - Obando Road .....	30,000.00	<b>16. CATANDUANES</b>		
c.	Hagonoy - Calumpit Road .....	15,000.00	a.	Gigmoto - Tambognon Road ..	20,000.00
d.	Malolos - San Marcos - via Bulihan Road .....	10,000.00	b.	Pandan - Bagamanok Road ...	20,000.00
e.	San Jose (Sta. Maria) - Minuyan Norzagaray ) - Metropolitan Road Jct. ....	5,000.00	c.	Pagsangahan - Ritoma Road ..	17,000.00
<b>12. CAGAYAN</b>		<b>17. CAVITE</b>			
a.	Peñablanca - Quibal - San Jose Road .....	10,000.00	a.	Kaytitinga - Magallanes Road (NaP) .....	10,000.00
b.	Baggao - San Jose - Imurong Road .....	10,000.00	b.	Tanza-Santol Road, Tanza ..	10,000.00
<b>13. CAMARINES NORTE</b>		c.		Bacao Feeder Road - Noveleta - Gen. Trias Road (P) .....	10,000.00
a.	Capalonga - Calabasa Road ..	10,000.00	d.	Mapila - Cavite Road (N), Cavite City Channelization .....	15,000.00
b.	MSR Jct. - Capalonga Road ..	20,000.00	e.	Tagaytay City - Canlubang Road, Tagaytay City .....	20,000.00
c.	San Vicente - Ilaya Norte - Tulay - na Lupa Road .....	15,000.00	f.	City Street No. 1, Trece Martires City .....	20,000.00
<b>14. CAMARINES SUR</b>		<b>18. CEBU</b>			
a.	Sipocot - Lupi - Ragay Road ..	10,000.00	a.	Sogod - Borbon Road (NaP) ..	10,000.00
b.	Ragay - Del Gallego - Quezon Bdry. Road .....	10,000.00	b.	Borbon - Tabogon Road (NaP)	10,000.00
c.	Libmanan - Apad - Tinalmud Feeder Road, Libmanan .....	10,000.00	c.	Puerto Bello - Rizal - Adela Road, Tudela .....	10,000.00
d.	Goa - Tinambac Road, Tinambac .....	20,000.00			
e.	Tinambac - Tambang Road, Tinambac .....	10,000.00			
f.	Lagonoy - Caramoan Road ...	20,000.00			
g.	Pacol Nursery - San Isidro - Palestina Road .....	15,000.00			



d. Odlot - Salag Road, Bogo . . . .	10,000.00	22. ILOCOS SUR	
e. Guinacot - Cabungahan - Balingang Road, Danao City . . . .	10,000.00	a. Magsingal - Patong Road . . . . .	20,000.00
f. Guimbal - Dapdap Road . . . .	20,000.00	b. Naguilian - Caoayan - Vigan - Magsangalan - San Julian Road . . . . .	30,000.00
g. San Fernando - Pinamungahan Road (San Fernando Side) . .	30,000.00	c. Tagudin - Alilem - Sugpon Road . . . . .	30,000.00
h. Naga - Uling - Cantabaco Road . . . . .	10,000.00	d. Suyo - Sigay - Concepcion Road . . . . .	20,000.00
i. Gen. Luna Street (Carcar Wharf) Road . . . . .	10,000.00	23. ILOILO	
j. Sibunga - Dumanjug Road, (Sibonga Side) . . . . .	10,000.00	a. Tubungan - Igbaras Road (NaP) . . . . .	15,000.00
k. Moalboal - Argao Road (Moalboal Side) . . . . .	30,000.00	b. Buluangan - Camangahan Road, Guimbal . . . . .	10,000.00
l. Aloguinsan - Giloitog Road . . . . .	10,000.00	c. Oton - San Miguel Road . . . . .	10,000.00
m. Pinamungaahn - San Fernando Road (Pinamungahan Side) . .	25,000.00	d. Miagao - Cadoldolan (Cabatuan) via San Jose Road . . . . .	10,000.00
n. Poblacion - Katanghas - Pawa Road, Dumanjug . . . . .	5,000.00	e. Lopez Vito - Montinola Road San Joaquin . . . . .	5,000.00
o. Ronda - Salay - Malay Road, Ronda . . . . .	10,000.00	f. Leganes - Lapayong - Cabugao Road . . . . .	10,000.00
p. Balamban - Talamban Road (NaP) (Balamban Side) . . . . .	15,000.00	g. Alibjon (Jordan) - Millan - Sebaste Road . . . . .	10,000.00
q. Tabuelan - San Remegio Road (NaP) . . . . .	15,000.00	h. Salvacion - Cabalagnan - Alegria Road . . . . .	15,000.00
r. Argao - Moalboal Road (Argao Side) . . . . .	40,000.00	i. Paus - Sebaste - Butcanaway Road, Guimbaras . . . . .	10,000.00
19. COTABATO		j. Jordan - Igdarapdap - Butcanaway Road . . . . .	10,000.00
a. Nuro - Mati - Lebak Road . . . . .	25,000.00	k. Janiuay - Duenas via Tuia Road . . . . .	10,000.00
b. Paidu - Pulangi - Reina Regente - Barurao Road . . . . .	20,000.00	l. Danao - Tampal Road, Janiuay m. León - Barasan - Tacuyong . . . . .	10,000.00
c. Kiamba - Gen. Santos Road . . . . .	20,000.00	n. Leon - Umabong Road . . . . .	10,000.00
d. Polo Point - Milbuk - Maitum - Kiamba Road . . . . .	15,000.00	o. Anonang - Sta. Barbara Road via Puyas . . . . .	10,000.00
e. Parang - Barera - Buldon Road . . . . .	20,000.00	p. Lublub - Salud Road, Dumangas	10,000.00
f. Paco Jct. with Cotabato - Davao Road) - Magpit - Arakan Plain Road . . . . .	25,000.00	q. Alibunan - Daratagan Road, Calinog . . . . .	10,000.00
g. Salimba - Manuangan (Jct. with Cotabato - Lanao Road) . . . . .	15,000.00	r. Tampucao - Caninguan Road, Lambunao . . . . .	10,000.00
h. Langkong - Barira Road . . . . .	15,000.00	s. Pototan - Jamabalud - Lucena Road . . . . .	10,000.00
i. Bubong - Tamontaka - Dulangan Datusung Road, Cotabato City . . . . .	10,000.00	t. Barotac Nuevo - Talisay - Lanas Road . . . . .	10,000.00
20. DAVAO		u. Banate - G a r r i t a - Dawatan Road Jct, via San Rafael Road . . . . .	10,000.00
a. Compostela - Cateel Road, Compostela . . . . .	20,000.00	v. Dueñas - Maribuyong Road . . . . .	10,000.00
b. Kanatan - New Corella Road, Asuncion . . . . .	10,000.00	w. San Enrique - Garrita Road, Passi . . . . .	10,000.00
c. Sinawilan - Malanac - Sulop Road . . . . .	20,000.00	x. Sara - Sinatra - Agsinapot Road, Sara . . . . .	10,000.00
d. Davao - National Agricultural School Road, Monkayo . . . . .	20,000.00	y. Lemery - Milan - Alagingay Road . . . . .	10,000.00
e. Peñaflorida - Tabaobo Road, Samal Island . . . . .	10,000.00	z. Molo - Arevalo Boulevard . . . . .	15,000.00
f. Saug - Kapalong Road, Kapalong . . . . .	20,000.00	24. ISABELA	
g. Pamitasan - Maco Road . . . . .	20,000.00	a. Tumawini - Magsaysay - Sto. Tomas Road . . . . .	30,000.00
h. La Fortuna - Mesaoy - New Corella Road, Tagum . . . . .	20,000.00	25. LA UNION	
21. ILOCOS NORTE		a. Sudipen - Alilem Road . . . . .	20,000.00
a. Piddig - Lamin Road (P) . . . . .	50,000.00	b. San Gabriel - Santol Road . . . . .	20,000.00
b. Dingras - Padong Road . . . . .	50,000.00	26. LAGUNA	
		a. Bay - Masaya - Batangas Bdry. Road . . . . .	20,000.00



	b. Laguna Bay Shore Highway (San Pedro to Calamba) .....	30,000.00		a. Mansalay - Bulalacao - San Jose Road (N) .....	10,000.00
	c. Nagcarlan - Dolores Road (Laguna - Quezon Bdry.), Nagcarlan .....	30,000.00		b. National Road Junction (Tindungan) - Guimbonan - Maragoc Road, Pinamalayan .....	29,000.00
27.	<b>LANAO DEL NORTE</b>		36.	<b>MISAMIS OCCIDENTAL</b>	
	a. Tubod - Ganassi Road .....	25,000.00		a. Calamba - Siloy Road .....	10,000.00
	b. Kolambugan - Banasilan - Manai Road .....	20,000.00		b. Clarin - Buena Voluntad - Debuloc - Cebulin Road, Plaridel .....	20,000.00
	c. Cabili Avenue, Iligan City ....	15,000.00		c. Tudela - Balon - Sinuza - Labangbalo Road .....	20,000.00
				d. Bagacay - Gala Road, Ozamis City .....	25,000.00
28.	<b>LANAO DEL SUR</b>		37.	<b>MISAMIS ORIENTAL</b>	
	a. Malabang - Kolambug - Lumabatan Road (P) .....	60,000.00		a. Initao - Lourdes Road .....	20,000.00
29.	<b>LEYTE</b>			b. Laguindingan - Lourdes Road .	20,000.00
	a. Palompon - Villaba - San Isidro - Calubian Road .....	30,000.00		c. Linugos - Diwata Road .....	20,000.00
	b. Isabel - Palompon Road .....	20,000.00		d. Jasaan - Claveria Road ....	10,000.00
	c. Albuera - Burauen Road .....	30,000.00		e. El Salvador - Kalabaylabay - Lourdes Road .....	15,000.00
	d. Abuyog - Silago Bdry. via San Roque Road .....	20,000.00		f. Sagay - Mahinog Road, Camiguin Island .....	10,000.00
	e. Capocan (Pinamopao) - Talisiran - Culasi Road .....	20,000.00		g. Lacas - Herosan - Itum - Panghinawan (Catarom) Road, Camiguin Island .....	10,000.00
	f. Burauen - Albuera Road (Burauen Side) .....	10,000.00		h. Yacapin Street, Extension to new Market, Cagayan de Oro ....	20,000.00
	g. Maripipi Circumferential Road, Biliran Island .....	15,000.00		i. Gingoog - Claveria Road, Gingoog City .....	5,000.00
	h. Tigbao - Sta. Fe Road, Tacloban City .....	30,000.00		j. Anakan - Minbalagan Road, Gingoog City .....	15,000.00
30.	<b>LEYTE DEL SUR</b>		38.	<b>MT. PROVINCE</b>	
	a. Hinunangan - Sogod Road ...	50,000.00		a. Luna - Kabugao Road via Tawit, Apayao .....	40,000.00
31.	<b>MANILA</b>			b. Bolanao - Natonin Road .....	20,000.00
	a. Gov. Forbes (N) from Lealtad to Sta. Mesa Rotonda .....	5,000.00		c. Daclan - Adaway - Kabayan Road, Benguet .....	15,000.00
	b. Maria Clara Street, from Andaluia to City Limit .....	90,000.00		d. Mt. Data - Banawe Road ....	40,000.00
32.	<b>MARINDUQUE</b>			e. Balacbac - Kibungan Road, Benguet .....	10,000.00
	a. Banto - Pili - Sayao Road, Mopog .....	25,000.00		f. Loo - Buguias Road, Benguet .	10,000.00
	b. Buenavista - Libas - Yook Road, Buenavista .....	25,000.00		g. Bakun - Ampusungan - Gold Star - Senipsip Road, Benguet	10,000.00
33.	<b>MASBATE</b>			h. Luchan - Teachers' Camp Road, Baguio City .....	15,000.00
	a. Asid - Jamoraon - Tigbao - Malbug Road .....	60,000.00	39.	<b>NEGROS OCCIDENTAL</b>	
34.	<b>MINDORO OCCIDENTAL</b>			a. San Carlos - Quezon Road ...	15,000.00
	a. Abra de Ilog - Puerto Galera Road .....	60,000.00		b. Nueva Estrella - Jct. Toboso Deviation Road .....	10,000.00
35.	<b>MINDORO ORIENTAL</b>			c. Toboso - Stop - Bugang - Minapasok Road .....	10,000.00
				d. Fabrica - Tadlong - Camp - Kimogodan Road .....	10,000.00
				e. New Sagay Road .....	10,000.00
				f. Talogtog - Cansilayan Road .	10,000.00
				g. Murcia - Pandanon San Carlos Road .....	20,000.00



h.	Jct. Sta. Cruz - Murcia Road and Jct. Granada - Bacolod Road .....	10,000.00	43. PALAWAN	a.	Puerto Princesa South Road Junction - Quezon Road .....	5,000.00
i.	Bago - Bagroy Road .....	10,000.00		b.	Taytay - Pancol - Cotabang - Luminangcong Road .....	10,000.00
j.	Mailum - Sitio Lunao, Bago Road .....	10,000.00		c.	Jct. Calawit - Chey - Docalaohao Road .....	10,000.00
k.	Kabankalan-Nonas-Bais Road ...	10,000.00		d.	Caramay (Roxas) - Barton Carurary Road .....	10,000.00
l.	Libas (Magallon) - Baloc - Guihulngan (Negros Or.) Road	10,000.00		e.	Irawan - Napsan Road, Puerto Princesa .....	10,000.00
m.	Cauayan - Camindangan Road ..	10,000.00				
n.	Tabutappi - Tabugon Road ...	10,000.00		44. PANGASINAN		
o.	San Carlos - Quezon Road, San Carlos City .....	30,000.00		a.	Alaminos - Agno Road .....	10,000.00
p.	Silay - E. Lopez - Nacayao Road, Silay City .....	15,000.00		b.	Bahi - Bolinao Road .....	15,000.00
				c.	Paitan - Talahib (Sual) - Dasol Road .....	5,000.00
40. NEGROS ORIENTAL				d.	Mabini - Bani Road .....	5,000.00
a.	Bais - Kabankalan Road (N) ...	10,000.00		e.	Lingayen - Domalandan - Balangbong - Malinpec - Estanza - Sabongan Road .....	10,000.00
b.	Hilaitan - Budlasan Road .....	10,000.00		f.	Poblacion - Baybay Barrio Road ..	5,000.00
c.	Tayasan - Tambulan Road .....	15,000.00		g.	Mabini - Dasol Road via Bacuit ..	5,000.00
d.	Guihulngan - Baloc Road .....	15,000.00		h.	Tiep - Macabit Norte Road, Bani .....	10,000.00
e.	Inalad - Malabuhan - Agbagacay - Bonbonon - Lutuban Road, Siaton .....	20,000.00		i.	San Carlos - Aguilar Road .....	5,000.00
f.	Sta. Catalina - Narra Project Road .....	10,000.00		j.	Mangatarem - Urbiztondo - San Carlos Road .....	15,000.00
g.	Maayong Tubig - Malunkay Feeder Road, Dauin .....	10,000.00		k.	Urbiztondo - San Carlos - Malasiqui Road via (Pasibi - Bautista - Obong - Quesada). Urbiztondo .....	5,000.00
h.	Bonawon - Cutipon Feeder Road, Siaton .....	10,000.00		l.	Caturay - Borongan Road and Bridges, Mangatarem .....	5,000.00
i.	San Juan - San Antonio - Candigum Road (NaP), Siquijor Island .....	15,000.00		m.	Panoypoy - Palisoc - Cava to Provincial Road, San Carlos ..	5,000.00
j.	Basac - Candigum - Po-o-Lazi Road, Siquijor Island .....	10,000.00		n.	Maronong - Payas - Cablong - Carusucan Barrio Road, Sta. Barbara .....	10,000.00
k.	Luyang - Candigum Road, Siquijor Island .....	5,000.00		o.	Bayambang - Maliwer - Real - Galarin Road .....	10,000.00
				p.	San Fabian - Sison Road (Mabilao - Immalog - Amagbagan) ..	10,000.00
41. NUEVA ECIJA				q.	Binalonan - Nagosing - Malabago Barrio Road .....	10,000.00
a.	Malining (Cuayapo) - Paitan - Baloy - Talugtug Road .....	15,000.00		r.	Villasis - Malasiqui Road .....	20,000.00
b.	San Antonio - Concepcion Road via Panambaran .....	15,000.00		s.	Binalonan - Manaoag Road ...	20,000.00
c.	Alalay - Lupao Road .....	10,000.00		t.	Villasis - Asingan Road .....	5,000.00
d.	Cuyapo - San Manuel - Tarlac Bdry. Road .....	10,000.00		u.	Alcala - Tarlac Bdry. - Moncada Road .....	10,000.00
e.	Papaya - Laur Road via Bilis ..	15,000.00		v.	San Quintin - Sta. Maria Road	10,000.00
f.	Sta. Rosa (Army Camp) - Laur Road via Liwayway and Bangad.	10,000.00		w.	Balungao - Sta. Maria Road via Fugaro, San Raymundo, San Joaquin, and Amanhagan ....	10,000.00
g.	Baluarte - Kinamatayang Kabayo Road, Gapan .....	10,000.00		x.	Umingan - Guimba (NE) Bdry. Road .....	20,000.00
h.	Laur - Santos - Vega Grande - Rizal - San Jose Road .....	10,000.00		y.	Bantog - Baracbac Road, Umingan .....	10,000.00
i.	Kalidkid - Ceste - Bakod - Bayan Road, Cabanatuan City .....	15,000.00		z.	Dagupan City Beach Road, Dagupan City .....	5,000.00
				aa.	Manguin - Tebang Road, Dagupan City .....	10,000.00
42. NUEVA VIZCAYA						
a.	Cordon - Diffun - Maddela Road .....	15,000.00				
b.	Dupax - Kasibu - Maddela Road ..	20,000.00				
c.	Bagabag - Diffun Road .....	15,000.00				



45. QUEZON

a. Dolores (Quezon) - Nagcarlan Road .....	10,000.00
b. Pulillo - Burdeos Road .....	10,000.00
c. Mauban - Tignoang (Enfanta) Road .....	25,000.00
d. Lopez - Lalaguna - Buenavista Road .....	10,000.00
e. Talaba - Summit Unisan Road .....	15,000.00
f. Jct. MSR - Hondagua Port Road, Lopez .....	15,000.00
g. Lopez - Catanauan Road .....	15,000.00
h. Baler - Dipaculao Road, Aurora .....	10,000.00
i. Dingalan - Umirang Road, Aurora .....	15,000.00
j. Dilasag - Mangitahan - Casiguran Road, Aurora .....	10,000.00
k. Lucena - Dalahican Road, Lucena City .....	15,000.00

46. RIZAL

a. Manila - Makati - Port Wm. McKinley Road (N) .....	15,000.00
b. Samson - Sangandaan Road (N) .....	10,000.00
c. Taguig - Muntinglupa Provincial Road .....	10,000.00
d. Ibayo (Parañaque - Sukat (Muntinglupa) Road (NaP) ..	15,000.00
e. Concepcion - Potrero Road ...	10,000.00
f. Marikina - Mayamot - Antipolo Road .....	15,000.00
g. Cainta - Kaytikling Road .....	5,000.00
h. Pilapila - Ithan - Pipindan Road, Binangonan .....	10,000.00
i. Marikina - San Mateo - Montalban Road .....	20,000.00
j. Vergel Street Extension, Pasay City .....	25,000.00
k. Aurora Boulevard, Quezon City .....	60,000.00

47. ROMBLON

a. Romblon - Cogon - Sablayan - Agnapa Road (N) .....	5,000.00
b. Magdiwang - España (Shunt) Road .....	10,000.00
c. Taguilos - Lumbang - Marigondong Road .....	10,000.00
d. Sta. Fe - Cotolog - Guinbirayan Road, Tablas Island .....	10,000.00
e. Looc - Balatucan - Buenavista Road .....	5,000.00
f. Ferrol - Hinagoan - Binucot Road, Tabla Island .....	5,000.00
g. Odiangan - Cabaong - Dapawan - Concepcion Road .....	5,000.00

48. SAMAR

a. Catubig - Hipapad Road via Las Navas .....	20,000.00
b. Basey - Balangiga Road .....	30,000.00
c. Palapag - Matambong - Nagbobtac - Gamay Road .....	20,000.00
d. Gandara - Matuguinao - Catubig	

Road .....	30,000.00
e. Balugo - Tarangnan - Pagsanghan Road .....	10,000.00
f. Oras - Catubig Road (To Hipapad only) .....	20,000.00
g. Balangiga - Naga Road .....	20,000.00
h. Malajog - Bantuan - Gaglanipao Road, Calbayog City .....	25,000.00

49. SORSOGON

a. Gubat - Barcelona - Bulusan Road .....	25,000.00
b. Buenavista (Irosin) - Togas - Gabao Road .....	15,000.00
c. Potiao - Pilar Road, Pilar ...	10,000.00
d. Macalaya - Gumadcad Road, Castilla .....	10,000.00

50. SULU

a. Bakong - Tongusong Road ...	5,000.00
b. Seit - Kansipat - Bual - Tandubatu Road .....	10,000.00
c. Jolo - Kagay Road, Indanan District .....	10,000.00
d. Karungdong - Pitogo - Sucuban - Lubang Road, Luuk District .....	15,000.00

51. SURIGAO DEL NORTE

a. Mainit - Matin-ao-Masgad Road .....	20,000.00
b. Dapa - Caridad - Pilar Road ..	15,000.00

52. SURIGAO DEL SUR

a. Surigao - Davao Coastal Road	
(1) Tandag - Lianga Section ..	20,000.00
(2) Hinatuan - Bislig Section ..	20,000.00
(3) Mangagoy - Bislig Road ...	10,000.00
b. Tago - Gamat - San Miguel Road .....	15,000.00
c. Malixi - Soriano Road, Hinatuan .....	5,000.00

53. TARLAC

a. Ramos - Anao Road via Sta. Ines .....	10,000.00
b. Matayuncab - Cardona (Gerona) Road .....	10,000.00
c. Mayantoc - San Bartolome - Bigbiga Road .....	10,000.00
d. Marawi - Sinilian - Bilad Road, Camiling .....	15,000.00
e. Victoria - Pura Road .....	20,000.00
f. Tarlac - Victoria Road .....	10,000.00
g. Concepcion - La Paz Road ...	5,000.00
h. Laucamulong - Villa Aglipay - Iba - Sula - Burgos Road ...	10,000.00

54. ZAMBALES

a. Poonbato - Villar - Paupud	
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	(Botolan) - Sta. Fe - San Marcelino Road .....	30,000.00
b.	Guisguis Road, Sta. Cruz .....	10,000.00
c.	Lagunao - Cauyan - Salaza Road, Palaiig .....	10,000.00
55.	<b>ZAMBOANGA DEL NORTE</b>	
a.	Piñan - Salvacion - Sibulan - Sinaging Road .....	15,000.00
b.	Patungan - Marapong - Sibutad - Libay - Canin Road .....	10,000.00
c.	Liloy - Labason Road .....	15,000.00
d.	Dapdap - Sionib - Dilawa Road .....	5,000.00
e.	Labason - Kalawit - Titay Road .....	5,000.00
56.	<b>ZAMBOANGA DEL SUR</b>	
a.	Dinas - Legarda - Margosatubig Road .....	25,000.00
b.	Zamboanga City - Pasonanca - Lunsuran - Putik Loop Road, Zamboanga City .....	25,000.00
57.	Other feeder and secondary roads which will be found to promote and accelerate the agricultural, industrial and economic development of the country .....	20,000,000.00
	Total for paragraph b .....	<u>P25,157,000.00</u>
	Total for Highways .....	<u><u>P29,067,000.00</u></u>

#### Title C—ARTESIAN WELLS AND SPRINGS

a. For the drilling, construction, rehabilitation and improvement of artesian wells and/or the development of springs for water supply including the purchase of necessary construction materials and supplies: *Provided, That in localities where the drilling and construction of artesian wells is not feasible, the appropriation for artesian wells in this and previous Public Works Acts may be used for the development of small springs for water supply whenever feasible:*

1.	Agusan .....	P 20,000.00
2.	Aklan .....	10,000.00
3.	Albay .....	30,000.00
4.	Batangas .....	100,000.00
5.	Bohol .....	60,000.00
6.	Bulacan .....	110,000.00
7.	Cagayan .....	30,000.00
8.	Camarines Norte .....	10,000.00
9.	Camarines Sur .....	90,000.00
10.	Capiz .....	30,000.00
11.	Catanduanes .....	10,000.00
12.	Cavite .....	40,000.00
13.	Cebu .....	10,000.00

14.	Cotabato .....	150,000.00
15.	Davao .....	120,000.00
16.	Iloilo .....	30,000.00
17.	Isabela .....	45,000.00
10.	Laguna .....	50,000.00
19.	Lanao del Norte .....	10,000.00
20.	Lanao del Sur .....	60,000.00
21.	La Union .....	10,000.00
22.	Leyte .....	50,000.00
23.	Leyte del Sur .....	10,000.00
24.	Masbate .....	22,000.00
25.	Mindoro Oriental .....	20,000.00
26.	Negros Occidental .....	142,000.00
27.	Negros Oriental .....	85,000.00
28.	Nueva Ecija .....	40,000.00
29.	Pampanga .....	80,000.00
30.	Pangasinan .....	210,000.00
31.	Quezon .....	60,000.00
32.	Samar .....	70,000.00
33.	Sorsogon .....	15,000.00
34.	Sulu .....	30,000.00
35.	Tarlac .....	70,000.00
36.	Zambales .....	10,000.00
37.	Zamboanga del Norte .....	20,000.00
38.	Zamboanga del Sur .....	80,000.00

Total for Artesian Wells and Springs P 2,139,000.00

#### Title D—WATERWORKS

a. For the completion, construction, reconstruction and extension of waterworks systems including the purchase of necessary construction materials and supplies:

1.	Zamboanga City Waterworks .....	P 100,000.00
2.	Bauang Waterworks, La Union .....	200,000.00
3.	Other Waterworks projects considered urgent and necessary to promote health and sanitary conditions of different localities .....	10,000,000.00

Total for Waterworks P10,300,000.00

#### Title E—SHORE PROTECTION

a. For the construction, reconstruction, improvement and completion of shore protection works including the purchase of necessary materials and supplies .... P 1,500,000.00

#### Title F—RIVER CONTROL

a. For the completion, construction, reconstruction of river conservation, flood control, drainage and reclamation works,



including the purchase of necessary construction materials and supplies ..... P 7,000,000.00

Title G—IRRIGATION

a. For the completion, construction, reconstruction, improvement and extension of communal irrigation projects, including the purchase of necessary construction materials and supplies:

- 1. Bawa R.I.S., Gonzaga, Cagayan .... P 400,000.00
  - 2. Banurbu R.I.S., Buguey, Cagayan .. 250,000.00
  - 3. Dummon R.I.S., Gattaran, Cagayan . 250,000.00
  - 4. San Francisco R.I.S., Bulan, Sorsogon 500,000.00
  - 5. Other communal irrigation projects for the implementation of the program of increased agricultural production especially of rice and corn ..... 11,500,000.00
- Total for Communal Irrigation P12,900,000.00

Title H—AIRPORTS AND AIR NAVIGATION FACILITIES

a. For the construction, improvement and/or reconstruction of airports, including the purchase of necessary construction materials and supplies:

- 1. Manila International Airport, Pasay City ..... P 820,000.00
  - 2. Cagayan de Oro (Lumbia) Airport . 1,500,000.00
  - 3. Additional airports to stimulate the progress of air travel in line with modern trends of transportation and communication ..... 5,000,000.00
- Total for paragraph a ..... P 7,320,000.00

b. For the construction, improvement, alteration, relocation, modernization and establishment of air navigation facilities, including the purchase of necessary equipment, supplies and materials:

- 1. Manila International Airport, Pasay City ..... P 560,000.00
  - 2. Mactan Airport, Cebu City ..... 440,000.00
- Total for paragraph b ..... P 1,000,000.00
- Total for airports and Air Navigation Facilities ..... P 8,320,000.00

Title M—RIVER BASIN SURVEYS

a. For the survey and investigation of major river basins such as those affecting the Candaba, San Antonio, and Porac areas in Central Luzon and the Liguasan area in Cotabato; the Davao-Agusan River basins and other major basins, for such multiple purposes as flood control and drainage, reclamation, irrigation, power development, municipal and industrial water supply and for other developmental and productive purposes ..... P 5,000,000.00

Total for Section 3 ..... P82,211,000.00

SECTION 4. *Apportionment of the Portworks Special Fund.* The following sums or so much thereof as may be necessary are hereby apportioned and authorized to be released out of the Portworks Special Fund as provided in Act 3592, as amended, not otherwise apportioned, to implement the portworks projects which are included in the 1962-1963 phase of the Long Range Program of Capital Improvements, subject to the provisions hereinafter set forth and for the purposes mentioned hereunder:

Title J—PORTWORKS

a. For the survey, investigation, construction, extension, dredging, improvement and/or completion of national ports, including the purchase of necessary construction materials and supplies:

- 1. Port of Aparri, Cagayan ..... P 100,000.00
  - 2. Port of Puerto Princesa, Palawan .. 250,000.00
  - 3. Port of Calbayog, Samar ..... 55,000.00
  - 4. Port of Catbalogan, Samar ..... 200,000.00
  - 5. Port of Bulan, Sorsogon ..... 50,000.00
  - 6. Port of Zamboanga, Zamboanga del Sur ..... 190,000.00
  - 7. Port of Basco, Batanes ..... 150,000.00
- Total for paragraph a ..... P 995,000.00

b. For the survey, investigation, construction, reconstruction of national ports, including the purchase of necessary construction materials and supplies, as may be allotted by the Secretary of Public Works and Communications upon recommendation of the Director of Public Works P 2,200,000.00

c. For the acquisition of construction and dredging equipment ..... P 400,000.00

d. For the survey, investigation, construction, reconstruction and/or improvement of municipal ports including the purchase of necessary construction materials and supplies:

- 1. Port of Tingloy, Batangas ..... P 15,000.00
- 2. Port of Biliran, Biliran Is., Leyte . 20,000.00
- 3. Port of Benit, Leyte del Sur .... 10,000.00



4. Port of P. Burgos, Quezon .....	30,000.00
5. Port of Guisguis, Sariaya, Quezon .	50,000.00
6. Port of Arurugan, Marihatag, Suri- gao del Sur .....	40,000.00
7. Port of Tandag, Surigao del Sur ..	20,000.00
Total for paragraph d .....	<u>P 185,000.00</u>

c. For the survey, investigation, construction, reconstruction, dredging, reclamation, improvement and/or completion of municipal ports and harbors including the purchase of necessary equipment, materials and supplies to be allotted by the Secretary of Public Works and Communications upon recommendation of the Director of Public Works .....

P 3,300,000.00

Total for Portworks Special Fund P 7,080,000.00

### SPECIAL PROVISIONS

SEC. 5. *Program of Work Required Before Prosecuting Public Works*—Before prosecuting any public works project, the district, city or project engineer concerned shall prepare a program of work for approval by the Department Head concerned for projects with an estimated cost of more than P50,000, by the Bureau Head concerned for projects with an estimated cost of more than P25,000 but not exceeding P50,000, by the Division Engineer concerned for projects with an estimated cost of more than P15,000 but not exceeding P25,000, and by the District or City Engineer concerned for projects with an estimated cost of P15,000 or less, and in no case shall construction work on a project be started before the program of work has been approved. No program of work for any project which requires special site investigation, survey and construction plans shall be approved unless such plans are used as basis of the program. For any project already being undertaken, the Engineer concerned may be allowed to submit a revised program of work before the completion of the project, if, due to unforeseen contingencies or to changes in field conditions or other similar circumstances, it becomes evident that he cannot successfully accomplish the work within his original program. The Auditor General or his authorized representatives shall be furnished a copy of the program of work for his guidance and shall have access to the data on which the program was based.

SEC. 6. *Rental of Equipment*.—Rental of equipment shall not be deducted at the time of the release of funds for public works or even in anticipation of use of the equipment but shall be paid based on actual use when the appropriation so released is P20,000 or less. When the appropriation so released is above P20,000, and use of rented equipment is anticipated, then deduction for rental shall be made at the time of the release of funds but such deduction

shall not exceed ten per centum of the released appropriation.

SEC. 7. *Prohibition in the Use of Sums Appropriated Herein*.—No appropriation herein authorized shall be used to pay obligations or overdrafts previously incurred, nor be made available for the purchase of office equipment and supplies, automobiles or station wagons, nor be used to pay salaries or wages of employees not directly engaged in the work or assigned officially to, projects for which the appropriation has been made, nor be used as aid for calamities.

SEC. 8. *Suspension of Work Done by Administration Before General Elections*.—The provisions of any existing law to the contrary notwithstanding, regardless of the source of funds, within forty-five days before every general or special election, no laborer shall be employed in, or money spent for, any public works project even if the appropriation is actually released before or within such period except for:

(a) Ordinary maintenance of existing and/or completed public works projects; *Provided*, That not more than the number of usual laborers or employees already employed therein sixty days prior to the beginning of the forty-five day period shall be permitted to work during such time; *Provided, further*, That no extra gang of laborers shall be employed within the said period of forty-five days;

(b) Work undertaken by contract through public bidding held, or by negotiated contract awarded, before the forty-five day period; *Provided*, That work for the purpose of this section undertaken under the so-called "Takay" or "paquiao" system shall not be considered as work by contract;

(c) Payment for the usual cost of preparation of working drawings, specifications, bills of materials, estimates, and other procedures preparatory to actual construction including the purchase of materials and equipment, and all incidental expenses for wages of watchmen and other laborers employed for such work in the central offices and field storehouses before the beginning of such period; *Provided*, That the number of such laborers shall not be increased over the number hired when the project or projects were commenced;

(d) Emergency work necessitated by the occurrence of a public calamity, but such work shall be limited to the restoration of the damaged facility.

No payment should be made five days before the date of election to laborers who rendered service in projects that were overdraft at the time the work was rendered, except those laborers falling under subsections a, b, c and d of this section.

Any violation of the foregoing provisions shall constitute a serious offense punishable under the provisions of the Revised Election Code.

SEC. 9. *Payment of Labor and Readjustment of Contracts*.—All contracts for the furnishing of materials or supplies and for the construction of any project authorized in this Act, executed by any person, association or corporation with the government after the approval of this Act shall contain provisions adequately covering the prosecution of the following:

(a) The contractor shall provide and have on hand every pay-day, in addition to the usual requirement of



cash outlay for the contract work, a labor fund in an amount sufficient to cover each fifteen-day labor payroll for the project and payment to the laborers and employees shall be made within three days after every pay-period. Payment of wages and salaries to laborers and employees engaged in the project shall be witnessed by the engineer-in-charge of the work or his representative, who shall certify to such payment. Upon failure of the contractor to pay his laborers and employees within the period herein stated, the Government shall forthwith make such payment out of the funds of the project, in which case the sum paid out plus a surcharge of one per cent shall be deducted from any amount due or to become due the contractor without prejudice to the right of the Government to rescind the contract;

(b) Should the Government, at any time during the effectivity of a contract, impose, abolish, modify any tax, customs duties, license, impost, fee or other similar charges, or enact, amend or repeal any law affecting the number of hours of labor permissible a day or the number of days a week or the wages or salaries to be paid to laborers and employees, which would directly increase or decrease the cost of materials or the cost of the construction work beyond or under the amount stipulated in the contract, the contract amount shall be readjusted accordingly by a committee, hereby created for this purpose, composed of the Auditor General as Chairman, the Secretary of Public Works and Communications and the Commissioner of the Budget as members; *Provided, That,* the party seeking adjustment shall first apply for same in writing, stating therein the reasons justifying the change as well as the data and computations in sufficient detail which would determine accurately the amount of the change.

**SEC. 10. Use of Excess Funds.**—Whenever any of the short-term project is completed and a balance of appropriation remains, the district or city engineer may use such balance for the purchase or acquisition of essential equipment or for any urgent improvement work pertaining to the project, or for covering deficiency of appropriation of any project of the same category within the same municipality.

**SEC. 11. Prosecution by Civic Organizations, Barrio Councils, and Parent-Teacher Associations of Rural Progress Projects.**—Whenever the appropriation amounting to not more than fifteen thousand pesos, for any project authorized in this Act and previous Public Works Act which does not require complicated methods of construction nor highly specialized techniques, is released or made available for expenditure, wholly or partly, such project may be undertaken by administration without the necessity of securing previous authority from the Office of the President.

The work shall then be prosecuted by the Barrio Council, or the most concerned Civic Organization or the Parent-Teacher Association in the case of school building project, or by direct administration of the district or city engineer, whichever is the most advantageous to the project as may be determined by the District or City Engineer in the manner herein provided.

The application for undertaking such work shall be filed by the organization concerned with the District

or City Engineer or his official counterpart, as the case may be, specifying, among other things, the barrio-management program of work, or the payment to be received for the work. After evaluating the offers and the terms proposed by the Barrio Council or the Civic Organization or Parent-Teacher Association, as the case may be, by comparing them with the corresponding approved program of work and estimate, the work on the project may be turned over to the Barrio Council for prosecution or awarded to the applicant Civic Organization or Parent-Teacher Association through a negotiated contract for an amount not to exceed ninety per cent of the cost of the work as originally estimated and programmed pursuant to Section five of this Act.

Under no circumstance shall the provisions of this section be construed to deprive the District or City Engineer or his official counterpart, as the case may be, of his supervisory control over any of the projects referred to in this section nor to relieve him of any responsibility, administrative or otherwise, for any defect in procedure, control or technical surveillance, resulting in waste of money, destruction of or damage to property, or lowering of engineering standards. In cases where the work is prosecuted by administration of the Barrio Council or through negotiated contract with a Civic Organization, the District or City Engineer, or his representative shall not charge against the fund of the project any expense for inspection by him or his assistant but he may designate as his representative and assign to the project as worker-inspector any competent craftsman whose compensation and travel expenses for the duration of the assignment shall be chargeable against the funds of the project but not against the contract and shall not exceed two per cent of the contract price. The District or City Engineer, or his official counterpart, may make any other suitable arrangement to enable him to maintain supervisory control over the project without, however, exceeding the compensation limitation herein imposed.

The provisions of existing laws to the contrary notwithstanding, the Civic Organization, Parent-Teacher Association or Barrio Council undertaking any work under this section, shall be exempt from any kind of performance bond, and from all taxes and imposts relating thereto.

**SEC. 12. Preference to Local Labor.**—In the execution and construction of projects authorized in this and previous Public Works Acts, especially of Rural Progress projects and of schoolbuilding projects, the labor requirements shall be filled as much as possible by laborers from the place or municipality where the project is being undertaken.

**SEC. 13. Use of Private Consulting Services.**—For any public works project authorized in this Act and previous Public Works Act with an estimated cost of P200,000 or more, the Secretary of Public Works and Communications may hire the services of local consultants or consulting firms, for a fee not exceeding four and one half per centum of the estimated cost, to review the project report or plans and specifications devised by the bureau of office concerned, or to prepare the project report including plans and specifications thereof. For purposes of this section, the head



of Bureau or Agency concerned, with the approval of the Secretary of Public Works and Communications, shall formulate guiding principles to be used as a basis of setting up fees or rates for various types of consulting work.

SEC. 14. *Publication of Call for Bids in Local Newspapers.*—Any law, rule or regulation to the contrary notwithstanding, in the calling for bids as required by law for the execution of any public works project, advertisement thereof in any newspaper of general circulation in Manila and/or the locality, or province, or region where the project is located is sufficient compliance to the pertinent provisions of the Revised Administrative Code.

SEC. 15. *Purchase of Sites.*—Any appropriation herein authorized for construction of any schoolhouse project shall be understood to cover the acquisition or purchase of sites whenever such acquisition or purchase is necessary for the prosecution of the project; *Provided*, That the price to be paid from such appropriation shall not exceed the assessed value thereof.

SEC. 16. *Hydroelectric Installations.*—The appropriations authorized in this Act as well as in the previous Public Works Acts for irrigation and river control projects shall be understood to include outlays for hydroelectric installations in such projects whenever the hydraulic drop thereof is sufficient to generate appreciable hydroelectric energy: *Provided*, That the hydroelectric plant shall be operated by the Director of Public Works as part of the project and the income thereof constituted into a special fund for the amortization of costs of construction of the said projects.

SEC. 17. *Purchase of Materials, Equipment and Supplies.*—The provisions of existing laws, executive orders, rules and regulations to the contrary notwithstanding, the department head concerned is authorized, in the interest of public service, subject to auditing requirements, to procure the necessary materials, equipment and supplies needed for the construction, reconstruction, improvement, repair and/or maintenance of any public works project as provided in this and previous Public Works Acts, regardless of the source of funds; *Provided*, That when materials and supplies are obtainable locally in the district, city or neighboring district the same may be procured by the district or city engineer without prior authority from the department head; *Provided, further*, That the Secretary of Public Works and Communications and the Auditor General may promulgate rules and regulations to implement this provision; *Provided, finally*, That no surcharge shall be imposed for the service of procuring such materials, supplies and equipments.

SEC. 18. *Engineering Surcharge.*—Any provision of law, executive order, rule or regulation to the contrary notwithstanding, and regardless of the source of funds, no national surcharge shall be collected from the appropriations or expenditures authorized for any category of public works, and provincial surcharge on expenditures of appropriations for any public works project shall not exceed four per cent.

SEC. 19. *Public Works Appropriations Under This Act Are National Disbursing Funds; Exceptions.*—Any provision of existing law to the contrary notwithstand-

ing, all funds appropriated under the provisions of this Act shall, when released, be carried in the account books of the treasurers as national disbursing funds and all projects herein specified are classified as national projects unless such funds are appropriated specifically as aid to the province, chartered city or municipality, as the case may be, in which case such funds shall be disbursed as local funds; *Provided*, That provincial fund allocated as counterpart shall not be considered as national fund.

SEC. 20. *Interchangeability of Financing Methods.*—Subject to the provisions of Republic Act Numbered One Thousand, as amended, upon recommendation of the Secretary of Public Works and Communications and the National Economic Council, the President of the Philippines is authorized to modify the financing methods indicated in this and previous Public Works Acts, so as to enable the department head concerned to undertake projects financed from general revenue with the proceeds from the sale of bonds and/or loans, or vice-versa.

SEC. 21. *Reports.*—Before the opening day of every regular session of Congress, the Department Head concerned shall submit an accomplishment report to both Houses of Congress and to the President. Such report shall be in printed and bound form; and shall include the appropriations released as of date of said report and the percentage of work accomplished, further work to be done to complete the program of broad categories of public works, and his recommendation, if any, for transfer of appropriations or for program changes to be incorporated in the next Public Works Appropriation Act.

SEC. 22. This Act shall take effect upon its approval.

The SPEAKER. The gentleman from Abra is recognized.

Mr. PAREDES. Mr. Speaker, may I ask for the unanimous consent of the House to allow the technical staff of the Committee on Public Works to sit with us, so that they can assist me to enlighten any Member on questions pertaining to the Public Works Bill?

The SPEAKER. Is there any objection? (*After a pause.*) The Chair does not hear any. The motion is approved.

The gentleman from Abra may proceed.

#### SPEECH OF THE SPONSOR, MR. PAREDES

Mr. PAREDES. Mr. Speaker:

A few years ago, national attention veered to and rested on the figure of a forgotten man — a hunchback, the backbone of the nation — the farmer, the rural folk, the man whom Markham has epitomized in his famous "The Man with the Hoe."

Our national leaders have at long last realized that the common man, the hundreds of thousands



of rural folks living in the backyards and hinterlands of our country, have long cried for concrete reasons to appreciate the more substantial meaning of freedom: rice and corn. Constitutional political emancipation, and the finer points of law have no meaning to a man if, even as he is free to move around and enjoy the liberties of a free man, he finds himself burdened with the never-ending task of searching for food for his family. Millions of our countrymen in the rural areas barely manage to eat two meals a day, partaking of only a small bowl of rice with dried fish called "tuyo" or some vegetables.

There is need, Mr. Speaker, for the government to hasten the development of the rural areas; for quickening the tempo of life in the barrios and sitios; for bringing not only the government but also civilization — and more important, the fruits of civilization — to our countrymen in remote areas.

In more concrete terms, Mr. Speaker, the less fortunate members of our national community should be given a chance to improve their lot; provided with governmental aid that will enable them to raise more crops, and not only the necessary capital and incentives, but principally the modern facilities of irrigation, better roads, and bridges to lower the costs of their production and marketing, as that they can enjoy greater or at least equitable benefits out of the produce of their efforts.

As we build roads and bridges to promote commerce and trade, put up irrigation and waterworks projects to boost agricultural production, install more telegraph stations to promote communications, construct more school buildings, puericulture centers and hospitals to improve education and protect the health of our population, let us always be guided by the fact that no nation can hope to prosper and remain stable unless its broadest base and most important foundation — the common mass — is happy and contented.

Public works today, Mr. Speaker, represent the convenient vehicle for the attainment of desirable socio-economic advancement; hence its conduct, direction, pace, quality, efficiency and objectivity must be derived through the exactitude of scientific study and evaluation and steered and superintended by the joint efforts of the legislative and the executive branches of the government.

Your Committee on Public Works, Mr. Speaker, believes that the Congressman is better informed than anyone else, not excluding the provincial district engineer, and is the one best qualified to

determine not only the public works needs of his district, but also their relative priorities to best gear them with the socio-economic program and policies of the national government. We also maintain that the programming of public funds is a vital legislative function, and Congress should discharge its primary and exclusive function of drawing the pattern of government spending and setting up the chosen targets of governmental activity for socio-economic development of the nation; in which case, therefore, Congress determines the program for implementation by the executive. It is a fact, however, that the Executive Department has made not only announcements but also advanced commitments thereon. Taking into consideration the popular and overwhelming majority support received by the Chief Executive, His Excellency, President Diosdado Macapagal, in spite of the awareness of the Members of Congress of their inalienable right and duty of appreciating the development needs of their constituency and defining the mechanics of fulfillment thereof in its own program, it is but just and proper that Congress modify its program, lend its cooperation, and bend further to support a *BLENDED* public works program with that submitted by the Executive which, I am sorry to admit, was prepared by the Department of Public Works and Communications without prior consultation with the proper committees of Congress. We assuage and mitigate this oversight on the part of the Department of Public Works and Communications by our knowledge that their submitted program was prepared with utmost engineering exactitude, devoid of partisanship, free from considerations of patronage of any sort and perform with surgical detachment. Each project in the original Department of Public Works program was, I am sure, subjected to the most careful scrutiny, technological study and evaluation, especially as to its physical and logistic feasibility. In view thereof, your committee is pleased to consider this bill as a joint legislative-executive public works program, responsive to both executive and legislative recommendations: the legislative lending to the bill the essential guarantees of the nation's pulse and sentiment, and the executive providing the necessary social, scientific and technological analysis and prosecution with assurance of full utility of manpower without waste of materials or human efforts and devoid of intra-agency jealousies. After all it is through public works that the government



places its functions in tangible form best understood by the people, the same being most reciprocal to their support and most responsive to their needs.

An assessment, however, of the public works needs of the country showed that our present financial structure is not quite capable of supporting the demand for public works improvements throughout the country as a corollary to full socio-economic development. The requirements are of such magnitude that a spread of five years was made necessary. Thus a long-range five-year program was prepared where, even in the first year, as in subsequent ones, a selective programming of projects had to be done, considering the limits of fiscal spending which can be devoted for capital expenditures.

Project selections, therefore, had to be made to conform to the desire of the government to promote evenly and simultaneously the progress and development of all sectors of the country, giving special attention to areas which have received a less than proportionate share of public works projects in the past.

We also had to be guided by the need for integrating and correlating the functions and categories of public works projects so that their combined influence can be more effectively felt in terms of increased productivity in agriculture, fishing, mining, and forestry; for facilitating commerce and trade; for encouraging the establishment of new and further development of already existing industries and creating a climate to promote proper dispersal thereof; for practical resettlement of our population; and for other benefits, both tangible and intangible. Taking all the above into consideration, your committee decided on a balance between the need for implementing short-term projects and starting long-term construction programs to satisfy the immediate and urgent need of our people and provide for continuing governmental efforts which seek to give them lasting benefits.

Your Committee on Public Works, conscious of the fact that Members of Congress have not been able as yet to fully evaluate the public works needs of their municipalities, barrios and sitios, because they were kept very busy preparing and studying equally urgent and important bills like the appropriations, rice and corn administration, calamities, foreign investments bills and others, deemed it proper to set aside certain lump-sum appropriations designed specially for short-term rural

progress projects against which each Member of Congress can exercise a certain amount of discretion to make a selection of projects that will contribute to the socio-economic progress and development of his district.

We believe that as the duly elected representatives of the people, we here represent not only a particular political party or aggrupation, but our districts as a whole. Likewise, we believe that each elected legislator, by the very nature of his conversance with the problems of his locality, is an authority on the needs of his particular district. Your committee, therefore, will welcome the insertion, as an omnibus amendment, of such list which may be submitted, to qualify or as a breakdown itemization of the lump-sum item. In the exercise of this authority, however, it would be highly desirable, and your committee respectfully requests, that only projects which will contribute to the rural progress of the community and those which will duly conform with the socio-economic policy of the present administration be listed under this lump sum.

We plead, therefore, that such projects as tennis courts, plazas and social halls, stadia, reading centers, playgrounds and the like, which are not urgent and should be the concern of local governments or civic-spirited citizens of the community, be not included in the listings. Let us give emphasis to transport facilities like feeder roads, feeder airports and local ports, schools, and communal irrigation systems. Our aim should be that funds we seek to appropriate for our priority projects be legislated not merely for employment purposes but rather that project selections be channeled to productive projects with maximum contribution to public welfare, seeing to it that funds sought will result in complete, usable projects; at the same time that they will help ease the unemployment situation in our particular districts.

Please avoid requesting appropriations without the basis of technological study and evaluation of the project which later on may be found incapable of productive implementation due to its being too inadequate to produce even an interim useful segment, or so premature that they generate disruptive speculations. By following such suggested arrangements and specifications, we hope to eliminate the defects of the so-called "pork barrel" system and in its stead forge a formula of public spending for Public Works, guaranteed not only to provide benefits to the great-



est number but also to attend to the urgent needs of the needy few in our respective districts. I would like to allay the possible alarm of my colleagues in this Congress if, after casual perusal of the bill, they register immediate adverse reactions due to the non-inclusion of their pet long-range projects. In going over the bill and in comparing appropriations sought for some provinces or districts the amounts provided may appear less proportionate than those for the others.

As I cautioned, please do not be alarmed for while projects for some provinces may not appear in this particular bill or the funds being sought for appropriation is less proportionate than those of others the committee gives the assurance that many projects are already provided for with funds in previous Public Works Acts, although not yet released, and are already carried in the cash disbursement program proposed for next fiscal year. In this sense, please note that this bill is more or less in the nature of a deficiency bill and, I repeat, that when projects already have sufficient appropriations from prior acts, they can be immediately implemented, so long as they are incorporated in the cash disbursement program, without having to be listed again in this bill.

It may be mentioned that some of the salient criteria in the projects selection that were employed in the development of the cash disbursement program which is being supported by this bill are as follows:

i. Projects selection were made to cater to and reflect the true and immediate needs of the country with the aim of obtaining an equilibrium in the progress and development of each and every sector but with special emphasis to such areas which, in the past, have been given less than proportionate share of attention in the national planning.

ii. Projects were chosen with regard to the extent of their maximum contribution to the national weal.

iii. An attempt was made to strike a balance between long-run and rural or short-term projects. Short-run or rural projects like feeder roads, artesian wells, barrio schools, communal and pump irrigation, municipal ports and feeder airports are designed to give immediate benefits to meet the basic needs of people living in the rural areas; while the long-run projects like main routes, gravity irrigation systems, national ports and airports, waterworks, river control works provide more lasting effects because of their greater im-

pact on the nation's economy.

iv. In the case of projects contributing to agricultural productivity like irrigation projects, the system is invariably concentrated in areas that are particularly suited for production of staple crops; like Central Luzon, Cagayan Valley and Cotabato regions, in order to develop the full potential of those regions instead of scattering national irrigation systems all over the country. Other areas, however, will be served with pump or communal irrigation systems, which are provided for in this bill and previous Public Works Acts.

v. In developing the highway program, in particular, higher priorities were given to:

#### 1. *Main Roads*

- (a) Replacement of temporary bridges with considerable volume of traffic and those that are flooded yearly.
- (b) Replacement or widening of all masonry structures still existing along already widened roads, particularly those along concrete or asphalt-paved roads.
- (c) Asphalt or concrete paving projects within towns or populous areas.
- (d) Widening of narrow road sections along sharp curves particularly on mountain roads.
- (e) Asphalt or concrete paving of already widened gravel-road sections, especially those with heavy traffic.
- (f) Raising of over-flooded road sections preparatory to either asphaltting or concreting. And
- (g) Projects of military importance.

#### 1. *Feeder Roads*

- (a) Projects which are continuing in character.
- (b) Projects that can already be integrated with the highway system.
- (c) Projects that will open up undeveloped areas.

Population and potential areas are also factors considered in both main and feeder roads selection.

Mr. Speaker, in the light of these guideposts, your Committee on Public Works humbly submits, for the consideration and approval of this Chamber, this bill, which seeks to appropriate



funds for the implementation of the fiscal year's phase of integrated and well-planned five-year public works program, the execution and prosecution of which, we believe, will meet with public demand for productivity, economy, and smooth logistics with other governmental activities.

This bill seeks appropriation to support the first year's program of highly desirable and continuing public works projects which have insufficient funds in previous Public Works Acts, and the financing of new but equally desirable projects which will dovetail into the government's socio-economic program.

We have at long last evolved a program of public works construction for the next five years, with this bill providing funds for projects to be started beginning with the fiscal year 1962-1963. May I emphasize that this bill seeks appropriation for only the first year phase of a five-year program. In succeeding sessions of Congress, this Chamber will be asked for the financing of projects which will be carried out during the 2nd, 3rd, 4th and 5th years.

Mr. Speaker, allow me to give a summary of the classification of projects to be financed from the general fund, the bond fund and the portworks special fund for this fiscal year, as contained in this bill, House Bill No. 2970.

For buildings, we appropriate P11,583,000 from the general revenue, and P5,985,000 from government bonds, making a total of P17,568,000.

For highways, we have P2,514,000 under general revenue and P29,067,000 under government bonds, or a total of P31,581,000.

For artesian wells and springs, P2,624,000 under general revenue and P2,139,000 under government bonds, or a total of P4,763,600. For water works, we have P2,015,000 under general revenue and P10,300,000 under government bonds, or a total of P12,315,000.

For irrigation, we have for national irrigation, communal irrigation and pump irrigation under general revenue, P5,921,000, and under government bonds, P12,900,000, or a total for irrigation of P18,821,000.

For river control, we have from government general revenue and bond issue a total of P9,927,800;

For shore protection, P1,560,000; for airport facilities, P14,422,000;

For river basin surveys, P5,000,000;

For rural progress projects, P60,000,000;

For miscellaneous, P4,815,000; and

For portworks special fund, P7,080,000.

The grand total, therefore, of appropriation under this bill is: under general revenue, P98,562,400; under government bonds, P82,211,000; or the sum total of P187,853,400.

All the helpful and desirable special provisions of previous Public Works Acts are carried over in this bill, one of which is the proviso for an interchangeability in the treatment of financing sources so as not to unduly burden the general fund by availing itself of borrowings as alternate sources of income whenever authority for such type of financing is secured.

Mr. Speaker, this bill is intended to give impetus to the socio-economic program of the Administration. We earnestly hope that with your continued support and wise counsel, we can embark on a sustained undertaking designed to improve the livelihood of our people, especially those living in the rural areas.

Only through sound planning and the application of modern techniques and modern equipment, materials and machinery in the construction of public works can we hope to really bring lasting and continuing benefits to our people.

We sincerely hope that this long range public works program will merit with your support and approval.

Thank you, Mr. Speaker.

Mr. GANZON. Mr. Speaker, will the gentleman yield?

The SPEAKER. The gentleman may if he so desires.

Mr. PAREDES. With pleasure, Mr. Speaker.

Mr. GANZON. The gentleman from Abra, who is the Chairman of our Committee on Public Works, said that the total appropriation under this bill from the general funds is P98 million.

Mr. PAREDES. To be exact, it is P98,562,400.

Mr. GANZON. Thank you. Now, does the gentleman recall that until now not all the amounts appropriated in previous Public Works Acts have been released?

Mr. PAREDES. Yes, we accept that as a fact, gentleman from Iloilo.

Mr. GANZON. Does the gentleman know how much, more or less, since 1954 under Public Works Acts Nos. 1200, 1411, 1613, 1900, 2093, 2301, 7701 and 3101, all Public Works Acts for 1961-1962, have not been released?

Mr. PAREDES. We have about P1.3 billion still unreleased.

Mr. GANZON. So that, for the past eight fiscal years about P1 billion in general funds for



Public Works projects have not been released.

Mr. PAREDES. That is right.

Mr. GANZON. Does this Administration plan to release this amount?

Mr. PAREDES. Yes, insofar as the projects are well planned and beneficial to the country. What I mean, gentleman from Iloilo, is this: One of the reasons, for the non-release of public works funds, even if they were appropriated in previous Public Works Acts, is that the appropriation have been earmarked "for construction" of a big and delicate project, as an irrigation project of, say, ₱5 million pesos without setting aside or appropriating funds for "planning", "surveys" and others soil and hydrographic studies. So the government, the Bureau of Public Works, cannot use the funds appropriated "for construction" because they cannot use any part of such funds for "planning," "surveying" and "investigation".

Mr. GANZON. Has the gentleman heard of this. Recently, information reached our office that millions of pesos for public works in provinces and cities released since the last elections, money which has been sent to the corresponding provincial and municipal treasurers, has been frozen by the new Administration?

Mr. PAREDES. I have heard of that, gentleman from Iloilo. In fact, I believe I spoke on the floor of Congress at one time requesting Congress to investigate not only this freezing of funds but also the calling of District Engineers to some places where they are not even needed, or to places like Manila, where they do not even know what they are going to do.

Mr. GANZON. As Chairman of the Committee on Public Works, did the gentleman not make any representations directly with the President or through our Speaker to ask Malacañang to order the continuance of the works or projects which were supposed to be done even before the last elections and for which money has been sent?

Mr. PAREDES. I am glad to inform the gentleman from Iloilo that the Honorable Speaker of this House together with this humble chairman took this problem up with the President, and Congress has been given assurance that as soon as this is cleared up, the orders—or shall we call them memoranda—of the Secretary of Public Works are going to be lifted. In fact, they are being lifted and many provinces are now starting to work on their previously stopped projects.

Mr. GANZON. Is it the position of the gentleman from Abra that these projects will be start-

ed again without Congressmen, whether Nacionalista or Liberal, having to go to Malacañang to make any representations?

Mr. PAREDES. I believe there is no more necessity for that, although I am sure His Excellency, President Macapagal, will be glad to see our faces once in a while in Malacañang.

Mr. GANZON. How true is this report, gentleman from Abra, that the President is using the freezing of funds as a weapon to gain absolute control of both Houses of Congress?

Mr. PAREDES. I am afraid that report is baseless, gentleman from Iloilo. It is a "canard", quoting the gentleman from Ilocos Norte.

Mr. GANZON. Now, when the gentleman's committee drafted the public works bill, did he not consider the ₱100 million unemployment bill passed in this House about a month or so ago, the ₱14 million passed in the Senate, the Mindanao Calamity fund and the ₱20 million calamity fund?

Mr. PAREDES. Yes, gentleman from Iloilo. In fact, that is why the sum total now of this bill is only ₱187 million instead of the ₱250 million requested by the Department of Public Works. We have reduced it by more than ₱70 million.

Mr. GANZON. How about the pork barrel? It seems to me that it was in the Liberal platform in the last elections and it has been the pronouncement of our President until now that he is not in favor of the pork barrel system. Has that system been continued or scrapped in the gentleman's recommendation in the public works bill?

Mr. PAREDES. Neither is your Committee on Public Works in favor of the pork barrel system, gentleman from Iloilo. That is why in our sponsorship speech I said that we hope to eliminate the pork barrel system and in its stead we shall forge a formula of public spending for public works guaranteed to provide benefits to the greatest number.

Mr. GANZON. In other words, it is also pork barrel.

Mr. PAREDES. No. Of course, I do not know what the gentleman from Iloilo means by pork barrel. If by pork barrel he means projects requested by Congressmen, then practically everything we have, even under the Appropriations Act, is pork barrel. But even if a certain project is mentioned or placed there by a Congressman, when it gives lasting benefits and it will be effectively worked out, I do not consider nor does your committee consider it pork barrel.

Mr. GANZON. Is it not a fact that in previous administrations we had the so-called pork barrel



system?

Mr. PAREDES. I think, yes. I was also a member of the committee then.

Mr. GANZON. What does the President mean when he says he is not in favor of the pork barrel system, considering the gentleman's admission that in previous administrations we had that system?

Mr. PAREDES. I think the President means that he will not tolerate the wasteful use of public funds and we believe that should be the real meaning of pork barrel.

Mr. GANZON. Is it the position of the gentleman from Abra that in previous administrations there was wastage of public funds?

Mr. PAREDES. In some cases.

Mr. GANZON. And how is that remedied in the present public works bill?

Mr. PAREDES. By precisely giving the Congressmen a say in the itemization of this program, because we believe that no Congressman will ever allow public funds to be wasted in his district, especially when he knows how hard it is to get the money for this bill.

Mr. GANZON. Gentleman from Abra, let us go to page 2 of the public works bill and compare it with page 37, item 57, and page 39, items (a) and (b) of title E. On page 2 we have a lump-sum appropriation of P3 million, but its release, as provided therein, is upon the recommendation of the Secretary of Education, while the allocation is to be made by the Secretary of Public Works and Communications. Does this cover the lump-sum appropriation of P3 million?

Mr. PAREDES. That is right.

Mr. GANZON. Whereas on page 37 or on page 39 we have lump sum appropriations without any condition. My point, distinguished Chairman of our Committee, is this: Putting P20 million for feeder and secondary roads on page 37, P3 million and P1,500,000 for portworks and shore protection, and P7 million for river conservation in the hands of the President without any specification or remark, will be delegating too much power to him and instead of helping him, we endanger his position because he will be open to attacks and criticisms.

Mr. PAREDES. I wish to inform the gentleman from Iloilo that these funds are now committed and are specifically itemized and listed under the omnibus amendments which have been submitted by individual Members of the House.

Mr. GANZON. Have adequate safeguards been

introduced in the amendments-

Mr. PAREDES. Yes, we have accepted the amendments.

Mr. GANZON. Well, I wish to inform the gentleman from Abra that we have not been furnished those amendments. That is why we are asking. But if we are really sincere in helping the President, we should scrutinize everything so as not to give him any temptation.

Mr. PAREDES. I have no doubt that the gentleman has those intentions.

Mr. GANZON. Now, on page 44, Section 8. In the last elections, the Commission on Elections ruled that the phrase "regardless of the sources of funds" also includes local provincial, municipal and city funds. Now, we tried to look into the proceedings of the House as well of the Senate on the real intent of the phrase "regardless of the sources of funds," because in the last elections, although our interpretation was to the effect that the phrase "regardless of the sources of funds" does not apply to local funds, there was a Commission on Elections ruling which was sustained and also corroborated by the GAO to the effect that municipal funds, city funds, and provincial funds are not included. In the first place, may I ask the distinguished Chairman, who last year was also the Chairman of the Committee on Public Works, which was responsible for the phraseology as now carried *in toto* in the present bill, if he agrees to that interpretation of the Commission on Elections that the phrase "regardless of the sources of funds" also includes local funds?

Mr. PAREDES. The interpretation of your committee, and I hope it is supported by Members of this Body, is that the phrase "regardless of the sources of funds" means only regardless of any Public Works Act; regardless if it is anyone or all of Republic Acts Nos. 1200, 1411, 1613 and 1900 and other Public Works Acts.

Mr. GANZON. That is also the position of this humble Member, but in order to avoid any future misunderstanding among all parties concerned, as well as to prevent any similar ruling of the Commission on Elections, would the gentleman accept an amendment later to clarify this provision so as not include local funds?

Mr. PAREDES. With pleasure, gentleman from Iloilo. Maybe by putting instead, the phrase "regardless of existing Public Works Acts."

Mr. GANZON. Thank you for that. On page 45, among the exceptions within the forty-five-



day period for which national public works fund may be used are expenditures in connection with the occurrence of a public calamity. Now, who will determine a public calamity?

Mr. PAREDES. I think, God .

Mr. GANZON. I mean the existence of a public calamity. Will it require public pronouncement from the President of the Philippines, or will the local mayor, provincial governors or city mayors determine whether or not there is a public calamity?

Mr. PAREDES. I think in that case we can depend on Webster's definition of a public calamity.

Mr. GANZON. Of course, we are guided by the definitions in the dictionary, but for our immediate practical purposes, because this may be liable to misinterpretation, I am asking questions in order to give leading points to courts of justice as well as the Commission on Elections. My point is, will the gentleman accept an amendment that the existence of a public calamity herein specified on page 45, line 6, be determined by the local provincial governor without the intervention of the national government?

Mr. PAREDES. Without the intervention of the national government?

Mr. GANZON. Yes. For example, a typhoon hits the province of Iloilo. The provincial governor will say that a public calamity has occurred within his jurisdiction, and so he can use national funds to undertake certain urgent projects.

Mr. PAREDES. The national government will not intervene, but I think it should be informed.

Mr. GANZON. But who will have the say in the event there is a conflict of opinion between the President and the local government as to the existence of a public calamity in a local area? Whose decision will be final for purposes of guiding our courts of justice?

Mr. PAREDES. In such a case, what would be the suggestion of the gentleman?

Mr. GANZON. It is possible, because the President belongs to the Liberal Party, and some governors and city mayors belong to the Nacionalista Party, that there may be a conflict of ideas. Now, for purposes of using national public works funds, the governor or city mayor with the city council may say, they can use this money as an exception to the ruling, because there is a public calamity. But the President, through Mr. Mutuc, may say that there is no public calamity, so that they cannot use national public works funds.

Mr. PAREDES. I wish to remind the gentleman that the same provision says that the work shall be limited to the extent of "restoring the damage", so this committee will have it on record that when there is damage to any building or public works, only restoration of damaged property will be permitted. Restoring it only to its original form or condition without additional improvements or extensions.

Mr. GANZON. And the decision will come from the local government.

Mr. PAREDES. Anybody as long as it is only for restoration and not for additional . . .

Mr. GANZON. I am going back to my previous question—supposing there is a conflict of opinion between the President and the local government?

Mr. PAREDES. Will the gentleman give us specific example?

Mr. GANZON. Supposing a wharf destroyed partially by typhoon requires an appropriation of P2,000 or P3,000. The local provincial government passes a resolution considering the destruction of the wharf which is not so hard hit . . .

Mr. PAREDES. Mr. Speaker, the committee believes that even if it was not destroyed by a typhoon; supposing it was only bumped by a steamer, as long as the work is up to the extent of the restoration of the damage only, it is included.

Mr. GANZON. I thank the gentleman for that. Next question: On page 46, regarding the purchase or acquisition of equipment on line 22, will the gentleman accept an amendment to include the words "not necessarily or directly connected with the project" after the word "equipment"? The purchase of equipment herein mentioned may refer to purchase of equipment directly connected with the work being done, or may not refer to the work being done. This refers to excess of funds, on page 46, line 22.

Mr. PAREDES. This refers only to short-term projects?

Mr. GANZON. Short-term projects?

Mr. PAREDES. Yes, because our experience, is that in short-term projects specially, we cannot actually estimate up to the last centavo. Supposing we appropriate P3,000, P4,000, or 5,000. The expenditure might be P4,999.89 only, so there may be balance of just a few centavos.

Mr. GANZON. Let us go to page 47 of the Public Works bill. On lines 4 and 5, who will determine what work "does not require complicated methods of construction"?

Mr. PAREDES. The technical man, the engi-



neer.

Mr. GANZON. The city engineer. In which case the decision of the local engineer will be final.

Mr. PAREDES. I think so.

Mr. GANZON. On page 48, Section 12, is a provision found in previous Public Works Acts, but in Iloilo our former district-engineer, Mr. Tansinco, for reasons of his own, did not follow this provision. He employed laborers from other municipalities, although there was an abundance of local labor supply. Now, what is our disciplinary measure against engineers who will violate this provision?

Mr. PAREDES. I am not a lawyer, but I will help the gentleman prosecute these people, at least for dereliction of duty and malfeasance in office.

Mr. GANZON. Will the gentleman agree to a specific penal clause that for violation of Section 12 of this bill, the engineer concerned will be subject to criminal penalty?

Mr. PAREDES. The committee will have no objection.

Mr. GANZON. Not necessarily administrative, because this has been the subject of abuse or has been used by politicians to control engineers.

Mr. PAREDES. As long as we can prove that they did not comply.

Mr. GANZON. The *onus probandi* will, of course, be on the prosecution.

Mr. PAREDES. I will welcome the gentleman's amendment when the period of amendments comes.

Mr. GANZON. Now, on page 49, line 20, purchase of sites—can the money appropriated for the construction of any schoolhouse also be used for the purchase of a site? Suppose the money appropriated is for the improvement or repair of a school building, can it not also, under that interpretation, include the purchase of a site?

Mr. PAREDES. When the money appropriated is for repair, I do not think it can be used for the purchase of a site. However, if it is for construction . . .

Mr. GANZON. I am bringing this point to the Chairman of the Committee on Public Works, because in many sitios and barrios there are already schoolbuildings, but the lots do not yet belong to the government, and it is possible that the Congressman of the district may recommend only the repairs and/or improvement. Now I am taking advantage of this bill to solve this impasse in hundreds and even thousands of barrios in the

whole Philippines, so that they might be given a chance to acquire the lots. My question is: will the gentleman agree to an amendment that in places where the lots do not yet belong to the government but where the schools need only repair and/or improvement, the money for such repair and for improvement may also be used to purchase the lot?

Mr. PAREDES. There will be no objection on the part of the committee, and I think it would be best for all concerned, including the Auditor General who is very meticulous in the interpretation of these provisions here—it would be much better, however, to mention in specific terms, "including the purchase of sites", so that there will be no trouble or misinterpretations by the auditors or anyone else concerned.

Mr. GANZON. I thank the gentleman for accepting our proposition. I am glad that on almost all matters here we have been acting in a bipartisan way. As a matter of fact, we were happy to read in the papers this morning that the President congratulated all Members of the House for work well done. I would say this is true, because although we have fiscalized and opposed in certain ways some Administration measures, we have never obstructed the Administration in its pursuit of the five-year socio-economic program. As a matter of fact, it is the position of the Nacionalistas to cooperate with the President to the utmost, so that if after giving him what he wants he still fails in his administration, certainly he should not blame Congress. We want to give the President everything he needs to succeed. That was why we helped in his rice and corn bill, the unemployment bill, the tenement house bill, the basic industries bill, the foreign investment bill and many more. But I feel this last question will also help the President. At least we are glad we have a President who is a statesman, not a politician. And I think it is in that spirit that the 25 Nacionalistas voted for Mr. Villareal, because they wanted to cooperate with the President. And believing that the only way to show by tangible evidence that they wanted our President to succeed irrespective of party was to vote for Mr. Villareal, they proceeded to do so.

My last point is: I have always said and maintained that power corrupts and absolute power corrupts absolutely. The danger in this country does not lie in a strong opposition; it lies in everybody's saying "yes, amen, hallelujah, hurrah for the President." Now, in order that the President,



who admittedly is the most powerful president in any democracy in the whole world, may not abuse his power, will the gentleman, as a Nacionalista, as a good Filipino, and as a good citizen and Chairman of the Committee on Public Works, agree to this amendment that all amounts in the public works bill submitted by all Congressmen, irrespective of party, be released simultaneously? We will not be doing the country any service, nor the President for that matter, if we give him too much power to choose only who are his friends, who are his foes, who are the Nacionalistas, who are the Allied Majority, who are the Liberals. We will be helping his Administration if, little by little, we put him in a situation apart and distinct from this strange world called "politics." The idea of simultaneous releases will go a long way toward making our President a real statesman President.

Mr. FAREDES. It is precisely on that premise that your committee has studied scientifically and technologically the implementation and feasibility of every item here, and I am afraid we cannot agree to the suggestion of the gentleman from Iloilo. If there are simultaneous releases and all projects will be given only partial releases, then we will have half-baked and unfinished projects again.

Mr. GANZON. My point is with respect only and specifically to the P200,000 community projects that the committee has so graciously allotted to each Member of Congress. Let us have simultaneous and proportionate and/or equal releases, so that we shall really have a good President who will have no chance to abuse his power.

Mr. PAREDES. Yes, gentleman from Iloilo. But the collections of our government do not come in one lump sum. They come in from time to time, and no collection in a single day is sufficient to cover P60 million.

Mr. GANZON. That is true, gentleman.

Mr. PAREDES. So, releases are made as collections come in.

Mr. GANZON. For a more systematic release that is immune and detached from politics, if the amount for the whole month of May is not enough, can we not wait and include June? If the amount for the month of June is not enough can we not wait for July, so that when the amount of P10 million is available, there will be equal and/or simultaneous and proportionate releases?

Mr. PAREDES. I think that as far as equal releases are concerned, His Excellency, President Macapagal, has that in mind because, after all,

that does not go to the Congressman but to the people.

Mr. GANZON. I think the President is all right. But I find him hard to believe, because he says one thing in the morning and another thing in the afternoon. So, as I said, one of the remedies to cure this fundamental defect is not to give him so much temptation in the form of possible abuse of power. What did the President say at his inauguration? He pledged to do justice to everyone. Did he do justice to Aytona? Did he do justice to Garcia, and so many others? The trouble is that we are giving him too much power—please do not misunderstand me. President Macapagal is our President, irrespective of party. The people of the Philippines will be the beneficiaries of his good works. We are rising far above partisan considerations, because we want him to succeed. That is why we are giving him all the laws that he wants, and if he fails, he will have no reason to blame Congress.

Mr. FAREDES. We have given that suggestion a trial under Republic Act No. 1900 and Republic Act No. 1613, and it did not succeed.

Mr. GANZON. Why?

Mr. PAREDES. I don't know, but it cannot be physically implemented. So why should we insist again on going back to something which has already been proven to be unsuccessful?

Mr. GANZON. Just because it failed in the previous Administration, it does not follow that it will also prove a failure in the present Administration.

Mr. PAREDES. We have had that in previous years.

Mr. GANZON. I have really very high hopes that the President can do better. At least that is what the people expect of him and where the provision for simultaneous and proportionate and/or equal releases in the past Administration failed, let us hope that President Macapagal, who is a Doctor of Economics and who has prepared himself for the Presidency all these years, can do better. This is a challenge to the Allied Majority and the Liberals if they are really sincere in helping the President. Let us not give him too much power, so that he will not be tempted to abuse that power.

Mr. PAREDES. I agree with the gentleman.

Mr. GANZON. Let us place the President on a pedestal where he cannot use his vast powers, as much as possible, where he cannot use his extraordinary powers to bludgeon the Opposition, to



make of the Opposition servile and subservient to him, because I am afraid that — whether you believe it or not — we are fast losing our two-party system in the government and all because of the desire of Malacañang to have control and absolute dominion over Congress even against the will of the Congressmen. I am more concerned about the future of our people and country and our democracy than anything else, because the Philippines is greater than any President; our people are greater than any President. Posterity demands that we legislators here try our best in our time to help salvage the remnants of democracy in our country.

Mr. PAREDES. I fully agree with the gentleman.

Mr. GANZON. Since the gentleman agrees would he be willing to accept a simultaneous-release provision?

Mr. PAREDES. No, because it has proven to be a failure.

Mr. GANZON. Thank you very much, Mr. Speaker, But I differ with the gentleman.

Mr. ABORDO. Mr. Speaker . . .

Mr. GANZON. Mr. Speaker, I am still making my concluding remarks.

Mr. ABORDO. Mr. Speaker, I would like to propound one or two questions to the gentleman from Abra if the gentleman from Iloilo is already through.

Mr. GANZON. Mr. Speaker, I am not yet through. I have just one more remark.

The SPEAKER. As soon as the gentleman from Iloilo is through, the gentleman from Palawan may be recognized.

Mr. ABORDO. Thank you, Mr. Speaker.

Mr. GANZON. Mr. Speaker, as a parting word to the gentleman from Abra, I now say, as I have said in many ways, that I don't agree with him; but I hope that the President will not consider this omnipotent and obnoxious bill a temptation to further destroy our Constitution and our two-party system. Thank you very much.

Mr. ABORDO. Mr. Speaker, will the gentleman yield?

Mr. CORTEZ. Point of order, Mr. Speaker. We were only three or four here when the session began, and the gentleman from Palawan was not among us. I was already here at 10 o'clock in order precisely to . . .

Mr. ABORDO. The allegation of the gentleman from Pampanga is unfounded.

Mr. MONTANO. Mr. Speaker, I ask to suspend the session for one minute.

#### SUSPENSION OF SESSION

The SPEAKER. The session is suspended for one minute.

#### RESUMPTION OF SESSION

The SPEAKER. The session is resumed.

Mr. ABORDO. Mr. Speaker, will the gentleman from Abra yield to only two questions?

The SPEAKER. The gentleman may if he so desires.

Mr. PAREDES. I will yield to as many questions as the Representative from Palawan may ask.

Mr. ABORDO. Thank you. I would like to call the gentleman's attention to page 6 of the bill, Item (C) from line 25 up to the next page, line 9. This item speaks of feeder roads not necessarily coming from the highway fund.

Mr. PAREDES. That is right.

Mr. ABORDO. There are conditions imposed here, that unless a counterpart is made available, no release of the amount can be made.

Mr. PAREDES. That is right.

Mr. ABORDO. Has it not come to the attention of the committee that practically all provinces and municipalities cannot afford to put up a counterpart fund and that the placing of ₱1,500,000 in the public works bill now under consideration would amount to nothing?

Mr. PAREDES. What is the question of the gentleman from Palawan?

Mr. ABORDO. Will the gentleman from Abra be amenable to scrapping the conditions imposed in Section 6?

Mr. PAREDES. Insofar as the counterpart is concerned?

Mr. ABORDO. Yes, insofar as the counterpart is concerned, because I am sure most provinces and municipalities cannot afford to put up any counterpart fund.

Mr. PAREDES. The philosophy behind the provision, is that because many municipalities do not care any more for the maintenance of their roads once they are built, we want to train them to be able to set aside, every now and then, something for this.

Mr. ABORDO. That is a very principle, but no



municipality can afford to put up a counterpart fund for the purpose of maintaining feeder roads.

Mr. PAREDES. I think we can make representations with the Department of Public Works, so that the rules and regulations which they will promulgate will be in line with the financial ability of the respective provinces.

Mr. ABORDO. While I agree in principle to the department heads promulgating the rules and regulations, there is one stumbling block with respect to the release of funds for feeder for provinces, municipalities and cities — page 6 at the bottom. By virtue of this provision, it will be necessary that a counterpart fund be provided, otherwise no release can be made.

Mr. PAREDES. The committee, in view of the representations made by the gentleman from Palawan, will be willing to accept an amendment to remove this minimum counterpart fund, although I believe that we should have at least a certain counterpart. But we will remove the portion which says "one-half of the total liability, and make it a smaller share, so that all municipalities will have more interest in maintaining their own roads.

Mr. ABORDO. While the proposition of the Chairman of the Committee on Public Works appears to be very laudable, in practice, even if we put the contribution or counterpart of municipalities and provinces and cities at 20 per cent or, say, 10 per cent it will still be very hard to meet.

Mr. PAREDES. Does the gentleman from Palawan know more or less what this figure will represent if he says 1/10? One-tenth will only be somewhere around P400 or P500.

Mr. ABORDO. That is right. But what concerns me most is the fact that, presently, even first-class provinces, chartered cities, and municipalities are asking financial assistance from the government through the Department of Finance.

Mr. PAREDES. That will represent a very little amount, gentleman from Palawan. The sum of P1,400,000 for 104 Congressional districts will only amount to P15,000 per province, almost; and 1/10 is only P1,000 for the whole province.

Mr. ABORDO. That is true, but as I was figuring out, while the amount may appear negligible or insignificant, I do not think the existence of such proviso would, in effect, prevent the release of the funds.

Mr. PAREDES. But the Provincial Roads and Bridge Fund for each province can take care of the matching fund of each province. Some details of Republic Act No. 917 in granting maintenance fund for every province, which is less than P100 . . .

Mr. ABORDO. That is true. I know the gentleman has been a governor, like myself, but the plain truth is that the Road and Bridge Fund is already programed for certain projects. How can the province afford to put up a counterpart fund project? It will be very hard. I would, therefore, ask the gentleman from Abra if he will be agreeable to eliminate that proviso.

Mr. PAREDES. We will accept the amendment of the gentleman from Palawan after he submits the same in the omnibus amendments.

Mr. ABORDO. Thank you, Mr. Speaker.

Mr. CORTEZ. Mr. Speaker, will the gentleman yield?

The SPEAKER. The gentleman may if he so desires.

Mr. PAREDES. With pleasure.

Mr. CORTEZ. In the first place, I want to find out what is the status of the community projects? Are they eliminated or not? Are we entitled to them or not?

Mr. PAREDES. I know that the gentleman from Pampanga was one of the few who were listening to my sponsorship speech, and that question has already been answered.

Mr. CORTEZ. There are many things the gentleman has said here with which, in principle, this humble Member does not agree. Now I want to find out if there is pork barrel. There are people who call it community projects. Are Congressmen or even Senators provided with pork barrel?

Mr. PAREDES. We do not have any pork barrel in this bill. We have projects which are recommended by the respective Representatives of each congressional district of this country.

Mr. CORTEZ. And on the basis of representation of the people who voted for them in order to work for what they need. Is that not the principle involved?

Mr. PAREDES. The committee, Mr. Speaker, maintains that Members of Congress know much more about the public works needs of their province than any other man, woman or child in the country.

Mr. CORTEZ. In that case I want to find out what is the status of the pork barrel. Will the Members of Congress have it or not?

Mr. PAREDES. Every Member of Congress, as I said in my sponsorship speech, is entitled, and the committee is going to accept the recommendation of Members of Congress in their respective districts.



Mr. CORTEZ. So, in other words, we deliver the barrel and the pork to the President, while each Congressman in order to give him "consuelo de bobo", will be given something which does not even . . .

Mr. PAREDES. The committee is waiting for the gentleman from the second district of Pampanga. The gentlewoman from the first district of Pampanga has already submitted her preferences.

Mr. CORTEZ. If I submit, let us say, for the construction of dance court for the village, for the barrio . . .

Mr. PAREDES. If the gentleman feels that that is the most important project in his district, no Member of this Committee will question his integrity nor any of his motives and intentions.

Mr. CORTEZ. I am bringing up this question because the gentleman said it will depend as to whether there are technical studies on the matter. I do not think there is any necessity for a technical study of pork.

Mr. PAREDES. If the gentleman from Pampanga needs technical studies, the entire technical force of the government will be requested to assist him in making such studies. If he so believes . . .

Mr. CORTEZ. The gentleman from Abra has just said that there must be a technical study before a project is undertaken. That is why I want to know if we need technical studies here. Other questions may arise from these technical studies. I doubt if the Chairman of the Committee on Public Works has made even a survey in the matter of community projects.

Mr. PAREDES. May I quote again for the information of the gentleman? This may solve his problem or whatever he is thinking of. In my sponsorship speech I said "the committee believes that the duly elected Representatives of the people, without regard to political party or color, by the very nature of their conversance with the problems of their localities, are authority on the needs of their particular districts."

Mr. CORTEZ. But this humble member believes that the gentleman made that statement because of the announcement of Malacañang that there shall be no pork barrel. He gave the assurance only on that belief, and believing is not doing.

Mr. PAREDES. May I assure the gentleman from Pampanga that there is no pork barrel?

Mr. CORTEZ. There will be . . .

Mr. PAREDES. No pork barrel in the strict

sense. Pork barrel, which means that this Congress will waste the people's money? I am sure the gentleman from Pampanga, defender of the poor, will never tolerate the wastage of public funds.

Mr. CORTEZ. The veteran legislator of Abra, the honorable and worthy father of the Congressman from Abra, always worked for pork barrel, and now here comes the worthy son who wants to abolish the pork barrel.

Mr. PAREDES. What is the gentleman's definition of pork barrel?

Mr. CORTEZ. Pork barrel? We carry a barrel, put the money in the barrel, and gave it to the barrios for community projects. That is why it is called pork barrel. I want to be frank. What is happening to Congress? All of a sudden we are for the elimination of pork barrel. We must have it — what is now called community projects. From time immemorial, it has always been called pork barrel. We should call it pork barrel, but we are afraid. Yes, the President is my *kaputol*, but it is not what he likes that we should vote for. We have to preserve our independence here as Members of Congress. He is sovereign in Malacañang, we are sovereign here.

Mr. PAREDES. Thank you, gentleman from Pampanga.

Mr. CORTEZ. So how much is the pork barrel?

Mr. PAREDES. That depends on how much the gentleman from Pampanga wants.

Mr. CORTEZ. We believe in equality. Each Member of Congress must have his share. How much is each Member entitled to?

Mr. PAREDES. How much would the gentleman from Pampanga like?

Mr. CORTEZ. As I said, I believe in the principle of equality in a democracy.

Mr. PAREDES. The gentleman from Pampanga is assured that he shall have an equal and equitable share.

Mr. CORTEZ. Equal share? In other words, whatever a Congressman has, each Congressman must enjoy?

Mr. PAREDES. That is right, gentleman from Pampanga.

Mr. CORTEZ. Now, what about the release? How will our pork barrel be released? Will it be automatic? For example, if the law says six months after the collection of the income of the government, will it be released after that time?

Mr. PAREDES. Whatever method was followed



by the former Presidents will be continued by the present President.

Mr. CORTEZ. But, Mr. Speaker, there was a provision in our public works bill before that there must be simultaneous releases of the pork barrel funds. I think it was Congressman Marcos who fought valiantly for that, and the majority then, the Nacionalistas, had to vote for it. Now, can we not also ask for that if there must be fairness in our dealings here?

Mr. PAREDES. But that is precisely why those bills failed. That is why we shifted from simultaneous releases under Republic Act No. 1900 — about three years ago — to non-simultaneous and *pro rate* releases. Last year, the gentleman got the release of his community projects.

Mr. CORTEZ. Not all. I just want to remind the gentleman from Abra how the President of the Liberal Party now, Senator Marcos, once threatened to go to the GAO and find out if there were releases made to the Nacionalistas and, if so, to bring the case to court. Now, in order to remove all these threats, which are characteristic of the Liberal Party, doesn't the gentleman think that after three or six months from the last collections, there must be automatic releases without the intervention of Malacañang?

Mr. PAREDES. I agree with the gentleman from Pampanga. Let us make it systematic.

Mr. CORTEZ. Is the gentleman agreeable to Congressman Ganzon's proposition that we must put a provision here similar to the one adopted by the Liberal Party when they were in the Minority, that there must be simultaneous releases of funds of the community projects or other funds for the different Members of Congress?

Mr. PAREDES. That was already explained to Congress in answer to the questions of the gentleman from Iloilo.

Mr. CORTEZ. I want a categorical answer. Will the gentleman accept that proposition so that we will not be discriminated against?

Mr. PAREDES. It is not the Chairman of a committee alone who decides any measure in this Chamber. We will give each and every Congressman his constitutional right to vote on this bill.

Mr. CORTEZ. But he is a member of the Allied Majority and a member of the Nacionalista Party also, so we are afraid that discrimination may take place. Congressman Paredes of Abra is a

Nacionalista, but he aligned himself with the Liberals when he voted on the proposition. Can we get an assurance from the gentleman . . .

Mr. FAREDES. I assure the gentleman from Pampanga that the Congressman from Abra will not vote on the basis of party considerations.

Mr. CORTEZ. My doubts are now cleared.

Mr. FAREDES. I am glad that I have cleared up the doubts of the gentleman from Pampanga.

Mr. CORTEZ. Thank you, Mr. Speaker.

Mr. MACIAS. Mr. Speaker, will the gentleman yield?

The SPEAKER. He may if he so desires.

Mr. PAREDES. With pleasure, Mr. Speaker.

Mr. MACIAS. Mr. Speaker, I have read the provisions of this bill, but in view of certain information that the gentleman from Abra, the illustrious Chairman of the Committee on Public Works, gave this morning, I would like to ask some questions for clarification. In answer to the query of the gentleman from Iloilo regarding the methods by which this lump sum provided for in this measure on page 39 totalling around P20 million. . . .

Mr. PAREDES. For feeder roads, that is right.

Mr. MACIAS. The gentleman answered that this is the amount that the Members of Congress are supposed to list down in accordance with the proposals assessed already.

Mr. PAREDES. Yes.

Mr. MACIAS. If that is true, what happens to the sum stated on page 19 of the bill? I hope that is not an addition, because in that case . . .

Mr. PAREDES. That is over and above what is listed here.

Mr. MACIAS. Mr. Speaker, I would like to invite the gentleman's attention to page 19, Section 2, Subsection A — List from the House of Representatives, P30,000,000; Subsection B—List from the Senate, P30,000,000. Are these the community projects which Members of the House of Representatives have been asked to submit?

Mr. PAREDES. Those are for rural progress projects.

Mr. MACIAS. Yes. In that case, what happens to this lump sum of almost P20 million on page 39?

Mr. PAREDES. As we said, because of the lack of time in printing, we have just taken up the sum total, otherwise each Member of Congress will find it even harder to look for his individual pet project in this bill. We are giving the assurance now that such will be printed.



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Mr. Speaker, I think the matter has been amply explained to the gentleman from Negros.

Mr. MACIAS. I have the assurance, therefore, of the Chairman of the Committee on Public Works that this additional amount will be distributed in accordance with the needs of each representative district.

Mr. PAREDES. In accordance with the needs of every province and every district after technical studies by the proper departments, Mr. Speaker.

Mr. MACIAS. Is that answer the same as the answer that the gentleman has just whispered to me? That is all right, Mr. Speaker. Another question: Why are we still required to purchase our steel in Manila when steel can be procured in Cebu or in the local areas where the public works may be prosecuted?

Mr. PAREDES. I do not know of any provision of the bill that imposes such requirement.

Mr. MACIAS. There is a provision here which is similar to the provision in previous public works bills regarding purchases from local areas where the materials are available. Why do we not . . .

Mr. PAREDES. We have a provision in this bill on page 50, line 12, which says "when materials and supplies are obtainable locally in the district, city or neighboring district, the same may be procured by the district or city engineer without prior authority from the department head."

Mr. MACIAS. In the meantime, I would like to invite attention to certain problems that confront the nation. During the last session of the last Congress of the Philippines, in order to take care of the recurring problem of lack of school buildings, and in view of the fact that Republic Act No. 836 had already expired, this House passed a bill requiring the President to set aside every year P20 million for purposes of the school-building program of the nation, because the department head estimated that it would cost around P20 million a year just to take care of the normal increase in school population. We regret, however, that the Senate could not pass the measure. I also notice, Mr. Speaker, that in this bill there is a provision for schoolbuildings on page 2, but it is supposed to be for the construction, completion, improvement and repair of a nation-wide selection of public elementary schoolbuildings in

the total amount of P3 million. There is also a provision for the prefabrication of schoolbuildings, etc., in the amount of P5 million to be distributed in accordance with Republic Act No. 836. I would like to inform the House that in all our appropriations bills, we have always carried the same amount of P5 million. So that we have a total schoolbuilding appropriation of no less than P20 million a year, divided in accordance with the provisions of Republic Act No. 836, and with the needs of each province and each congressional district as estimated and as determined by the Bureau of Public Schools. But, Mr. Speaker, we have completely eliminated that in this public works bill. I would like to impress on the gentlemen of the House the need of setting aside that amount.

Mr. PAREDES. We are not eliminating that. We have continued with the P5 million.

Mr. MACIAS. That is what I am saying; that the P5 million placed here for pre-fabricated schoolbuildings is the same provision that we had before, but, instead of retaining that in the General Appropriations Act, it is carried over here.

Mr. PAREDES. The reason is that Republic Act No. 836 has already expired. We are only quoting the provisions of Republic Act No. 836 which is no longer a law.

Mr. MACIAS. If Republic Act No. 836 were still in force there would be no need for this.

Mr. PAREDES. I agree with the gentleman.

Mr. MACIAS. That is why I am proposing to the gentlemen of the House that we request, if we cannot instruct, the committee to appropriate in the public works bill the sum of P20 million to be distributed in accordance with the fair arrangement made in Republic Act No. 836.

Mr. PAREDES. I am afraid the gentleman from Negros Oriental is misinformed. That P20 million was for so many years, not just for one year. It was spread out.

Mr. MACIAS. I have read Republic Act No. 836. I think that was one of the most inspired Acts passed by the preceding Liberal Administration. The distribution of the amount was not left to the discretion of Members of Congress but was based on the needs of each congressional district as determined by the Department of Education. I know that the bill now carries an appropriation of P100 million to be distributed equally



at the rate of P20 million for five years, but we have already exhausted that appropriation. There is no law now that can impede us from setting aside the same amount in this bill to be distributed in accordance with the very wise, very just arrangement made by the Liberal Administration during the time of President Quirino, that the same be made by the Department in accordance with the proportion of school children not housed.

Mr. PAREDES. I take it therefore that the gentleman from Negros Oriental is asking the committee to include this distribution which follows the principle or policy under Republic Act No. 836?

Mr. MACIAS. I think I have not sufficiently mastered the English language to be able to communicate my thoughts. I am suggesting that the House request the committee to allocate for school-building purposes, distributed in the same manner as the amount of P20 million was distributed under Republic Act No. 836 . . .

Mr. PAREDES. In other words, the gentleman would like this amended; instead of P5 million, it should be P20 million?

Mr. MACIAS. Five million is all right because that is for pre-fabricated. I would have the P5 million retained; in fact, that P5 million was carried in the General Appropriations Act before. It was also distributed in the way that the gentleman would propose to distribute this. But in addition to that, we carry in our Public Works bill the implementation of Republic Act No. 836—the distribution of the schoolbuildings to be made by the Department. I would like the same amount to be allocated in this Act now. I suggest that the distribution be made in accordance with the distribution arrangement in Republic Act No. 836. I would like to remind the gentleman from Abra that really the P100 million we set aside under Republic Act No. 836 was not even sufficient to meet all the needs of the nation at that time.

Mr. PAREDES. The committee has no objection to the revival or reenactment of a similar law.

Mr. MACIAS. No. I am going to insert in one of these amendments P20 million for school buildings, to be distributed in accordance with the arrangement under Republic Act No. 836.

Mr. PAREDES. Instead of the P5 million?

Mr. MACIAS. In addition to it. I will put it as one of the sections.

Mr. PAREDES. Under the pre-fab?

Mr. MACIAS. Under the first section. For instance, this provision for P3 million. I would say,

for the construction, completion, improvement of a nationwide selection of public elementary school buildings to be distributed in accordance with the provisions of the defunct . . .

Mr. PAREDES. What monies will be used?

Mr. MACIAS. General fund.

Mr. PAREDES. I am afraid, gentleman from Negros Oriental, that we will not have a sufficient general fund. If the gentleman puts it under bond issue, the committee will have no objection.

Mr. MACIAS. Mr. Speaker, this matter of putting up schoolbuildings should not be relegated to projects under bond issue, because, as we have come to realize, the educational program of the Philippines is a day-to-day obligation on the part of the government, and if we make provisions for the salaries of teachers we should also make provisions in the general fund for the building of elementary schools, because we cannot have an educational program by just paying the salaries of teachers. Schoolbuildings are as much a part of that system, because if we have no schoolbuildings we cannot have an educational system.

Mr. PAREDES. Gentleman from Negros Oriental, that is why the committee has found it fit to have that P30 million set aside here according to the needs of each individual district. If the gentleman from Negros Oriental is willing to cut the discretion in the choice of the needs of his district, the committee will have no objection.

Mr. MACIAS. Yes, I realize that, but does not the gentleman know that besides our so-called short-term projects before which amounted in some cases to P5 million or P22 million, we had a schoolbuilding program of P20 million a year?

Mr. PAREDES. The first question that always comes up is: how much is unreleased? There is more than P1 billion unreleased in previous Public Works Acts. Should we continue such piling up so that maybe, after two or three years, instead of P1 billion, it will become P2 or 3 billion in unreleased funds? The committee is only the servant of this Congress, and I will accept any sentiment of this Congress as may be expressed by its vote.

Mr. MACIAS. Thank you, Mr. Speaker, but that observation just made by the gentleman, the Chairman of the Committee on Public Works, can be applied more to public highways, to waterworks system, and to the other appropriations. More, I say, because they can be delayed. Less on public schoolbuildings, because they cannot



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be delayed. Our children, Mr. Speaker, in many instances in my district, are having their classes under the shade of acacia trees, and when rain comes they have to scamper like sheep to take shelter inside private houses.

Mr. FAREDES. The committee agrees to the observation of the gentleman from Negros Oriental.

Mr. MACIAS. So, would the gentleman from Abra be amenable to submitting to the House an amendment along that line, even if he does not accept it?

Mr. PAREDES. Everything depends upon the discretion of the House.

Mr. MACIAS. But with the blessings of the gentleman from Abra, who is the Chairman, there is a better chance of the amendment being passed, especially because the amendment is really fair and necessary.

Mr. PAREDES. I agree, as I said, Mr. Speaker.

Mr. MACIAS. Well, that is all, Mr. Speaker.

Mr. PERALTA. Mr. Speaker, will the gentleman from Abra yield?

The SPEAKER. He may if he so desires.

Mr. PAREDES. It is a pleasure to yield to the gentleman from Sorsogon, Mr. Speaker.

Mr. PERALTA. Mr. Speaker, I have read with more than ordinary concentration the very learned speech of the distinguished sponsor. On page 6 thereof there is a statement in which he tries to mollify the apprehensions of the Members of this Chamber, in case their so-called pet projects cannot be included or are not included in the present bill; and by the information contained in the sponsorship speech, right now, the Department of Public Works is preparing or has already prepared a cash disbursement program for the current fiscal year based on existing public works. Is that correct?

Mr. PAREDES. That is right.

Mr. PERALTA. In other words, there is a positive attempt on the part of the present Administration through the Department of Public Works and Communications to partially implement the authorization contained in previous Public Works Acts?

Mr. PAREDES. Yes, that is being attempted now.

Mr. PERALTA. Is the Chairman of the Committee on Public Works, having primary access to pertinent records and information available either through his staff or from the Department

itself, in a position to inform his colleagues in this Chamber what is the projected amount of such disbursement?

Mr. PAREDES. It is P130 million, more or less.

Mr. PERALTA. And this amount will be taken indiscriminately from all existing Public Works Acts, depending upon the availability of funds and the importance of the projects concerned?

Mr. PAREDES. May the gentleman explain what he means by "indiscriminately"? I do not understand it.

Mr. PERALTA. In other words, the Department is not committed to release only from Republic Act No. 1900 or from Republic Act No. 2701 and the like?

Mr. PAREDES. Judiciously.

Mr. PERALTA. The Department may exercise just discretion in selecting from what law to get and depending upon the importance and the immediate relevancy of the project to the so-called socio-economic program of the Administration?

Mr. PAREDES. That is right, gentleman from Sorsogon.

Mr. PERALTA. There is therefore an assurance, at least for the less fortunate members of the Nacionalista Party of Congress, that certain projects which have a direct relation to the socio-economic development program of their particular districts or their constituencies may be included in this cash disbursement program of the Department of Public Works?

Mr. PAREDES. Definitely, gentleman from Sorsogon.

Mr. PERALTA. Now, in formulating and in adopting this cash disbursement program, has there been an attempt on the part of the Department of Public Works and Communications to consult with or get advice of at least the Committee on Public Works, or more importantly, the individual Members of Congress, so that a system of allocation could be devised as would be fair, just and equitable to all concerned?

Mr. PAREDES. To some extent, I am sorry to admit — as I have admitted in my sponsorship speech — the Members of Congress were not given really sufficient time to be consulted, although they were shown in a more or less generalized way. As the gentleman may note, there are technical problems which need study and concentration.

Mr. PERALTA. Now, the prospective disbursement of P130 million in public works is admittedly a big amount. Will it not be fair, if in pro-



gramming this cash disbursement for the fiscal year 1963, consultation is made among the corresponding technicians or officials of the Department of Public Works and the Committee on Public Works of the House and the Committee on Public Works of the Senate so that the releases can be made not on strictly partisan basis but in accordance with the laudable and noble purposes of the President himself: that the disbursements of this public work funds may respond to the real public needs of this country at present, specially when we admit that we do not have sufficient funds to undertake everything simultaneously?

Mr. PAREDES. The committee agrees with the gentleman from Sorsogon.

Mr. PERALTA. So, will the gentleman not help his colleagues ask the Department to hold in abeyance final recommendation on such cash disbursement program until all of us, at least we who are interested, could be given an opportunity to be heard with respect to the importance of projects that we want to be included in the cash disbursement program?

Mr. PAREDES. Yes, I believe and I agree fully with the suggestion of the gentleman from Sorsogon, and the committee assures him of its full cooperation on matters like that. In fact the committee has not accepted this, shall we say, as a definite demarkation line, or that it is to be followed strictly as it is printed. We believe that it is still flexible.

Mr. PERALTA. I am glad the gentleman has made a formal assurance for the record. I have full faith that being a man of honor whose reputation has never been assailed by his colleagues, a noble descendant of a noble sire, he will implement his commitment for the benefit of his colleagues.

Mr. PAREDES. I am flattered by the compliments of the gentleman from Sorsogon . . .

Mr. PERALTA. Those are not flatteries, Mr. Speaker, but statements of fact.

Mr. PAREDES. . . . but I assure him that I will do everything within my humble means and utilize all the resources at my command to protect the interests of the Members of Congress.

Mr. PERALTA. I asked that, because there may be discrimination between the Majority and the Minority Members. Even among the Majority, there is still such a discrimination. I have been a victim of such discrimination during the past eight years that we were in control of the

Congress. There were even more apprehensions. But in his sponsorship speech, the gentleman emphasized the fact that in the scientific programming of public works projects, he will consider other needs of relatively less developed provinces and areas which, although they have greater agricultural potential, have not been duly attended to in past public works acts. We feel the need of the assurance of the Committee on Public Works to rectify the discrimination in the past.

Another point that I want to bring about is that the gentleman has placed greater emphasis on the so-called scientific programming of public works projects. We are operating on scarce resources and for the proper assaying of these resources some sort of scientific planning should be adopted in order that the projects that we approve would contribute immediately and more decisively to the accelerated development of this country. This has been said in many previous speeches of the President and I welcome that view.

Mr. PAREDES. Thank you.

Mr. PERALTA. In fact, the President went further and said that the pork barrel system is an evil, that if he had his way, he would recommend the absolute abolition of the system and insist on a scientific and technical programming of the public works projects, so that the most good would be realized from the little resources of public works funds available to the government. Now, this bill, allegedly prepared by the Technical Staff of the Committee on Public Works or in response to recommendations made by the Department, does not respond to scientific planning. For example, in the matter of irrigation which according to the gentleman's speech must be placed in areas with greater agricultural potentials and which could contribute to the immediate solution of the deficiency in the production of staple foods, I notice that the communal irrigation systems provided for in the bill are only in La Union and in Sorsogon; not in my district but in the district of Congressman Encinas who happens to be in the Allied Majority. I have no quarrel with Congressman Encinas, because I might be misunderstood by my colleague . . .

Mr. PAREDES. May I remind the gentleman from Sorsogon that in the former Public Works Acts his district has monies already included and appropriated but still unreleased? So that we have not included his district for the purpose of avoiding duplication, not only in this bill but also in Republic Acts Nos. 1200, 1613, 1411 and so



forth. We have millions unreleased.

Mr. PERALTA. I pointed out that the communal irrigation system in the district of Congressman Encinas — the sum is not very great — but I am not holding that against him. I am proud of him. The scientific planning I am referring to is a very big irrigation project in the second district of Sorsogon which is not operating for the simple reason that the deficiency appropriation has not been allocated through the recommendation of the Appropriations Committee. I am referring to the Pili Irrigation Project. There is still no water in Fili even after the government has spent one and a half million pesos for the irrigation of about four thousand hectares, because of the fact that the Department has never recommended the deficiency appropriation of ₱1 million, in spite of my representation several times since 1957.

Mr. PAREDES. It is precisely why we did not include that in the bill. We will request the implementation of the backlog of public works projects.

Mr. PERALTA. There is no more backlog. We spent the ₱1 million appropriated in a previous Act from the contingent fund of President Mag-saysay, but the project was not completed, because of the destruction of the watershed of the Pili Falls. It has dried up, and I have been asking for appropriation and presenting the problem to the technicians of Public Works Director Buendia in the scientific programming before, but my recommendation has not been considered. We have spent ₱1.5 million already, but the irrigation project is still not working.

Mr. PAREDES. These plans now are ready. In fact, they have been received.

Mr. PERALTA. Mr. Speaker, I understand the Majority Leader has another matter of more importance to present. Inasmuch as there is no possibility of finishing the discussion of the public works bill now, I reserve my right to continue with my interpellation of the distinguished gentleman from Abra this afternoon.

#### SUSPENSION OF SESSION

Mr. MONTANO. Mr. Speaker, I move to suspend the session until four o'clock this afternoon.

The SPEAKER. Is there any objection? (After a pause.) The Chair does not hear any. The session is suspended until four o'clock this afternoon.

*It was 12:20 p.m.*

#### RESUMPTION OF SESSION

(At 4:23 p.m., the session was resumed with Mr. Abad presiding.)

The PRESIDING OFFICER (Mr. Abad). The session is resumed.

#### PUBLIC WORKS BILL (Continuation)

Mr. MONTANO. Mr. Speaker, I ask that we resume the consideration of the public works bill, House Bill No. 2870.

The PRESIDING OFFICER (Mr. Abad). Consideration of House Bill No. 2870 is resumed. The Secretary will read the title of the bill.

The SECRETARY, reading:

An Act appropriating funds for public works, synchronizing the same with previous public works appropriations.

The PRESIDING OFFICER (Mr. Abad). The sponsor may now proceed.

Mr. PAREDES. Mr. Speaker, we have finished our sponsorship and we have been subjected to interpellations by our colleagues.

Mr. MACIAS. For this purpose, Mr. Speaker, I thought the time had already expired . . .

Mr. LIGOT. Mr. Speaker, I would like to interpellate the sponsor.

The PRESIDING OFFICER (Mr. Abad). The sponsor may yield if he so desires.

Mr. PAREDES. It is a pleasure to be interpellated by the gentleman from Cagayan.

Mr. LIGOT. I notice, Mr. Speaker, that this public works bill is the most discriminatory, the most unjust bill as far as my district is concerned. There are projects that have been started but no provision for the continuation of their construction has been provided. I am referring to the Buntong bridge . . .

The PRESIDING OFFICER (Mr. Abad). What bridge?

Mr. LIGOT. The Buntong bridge under the last public works bill — Republic Act No. 2701 which provided ₱1,100,000 for its construction. One million and a half has already been released, but the full cost of construction is around ₱5,900,000. So there must be a yearly appropriation of a certain amount of money in order to be able to complete the construction in about two years.

Mr. PAREDES. That is provided for in the program, gentleman from Cagayan. In fact, the



Administration has deemed it fit that Cagayan should be one of the premier provinces because of its potential in agriculture and raising of crops.

Mr. LIGOT. Where is the provision?

Mr. PAREDES. The program, Mr. Speaker, is part of the bill. It is, as started, only a program, and I assure the gentleman that Cagayan has an unreleased amount of not less than five million pesos.

Mr. LIGOT. Yes, but it is necessary that we continue providing or appropriating money in order to complete the project. The time might come when there will be no more money.

Mr. PAREDES. These are continuing projects from year to year.

Mr. LIGOT. I do not know what program the sponsor is referring to and from what funds will the appropriation for that program be taken.

Mr. PAREDES. Under the previous Republic Act No. 3101, there is now ready to be used an amount of ₱1,100,000 for the specific project mentioned by the gentleman from Cagayan, the Buntong Bridge, kilometer 549, Cagayan province, national road.

Mr. LIGOT. That is still unreleased. The amount already released is one million and a half. We have ₱2,600,000, but the cost of the construction is around ₱5,900,000.

Mr. PAREDES. But they cannot finish this project in one year. Let us not tie up the money if the project can not be finished in one year.

Mr. LIGOT. That is the cost for two year's construction. It will take two years to construct that.

Mr. PAREDES. I assure the gentleman from Cagayan, that it is in our program now.

Mr. LIGOT. What program is the gentleman referring to?

Mr. PAREDES. The public works program, prepared by the Department of Public Works and Communications.

Mr. LIGOT. Under what item will that amount be?

Mr. PAREDES. It is not an item; it is a program of construction.

Mr. LIGOT. What fund will provide for that program?

Mr. PAREDES. As the gentleman from Cagayan so admits, there is more than two million.

Mr. LIGOT. But it is still lacking.

Mr. PAREDES. It is still lacking for two years, but we are only legislating for one year,

gentleman from Cagayan. If we legislate for two years or five years, there will be no more public works bills after this. It will be the end of that, and we will just wait for the implementation of every project.

Mr. LIGOT. Mr. Speaker, the construction is going on now. As a matter of fact, it was placed on bidding. The contract was perfected, but the total amount of ₱2,500,000 provided in Republic Act No. 2701, is not enough. We lack another ₱2,500,000.

Mr. PAREDES. For next year.

Mr. LIGOT. Yes.

Mr. PAREDES. We are legislating for this year, Mr. Speaker.

Mr. LIGOT. No, not necessarily next year. As soon as we cover the full amount of the contract.

Mr. PAREDES. For instance, as soon as this amount is depleted and they need some more money the Department of Public Works and Communications will request Congress for an appropriation to continue this program.

Mr. LIGOT. No, but may we not indicate that here in this bill?

Mr. PAREDES. If the gentleman wants to place it for the next fiscal year after the projects for this year are approved, but then what kind of a law will that be?

Mr. LIGOT. No, by way of amendment. Can we not include that?

Mr. PAREDES. No, because they are cash disbursements, gentleman from Cagayan.

Mr. LIGOT. I notice, that another amount is provided here for a new bridge which has not been started.

Mr. PAREDES. Gentleman from Cagayan, I understand that there is an actual balance now of more than one million from bond issues, and there is an appropriation . . .

Mr. LIGOT. Not bond issues.

Mr. PAREDES. General revenue.

Mr. LIGOT. One million and a half.

The PRESIDING OFFICER (Mr. Abad). The Chair wishes to inform the gentleman from Cagayan that, according to the sponsor, we have ₱1,100,000 this year and ₱400,000 next year. Since the estimated cost of the whole project is ₱2,500,000, it is fully covered.

Mr. LIGOT. No, Mr. Speaker, the project will cost ₱5 million, according to the estimate made by the Bureau. So it is necessary that we provide in this bill now a certain amount of money to complete the project. We cannot wait for the



next fiscal year for the payment of actual obligations.

Mr. PAREDES. I assure the gentleman from Cagayan there is enough to pay any obligation. In fact, there is no obligation, because everything has been paid. Over and above that there is ₱1,500,000 in the general revenue which was even appropriated previous to this year and is just waiting to be disbursed for the continuity of the construction.

Mr. LIGOT. There is no question about that, Mr. Speaker. What I am worried about is that the bidding had been made and it was accepted by the government. Supposing the amount covering the contract will not be available because the amount available now is only ₱2,500,000?

Mr. PAREDES. I assure the gentleman that while Congress is still Congress that will never happen.

Mr. LIGOT. Why?

Mr. PAREDES. Because Congress will appropriate unless the gentleman from Cagayan will object then.

Mr. LIGOT. It will be a future appropriation.

Mr. PAREDES. I am afraid we do not understand each other. We have enough balance to run that project continuously up to the coming years.

Mr. LIGOT. But the contract is not piecemeal. It is in lump sum.

Mr. PAREDES. Yes, as soon as the contractors finish the work, they will get paid for it. What is the worry of the gentleman from Cagayan?

Mr. LIGOT. My worry is, they will be paid for the whole amount of the contract. Suppose the government cannot meet the obligations for the whole amount?

Mr. PAREDES. Why not?

Mr. LIGOT. Because the amount appropriated up to now is only ₱2.5 million.

Mr. PAREDES. But they cannot do work worth more than that.

Mr. LIGOT. Suppose they finish the project in one year.

Mr. PAREDES. If they finish that in one year, they are very much more advanced than the program.

Mr. LIGOT. Under the program, gentleman from Abra, they can finish that in two years.

Mr. PAREDES. They have just started now.

Mr. LIGOT. They started last year. They will finish it within this year.

Mr. PAREDES. There is still ₱1.2 million here.

Mr. LIGOT. But that is not enough.

Mr. PAREDES. It will be enough, gentleman from Cagayan.

Mr. LIGOT. How, when the cost of the project is ₱5 million?

Mr. PAREDES. If the gentleman does not believe me, the program of work is right now in our office, and it is open for his scrutiny.

Mr. LIGOT. Another point. We have also another project in our district, the Chico River irrigation, for which an amount of ₱1.5 million has been released. In other words, the project has already been commenced and it needs to be continued. Now, no amount has been given to continue that project.

Mr. PAREDES. I am sure there is plenty of balance in that project, and if the gentleman can wait for a few minutes, I will tell him the exact balance for the Chico River irrigation. I know, because last year we provided more than ₱1 million. I am sure of that.

Mr. LIGOT. ₱1.5 million was provided and ₱1 million has already been released for that. It is about to be consumed.

Mr. PAREDES. But not yet expended. For the information of the gentleman, as of last month, there is still ₱1.7 million in cash.

Mr. LIGOT. Already released?

Mr. PAREDES. Yes, from bond issues, ₱1.7 million.

Mr. LIGOT. Does that include the appropriation last year under Republic Act No. 2701?

Mr. PAREDES. This includes all monies that have already been appropriated but not yet used.

Mr. LIGOT. For that particular project, the Chico River irrigation?

Mr. PAREDES. Yes. I hope the gentleman is satisfied and will not make the other Members of the Chamber too jealous of the millions in Cagayan.

Mr. LIGOT. Another project, the waterworks. No amount is appropriated for my district; nor for the whole province of Cagayan for that matter. And yet we have a waterworks system there like the Solano waterworks in my hometown.

Mr. PAREDES. Now, what is the question?

Mr. LIGOT. May I know why the Solano and the Enrile Waterworks were ignored?

Mr. PAREDES. Is there really a waterworks system there?

Mr. LIGOT. Yes. If the gentleman desires to see it, we can go there tomorrow.



Mr. PAREDES. If there is waterworks system there, what is the need . . .

Mr. LIGOT. We need money for the maintenance of the Solano Waterworks which is not yet completed. Two hundred thousand pesos has already been spent but the system is not yet completed. We need around P100,000.

Mr. PAREDES. Let us ask the NAWASA. What is the NAWASA doing there?

Mr. LIGOT. What can they do without funds?

Mr. PAREDES. We will furnish the necessary funds.

Mr. LIGOT. If the gentleman can assure me that we will provide enough funds to complete these two waterworks, I will be very grateful to him.

Mr. PAREDES. I thank the gentleman from Cagayan.

Mr. LIGOT. Now, we go to the sea wall. Aparri has a sea wall, Mr. Speaker but no amount is appropriated for my province. I am not from that district but it is still a part of my province. The Aparri sea wall is deteriorating, and it needs a certain amount of money to maintain, improve or repair it. Can the gentleman assure me, that he can include even P100,000 for this?

Mr. PAREDES. I am sure the Honorable Senator Eulogio Balao who is very much interested in his district will have that amount included.

Mr. LIGOT. He is not a Congressman. He cannot initiate the inclusion of that money.

Mr. PAREDES. The gentleman can present that for inclusion in the omnibus amendments.

Mr. LIGOT. Thank you. There are still other needs of my province which are not provided for here. If the gentleman from Abra can assure me that if and when I present my amendments he will consider them favorably, I will end my interpellation.

Mr. PAREDES. They will be considered by the committee, gentleman from Cagayan, as other amendments presented by the other Members of this House.

Mr. LIGOT. With that assurance, I end my interpellation. Thank you, Mr. Speaker.

Mr. MACIAS. Mr. Speaker, will the gentleman yield? I would like to ask him about matters which I overlooked this morning.

The PRESIDING OFFICER (Mr. Abad). He may do so if he so desires.

Mr. PAREDES. It is a pleasure to yield to the gentleman.

Mr. MACIAS. Mr. Speaker, I should have sta-

ted this morning that I was listening with great interest to sponsorship speech of the gentleman and that I derived great satisfaction from his apparent desire to solve the unemployment problem in the rural areas where the people are not having enough food to eat. He pictured the public works as, at least, something that could help alleviate their present sad plight. Was the gentleman really sincere in that desire?

Mr. PAREDES. I have never been more sincere than at present.

Mr. MACIAS. In my province we are as hard up as has been pictured by the gentleman from the lone district of Abra, Mr. Speaker, and yet all our public works projects have been frozen. Our people are sometimes eating not two meals a day but only one. Now, I would like to appeal to the administration through the gentleman from Abra who has expressed so warmly this morning his desire to help these people in the rural areas. I would like to bring the problem to him. In fact, I have gone to his office already. In what way can the gentleman help the people in the rural areas when the administration has even frozen the money already released in the provinces? I consider this an inappropriate, an unjust, and a cruel act on the part of the Administration.

Mr. PAREDES. I assure the gentleman from Negros that I will exert everything at my humble command in making representations with the department concerned, the Department of Public Works and Communications. I have been informed, in fact, that the Honorable Secretary of Public Works is just waiting to know what projects the gentleman from Negros Oriental would like "defrosted."

Mr. MACIAS. Yes. As a matter of fact, I told the gentleman before the resumption of the session this afternoon that the Administration is freezing what little amount of money there is in the provinces, and when we go back there pleading the cause of our people they demand that we itemize the various projects wherein we seek resumption of work. Mr. Speaker, when they freeze, they do it with blanket authority. When we want resumption of work, they ask . . .

Mr. PAREDES. I have the assurance of the gentleman from La Union that he will join us in talking, not only officially but in a familiar and brotherly way, to the Honorable, the Secretary of Public Works and Communications.

Mr. MACIAS. Mr. Speaker, I have seen the Secretary of Public Works, and I must say here



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in all sincerity that he is a man of the masses; that his heart beats as my heart and as the heart of the common people. But he revealed to me, that he cannot just order the resumption of public works; he has to carry my plea to the President. So that, after all, I cannot blame him. He is just an agent in the freezing.

Mr. Speaker, I could have easily joined the Allied Majority, but I would like to express myself frankly and try to do the best for my people. I am encouraged by the eloquent desire of the gentleman from Abra to help our people. He has pictured our people as in a sad plight and yet, before him is a picture of a heartless act of trying to stop the prosecution of projects involving small amount of money. I know there are projects which need only P2,000 to be finished — P1,000, P4,000. Let us measure our acts in accordance with our words, so I would like to ask the assistance of the gentleman from Abra, in view of his expressed opinion that one of the purposes of this Public Works Act is to elevate the condition of the people. Does the gentleman know that there are about 38 district engineers grounded here in Manila, all of them earning much more than their salaries, because they are earning *per diems* as long as they are in Manila?

Mr. PAREDES. I have heard about that.

Mr. MACIAS. Now, if there are even 30 of them and their *per diem* is P10 a day, that means P300 more a day aside from their salaries, and I understand this is going to be deducted from the amount appropriated in their respective districts. Now, I would like to enlist the assistance of the powerful Committee on Public Works so that these district engineers can be sent back to the provinces in order to eliminate the impression that their being brought here is inspired by political desire on the part of the Administration.

Mr. PAREDES. I assure the gentleman from Negros Oriental that in the preparation of bills the committee is not swayed in any way by partisan, religious or other considerations.

Mr. FORNIER. Mr. Speaker, for a point of information. The gentleman from Negros Oriental would like to be treated in the same way that the Congressmen of the Allied Majority are being treated. But he must admit that during our regime as Nacionalistas, the Liberals in this Congress did not get a single centavo released. Why does he want to ask for something which he did not give?

Mr. MACIAS. I am not asking that I be treated like the Majority, but let us admit that this Ad-

ministration is treating the Majority better than the Minority so that nobody can hide behind the curtain of beautiful words and beautiful speeches. I would like to make of record, Mr. Speaker, that the gentleman from Antique, the Chairman of the powerful Committee on Appropriations, makes the admission that this Administration is openly treating the minority in a partisan way that arouses the anger of the people.

Mr. FORNIER. Mr. Speaker, the gentleman must admit that he is a politician.

Mr. VELOSO (M.) Point of order, Mr. Speaker. The gentleman from Antique is out of order.

The PRESIDING OFFICER (Mr. Abad). The gentleman from Negros Oriental may continue.

Mr. MACIAS. Let us forget that, Mr. Speaker. I tried to support the gentleman from Antique to be the Chairman of the Committee on Appropriations, but he lost. I know that had the Nacionalistas won, he would not have gone to the Allied Majority. It is not because he wants to get whatever advantage he can that he became a member of the Allied Majority. It is only because the majority of the Nacionalistas did not support him to be the Chairman of the Committee on Appropriations.

At any rate, Mr. Speaker, when we started this session, in our desire to continue the discussion here we started with only three members. I came before four o'clock to cooperate with the leadership of the House in starting the session on time and in order that I might be granted ample opportunity to speak on measures that would be called. I even opposed the session of the Electoral Tribunal in Baguio on Saturdays, because I wanted to stay here for the remaining period of this session of Congress. So, Mr. Speaker, I would like to be granted, as much as possible within the Rules of the House, the opportunity usually given to all the Members of the House, without being heckled and harassed from the sides, from behind, and from the front.

The PRESIDING OFFICER (Mr. Abad). The gentleman from Negros Oriental may please continue.

Mr. MACIAS. Mr. Speaker, I desist now from continuing.

Mr. PAREDES. I thank the gentleman from Negros Oriental.

Mr. ESPINOSA. Mr. Speaker, will the gentleman from Abra yield?

The PRESIDING OFFICER (Mr. Abad). He may do so if he pleases.



Mr. PAREDES. It is an honor to yield to the gentleman from Masbate.

Mr. ESPINOSA. Mr. Speaker, this is my fifth year in Congress, and I must confess I really do not understand what standard the Committee is using in allocations for projects such as, for instance, artesian wells, bridges and other projects of public highways.

Mr. PAREDES. If the gentleman wants to know those, with the permission of the House, I will repeat my sponsorship speech. However, what particular subject does the gentleman want to know?

Mr. ESPINOSA. For instance, airports.

Mr. PAREDES. For airports, the consideration is of course according to their importance in carrying the traffic which they bear. We have statistics of how much traffic is being handled by each and every airport in our country.

Mr. ESPINOSA. May I see therefore the statistics as regards the traffic of airports, particularly Capiz, for which ₱300,000 has been appropriated? May I know if the traffic in the airport in Capiz is more than the traffic in the airport of Masbate?

Mr. PAREDES. The potential is what is counted there. In fact, the Capiz airport is not yet completed; it cannot as yet carry traffic, but there is a potential which needs to be given the right support.

Mr. ESPINOSA. How is that potential based?

Mr. PAREDES. By studies made, and I assure the gentleman from Masbate that these were made with utmost engineering exactitude without partisanship or other considerations except the good of all concerned.

Mr. ESPINOSA. I notice that there are airports here where they have flights only once or twice a week, and yet they have received more appropriation than my province which has traffic almost every day — speaking of traffic potential.

Mr. PAREDES. I think the gentleman from Masbate has an amendment here which, in fact, has already been accepted by the committee.

Mr. ESPINOSA. I have never presented an amendment.

Mr. PAREDES. Somebody must have submitted it for Masbate, increasing the amount, and the committee accepted it. However, if the gentleman from Masbate does not like that — and I am sure he is the one best informed about Masbate . . .

Mr. ESPINOSA. I did not submit that amend-

ment this year. I submitted it last year; but it was not included. So I think it must have been carried over this year.

Mr. PAREDES. That is why it is here now, and it is going to be printed, gentleman from Masbate.

Mr. ESPINOSA. However, is the standard the same on highways?

Mr. PAREDES. The same thing holds true.

(At this juncture, Mr. Abad relinquished the Chair to Mr. Cases.)

Mr. ESPINOSA. With respect to the releases of funds for these projects, how will the NP loyalists be treated?

Mr. PAREDES. As far as the committee is concerned, there is no partisanship in the preparation or in the intention or even in the mechanics of the release.

Mr. ESPINOSA. Therefore, will the gentleman agree to an amendment that in case of releases for this purpose, such releases must be made simultaneously and automatically?

Mr. PAREDES. If the gentleman from Masbate were present this morning he would have heard the discussion on that specific subject matter. I think the majority of the Members of this Body this morning were convinced, after hearing the explanation and the arguments pro and con, that as approved in the other Public Works Acts it was not effective. We have Republic Act No. 1613 and Republic Act No. 1900, where this Body made a proviso of simultaneous and *pro rata* releases, and we found out that it was not effective and that it did not serve the purpose or intent for which we placed it, so that in subsequent Public Works Acts, namely Republic Acts Nos. 2301, 2701, 3101 — this proviso was removed by Congress. That is why I am not in favor of including provisions which have proven ineffective in past Public Works Acts.

Mr. ESPINOSA. So is it the position of the gentleman from Abra that releases will depend upon the President again?

Mr. PAREDES. No, it would depend on the availability of funds, and not on the discretion of anybody. As long as funds are available, they should be released.

Mr. ESPINOSA. Who makes the certification as to availability of funds?

Mr. PAREDES. The man who handles the funds.

Mr. ESPINOSA. Is it not the Budget Commissioner?

Mr. PAREDES. I suppose so, but not the President because I am sure the President would not know how much money the Treasury has.



Mr. ESPINOSA. At any rate, unless the Executive Secretary gives the go-signal, there is no release of funds.

Mr. PAREDES. No, under our laws, it should be the Budget Commissioner.

Mr. ESPINOSA. Is it not our system — I think even under this Administration, before one can get the release of certain funds, he has to clear out the release of those funds with the Executive Secretary.

Mr. PAREDES. I don't believe so. I don't know if that was a practice. The gentleman said he has been here for five years, but as for myself I have never made it a practice to ask Malacañang for the release to the province of Abra of anything that is in the law.

Mr. ESPINOSA. For the gentleman's information, I have been following the release for a certain hospital for the last three weeks and everytime I go, I am told "Clear this out with Secretary Mutuc." Is this going to be the practice under this present Public Works bill?

Mr. PAREDES. As far as this committee is concerned, as I have mentioned time and again — and it is getting to be monotonous to mention it — we do not take any partisan stand on the public works bill.

Mr. ESPINOSA. Therefore, under that circumstance, gentleman from Abra, how can the Committee help us people who have been denied releases of funds?

Mr. PAREDES. The Committee will do everything within its power to help in the release of funds whenever such funds are available.

Mr. ESPINOSA. Now, would the gentleman not consider the inclusion of those words "simultaneous and pro rata" in the release of funds?

Mr. PAREDES. I would like to do so, but it will make the Public Works bill worse because we cannot get releases at all. The gentleman from Masbate is aware of Republic Act No. 1900. Have there been any releases from Republic Act No. 1900 even with the provision that they should be *pro rata* and simultaneous? In Republic Act No. 1613, the same thing is true. So we have eliminated that provision after it has been shown that it was not effective. Why should we then put a barrier to the releases in this bill? It seems that the intention of the gentleman from Masbate and all the Members of Congress who placed those provisions in the mentioned Republic Acts, was to have the funds released easily or more expeditiously, but unfortunately, in the interpre-

tation of these things, no release was made at all, even partial.

Mr. ESPINOSA. But what is conceived if such phrase is included in this public works bill is that, for instance, there is an amount of ₱1 million for a certain itemization, say highways, then that ₱1 million will be divided *pro rata* among the different projects under the item.

Mr. PAREDES. It is against good engineering practice to do so, because ₱1 million divided by 102 districts will be ₱10,000 for every district. A measly ten thousand for every district. What projects can we finish? We cannot even have a good road. We may have just a "sub-grade" road and when the rains come, everything will be washed out and we do not have anything to show for the ₱1 million which was simultaneously and *pro rata* released and spent.

Mr. ESPINOSA. Well, we leave that to the gentleman's good faith.

Mr. PAREDES. I thank the gentleman from Masbate for his kind trust.

Mr. UBAY. Mr. Speaker, will the sponsor yield?

The PRESIDING OFFICER (Mr. Cases). He may do so if he so desires.

Mr. PAREDES. With pleasure to the Vice-Chairman of the Committee on Public Works.

Mr. UBAY. Thank you. Mine is not an interpellation; it is more of a consultation, knowing that the chairman was once a high ranking engineer in the Department of Public Works. I would like to bring to the attention of the House, especially the chairman of the committee, certain questionable practices of some district engineers about the disposal of funds. I recall that last year we were able to secure the releases of thousands of pesos, but I received complaints from different mayors and other leaders from different towns where releases were made to the effect that, for instance, for a certain road project, where say, ₱20,000 was released, only ₱10,000 was actually spent, or even after release, the project was not started. May I know what is to be done, if it should happen that money appropriated and released for a certain project is used in other projects in the district by the office of the district engineer?

Mr. PAREDES. I think the remedy there is to fire that district engineer. He is inefficient, if he does that. He is inefficient as he does not know what to do. He does not know his work, and I will join the gentleman in filing charges against such an engineer and asking for his removal from



office.

Mr. UBAY. Under the present law, how much surcharge is allowed by the office of the district engineer insofar as the disposal of funds is concerned?

Mr. PAREDES. The only surcharge being imposed is the provincial surcharge of not more than 4 per cent. It may be less but not more. For national funds, there is no surcharge.

Mr. UBAY. In other words, the district engineer's office cannot use any portion of that money released for a certain project?

Mr. PAREDES. They can, but it would be illegal if they do so.

Mr. UBAY. So it is provided expressly in the law?

Mr. PAREDES. That is right.

Mr. UBAY. In other words, there is no need of inserting in the bill a provision that would make it more prohibitive or impossible for any district engineer's office to use any portion of public funds appropriated or released for a particular project or projects?

Mr. PAREDES. That is very strictly provided for in the bill.

Mr. UBAY. Thank you very much.

Mr. MERCADO. Mr. Speaker, will the gentleman yield?

The PRESIDING OFFICER (Mr. Cases). He may yield if he so please.

Mr. PAREDES. With pleasure to the gentleman from Bulacan.

Mr. MERCADO. I assume, Mr. Speaker, that a thorough and careful study has been made by the committee, especially the chairman, in the matter of allocations. I notice that in Title "D", *Waterworks*, the amount of P100,000 has been appropriated for Batanes, the home province of Congressman Abad; P160,000 for Cotabato, the home province of Congressman Pendatun; P200,000 for Guimba, Nueva Ecija — I do not know whose district that is; P150,000 for Calamba, Misamis Occidental. But in the Province of Bulacan, most especially in the new town of Valenzuela, only P20,000 has been appropriated. Are these amounts of P160,000 for Cotabato and other similar amounts for the construction of new waterworks systems?

Mr. PAREDES. Some are new and others are continuing projects.

Mr. MERCADO. For the information of the chairman, Valenzuela, which is very thickly populated, has absolutely no water system, and I think a P20,000 appropriation for a new town very near Manila is not sufficient.

Mr. PAREDES. What would the gentleman consider as a sufficient starting amount?

Mr. MERCADO. I would not be in a position to know, but since for other provinces like Cotabato the appropriation is no less than P150,000

approximately, then no less than P150,000 is necessary.

Mr. PAREDES. Is the gentleman from Bulacan sufficiently informed as to the engineering feasibility? If the gentleman can present a program, the committee will accept the amendment which the gentleman from Bulacan may present.

Mr. MERCADO. I know the situation of Valenzuela. It is as thickly populated as Tondo, and there is no waterworks system there.

Mr. PAREDES. Are there artesian wells in Valenzuela?

Mr. MERCADO. There are very few? There are some big artesian wells which are operated by big factories, and I think small artesian wells will be of no avail for the citizens of Valenzuela. A really big water system is needed.

Mr. PAREDES. Is there a source of water supply near Valenzuela?

Mr. MERCADO. If a sufficient amount is appropriated, I think there will be sufficient water to be extracted.

Mr. PAREDES. Is that near Angat?

Mr. MERCADO. No. It is very near Caloocan.

Mr. PAREDES. How many kilometers from Caloocan?

Mr. MERCADO. A stone's throw.

Mr. PAREDES. Well, I assure the gentleman that the Angat Project will cover not only Manila, Caloocan, but also provinces nearby.

Mr. MERCADO. But the Angat Project will be terminated in 1965. Isn't the committee chairman aware that the people of Valenzuela will have to drink between now and 1965?

Mr. PAREDES. I will accept the gentleman's amendment in the omnibus amendment.

Mr. MERCADO. In matters of the omnibus amendments, but with respect, in particular, to Valenzuela, what assurance or guarantees can the Chairman of the Committee give that proposals will be judiciously followed?

Mr. PAREDES. We give no assurance, except our name and our deep interest in the plight of our people in this country. Confidence is all we ask from the gentleman and we assure him that we shall not do anything to destroy the confidence which he will repose in the committee.

Mr. MERCADO. Another point, Mr. Speaker, is the Manila North Road. I think everyone is aware of the fact that the Manila North Road is very much used. It is not particularly for the people of Bulacan that I make this manifestation, but for the people of other provinces coming from



Isabela, Mountain Province and Bulacan. The Manila North Road, it appears, has not been given or allotted any appropriation, and I know the condition of the Manila North Road, especially with the coming rainy season, will be very terrible.

Mr. PAREDES. I am sorry that the gentleman from Bulacan has not gotten all the information. It is only for the House here that this public works bill is being prepared. So, for this year alone, we expect that amount, added to other amounts which have been originally appropriated, and which will be sufficient to continue the work.

Mr. MERCADO. There is no more amount outstanding?

Mr. PAREDES. We have an outstanding balance of no less than P18 million.

Mr. MERCADO. For the Manila North Board?

Mr. PAREDES. That is right, gentleman.

Mr. MERCADO. The problem is no part of that amount has ever been released.

Mr. PAREDES. I think there were some releases already, gentleman from Bulacan, and disbursements are scheduled for 1962 and 1963. Out of that balance of over P18 million would be somewhere around P1,600,000 for the Manila North Road.

Mr. MERCADO. Which arrangement?

Mr. PAREDES. From the arrangement which the engineers have determined. I am sorry that I cannot give the exact data as of now, but if the gentleman is willing to wait, we will produce the necessary data. But I assure him that this is done with judiciousness, engineering exactitude and devoid of any partisanship.

Mr. MERCADO. Thank you.

Mr. SAMBO. Mr. Speaker.

The PRESIDING OFFICER (Mr. Cases). What is the pleasure of the gentleman from Misamis Occidental?

Mr. SAMBO. Will the gentleman from Abra yield?

The PRESIDING OFFICER (Mr. Cases). He may do so if he so desires.

Mr. PAREDES. With pleasure.

Mr. SAMBO. May I know from the Chairman of the Committee on Public Works the criteria used in the inclusion of the different items here for public works?

Mr. PAREDES. The criteria are what I have mentioned already, and added to them is the desire of the gentlemen most concerned and who know best about their districts, that is, the Con-

gressmen of the districts concerned.

Mr. SAMBO. I thank the gentleman for that remark because after a cursory study of this Public Works bill, this lone representation from Misamis Occidental feels that we are quite neglected. I would like to discuss the different items one by one as a matter of observation to serve as a guide.

Mr. PAREDES. I thought we had explained those and I have accepted the gentleman's amendments.

Mr. SAMBO. No, that is with regard to the P200,000, but with the other projects of national importance . . .

#### SUSPENSION OF SESSION

Mr. PAREDES. May I ask for a suspension of one minute, Mr. Speaker?

The PRESIDING OFFICER (Mr. Cases). The session is suspended.

#### RESUMPTION OF SESSION

*(The session was resumed, with the Speaker presiding.)*

The SPEAKER. The session is resumed. Gentleman from Occidental Misamis.

Mr. SAMBO. In view of the assurances of the Speaker and the Chairman of the Committee on Public Works that our needs for public works in Misamis Occidental will be taken care of in the omnibus amendment that will be presented, I will no longer discuss our gripes.

Even the father of our chairman has observed and felt the impact of the lack of public improvements in Misamis Occidental. Last year Senator Paredes travelled throughout the province, and after the trip he suffered from backache, because our roads were in bad shape. But I am glad that the chairman of the committee is willing to accept our amendments. So, Mr. Speaker, I will cut short my discussion. Thank you.

Mr. PAREDES. I thank the gentleman from Occidental Misamis.

Mr. NATIVIDAD. Mr. Speaker, will the sponsor yield?

The SPEAKER. The gentleman may yield if he so pleases.

Mr. PAREDES. With pleasure, Mr. Speaker.

Mr. NATIVIDAD. In the first district of Bulacan, one of the most important problems with respect to public works is the recurrent destruc-



tive floods coming from the river between the boundaries of Bulacan and Pampanga. Every year we suffer millions of pesos in damage to crops, domesticated animals and other properties, especially public works. Even if we pour millions in public works in the first district, it is just like throwing money into the river, because of the advent of annual floods which destroy these public works. As a matter of fact, last year we had just built a bridge, and immediately thereafter, the bridge was washed out. So I would like to ask for shore protection. I notice this is a lump sum here. There are barrios in Bulacan, especially in Hagonoy, with a population of 20,000. Little by little they are disappearing from the earth because of the constant erosion from the sea. Mr. Chairman, how will these barrios in the first district of Bulacan participate in this lump sum?

Mr. PAREDES. I am waiting the pleasure of the gentleman from Bulacan. The committee is now in possession of amendments which we are consolidating. He can submit his amendment and it shall be taken care of.

Mr. NATIVIDAD. So, I have the chairman's assurance?

Mr. PAREDES. That is one of the main concerns of this administration — flood control works. We have had several floods, and we have already experienced the destruction. So the committee is awaiting the gentleman's plans.

Mr. NATIVIDAD. Shall we submit the studies to the chairman for consideration?

Mr. PAREDES. Within the limitations of the appropriations, we will be very happy to accept it.

Mr. NATIVIDAD. With respect to shore protection and river controls, which are the main factors in the recurrence of floods? I am also referring, Mr. Chairman, to the irrigation projects. Bulacan is one of the rice granaries of the country and one of our biggest problems is irrigation, but I do not see Bulacan in the tremendous appropriation.

Mr. PAREDES. We are awaiting the gentleman's submittal. There are several Public Works Acts which have appropriated already for irrigation. However, if there are divisions, the gentleman may be assured not only by the Chairman but also by the committee that it will be accepted.

Mr. NATIVIDAD. With that assurance, Mr. Chairman, I keep the hopes of the people of Bulacan alive.

Mr. PAREDES. Thank you.

Mr. BRIONES. Mr. Speaker, will the gentleman yield?

The SPEAKER. Certainly, if he so desires.

Mr. PAREDES. I yield with pleasure.

Mr. BRIONES. Mr. Speaker, in the last campaign I ventured to ventilate before the electorate of Cebu, as part of my platform, that if feasible and possible, we would remedy the wanton wastage of pork barrel funds, especially during elections, and I promised them that perhaps we could do something in the matter of releases. I have not read all the provisions of this public works measure. Is there one which would make the releases for public improvements, for roads and public works, somewhat automatic? In other words, as much as possible let us do away with the human or personal equation, if not to say partisan considerations.

Mr. PAREDES. That is well taken care of in this bill, gentleman from Cebu. We have provisions here for the right program of all projects under this bill.

Mr. BRIONES. May I know specifically what provision is relevant?

Mr. PAREDES. That no project may be started unless the program of work is first submitted to the district engineer. In order to expedite, because it was formerly submitted to the Secretary of Public Works, but sometimes the Secretary is absent or is so far away from the district, we have authorized that it should be within the power of only the district engineer in some categories.

Mr. BRIONES. The programming is to be made after the money is made available.

Mr. PAREDES. That is right.

Mr. BRIONES. My question is: Is there any provision here which would make the availability of money more impersonal or as much as possible free from human intervention, so that there will be more of legal obligation or, shall we say, legal automatic releases of the public works funds?

Mr. PAREDES. We assure the gentleman from Cebu that this Administration, fortunately or unfortunately, is not in favor of wastage in the pork barrel system.

Mr. BRIONES. I do not doubt the sincerity.

Mr. PAREDES. There is no pork barrel in this bill. It is all prepared meticulously under an exacting program.

Mr. BRIONES. It seems to me it has been the practice sometimes, or most of the time, to reserve



this pork barrel funds for election year. Why don't we insert a provision that if this pork barrel is not released and not made use in the year provided for, then it can be released only in another year which is not an election year?

Mr. PAREDES. The intention of the gentleman from Cebu is very nice, very laudable, but he should remember that this may work two ways or be double bladed, because if a project could not be started due to force majeure or some other causes, then the province or district concerned will lose that amount. It would be pathetic, to say the least, to lose the money just because the project was not prosecuted within the time specified.

Mr. BRIONES. Not exactly forfeited or declared in default, but what I mean to say is, we have elections every two years. In other words, we have an interim of one year between elections.

Mr. PAREDES. That is well provided for. If we are talking about the probable use of the money around election time, we have a provision here in the special provisions that forty-five days before any election, no monies may be spent except for the regular maintenance alone.

Mr. BRIONES. I know, but even that has not really substantially done away with the evil of using public works funds.

Mr. PAREDES. I think we will have to stand the chance of having an evil as long as we prevent a worse wrong from happening to the people. I, for one, am against the holding of expenditures of funds forty-five days before the elections. I have said so on this floor, because I believe, that forty-five days without earning one centavo, means a lot, especially for those people who live a hand-to-mouth existence. Why should a man be deprived of livelihood just because there is going to be an election? However, I have to compromise with my colleagues in Congress in order to lessen the chances of that money being channeled for electioneering purposes.

Mr. BRIONES. Is there no way of studying these measures so that these releases may somewhat become automatic? In other words, it should be 80 per cent of law that would release it, rather than 80 per cent of man.

Mr. PAREDES. There are always the good and bad effects of anything, gentleman from Cebu, and the Committee, in its desire to accommodate the will of Congress, will be willing to accept the amendments of the gentleman from Cebu. We are holding in abeyance the printing of the

bill until such time as the gentleman from Cebu . . .

Mr. BRIONES. We will try our best. Thank you.

Mr. PAREDES. I thank the gentleman from Cebu.

The SPEAKER. Are there no more interpellations? We will now proceed to the period of amendments.

Mr. PAREDES. Mr. Speaker, the committee has in its hands now various amendments, some presented by the gentleman from Palawan, like the cancellation of counterpart funds and certain sections, itemizations and special provisions. We have other amendments introduced by other Members of this Chamber. A careful study has been made and some have already been accepted and consolidated by the committee. We therefore move that the omnibus amendment as presented by individual Members of Congress be approved and made a part of this bill and that this bill as amended by the omnibus amendments be approved on second reading.

The SPEAKER. Is there any objection to the omnibus amendment?

Mr. ALDEGUER. Mr. Speaker, what is that omnibus amendment?

#### SUSPENSION OF SESSION

The SPEAKER. The session is suspended for one minute.

#### RESUMPTION OF SESSION

The SPEAKER. The session is resumed.

Mr. PAREDES. Mr. Speaker, I move for the approval of my motion.

Mr. MACIAS. Mr. Speaker, can we not present individual amendments with regard to the general features of the measure, especially in the Special Provisions? There are debatable amendments which the committee or the chairman may not like personally and which I would like taken on the floor.

Mr. MONTANO. Mr. Speaker, I move to suspend the session.

#### SUSPENSION OF SESSION

The SPEAKER. The session is suspended for one minute.



## RESUMPTION OF SESSION

The SPEAKER. Session is resumed.

Mr. GANZON. Mr. Speaker.

The SPEAKER. What is the pleasure of the gentleman from Iloilo?

Mr. GANZON. Before we proceed to vote on the omnibus amendment, may I be allowed with the indulgence of the Chair and of the House, to speak a few words for the record only?

The SPEAKER. The gentleman has five minutes.

Mr. GANZON. The amendment under consideration, Mr. Speaker, is the so-called omnibus amendment which, in effect, is an authority to the Committee on Public Works, the chairman and the members thereof, to insert amendments to the Public Works Bill after this has been adequately discussed in this Chamber. Now, I know that the prevailing sentiment of almost all the Members in the House is for the passing of the omnibus amendment. But, as I told the distinguished Majority Floor Leader, and the chairman of the Committee on Public Works, I will never be at peace and I will never be able to sleep tonight if I do not put a few words on the record.

I am opposed to the omnibus amendment because, first, it deprives the very House of Representatives of the power and right and authority to scrutinize individual amendments presented to this Chamber.

Mr. CORTEZ. Mr. Speaker, will the gentleman yield on that matter?

Mr. GANZON. I will yield after I am through.

Number two. We are giving too much power to this committee. We are not only creating a super committee but we are also giving this committee supernatural powers. We are creating an empire within an empire. The House is supposed to be an empire and yet we are creating a super empire. It is an undue delegation of power to a committee. Time and again I have said that we shall not be here all the time but we are here with an opportunity for public service and what we will do here will be scrutinized not only by the present generation but also by the future generations. This is indeed a bad example for posterity. Mr. Speaker, while we have the utmost trust and confidence in the leadership of this House, as well as in the Chairman and individual members, we feel that we are establishing and perpetuating a dangerous precedent which will

set a norm of conduct for future legislation. In view of this, Mr. Speaker, personally I oppose the omnibus amendment.

Mr. CORTEZ. Mr. Speaker.

The SPEAKER. Gentleman from Pampanga.

Mr. CORTEZ. Will the gentleman yield?

The SPEAKER. He has sat down already.

Mr. CORTEZ. In that case, Mr. Speaker, may I put on record that if I agree to the omnibus amendment, it is only with the understanding that such amendment is composed of the original amendments recommended by each individual Congressman? It is not delegating our power. It is only ordering them to put in the public works bill what we want for our respective districts.

The SPEAKER. Is there any further objection to the amendment? *(After a pause.)* The Chair does not hear any. The omnibus amendment stands approved.

*(The following compose the omnibus amendment.)*

1. On page 2, lines 1 to 11, inclusive, delete all of paragraph b, and in lieu thereof place the following:

"b. FOR THE CONSTRUCTION, COMPLETION, IMPROVEMENT AND/OR REPAIR OF PUBLIC ELEMENTARY SCHOOL BUILDINGS WHICH SHALL BE ALLOCATED AMONG THE VARIOUS CONGRESSIONAL DISTRICTS ON THE BASIS OF THE NUMBER OF PUBLIC ELEMENTARY SCHOOL PUPILS NOT HOUSED IN PERMANENT AND SEMI-PERMANENT PUBLIC ELEMENTARY SCHOOL BUILDINGS IN SUCH CONGRESSIONAL DISTRICT IN RELATION TO THE TOTAL NUMBER OF SUCH PUPILS IN THE ENTIRE COUNTRY DURING THE PRECEDING FISCAL YEAR AS MAY BE DETERMINED BY THE SECRETARY OF EDUCATION ON THE BASIS OF OFFICIAL REPORTS FROM THE VARIOUS DIVISION SUPERINTENDENTS OF SCHOOLS: PROVIDED, THAT THE SHARE OF EACH CONGRESSIONAL DISTRICT SHALL BE DISTRIBUTED AND ITEMIZED WITHIN SUCH DISTRICT BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES . . ."

2. On page 4, line 12, delete the amount of "P1,440" and in lieu thereof place the amount of "P2,880."
3. On the same page, line 13, delete the word "caretaker" and in lieu thereof put the words "TWO CARETAKERS."
4. On the same page, line 14, between the words "the" and "nearest" insert word "TWO".
5. On the same page, line 16, delete the total and place the corrected total.
6. On page 6, line 29, delete the semicolon (;) after the word "municipalities" and in lieu thereof place a comma (,) and add the following: TO BE ALLOCATED BY THE SECRETARY OF PUB-



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- LIC WORKS AND COMMUNICATIONS UPON RECOMMENDATION OF THE COMMISSIONER OF PUBLIC HIGHWAYS.**
7. On the same page, delete all words from the word "Provided" on line 30, up to and including the word "section" on line 9, page 7.
  8. On page 7, line 23, after the word "feasible", change the colon (:) to a semicolon (;) and add the following: "PROVIDED, FURTHER, THAT THE SUM HEREIN ALLOCATED FOR EACH PROVINCE SHALL BE DIVIDED AND DISTRIBUTED EQUALLY AMONG THE CONGRESSIONAL DISTRICTS IN SUCH PROVINCE;
  9. On page 9, line 9, delete the total and in lieu thereof place the corrected total.
  10. On page 13, between lines 27 and 28, insert the following:  
 "20. PAMPANGA RIVER CONTROL SYSTEM: TO COVER NEGOTIATIONS, SURVEYS, AND SETTLEMENT OF ALL RIGHTS-OF-WAY COVERED BY THE "CABIAO-CANDABA FLOODWAY," NUEVA ECIJA, AS RECOMMENDED BY THE DIRECTOR OF PUBLIC WORKS AND THE SECRETARY OF PUBLIC WORKS AND COMMUNICATIONS ..... P245,000.00"; delete the total for River Control and in lieu thereof place the corrected total.
  11. On page 18, line 23, delete the total and in lieu thereof place the corrected total.
  12. On page 20, lines 8 to 10, inclusive, delete all words on item 7 and in lieu thereof insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P5,000,000.00, as per omnibus amendment submitted.
  13. On page 37, line 11, delete all words on items 57 and in lieu thereof insert itemized list of projects numbering them correspondingly under the different provinces and placing sums allocated to each, for a sum total of P20,000,000.00, as per omnibus amendment submitted.
  14. On the same page, line 24, change the colon (:) to a semi-colon (;) and add the following: "PROVIDED, FURTHER, THAT THE SUM HEREIN ALLOCATED FOR EACH PROVINCE SHALL BE DIVIDED AND DISTRIBUTED EQUALLY AMONG THE CONGRESSIONAL DISTRICTS IN SUCH PROVINCE:"
  15. On page 39, lines 3 to 5, delete all words on item 3 and in lieu thereof insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P10,000,000.00, as per omnibus amendment submitted.
  16. On the same page, between lines 11 and 12, insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P1,500,000.00, as per omnibus amendment submitted.
  17. On the same page, between lines 17 and 18, insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P7,000,000.00, as per omnibus amendment submitted.
  18. On the same page, lines 28 to 31, delete all words on item 5 and in lieu thereof insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P11,500,000.00, as per omnibus amendment submitted.
  19. On page 39a, lines 10 to 13, delete all the words on item 3 and in lieu thereof insert itemized list of projects numbering them correspondingly and placing sums allocated to each, for a sum total of P5,000,000.00, as per omnibus amendment submitted.
  20. On page 41, between lines 7 and 8, insert list of projects for National Ports for a sum total of P2,000,000.00, as per omnibus amendment submitted; delete the total on line 8 and in lieu thereof place the corrected total.
  21. On the same page, line 15, delete the amount of "P2,200,000.00" and in lieu thereof place the amount of P200,000.00."
  22. On the same page, between lines 29 and 30, insert list of projects for Municipal Ports for a sum total of P3,000,000.00, as per omnibus amendment submitted; delete the total on line 30, and in lieu thereof place the corrected total.
  23. On page 42, line 10, delete the amount of "P3,300,000.00" and in lieu thereof place the amount of "P300,000.00".
  24. On page 43, line 6, delete the amount of "P50,000.00" and in lieu thereof place the amount of "P100,000.00".
  25. On same page, line 7,, delete the amount of "P25,000.00" and in lieu thereof place the amount of "P50,000.00".
  26. On the same page, line 8, delete the amount of "P50,000.00" and in lieu thereof place the amount of "P100,000.00".
  27. On the same page, line 9, delete the amount of "P15,000.00" and in lieu thereof place the amount of "P25,000.00".
  28. On the same page, line 10, delete the amount of "P25,000.00" and in lieu thereof place the amount of "P50,000.00".
  29. On the same page, line 11, delete the amount of "P15,000.00" and in lieu thereof place the amount of "P25,000.00".
  30. On page 44, line 2, delete all words from the words "to" up to and including the word "available" on line 3.
  31. On page 48, lines 31 and 32, delete the words "as much as possible".
  32. On the same page, line 33, delete the period (.) after the word "undertaken", and in lieu thereof place a comma (,); and add the following: "HOWEVER, IN CASE OF SKILLED LABOR, IT MAY BE PROCURED ELSEWHERE WITHIN THE PROVINCE WHERE THE PROJECT IS LOCATED ONLY AFTER THE MAYOR OF THE MUNICIPALITY WHERE THE PROJECT IS LOCATED CERTIFIES THAT NO SKILLED LABOR IS AVAILABLE IN HIS LOCALITY; SUCH CERTIFICATE TO BE PART OF THE TIME BOOK AND PAYROLL FOR THAT PROJECT. ANY VIOLATION OF THIS PROVISION WILL BE SUFFICIENT CAUSE FOR THE RELIEF OF THE DISTRICT ENGINEER CONCERNED AND



SUCH DISCIPLINARY ACTION BY THE SECRETARY OF PUBLIC WORKS AND COMMUNICATIONS”.

33. Insert list of projects as per omnibus amendment under the respective categories of public works and correct corresponding totals.

Mr. VELOSO (M.). Mr. Speaker, parliamentary inquiry. I did not object to the motion for an omnibus amendment, because I always believe it does not bar any Member of Congress from presenting individual amendments.

#### SUSPENSION OF SESSION

The SPEAKER. That is correct, but the session is suspended for one minute.

#### RESUMPTION OF SESSION

The SPEAKER. The session is resumed.

Mr. VELOSO (M.). Mr. Speaker.

The SPEAKER. What is the pleasure of the gentleman from Leyte?

Mr. VELOSO (M.). Before the recess, I was on the floor with a parliamentary inquiry, and the answer of the Chair was that an omnibus amendment does not prevent any Member from presenting individual amendments. However, because we are pressed for time, I only want to advert to the Members of this Congress that next time we consider an important bill we should discuss it thoroughly. Thank you.

Mr. PERALTA. Mr. Speaker.

The SPEAKER. What is the pleasure of the gentleman from Sorsogon?

Mr. PERALTA. We are allegedly authorized to submit an omnibus amendment. This would presumably include the individual amendments in which individual Members of Congress are interested. My question is: When and after I shall have submitted my individual amendments and on the printed copy of the bill as approved by the House, the items that I have submitted are not found, whereas similar amendments submitted by favored Congressmen are there, what would be my recourse and my remedy?

The SPEAKER. The recourse and remedy of the gentleman is in the conference committee.

#### APPROVAL ON SECOND READING OF HOUSE BILL NO. 2870

The SPEAKER. The House will now vote on the bill, as amended. As many as are in favor, please say *Aye*. (*Several Representatives: Aye.*) As many as are against, please say *No*. (*Silence.*) House Bill No. 2870, as amended, is approved on second

reading.

Mr. MONTANO. Mr. Speaker, the public works bill is certified.

The SPEAKER. It is.

Mr. MONTANO. I move to suspend the session.

#### SUSPENSION OF SESSION

The SPEAKER. The session is suspended.

#### RESUMPTION OF SESSION

(*The session was resumed with Mr. Cases presiding.*)

The PRESIDING OFFICER (Mr. Cases). The session is resumed.

Mr. MONTANO. Mr. Speaker, I ask that we consider now some bills of local application, non-controversial bills, and private bills like franchises.

Mr. MACIAS. For a parliamentary inquiry, Mr. Speaker. I thought before the suspension of the session the gentleman from Cavite called for voting on third reading of the public works bill.

Mr. MONTANO. Mr. Speaker, we cannot find the certification of urgency of the public works bill, and we do not like to take the risk of voting on it on third reading without that certification. So instead we are going to consider local bills in which every Congressman is interested, so that the same can be printed at once and sent to the Senate on time.

Mr. MACIAS. Mr. Speaker, before we take other measures, with due respect to the reasons that make our Floor Leader impatient, I would like to say that this is a Saturday and we have already had sessions morning and afternoon throughout this week. Now I was thinking, Mr. Speaker, that if we adjourn now . . .

Mr. MONTANO. Mr. Speaker, personally, I have no objection to adjourn. If the gentleman from Negros Oriental wishes to present a motion to that effect, I have no objection.

Mr. MACIAS. That is all right.

Mr. MONTANO. I myself feel sleepy and tired.

Mr. MACIAS. I was just thinking — Mr. Speaker, I am withdrawing because a lot of friends here tell me they have local bills that are non-controversial. I hope they really are.

Mr. CORTEZ. Mr. Speaker.

The PRESIDING OFFICER (Mr. Cases). Gentleman from Pampanga.

Mr. CORTEZ. My question is not on local bills but on the certification of the public works bill. Is it not the practice here, Mr. Speaker, that we are given certain hours on certain days within