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H. No. 8910

TAMBUNTING, VELASCO, ROBES. PIMENTEL. By REPRESENTATIVES YAP (V.). ABAYA, VERGARA, OLIVAREZ, UNGAB, LOPEZ, KHO (W.), BIAZON, GATCHALIAN, RODRIGUEZ, PINEDA, VIOLAGO, CASTRO (F.L.), TIANGCO, ROMUALDO, MARQUEZ, CABREDO, AUMENTADO, BORDADO, ABANTE, TAN (A.S.), LACSON, DY (F.M.C.), BENITEZ, BARONDA, ONG (R.), NOLASCO, REVILLA, GARCIA (J.E.), ROMULO, CUA, LOYOLA, CASTELO, VARGAS, PADUANO, ZARATE, QUIMBO, CO (A.N.), ALBANO, ABU, NIETO, FARINAS (R.C.), SUNTAY, MACEDA, DELOS SANTOS, SUANSING (E.), SUANSING (H.), GORRICETA, HERNANDEZ, PADIERNOS, DE VENECIA, GO (E.C.), SAVELLANO, ESTRELLA, DEFENSOR (L.), SARMIENTO AND ARENAS, PER COMMITTEE REPORT NO. 815

AN ACT

PROMOTING OPEN ACCESS IN DATA TRANSMISSION AND PROVIDING ADDITIONAL POWERS TO THE NATIONAL TELECOMMUNICATIONS COMMISSION

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

CHAPTER I

1 2

INTRODUCTORY PROVISIONS

3 SECTION 1. Short Title. – This Act shall be known as the "Open Access in Data 4 Transmission Act".

5 SEC. 2. Declaration of Policy. - It is the policy of the State to narrow the digital divide 6 in the country by encouraging the development of data transmission infrastructure and 7 removing any barrier to competition in data transmission services. Moreover, the State shall 8 implement measures to require data transmission service providers to adhere to 9 telecommunications standards suitable to the needs and aspirations of the nation and ensure 10 that internet users enjoy the best quality of data transmission service. The State shall:

(a) Promote the construction and development of reliable, affordable, open and
 accessible data networks that transmit information at speed and quality comparable to the
 best in the world;

1 (b) Create an entrepreneurial ecosystem where persons who wish to engage in the data 2 transmission industry can compete openly and freely in the spirit of fair competition and 3 - permission-less innovation;

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(c) Encourage investments in the digital infrastructure development in the country;

- (d) Adopt and ensure open access in the regulation of the data transmission industry;
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(e) Protect the public interest as it is affected by its ability to access data networks;

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(f) Establish a strong and independent regulatory body and system to ensure and

8 enhance fair competition in the data transmission industry;

9 (g) Protect and promote the internet as an open platform enabling consumer choice, 10 freedom of expression, end-user control, competition and the freedom to innovate without 11 permission, and thereby encouraging the development of advanced telecommunications 12 capabilities and the removal of barriers to infrastructure investment;

(h) Encourage infrastructure sharing and co-location in order to promote network
investment, eliminate the uneconomic duplication of infrastructure facilities, and
strengthen competition; and

(i) Ensure efficient and transparent management of the radio frequency spectrum,
 17⁻ especially those utilized in the delivery of data transmission services.

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SEC. 3. Definition of Terms. - As used in this Act:

(a) Basic telephone service refers to the local exchange telephone service for residence
 and business establishments provided via the circuit switched telephone network;

- (b) Cellular Mobile Telephone Service (CMTS) refers to the wide area mobile radio
 telephone system with its own switch, base stations and transmission facilities capable of
 providing high capacity mobile telecommunications by utilizing radio frequencies;
- (c) Content refers to, among others, texts, images, audios, videos, and animations that
 are carried over the broadband/internet network;

(d) Core or Backbone Network refers to the main line including international
connection, that ties networks, delivers routes to exchange information among various
subnetworks, connects regional distribution networks and, in some instances, provides
connectivity to other peer networks;

30 (e) Data transmission refers to the process of sending digital or digitized analog signal 31 over a communication medium to one or more computing networks, communication or 32 electronic devices. It enables the transfer and communication of devices in a point-to-point, 33 point-to-multipoint and multipoint-to-multipoint environments. The term data transmission 34 includes the provision of Voice over Internet Protocol (VoIP) services but does not include the 35 provision of basic telephone services; 1 (f) Data transmission industry participant refers to any person, firm, partnership or 2 corporation, government or private, engaged in the provision of data transmission services to 3 the public. This includes public telecommunications entities (PTEs) that offer data 4 transmission services as defined under Republic Act No.7925, otherwise known as the 5 "Public Telecommunications Policy Act of the Philippines";

6 (g) International gateway or landing refers to a segment of data transmission that 7 consists of any facility that provides an interface to send and receive data traffic between one 8 country's domestic network facilities and those in another country;

9 (h) Last mile refers to the segment of data transmission network that connects end 10 users;

(i) *Middle mile* refers to the segment of data transmission network that links the last
mile network to the core or backbone network;

(j) Open access refers to the system of allowing the use of data transmission
 or distribution systems and associated facilities subject to fair, reasonable, and
 nondiscriminatory terms in a transparent market;

(k) Paid prioritization refers to the management of a data transmission network to directly or indirectly favor some traffic over other traffic, through the use of techniques such as traffic shaping, prioritization, resource reservation, zero-rating, or other forms of preferential traffic management, either in exchange for consideration (monetary or otherwise) from a third party, or to benefit an affiliated entity;

(1) Voice over Internet Protocol (VoIP) service refers to the provision of voice
 communication using Internet Protocol (IP) technology; and

(m) Passive infrastructure collectively refer to telecommunication towers, poles, cable
entrances, ducts, utility corridors, and any other non-electronic infrastructure and facilities,
either existing or to be deployed in the future, that may be used to support data transmission.

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CHAPTER II

ORGANIZATION AND OPERATION OF THE DATA TRANSMISSION INDUSTRY

28 SEC. 4. Scope. – This Act applies to all persons who participate in the data transmission 29 industry. Any person or entity whose business deals substantially with the transmission of 30 data, including VoIP service provider, internet service providers (ISPs), and data center 31 service providers, shall be governed by the provisions of this Act. PTEs that are principally 32 engaged in the provision of basic telephone services, such as an international carrier, 33 interexchange carrier, local exchange operator, and mobile radio services provider, as defined 34 in Republic Act No. 7925, and which also provide data transmission services, shall likewise 35 be subject to the provisions of this Act with respect to the data transmission services they 36 provide and the interconnection to their networks that they extend to data transmission 37 industry participants.

SEC. 5. Registration and Certification. - All segments of the data transmission network
 shall be competitive and open. Notwithstanding the provisions of this Act or any other law,
 the following registration and certification shall apply to data transmission:

4 (a) All data transmission industry participants shall be required to register with the 5 National Telecommunications Commission (NTC). The NTC shall promulgate a speedy and 6 expeditious administrative process for registration and shall, in coordination with the 7 Department of Information and Communications Technology (DICT) for policy and standard-setting in the Information and Communications Technology (ICT) sector, and 8 9 Philippine Competition Commission (PCC) for the promotion of market competition, develop a set of criteria for qualifying data transmission industry participants that will 10 encourage the widest possible participation of as many industry players as possible who 11 will offer data transmission services in all segments of the network and to end users in 12 different parts of the country. The qualification requirements for data transmission 13 14 industry participants shall also take national security concerns into consideration 15 particularly for facilities that interface directly with another country's domestic network.

(b) Those who will operate an international cable landing station shall secure a
legislative franchise. Those who will operate a nationwide backbone network shall secure
a permit from the NTC and submit its proposed route or rollout plan, as well as the manner
of construction of the backbone network, subject to the approval of the NTC.

20 All other industry participants shall not be required to secure a legislative franchise or 21 a certificate of public convenience and necessity (CPCN) but must meet the criteria set by 22 the NTC and the DICT in registering as industry participants in order to construct, operate, 23 lease or own networks or facilities except if it owns and operates an international cable landing station: Provided, That an owner or operator of a cable landing station, not 24 considered a public utility, shall no longer be required to secure a CPCN. All industry 25 participants intending to be spectrum holders shall need to secure a permit from the NTC 26 27 and shall be allocated such spectrum in accordance with the provisions under Section 7 of 28 this Act.

(c) Data transmission industry participants shall likewise be required to comply with national and global best practices and standards on cybersecurity and shall be subject to a network audit by the Cybersecurity Bureau of the DICT. Data transmission industry participants shall, after three (3) years of operation, be required to secure a cybersecurity certification from a third-party organization based on the prevailing International Organization for Standardization (ISO) standards on information security management.

1	CHAPTER III
2	REGULATION OF THE DATA TRANSMISSION INDUSTRY
3	SEC. 6. Open Access Approach to Regulation of the Data Transmission Industry. – The
4	NTC shall ensure that the data transmission sector remains open and accessible to all
5	qualified participants. Specifically, it shall:
6	(a) Implement an efficient and speedy administrative process in the authorization and
7	registration of data transmission sector participants;
8	(b) Adopt a technology-neutral framework that allows data transmission industry
9	participants to use any available technology to provide service;
10	(c) Promote fair and open competition in accordance with the principles and policies
11	under the Philippine Competition Act and its implementing rules in all segments of the data
12	transmission network, allowing a wide variety of physical networks and applications to
13	interact in an open architecture;
14	(d) Mandate transparency in pricing and the publication of pricing information to
15	ensure fair trading within and between each data transmission segment so as to allow clear,
16	comparative information on market prices and services;
17	(e) Mandate interconnection so that data transmission industry participants can
18	connect to each other at the various segments and interfaces, such that entities of any size
19	may freely enter and exit the market, and dominance by any single player or group of players
20	is avoided;
21	(f) Promulgate policies that will encourage distributed local solutions rather than
22	centralized ones, encouraging services that are closer to the user;
23	(g) Publish the list of registered data transmission industry participants at least once
24	a year;
25	(h) Promulgate, together with the PCC, rules defining and regulating entities with
26	substantial market power;
27	(i) Publish a Spectrum Management Framework to be developed together with the
28	DICT and the PCC; and
29	(j) Collect the necessary Supervision and Regulation Fee (SRF) and Spectrum User
30	Fee (SUF), and other relevant fees as provided by law.
31	SEC. 7. Spectrum Allocation, Recall, and Reallocation. – The NTC shall maximize the
32	allocation and assignment of finite radio spectrum resources used in the transmission of data
33	by ensuring that the spectrum is made available for the use of all registered data
34	transmission industry participants. To this end:
35	(a) The procedure for radio spectrum assignment, joint use and recall shall be made
36	transparent to the public. All applications, including letter requests, spectrum assignment,
37	joint use, recall, and reallocation shall be posted in the NTC website and in a conspicuous

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place in the offices of the NTC for at least three (3) consecutive months. The notice shall 1 specifically indicate the names of the applicants for spectrum assignment, joint use and 2 recall, including where the NTC itself is the proponent of any such action, the affected 3 spectrum, and the applicant's or NTC's reasons for the proposed spectrum assignment, joint 4 use and recall. The NTC shall not assign, recall or allow co-use or joint use of any radio 5 frequency band or bands without conducting at least one (1) public hearing and allowing 6 public comment for a period of fifteen (15) days from the date of the public hearing, prior to 7 approval and/or disapproval of the same. This shall apply to all spectrum, whether used for 8 9 data transmission or not;

(b) All radio spectrums, radio frequency assignments, recalls, and joint use decisions
of the NTC shall be published in the NTC website and in a conspicuous place in the offices of
the NTC for at least three (3) consecutive months. The recall of frequency for purposes of free
public use shall be given priority.

The immediately preceding paragraphs (a) and (b) herein shall not apply to applications
 for frequency assignments for fixed point-to-point radio links, wifi, and satellite networks;

(c) The NTC shall avoid the concentration of spectrum resources in the hands of a few 16 players and shall not assign, or allow joint use of radio spectrum in a manner that establishes, 17 promotes or perpetuates the dominance of PTEs. Any entity who believes that any one or 18 more of the NTC's decisions for the assignment of radio spectrum, whether past or present, 19 which will promote the dominance of any entity and hinder competition, may file a complaint 20 before the PCC to determine the dominance of a data transmission industry participant and 21 deal with anti-competitive conduct in accordance with its mandate under Republic Act 22 No.10667, otherwise known as the "Philippine Competition Act"; 23

(d) The NTC shall promptly act on applications of data transmission industry
participants for permits to import equipment. Any application for a permit to import
equipment that is not acted on by the NTC within seven (7) days shall be deemed approved;

(e) If the NTC finds, on its own initiative or upon complaint, that any right, license or 27 radio spectrum assignment to any data transmission industry participant or PTE is not being 28 used, or is not being maximized by the user thereof, or that the grantee has violated the 29 provisions of this Act, it may, motu proprio or upon petition by any person, subject to due 30 process, recall the radio spectrum assignment of the data transmission industry participant 31 or PTE. The NTC shall, where required and appropriate, work with the data transmission 32 industry participant or PTE concerned to take appropriate measures to minimize the 33 impact of such recall on active users of services utilizing the recalled spectrum. The foregoing 34 notwithstanding, no frequency shall be recalled within eighteen (18) months of the awarding 35 36 of a provisional authority or license or registration; and

(f) The NTC shall ensure that the allocation, reallocation, assignment, reassignment, 1 2 reclassification, joint use or co-use, and recall of spectrum does not result in the concentration 3 of spectrum resources which promote, establish, or perpetuate the significant market power 4 of PTEs or of only a limited number of participants. In instances where the resulting 5 assignment of spectrum for mobile and point-to-multipoint networks will give an assignee or 6 entities it controls, jointly or singly, or under common control, either by virtue of that request 7 or in combination with other previous requests by that party or its affiliates, fifteen percent 8 (15%) or above of assignable spectrum in the same band, the party requesting for an 9 assignment of spectrum or a joint use of spectrum shall be required to serve notice to the PCC and secure a no-objection notice from the PCC. The PCC shall issue a no-objection notice 10 11 within thirty (30) working days upon its receipt of pertinent information necessary for the 12 review and issuance of the notice: Provided, That the PCC may once extend such period for 13 an additional fifteen (15) working days upon their notification of the NTC and the concerned 14 party or parties to a spectrum allocation, reallocation, assignment, reassignment, 15 reclassification, joint use or co-use, and recall.

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SEC. 8. Setting Performance Standards. – The NTC shall:

(a) Mandate that, within one (1) year from the effectivity of this Act, all last mile
providers shall provide a minimum download speed of 2 megabits per second or as mandated
by the National Broadband, whichever is higher, for mobile broadband and for fixed
wireless/broadband access;

(b) Prescribe performance standards after public consultation and hearings within six
(6) months from the effectivity of this Act;

(c) Regularly upgrade performance standards imposed on the data transmission
industry to ensure that performance standards shall, at a minimum, be at par with
service levels established in regional data network performance indices and aligned with
international best practices. Such standards shall take into account speed, packet loss, jitter,
and latency;

(d) Regularly review performance standards at least once a year and publish new
performance standards at least thirty (30) days before they take effect. The publication of the
results of the performance measurements shall be done in an open data format and made
accessible to the general public;

(e) Any person, or the NTC itself, may, *motu proprio*, file a petition to penalize any data
 transmission industry participant for failure to deliver service according to the NTC's
 published performance standard and to require rectification of such noncompliance; and

(f) Measure the performance of the data industry participants quarterly and publishthe results of its assessment in its website.

SEC. 9. Arms-length Transactions and Transparency. - The NTC shall:

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(a) Publish and make available in print and online formats all aspects of spectrum use
information, including the National Radio Frequency Allocation Table (NRFAT), indicating
therein the purpose or use to which each frequency band is allocated, and, for frequency bands
allocated for public use, the persons and/or entities to whom each particular frequency is
assigned. The NRFAT and updated radio spectrum use information shall be made available
on the NTC's website and to any person who requests the same, upon written request; and

(b) Promulgate rules requiring all data transmission industry participants to file an 8 annual report and include therein a fair and accurate statement regarding their market 9 prices and their services. The annual report shall include all costs and charges relevant to 10 the data transmission network segment where the participants operate. The rates shall be 11 made available online, in print, and in any other viable venue to the public. Any person can 12 file a complaint pertaining to these rates within thirty (30) days of posting. Each player at 13 each segment shall submit a copy of their rates to the NTC and the PCC. The rates shall be 14 published, including a historical record, in a consolidated manner. The data transmission 15 industry participants shall keep a publicly accessible archive of their rates. 16

SEC. 10. Fair Competition. - The PCC and the NTC shall ensure that the principles and 17 policies enshrined under the Philippine Competition Act are strictly adhered to in the data 18 transmission industry. The PCC and the NTC shall ensure that all industry players observe 19 fair, reasonable, and nondiscriminatory treatment in all their dealings, and that barriers to 20 entry are eliminated to make the industry highly competitive. To this end, within thirty (30) 21 days from the effectivity of this Act, the PCC and the NTC shall enter into an agreement to 22 foster and develop interagency cooperation mechanisms, including information-sharing tools, 23 that will guide them in the performance of their respective mandates, and in the promotion 24 25 of fair competition in the data transmission industry.

SEC. 11. Technological Neutrality. - The NTC shall ensure that the provisions of this
 Act apply, mutatis mutandis, to future technologies in data transmission.

SEC. 12. Infrastructure Sharing and Co-location. – The DICT and the NTC shall promulgate policies, rules, and regulations to ensure that passive infrastructure, whether existing or built in the future, necessary or capable of supporting data transmission networks or services are:

32 (a) made mandatory for open access and made available for co-location and co-use by 33 the owner of network facilities, equipment, and infrastructure on an open, fair, and 34 nondiscriminatory basis to any access seeker's network facilities, in any segment, subject to 35 the technical feasibility of the access seeker's request and the network facility and 36 infrastructure owner's standard published offer terms, conditions, and rates: *Provided*, That 37 the provision of access to government-owned and -operated facilities and support infrastructure to access seekers for the purpose of offering data transmission services shall
be mandatory, unless special circumstances, such as but not limited to national security
concerns, exist;

(b) built not only in the city centers, but most especially in the remote, unserved, and
underserved areas in order to extend data transmission services by both the existing and new
players throughout the country;

7 (c) as far as possible, deployed together with roadworks, pipe-laying, and other
8 infrastructure development by both government and private entities; and

9 (d) proliferated in the most cost-efficient and timely manner through various means, 10 including, encouraging the operation of independent entities that build and operate towers, 11 dark fiber, and utility corridors, among other passive infrastructure that help facilitate data 12 transmission network deployment.

The DICT shall coordinate and issue a policy with other relevant government agencies upon consultation with stakeholders to implement this provision. For purposes of data transmission, the NTC shall, in case of a dispute arising from an infrastructure sharing agreement: (1) mediate between a data transmission industry participant and an infrastructure owner, and (2) serve as the primary enforcer of this provision.

The DICT and the NTC shall promulgate policies, rules, and regulations to ensure that buildings, condominiums, villages, towns, and subdivisions are all built with facilities, such as cable entrances, ducts, and risers, that allow nondiscriminatory access to multiple data transmission industry players in order for them to provide service. They shall also promulgate policies, rules, and guidelines that will ensure a level-playing field and price nondiscrimination among data transmission industry participants and network facility and infrastructure owners.

The DICT and the NTC, in coordination with relevant government agencies, shall also ensure the disaster resiliency and ease of recovery and restoration of passive infrastructure, such as towers, poles, and utility corridors, from the effects of disasters by strictly enforcing compliance with internationally-accepted engineering standards and best practices, and relevant engineering codes and codes of practice.

The DICT and the NTC shall maintain an updated database of data transmission infrastructure, including passive infrastructure used to support data transmission. The database, to be updated annually, shall include the exact location, ownership, technical specifications, and other relevant information about the facility.

CHAPTER IV

PROHIBITED ACTS

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SEC. 13. Prohibited Acts. – The following acts are prohibited:

(a) Refusal to Plug and Play. - Any data transmission industry participant, insofar as
 such person is so engaged, shall not refuse access to infrastructure to any other data
 transmission industry participant, except for failure to pay open market fees for the access
 to the service.

5 Data transmission industry participants shall not impede the end-user's right to access 6 and distribute information and content, use and provide applications and services and use 7 terminal equipment of their choice, regardless of the end user's or provider's location or the 8 location, origin or destination of the information, content, application or service via their data 9 transmission service.

Agreements between data transmission providers of data services and end users on commercial and technical conditions and the characteristics of data access services such as price, data volume or speed, and any commercial practices conducted by providers of internet access services shall not limit the exercise of the rights of end users laid down in the preceding paragraph;

(b) Paid Prioritization. - A data transmission industry participant shall not engage in
paid prioritization for monetary or other consideration except when allowed by the NTC after
such participant demonstrates that the practice will provide significant public interest
benefit and will not disadvantage content and applications that are not prioritized or harm
the open nature of the internet;

(c) Throttling. - A data transmission industry participant shall treat all traffic equally
 when providing data access services without discrimination, restriction or interference,
 regardless of the sender and receiver, the content accessed or distributed, the applications or
 services used or provided, or the terminal equipment used.

It shall be prohibited for a data transmission industry participant to hinder or slow 24 down services or applications or access to specific sites in the internet except where (1) access 25 to such sites, services or applications are prohibited by law; (2) it is necessary to preserve the 26 integrity and security of the network and service of the provider or the equipment of the end 27 user: Provided, That if the breach of integrity or security is caused by the equipment of the 28 end user, the provider has to notify the end user first and give the former sufficient time to 29 rectify the situation; and (3) it is necessary to block the transmission of unwanted 30 communications such as spam and child pornographic materials upon the complaint of the 31 32 end user or the data transmission industry participant;

33 (d) Refusal to Give Information. - It shall be prohibited for any data transmission 34 industry participant, including PTEs with regard to its network and facilities, to refuse or 35 fail to make available to suppliers of data transmission services, on a timely basis, the 36 technical information about its essential facilities or network facilities and commercially 37 relevant information that are necessary for the efficient provision of their services; and

(e) Anti-competitive Cross-subsidization. - The NTC shall require separate books of 1 accounts between different data transmission segments in order to allow identification of 2 costs and revenues for each segment. Any violation of this provision shall give rise to a 3 presumption of anti-competitive cross-subsidization, which shall then be referred to the 4 Philippine Competition Commission for proper determination and action, in accordance with 5 the provisions of Republic Act No. 10667. Nothing herein shall prevent interconnecting 6 networks from charging the appropriate cost-based compensation for the use of 7 8 interconnection facilities.

9 SEC. 14. Administrative Penalties. – The NTC shall require data transmission industry 10 participants and PTEs providing data transmission services to comply with prescribed 11 performance standards and shall impose penalties for failure to comply with such 12 performance standards.

(a) Any data transmission industry participant who fails to comply with the minimum 13 service standards set by the NTC shall be imposed a minimum penalty of a fine of not less 14 than One hundred thousand pesos (P100,000.00) but not more than Five million pesos 15 (P5,000,000.00) per day for every day during which such default or violation continues, until 16 the participant fully complies: Provided, That if the data transmission industry participant 17 has a gross annual income not exceeding Ten million pesos (P10,000,000.00), the penalty that 18 may be imposed shall be equivalent to one percent (1%) to two percent (2%) of its gross annual 19 income. The NTC is hereby authorized and empowered to impose such fine, after due notice 20 21 and hearing.

(b) An entity who fails to substantially comply with the NTC's performance standards
for three (3) consecutive years shall, subject to due process, be removed from the registry of
registered data transmission industry participants and shall be prohibited from rendering
data transmission services.

(c) Any data transmission industry participant who engages in the prohibited acts 26 under Section 12 of this Act or fails to comply with the performance standards set by the NTC 27 shall suffer a minimum penalty of a fine of not less than Three hundred thousand pesos 28 (P300,000.00) but not more than Five million pesos (P5,000,000.00) for every day that the 29 violation continues until the participant fully complies: Provided, That if the data 30 transmission industry participant has a gross annual income not exceeding Ten million pesos 31 (P10,000,000.00), the penalty that may be imposed shall be equivalent to one percent (1%) to 32 two percent (2%) of its gross annual income. In cases of anti-competitive cross-subsidization, 33 the imposable penalties are those provided under Republic Act No. 10667. 34

(d) A data transmission industry participant violating any provision of this Act shall
forfeit all certificates, licenses, authorizations, rights, and awards issued to it in relation to
its participation in the data transmission industry.

1	(e) Any other violations not specifically penalized under the relevant provisions of this
2	Act shall be penalized by a fine of not less than Fifty thousand pesos (P50,000.00) and not
3	more than Two million pesos (P2,000,000.00).
4	SEC. 15. Adjustment for Inflation. – The fines imposed under this Act shall be adjusted
5	by the NTC, year-on-year, considering the prevailing cost of money based on the current
6	consumer price index, and subject to publication of such adjustments.
7	CHAPTER V
8	RIGHTS OF DATA TRANSMISSION SERVICE USERS AND RESPONSIBILITIES OF
9	DATA TRANSMISSION SERVICE PROVIDERS
10	SEC. 16. Rights of End Users The user of data transmission services shall have the
11	following basic rights:
12	(a) To be entitled to data transmission services which is nondiscriminatory, reliable,
13	and conforming with minimum standards set by the NTC;
14	(b) To be rendered data transmission services within two (2) months from application
15	for service;
16	(c) Regular, timely and accurate billing, courteous and efficient service at business
17	offices and by company personnel;
18	(d) Timely correction of errors in billing and the immediate provision of rebates or
19	refunds by the data transmission service provider without the need for demand by the user;
20	and
21	(e) Thorough and prompt investigation of, and action upon complaints. The data
22	transmission service provider shall endeavor to allow complaints to be received by any means
23	convenient to the end user, including voice calls, post, short messaging service (SMS),
24	multi-media messages (MMS) and online communication, and shall keep a record of all
25	complaints received and the action taken to address the complaints.
26	Subject to the filing of a formal request to the data service provider, a user may request
27	the immediate termination of service without the imposition of fees or penalties, and with
28	the refund of any fee or charge already paid by the user, should a data service provider not
29	consistently comply with paragraphs (a), (d), and (e) of this section or any other minimum
30	performance standards set by the NTC.
31	CHAPTER VI
32	FINAL PROVISIONS
33	SEC. 17. Expedited Processing In all instances where a participant in the data
34	transmission industry shall require a form, certificate, or request from any government
35	agency or local government unit (LGU), there should be no more than two (2) public officers
36	involved in processing the form, certificate, or request.

Processing fees and certifications required for the deployment of any segment of data transmission networks shall be limited to those identified by the DICT. The DICT shall coordinate with the concerned national government agencies and LGUs, and conduct the necessary consultations with civil society organizations and other stakeholder groups, for the development of the implementing rules and policies to minimize the administrative burden of permitting and certification processes.

SEC. 18. Implementing Rules and Regulations. - Within sixty (60) days from the
effectivity of this Act, the NTC shall promulgate the necessary rules and regulations for its
effective implementation.

10 SEC. 19. Joint Congressional Oversight Committee on Open Access in Data 11 Transmission. – There shall be created a Joint Congressional Oversight Committee on Open 12 Access in Data Transmission (JCOCOADT) which shall monitor and ensure the effective 13 implementation of this Act. It shall determine weaknesses and loopholes in the law, 14 recommend the necessary remedial legislation or administrative measures and perform such 15 other duties and functions as may be necessary to attain the objectives of this Act.

16 The JCOCOADT shall be composed of five (5) members from the Senate and five (5) 17 members from the House of Representatives, in addition to the Chairperson of the Senate 18 Committee on Science and Technology and the Chairperson of the House of Representatives 19 Committee on Information and Communications Technology: *Provided*, That two (2) 20 members of each chamber's nominees shall come from the ranks of the minority party/bloc.

21 The Chairperson of the Senate Committee on Science and Technology and the Chairperson of the House of Representatives Committee on Information and 22 Communications Technology shall act as Cochairpersons of the JCOCOADT. The ranking 23 minority members nominated by both the Senate and the House of Representatives shall act 24 as CoVice Chairpersons. The Secretariat of the JCOCOADT shall come from the existing 25 Secretariat personnel of the Committee on Science and Technology of the Senate and the 26 Committee on Information and Communications Technology of the House of Representatives. 27 28 The JCOCOADT shall have its own independent counsel.

The JCOCOADT shall exist for a period not exceeding five (5) years from the effectivity of this Act. Thereafter, its oversight functions shall be exercised by the Senate Committee on Science and Technology and the House of Representatives Committee on Information and Communications Technology, acting separately.

SEC. 20. Separability Clause. - Should any provision herein be declared
 unconstitutional, the other provisions not affected shall remain in full force and effect.

SEC. 21. Repealing Clause. - All laws, decrees, orders, rules and regulations or other
 issuances or parts inconsistent with the provisions of this Act are hereby repealed, amended
 or modified accordingly.

- 1 SEC. 22. *Effectivity*. This Act shall take effect fifteen (15) days after its publication in
- 2 the Official Gazette or in a newspaper of general circulation.
- 3 Approved.