### **HOUSE OF REPRESENTATIVES**

#### H. No. 8926

By Representatives Macapagal-Arroyo, Abellanosa, Biazon, Olivarez, Fortun and Tambunting, per Committee Report No. 1129

AN ACT REGULATING THE CATCHING, SALE, PURCHASE, POSSESSION, TRANSPORTATION, IMPORTATION, AND EXPORTATION OF ALL SHARKS, RAYS, AND CHIMAERAS AND ANY PART THEREOF IN THE COUNTRY

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

GENERAL PROVISIONS  SECTION 1. Short Title This Act shall be known as the "Shar
SECTION 1. Short Title This Act shall be known as the "Shar
Conservation Act of the Philippines".
SEC. 2. Declaration of Policy It is hereby declared the policies
of the State to:
a. Protect environmental rights of the people, promote conservation
and ensure sustainable and equitable utilization of its coastal areas
habitats and species, including sharks and related species in th
class Chondrichthyes, in conformity with the Constitution; Republi
Act No. 8550, otherwise known as the Philippine Fisheries Code of
1998, as amended by Republic Act 10654; and Republic Act No
9147, otherwise known as the Wildlife Resources Conservation an
Protection Act;
b. Ensure, for the benefit and enjoyment of the Filipino people, the
judicious and wise utilization, protection, conservation an
management on a sustainable basis of its coastal and fishery

- 1 resources with the necessity of maintaining a sound ecological
- 2 balance and protecting and enhancing the quality of the
- 3 environment;
- c. Protect the rights of the small and marginal fishers in the
   preferential use of communal coastal and fishery resources;
- d. Allow people's full and active participation in the conservation and
   management of the coastal and fishery resources and promote
   awareness of sustainable fisheries through appropriate education
- 9 and training;
- e. Promote and adhere to the precautionary principle of conservation,
- management and exploitation of living coastal and fishery resources
- in order to assure the sustainable development of the coastal
- 13 environment. The absence of adequate scientific and technical
- 14 information should not be used as a reason for postponing or failing
- to take conservation and management measures; and
- 16 f. Promote ecosystem-based fisheries management.
- 17 SEC. 3. Scope of Application. The provisions of this Act shall be
- 18 enforceable in all Philippine waters including other waters over which the
- 19 Philippines has sovereignty and jurisdiction, and the country's 200 -
- 20 nautical mile Exclusive Economic Zone (EEZ) and continental shelf,
- 21 including protected areas under Republic Act No. 7586, otherwise known
- 22 as the National Integrated Protected System (NIPAS) Act, as amended by
- 23 Republic Act No. 11038; critical habitats; and all Philippine flagged
- 24 fishing vessels operating in areas governed by a Regional Fisheries
- 25 Management Organization, in the high seas, or in waters of other coastal
- 26 states.
- 27 SEC. 4. Jurisdiction of the Department of Agriculture. The
- 28 Department of Agriculture (DA) shall have jurisdiction over the catching,
- 29 sale, purchase, possession, transportation, importation and exportation of
- 30 sharks, rays, and chimaeras, and all declared aquatic habitats. In the
- 31 Province of Palawan, jurisdiction herein conferred is vested on the
- 32 Palawan Council for Sustainable Development pursuant to Republic Act

- 1 No. 7611 insofar as the regulation over the activities described in the
- 2 foregoing paragraph.
- The Bureau of Fisheries and Aquatic Resources of the Department
- 4 of Agriculture (DA-BFAR) shall be the lead agency in the implementation
- 5 of this Act. The Department of Trade and Industry (DTI), Department of
- 6 Environment and Natural Resources, the Philippine Coast Guard, the
- 7 Philippine National Police, other law enforcement agencies, and Local
- 8 Government Units (LGUs) shall likewise assist in the implementation of
- 9 this Act.
- The Department of Tourism (DOT) shall provide the necessary
- 11 assistance to the DA-BFAR and the LGUs in identifying shark ecotourism
- 12 sites.
- 13 CHAPTER II

# 14 DEFINITION OF TERMS

- 15 SEC. 5. Definition of Terms. As used in this Act:
- a. Bycatch refers to the incidental take of undesirable size or
- 17 age classes of the target species, or the incidental take of other non-target
- 18 species or protected, endangered, or threatened species;
- b. Corridor refers to an artificial or natural avenue where which
- 20 wide-ranging animals can travel to, plants can propagate in, genetic
- 21 interchange can occur, populations can move in response to environmental
- 22 changes and natural disasters, and threatened species can be replenished
- 23 from other areas. Marine corridors encompass mangroves, coral reefs, and
- 24 seagrass beds;
- c. Critical Habitat refers to a place or environment that
- 26 contains physical or biological features essential to its conservation;
- d. Finning refers to the practice of removing and retaining
- 28 shark fins;
- e. Habitat refers to the place or environment where species or
- 30 subspecies naturally occur or have naturally established their population;
- 31 f. Non-detriment Finding (NDF) refers to a science-based risk
- 32 assessment where the vulnerability of a species is considered in relation to
- 33 how well it is managed;

- g. Shark refers to cartilaginous fishes belonging to the class Chondrichthyes, which includes true sharks, skates, rays, and chimaeras;
- h. Shark Sanctuary refers to designated area where sharks cannot be caught;
- i. Traceability refers to the ability to trace and follow food or a substance intended to be or expected to be incorporated into a food or product through all stages of fishing, production, processing and distribution;
- j. Trade refers to the act of engaging in the exchange,
   exportation, importation, re-exportation, purchase or sale of sharks, their
   derivatives or by-products, locally or internationally;
- 12 k. *Utilized bycatch* refers to non-target species that are traded 13 or consumed, in part or whole.

# CHAPTER III

# ARTICLE I

# CONSERVATION AND PROTECTION OF SHARKS, RAYS, AND

# CHIMAERAS

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- SEC. 6. Wildlife Information. All activities, as subsequently manifested under this Chapter, shall be authorized by the Secretary of the Department of Agriculture, hereinafter referred to as "Secretary", upon proper evaluation of best available information or scientific data showing that the activity is, or for a purpose, not detrimental to the survival of the species or subspecies involved and/or their habitat. For this purpose, the Secretary shall regularly update wildlife information through research.
- SEC. 7. Sharks in Captivity. No person or entity shall be allowed possession of a shark unless such person or entity can prove financial and technical capability and facility to maintain said specie: Provided, That the shark was not obtained in violation of this Act, and the source of stock is verifiable in order that mortality can be monitored accurately. The DA-BFAR will develop husbandry and holding tank standards as well as a permitting system for the keeping of sharks in captivity.

SEC. 8. Tourism Interaction. - The DA-BFAR, within one (1) year after the effectivity of this Act, shall develop human-shark interaction guidelines in captivity as well as in the wild.

- SEC. 9. Research Interaction. The DA-BFAR, within one (1) year after the effectivity of this Act, shall develop research and researcher interaction guidelines for studies focusing on sharks, rays and chimaeras.
- SEC. 10. Non-Detriment Findings (NDF). The DA-BFAR, within three (3) years after the effectivity of this Act, shall determine the NDF for targeted and incidentally caught shark species.
  - SEC. 11. Collection and/or Possession of By-Products and Derivatives. The collection and possession of shark, ray and chimaera species shall only be allowed when the results of the NDF show that, despite the extent of specie collection, the population of such species can still remain viable and capable of recovering its numbers. For this purpose, the DA-BFAR shall establish a schedule and volume of allowable harvests.
  - SEC. 12. Handling and Release Practices. The DA-BFAR, within one (1) year after the effectivity of this Act, shall develop acceptable fisheries handling and release guidelines for all types of protected and/or unwanted sharks, rays and chimaeras based on the best available science and safe release experience.
  - SEC. 13. Bycatch reduction measures and reporting mechanisms. The DA-BFAR, within three (3) years after the effectivity of this Act, shall provide technical and financial assistance on research for gear restriction, and identify modified fishing gears to reduce shark bycatch mortality. The DA-BFAR shall also develop a standard reporting system for sharks that are bycatch.
  - SEC. 14. Release and Reporting of Bycatch. Live sharks that have not been assessed through the NDF shall be immediately released unharmed to the sea. Dead sharks shall be handed over to the DA-BFAR for proper documentation and disposal. Any incident must be reported to the competent authority using the standard reporting system.

1	ARTICLE II
2	PROTECTION OF VULNERABLE, THREATENED,
3	ENDANGERED, AND CRITICALLY ENDANGERED SHARK
4	SPECIES
5	SEC. 15. Determination of Threatened Species - The DA-
6	BFAR, within two (2) years after the effectivity of this Act, shall determine
7	whether shark species or subspecies of a population or subpopulation is
8	threatened (vulnerable, endangered, or critically endangered) based on
9	available scientific data and with due regard to internationally accepted
10	criteria, such as the International Union for Conservation of nature
11	(IUCN). Criteria include the following:
12	a. Present or threatened destruction, modification, or curtailment
13	of its habitat or range;
14	b. Over-utilization for commercial, recreational, scientific, or
15	educational purposes;
16	c. Inadequacy of existing regulatory mechanisms; and
17	d. Other natural or man-made factors affecting the existence of
18	sharks.
19	The DA-BFAR shall review, revise and publish the list of
20	categorized threatened sharks within two (2) years after effectivity of this
21	Act. Thereafter, the list shall be updated regularly or as the need arises:
22	Provided, that a species listed as vulnerable threatened shall not be
23	removed there from within three (3) years following its initial listing.
24	Upon filing of a petition based on substantial scientific information
25	of any person seeking for the addition or deletion of a species from the list,
26	the DA-BFAR shall evaluate in accordance with the relevant factors
27	stated in the first paragraph of this section, the status of the species
28	concerned, and act on said petition within a reasonable period.
29	The DA-BFAR shall also prepare and publish a list of sharks which
30	resembles so closely in appearance with listed threatened wildlife, which
31	species shall likewise be categorized as threatened wildlife.
32	ARTICLE III
33	COMMERCIAL AND MUNICIPAL FISHERIES

SEC. 16. Identification of Critical Habitats. – The DA-BFAR, within one (1) year after the effectivity of this Act, shall identify critical habitats for sharks and establish these as shark sanctuaries.

SEC. 17. Development of Target Reference Points (TRP) and Limit Reference Points (LRP). – The DA-BFAR shall, within three (3) years from the effectivity of this Act, determine TRP and LRP based on the results of national stock assessments and the precautionary principle.

SEC. 18. Catch Ceiling Limitations. — The DA-BFAR may prescribe limitations or quota on the total quantity of sharks captures, for a specified period of time and specified area based on the best available evidence, harvest strategies, and target limits. Catch ceilings may be established upon the concurrence and approval or recommendation of the agency and the concerned LGU in consultation with the Fisheries Aquatic and Resource Management Council (FARMC) for conservation or ecological purposes.

SEC. 19. Establishment of Closed Season. – The Secretary may declare, through public notice in at least two (2) newspapers of general circulation or in public service announcements, whichever is applicable, a closed season in any or all Philippine waters outside the boundary of municipal waters and in bays, for conservation and ecological purposes: Provided, That the declaration shall not be made five (5) days before the start of such closed season; Provided, however, That the declaration shall be done only upon the concurrence and approval or recommendation of the concerned LGU and FARMC: Provided further, That in municipal waters, fishery management areas and other areas reserved for the use of the municipal fisherfolk, closed season may be established by the concerned LGU in consultation with the FARMC for conservation or ecological purposes. The FARMCs may also recommend the establishment of closed seasons in municipal waters, fisheries management and other areas reserved for the use of the municipal fisherfolk.

SEC. 20. Support to Fisherfolk. -The Department of Agriculture (DA) and LGUs shall provide support to commercial and municipal fisherfolk through appropriate technology and research, credit, production

1	and marketing assistance such as, training for additional/supplementary
2	livelihood.
3	ARTICLE IV
4	TRACEABILITY
5	All business operators identified in the supply chain of shark
6	trading and utilization shall cooperate with the DA-BFAR in carrying out
7	official controls, and shall have responsibilities including the following:
8	SEC. 21. Implementation of Traceability System Business
9	operators must operate traceability procedures for ingredients, raw
10	materials at all stages of production, processing, transport, storage and
11	distribution, and be able to (i) identify any person or business operator
12	that has supplied them with the species; (ii) identify any person or
13	business to which they have supplied their products; (iii) the products that
14	were supplied including quantity or volume, site of fishing grounds, specie
15	and fishing gear used; and (iv) make this information available to DA-
16	BFAR and their consumers.
17	SEC. 22. Labeling or identification Business operators must
18	ensure that their products are adequately labeled or otherwise identified
19	through relevant documentation. They must also comply with the labeling
20	requirements of the country destination.
21	CHAPTER IV
22	ILLEGAL ACTS
23	SEC. 23. Illegal Acts. – Under this Act, it shall be unlawful for
24	any person to willfully and knowingly undertake the following acts:
25	a. Killing, taking, keeping captive, and trading vulnerable,
26	threatened, endangered, or critically endangered species, except
27	in the following instances;
28	(1) When it is done as part of the rituals of established tribal
29	groups or indigenous cultural communities;
30	(2) When the shark is afflicted with an incurable and/or
31	communicable disease;
32	(3) When the shark is killed or destroyed after it has been used
33	in authorized research or experiments.

1	b. Inflicting injury which cripples and/or impairs the reproductive
2	system of sharks;
3	c. Disturbing sharks and their habitats;
4	d. Effecting any of the following acts in critical habitats:
5	(1) Dumping of waste products detrimental to sharks;
6	(2) Squatting or otherwise occupying any portion of the critical
7	habitat;
8	(3) Mineral exploration and/or extraction;
9	e. Introducing, reintroducing, or restocking of shark species
10	without permits;
11	f. Finning;
12	g. Collecting, hunting, possessing, importing, exporting, or re-
13	exporting sharks, their by-products and derivatives without the
14	result of the NDF and full traceability at all stages, from
15	collection to production, processing, transport, storage, and
16	distribution;
17	h. Falsely advertising or mislabeling any product, which could
18	mislead consumers;
19	<ol> <li>Obstruction of corridors; and</li> </ol>
20	j. Use of shark wires.
21	$\mathbf{CHAPTER}\;\mathbf{V}$
22	FINES AND PENALTIES
23	${ m SEC.}\ 24.\ Fines\ and\ Penalties.$ $-$
24	a. Killing, taking, keeping in captivity, inflicting injury, harassing,
25	and trading vulnerable, threatened, endangered, or critically
26	endangered species:
27	(1) Imprisonment of two (2) years and one (1) day to four (4)
28	years and/or a fine of Thirty thousand pesos (P30,000) to
29	Three hundred thousand pesos (P300,000.00) per animal if
30	inflicted or undertaken against vulnerable species;
31	(2) Imprisonment of one (1) year and one (1) day to two (2) years
32	and/or a fine of Twenty thousand pesos (P20,000.00) to Two

- hundred thousand pesos (P200,000) per animal if inflicted or undertaken against other threatened species;
  - (3) Imprisonment of four (4) and one (1) day to six (6) years and/or a fine of Fifty thousand pesos (P50,000.00) to Five hundred thousand pesos (P500,000.00) per animal if inflicted or undertaken against endangered species; and
  - (4) Imprisonment of a minimum of six (6) years and one (1) day to twelve (12) years and/or a fine of One hundred thousand pesos (P100,000.00) to One million pesos (P1,000,000.00) per animal if inflicted or undertaken against species listed as critically endangered.
  - b. Inflicting injury which cripples and/or impairs the reproductive system of sharks: imprisonment of one (1) month to six (6) months and /or a fine of Five thousand pesos (P5,000.00) to Twenty thousand pesos (P20,000.00), if inflicted or undertaken against other wildlife species.
  - c. Disturbing sharks and their habitats: imprisonment of one (1) month to six (6) months and/or a fine of Five thousand pesos (P5,000.00) to Twenty thousand pesos (P20,000.00) if inflicted or undertaken against other wildlife species.
  - d. Effecting acts in critical habitat(s): For illegal acts under paragraph (e) of the preceding section, the following penalties and/or fines shall be imposed: an imprisonment of one (1) month to eight (8) years and/or a fine of Five thousand pesos (P5,000.00) to Five million pesos (P5,000,000.00) shall be imposed.
  - e. Introducing, reintroducing, or restocking of shark species without permits: an imprisonment of one (1) month to eight (8) years and/or a fine of Five thousand pesos (P5,000.00) to Five million pesos (P5,000,000.00) shall be imposed.
  - f. Finning.

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Upon a summary finding of administrative liability, the owner, operator, boat captain and master fisherman of the vessel, or the chief executive officer in a corporation, or the managing partner in a partnership shall be punished with confiscation of the catch and fishing gears, and a fine three (3) times the value of the catch or the value indicated below, whichever is higher:

- (1) Twenty thousand pesos (P20,000.00) for municipal fishing: Provided, That if the offender fails to pay the fine, he shall render community service;
  - (2) Fifty thousand pesos (P50,000.00) for small-scale commercial fishing;
  - (3) One hundred thousand pesos (P100,000.00) for medium-scale commercial fishing; and
- (4) Five hundred thousand pesos (P500,000.00) for large-scale commercial fishing.

Upon conviction by a court of law, the offender shall be punished with imprisonment of two (2) years to six (6) years and fine equivalent to twice the administrative fine, confiscation and forfeiture of fishing gear and catch.

g. Collecting, hunting, possessing, importing, exporting, or reexporting sharks, their by-products and derivatives without the result of the NDF and full traceability, at all stages, from collection to production, processing, transport, storage, and distribution.

Failure on the part of the shipping or forwarding company from whose possession the fish or fishery species imported or exported are discovered or seized to fully cooperate in the investigation conducted by concerned government authorities shall create a presumption that there is connivance or conspiracy between the shipping company and the shipper to perpetrate the aforementioned offense.

Upon a summary finding of administrative liability, the offender shall be punished with an administrative fine of five (5) times the value of the species or Three hundred thousand pesos (P300,000.00) to Five hundred thousand pesos (P500,000.00), whichever is higher, and forfeiture and/or destruction of the species.

Upon conviction by a court of law, the offender shall be punished with eight (8) years of imprisonment and fine of twice the administrative fine, forfeiture and/or destruction of the species: *Provided*, That offenders shall be banned from being members or stockholders of companies currently engaged in fisheries or companies to be created in the future, the guidelines for which shall be promulgated by the Department.

 h. Falsely advertising or mislabeling any product, which could mislead consumers;

Failure on the part of the shipping or forwarding company from whose possession the fish or fishery species imported or exported are discovered or seized to fully cooperate in the investigation conducted by concerned government authorities shall create a presumption that there is connivance or conspiracy between the shipping company and the shipper to perpetrate the aforementioned offense.

Upon a summary finding of administrative liability, the offender shall be punished with an administrative fine of five (5) times the value of the species or Three hundred thousand pesos (P300,000.00) to Five hundred thousand pesos (P500,000.00), whichever is higher, and forfeiture and/or destruction of the species.

Upon conviction by a court of law, the offender shall be punished with eight (8) years of imprisonment and fine of twice the administrative fine, forfeiture and/or destruction of the species: *Provided*, That offenders shall be banned from being members or stockholders of companies currently engaged in fisheries or companies to be created in the future, the guidelines for which shall be promulgated by the Department.

### i. Obstruction of corridors;

Upon a summary finding of administrative liability, the offender shall be punished with an administrative fine of One hundred fifty thousand pesos (P150,000.00) to Five hundred thousand pesos (P500,000.00), dismantling of the obstruction at the expense of the offender, and the suspension or revocation of the permit or license.

### i. Use of shark wires.

Upon a summary finding of administrative liability, the owner,
operator, boat captain and master fisherman of the vessel, or the chief
executive officer in a corporation, or the managing partner in a
partnership shall be punished with confiscation of the catch and fishing
gears, and a fine of three (3) times the value of the catch or the value
indicated below, whichever is higher:
(1) Twenty thousand pesos (P20,000.00) for municipal fishing:
Provided, That if the offender fails to pay the fine, he shall
render community service;

- (2) Fifty thousand pesos (P50,000.00) for small-scale commercial fishing:
- (3) One hundred thousand pesos (P100,000.00) for medium-scale commercial fishing; and
- (4) Five hundred thousand pesos (P500,000.00) for large-scale commercial fishing.

Upon conviction by a court of law, the offender shall be punished with imprisonment of two (2) years to six (6) years and fine equivalent to twice the administrative fine, confiscation and forfeiture of fishing gear and catch.

SEC. 25. Escalation Clause. – The fines herein prescribed shall be increased by at least ten percent (10%) every three (3) years to compensate for inflation and to maintain the deterrent function of such fines.

24 CHAPTER VI

### MISCELLANEOUS PROVISIONS

SEC. 26. Flagship Species. — Local government units shall initiate conservation measures for endemic and/or economically valuable species in their areas. For this purpose, they may adopt flagship species such as the whale shark (Rhincodon typus) or thresher shark (Alopias pelagicus), which shall serve as emblems of conservation for the local government concerned.

SEC. 27. Implementing Rules and Regulations. – Within twelve (12) months following the effectivity of this Act, the Secretary of the

- 1 Department of Agriculture, in coordination with the Department of Trade
- 2 and Industry, Department of Tourism, and the Committees on
- 3 Environment and Ecology of the Senate and the House of Representatives,
- 4 respectively, shall promulgate respective rules and regulations for the
- 5 effective implementation of this Act. Whenever appropriate, coordination
- 6 in the preparation and implementation of rules and regulations on joint
- 7 and inseparable issues shall be done by the Departments. The
- 8 commitments of the State to international agreements and protocols shall
- 9 likewise be a consideration in the implementation of this Act.
- 10 SEC. 28. Appropriations. The DA shall immediately include in
- 11 the Department's program the implementation of this Act, the funding of
- which shall be included in the annual General Appropriations Act.
- 13 SEC. 29. Information and Education. The BFAR, DENR,
- 14 DOT, DTI, LGUs, and other academic institutions shall undertake a
- 15 nationwide information and education campaign to adequately inform the
- 16 populace of the value of sharks and rays in the marine ecosystem, and of
- 17 the importance of preserving their respective habitats and feeding
- 18 grounds.
- 19 SEC. 30. Separability Clause. If any section or provision of this
- 20 Act is held unconstitutional or invalid, the remaining sections or
- 21 provisions with the provisions not affected thereby shall continue to be in
- 22 full force and effect.
- SEC. 31. Repealing Clause. All laws, decrees, executive orders,
- 24 rules and regulations, issuances or parts thereof inconsistent with the
- 25 provisions of this Act are hereby repealed or modified accordingly.
- SEC. 32. Transition Period. Due to the substantially new
- 27 requirement imposed by this Act, a transition period of three (3) years
- 28 from its entry into force is provided.
- During the transition period, sharks, their by-products, and
- 30 derivatives may be sold and traded, and stocks that have been produced
- 31 before the end of the transitional period may continue to be sold or
- 32 exported until exhausted.

- 1 SEC. 33. Effectivity. This Act shall take effect fifteen (15) days
- 2 after its publication in the Official Gazette or in a newspaper of general
- 3 circulation.
- 4 Approved,