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SEVENTEENTH CONGRESS  
*Third Regular Session*

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## HOUSE OF REPRESENTATIVES

H. No. 8732

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BY REPRESENTATIVES GASATAYA, BENITEZ, MIRASOL, JAVIER, HOFER, ZAMORA (M.C.),  
SUANSING (E.), BOLILIA, NOGRALES (J.J.), MONTORO, AMATONG, CALDERON, TEJADA,  
SY-ALVARADO, ALEJANO, NIETO AND BELARO, PER COMMITTEE REPORT NO. 1011

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### AN ACT

**CONVERTING THE CARLOS HILADO MEMORIAL STATE COLLEGE IN THE CITY OF TALISAY, AND ALL ITS SATELLITE CAMPUSES LOCATED IN THE CITY OF BACOLOD AND IN THE MUNICIPALITY OF BINALBAGAN, ALL IN THE PROVINCE OF NEGROS OCCIDENTAL, INTO A STATE UNIVERSITY TO BE KNOWN AS THE CARLOS HILADO MEMORIAL STATE UNIVERSITY, AND APPROPRIATING FUNDS THEREFOR**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1. *Conversion.*** – The Carlos Hilado Memorial State College in the City  
2 of Talisay, including all of its existing satellite campuses, namely: Alijis Campus in  
3 Barangay Alijis, Bacolod City; Fortune Towne Campus in Barangay Estefania, Bacolod  
4 City; and Binalbagan Campus in the Municipality of Binalbagan, all located in the  
5 Province of Negros Occidental, is hereby converted into a state university, to be known as  
6 the Carlos Hilado Memorial State University. Its main campus shall be in Talisay City.

7  
8           **SEC. 2. *General Mandate.*** – The Carlos Hilado Memorial State University,  
9 hereinafter referred to as the University, shall primarily provide advance education, higher  
10 technological and professional instruction and training in the fields of education,  
11 agricultural technology, agribusiness management, business administration, industrial  
12 technology, arts and sciences, health sciences, information technology, engineering, and  
13 other relevant fields of study. It shall also undertake research and extension services, and  
14 provide progressive leadership in its areas of specialization in Negros Occidental and in  
15 Region VI.

16  
17           **SEC. 3. *Academic Freedom and Institutional Autonomy.*** – The University shall  
18 enjoy academic freedom and institutional autonomy, pursuant to Paragraph 2, Section 5 of  
19 Article XIV of the Constitution.

1           **SEC. 4. Curricular Offerings.** – The University shall offer undergraduate,  
2 graduate and post-graduate programs and short-term courses in the fields of agriculture and  
3 environmental studies, pure and applied sciences, behavioral and social sciences, law,  
4 culture and arts, tourism and business-related programs, nautical and maritime programs,  
5 industrial technology and engineering, education and teacher training, information and  
6 communications technology, health-related programs, developmental management and  
7 leadership programs, agricultural technology, agribusiness management, business  
8 administration, health sciences and other degree courses within its capacity and areas of  
9 specialization, as the Board of Regents may deem necessary to carry out its objectives, and  
10 the human resource development needs of the Province of Negros Occidental and Region  
11 VI.

12  
13           The University may operate a reasonably-sized laboratory school under its College  
14 of Education.

15  
16           **SEC. 5. Administration.** – The University shall have the general powers of a  
17 corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as the  
18 “Corporation Code of the Philippines.” The administration of the University and the  
19 exercise of its corporate powers shall be vested exclusively in the Board of Regents and the  
20 President of the University.

21  
22           **SEC. 6. The Governing Board.** – The governing board of the University shall be  
23 the Board of Regents, hereinafter referred to as the Board, which shall be chaired and co-  
24 chaired by the Chairperson of the Commission on Higher Education and the President of  
25 the University, respectively, with the following as members:

- 26  
27           a. Chairperson of the Committee on Education, Arts and Culture of the Senate;  
28           b. Chairperson of the Committee on Higher and Technical Education of the  
29           House of Representatives;  
30           c. Regional Director of the National Economic and Development Authority  
31           (NEDA);  
32           d. Regional Director of the Department of Science and Technology (DOST);  
33           e. Regional Director of the Department of Agriculture (DA);  
34           f. President of the federation of the faculty associations of the University;  
35           g. President of the federation of student councils of the University;  
36           h. President of the federation of alumni associations of the University; and  
37           i. Two (2) prominent citizens from the private sector who have distinguished  
38           themselves in their professions or fields of specialization.

39  
40           The Board shall appoint the two (2) prominent citizens from a list of at least five (5)  
41 qualified persons in the Province of Negros Occidental where the University and its  
42 campuses are located, as recommended by a search committee constituted by the President  
43 of the University, in consultation with the Chairperson of the CHED and the other members  
44 of the Board, based on the standards and qualifications for the position.

45  
46           The term of office of the President of the federation of faculty associations, the  
47 President of the federation of student councils, and the President of the federation of alumni  
48 associations shall be coterminous with their respective terms of office, as set forth in their  
49 respective constitutions and bylaws.

1           **SEC. 7. Powers and Duties of the Board of Regents.** – In addition to its general  
2 powers of administration and the powers granted to the Board of Directors of a corporation  
3 under existing laws, the Board shall have the following specific powers and duties:  
4

5           a. Promulgate and implement policies in accordance with the declared state policies  
6 on education and other pertinent provisions of the Constitution on education, agriculture,  
7 science and technology, as well as the policies, standards and thrusts of the CHED under  
8 Republic Act No. 7722, otherwise known as the "Higher Education Act of 1994";  
9

10           b. Approve the curricula, instructional programs, and rules of discipline drawn by  
11 the Administrative and the Academic Councils herein provided;  
12

13           c. Appoint, upon the recommendation of the President of the University, the vice  
14 presidents, deans, directors, heads of the campuses, faculty members and other officials and  
15 employees of the University;  
16

17           d. Fix and adjust salaries the of faculty members, and administrative officials and  
18 employees, subject to the provisions of the Revised Compensation and Position  
19 Classification System and other pertinent budget and compensation laws governing hours  
20 of service and such other duties and conditions as it may deem proper; grant them, at its  
21 discretion, leaves of absence under such regulations as it may promulgate, any provision of  
22 existing law to the contrary notwithstanding; and remove them for cause in accordance  
23 with the requirements of due process of law;  
24

25           e. Fix the tuition fees and other necessary school charges, such as matriculation  
26 fees, graduation fees and laboratory fees, as the Board may deem proper to impose, after  
27 due consultation with the concerned sectors. The fees and charges, including government  
28 subsidies and other income generated by the University, shall constitute its special trust  
29 funds, and shall be deposited in any authorized government depository bank, and all  
30 interests that shall accrue therefrom, shall form part of the same funds for the use of the  
31 University; any provision of existing law, rule or regulation to the contrary  
32 notwithstanding, any income generated by the University from tuition fees and other  
33 charges, as well as from the operation of auxiliary services, and land grants, shall be  
34 retained by the University, and may be disbursed by the Board for instruction, research,  
35 extension services or other programs and projects of the University: *Provided*, That all  
36 fiduciary fees shall be disbursed for the specific purposes for which these are collected. If,  
37 for reasons beyond its control, the University shall not be able to pursue any project for  
38 which the funds have been appropriated and allocated under its approved program of  
39 expenditures, the Board may authorize the use of said funds for any reasonable purpose  
40 which, in its discretion, may be necessary and urgent for the attainment of the objectives  
41 and goals of the University;  
42

43           f. Adopt and implement a socialized scheme of tuition and other school fees for  
44 greater access of poor but deserving students in accordance with RA No. 10931 or the  
45 "Universal Access to Quality Tertiary Education Act";  
46

47           g. Establish professorial chairs in the University and provide fellowships for  
48 qualified faculty members, and scholarships to deserving students;

1 h. Receive and appropriate all sums as may be provided for the support of the  
2 University in the manner it may determine, in its discretion, to carry out the purposes and  
3 functions of the University;

4  
5 i. Set the policies on admission and graduation of students;

6  
7 j. Award honorary degrees upon persons in recognition of their outstanding  
8 contribution in the fields of education, public service, arts, science and technology,  
9 agriculture or any field of specialization within the academic competence of the University,  
10 and authorize the awarding of certificates of completion of nondegree and nontraditional  
11 courses;

12  
13 k. Establish research and extension centers to promote the development of the  
14 University;

15  
16 l. Develop academic arrangements for institutional capability building with  
17 appropriate institutions and agencies, public and private and local and foreign, and appoint  
18 experts/specialists as consultants, part-time, visiting/exchange professors, scholars or  
19 researchers, as the case may be;

20  
21 m. Adopt modern and innovative modes of transmitting knowledge for the  
22 promotion of greater access to education such as the use of information technology, dual  
23 training system, open distance learning, and community laboratory;

24  
25 n. Collaborate with other governing boards of the state universities and colleges  
26 (SUCs) within the Province of Negros Occidental and Region VI, under the supervision of  
27 the CHED and in consultation with the Department of Budget and Management (DBM), in  
28 restructuring the University to make it more efficient, relevant, productive and competitive;

29  
30 o. Absorb non-chartered tertiary institutions within the Province of Negros  
31 Occidental as branches and extension/external centers, in coordination with the CHED and  
32 in consultation with the DBM, and offer therein programs or courses to carry out the  
33 Constitutional mandate of providing equal access to educational opportunities;

34  
35 p. Authorize an external management audit of the University, to be financed by the  
36 CHED, subject to the rules and regulations of the Commission on Audit (COA), and  
37 institute reforms, including academic and structural changes, on the basis of the audit  
38 results and recommendations;

39  
40 q. Develop consortia and other economic forms of linkages with local government  
41 units (LGUs), as well as public, private, local and foreign institutions and agencies, in the  
42 furtherance of the purposes and objectives of the University;

43  
44 r. Import economic, technical and cultural books and publications;

45  
46 s. Enter into joint ventures with business and industry for the profitable  
47 development and management of the economic assets of the University, the proceeds from  
48 which shall be used for the development and strengthening of the University;

1 t. Receive, in trust, legacies, gifts and donations of real and personal properties of  
2 all kinds and administer and dispose of the same, when necessary, for the benefit of the  
3 University and subject to the limitations, directions and instructions of the donor, if any;

4  
5 u. Authorize the construction or repair of its buildings, machinery, equipment and  
6 other facilities, and the purchase and acquisition of real property, including the necessary  
7 supplies, materials and equipment;

8  
9 v. Extend the term of the President of the University beyond the age of retirement,  
10 but not beyond the age of seventy (70), based on the guidelines, qualifications and  
11 standards set by the Board: *Provided*, That the performance of the President has been rated  
12 by the Board as outstanding and unanimous recommendation has been decided by the  
13 Search Committee;

14  
15 w. Delegate any of its powers and duties provided to the President and other  
16 officials of the University, as it may deem appropriate, so as to expedite the administration  
17 of the affairs of the University

18  
19 x. Establish policy guidelines and procedures for participative decision-making and  
20 transparency within the University;

21  
22 y. Where most advantageous to the University, privatize the management of non-  
23 academic services such as health, food, building or grounds or property maintenance, and  
24 such other similar activities; and

25  
26 z. Promulgate rules and regulations, as may be necessary, to carry out the purposes  
27 and functions of the University.

28  
29 **SEC. 8. Meetings of the Board.** – The Board shall regularly convene once every  
30 three (3) months. The Chairperson of the Board may call a special meeting whenever  
31 necessary: *Provided*, That members are notified in writing at least three (3) days prior to  
32 the conduct of said meeting.

33  
34 A quorum of the Board shall consist of majority of all its members holding office at  
35 the time of the meeting: *Provided, however*, That the Chairperson of the Board or the  
36 President of the University is among those present in the meeting.

37  
38 In case the CHED Chairperson cannot attend a meeting of the Board, a CHED  
39 Commissioner duly designated by the CHED Chairperson as representative to the meeting,  
40 shall have all the rights and responsibilities of a regular member: *Provided, however*, That  
41 in the said meeting, the President of the University, as vice chairperson, shall be the  
42 presiding officer: *Provided, further*, That this *proviso*, notwithstanding, the Chairperson of  
43 the CHED is authorized to designate a CHED Commissioner as the regular Chairperson of  
44 the Board, in which case, the said CHED Commissioner, as the regular Chairperson of the  
45 Board, shall act as the presiding officer.

46  
47 In case the Chairpersons of the Senate Committee on Education, Arts and Culture  
48 and the House Committee on Higher and Technical Education are not able to attend the  
49 Board meeting, they may designate their respective representatives to attend the meeting,  
50 who shall have the same rights and responsibilities as the regular members of the Board.

1           The members of the Board shall not receive any salary, but shall be entitled to  
2 reimbursements for actual and necessary expenses incurred, either for their attendance in  
3 the meetings of the Board or in connection with other official business authorized by  
4 resolutions of the Board, subject to existing laws and regulations.  
5

6           **SEC. 9. *The University President.*** – The University shall be headed by a  
7 President, who shall render full-time service and shall be appointed by the Board, subject to  
8 the guidelines, qualifications and standards set by the Board, upon the recommendation of a  
9 duly constituted search committee. The University President shall have a term of four (4)  
10 years and shall be eligible for reappointment to another term: *Provided*, That in order to  
11 effect the smooth transition to a state university, the incumbent President of the Carlos  
12 Hilado Memorial State College, if qualified, shall serve as the first president of the  
13 University.  
14

15           Within six (6) months before the expiration of the term of office of the incumbent  
16 President of the University, the Board shall constitute the Search Committee for the  
17 Presidency.  
18

19           The Board shall designate an officer-in-charge of the University in case of vacancy  
20 in the Office of the President by reason of death, compulsory retirement, resignation,  
21 removal for cause, or incapacity of the President to perform the functions of the office,  
22 pending the appointment of a new President: *Provided*, That the OIC shall serve only  
23 during the unexpired portion of the term.  
24

25           The powers and duties of the President of the University, in addition to those  
26 specifically provided in this Act, shall be those usually pertaining to the Office of the  
27 President of similar universities and those delegated by the Board.  
28

29           The salary of the President of the University shall be in accordance with RA No.  
30 6758 or the Compensation and Position Classification Act of 1989, as modified by Joint  
31 Resolution No. 4 dated June 17, 2009, and by such other laws amendatory thereto, which  
32 may hereinafter be enacted, and shall be comparable to that being received by the  
33 presidents of similar educational institutions.  
34

35           The President of the University shall be assisted by a Vice President for Academic  
36 Affairs, a Vice-President for Administration, and a Vice-President for Research, Extension  
37 and Training, who shall be appointed by the Board upon the recommendation of the  
38 President of the University.  
39

40           **SEC. 10. *The Secretary of the University.*** – The Board shall appoint a Secretary  
41 who shall serve as such for both the Board and the University and shall keep all records and  
42 proceedings of the Board. The Secretary of the University shall serve upon each member of  
43 the Board the appropriate notices of board meetings.  
44

45           **SEC. 11. *The Treasurer of the University.*** – The Treasurer of the Philippines shall  
46 be the *ex officio* Treasurer of the University.  
47

48           **SEC. 12. *The Administrative Council.*** – There shall be an Administrative Council  
49 consisting of the President of the University as Chairperson, and the vice presidents, deans,  
50 directors and other officials of equal rank as members, whose duties are to review and

1 recommend to the Board the policies governing the administration, management and  
2 development planning of the University.

3  
4 **SEC. 13. *The Academic Council.*** – There shall be an Academic Council to be  
5 composed of the President of the University, who shall act as Chairperson, and all  
6 academic staff with the rank of at least an assistant professor, as members.

7  
8 The Academic Council shall have the power to review and recommend the  
9 curricular offerings and rules of discipline of the University, subject to the approval of the  
10 Board. It shall fix the requirements for the admission of students, as well as for their  
11 graduation and conferment of degrees, subject to review and approval by the Board through  
12 the President of the University. It shall have the disciplinary power over students of the  
13 University and shall formulate academic policies, and rules and regulations on discipline,  
14 subject to the approval of the Board.

15  
16 **SEC. 14. *Heads of University Campuses.*** - The Campus Directors shall serve as  
17 heads or administrators of the University campuses and shall render full-time service.

18  
19 They shall be appointed or designated by the Board upon the recommendation of  
20 the Search Committee and the President, subject to the guidelines, qualifications and  
21 standards set by the Board: *Provided*, That the incumbent Campus Directors of the existing  
22 campuses of the Carlos Hilado Memorial State College shall serve as Campus Directors of  
23 their respective campuses upon the effectivity of this Act.

24  
25 **SEC. 15. *The Faculty.*** – No political belief, gender preference, cultural or  
26 community affiliation or ethnic origin, nor religious opinion or affiliation shall be a matter  
27 of inquiry in the appointment of faculty members of the University: *Provided*, That said  
28 appointment shall be subject to the guidelines, qualifications and standards set by the  
29 Board: *Provided, further*, That no member of the faculty shall teach for or against any  
30 particular church or religious sect.

31  
32 **SEC. 16. *Scholarship Program and Admission.*** – The University shall provide a  
33 scholarship program and other affirmative action programs to assist poor but deserving  
34 students who qualify for admission to the University.

35  
36 No student shall be denied admission to the University by reason of gender,  
37 religion, cultural or community affiliation or ethnic origin.

38  
39 **SEC. 17. *Authority to Loan or Transfer Apparatus, Equipment, Supplies and***  
40 ***Detail of Personnel.*** – The heads of the bureaus and offices of the national government are  
41 hereby authorized to loan or transfer, upon the request of the President of the University,  
42 such apparatus, equipment or supplies as may be needed by the University, and to detail  
43 employees for duty therein when, in the judgment of the head of bureau or office, such  
44 apparatus, equipment, supplies or services of such employees can be spared without serious  
45 detriment to public service.

46  
47 The employees so detailed shall perform such duties as required of them by the  
48 President of the University, and the time so employed shall be counted as part of their  
49 regular service.

1           **SEC. 18. *Assets, Liabilities and Personnel.*** – All assets, real and personal,  
2 personnel and records of the Carlos Hilado Memorial State College, as well as liabilities or  
3 obligations, are hereby transferred to the University. The positions, rights and security of  
4 tenure of faculty members and personnel therein employed under existing laws prior to the  
5 conversion into a University shall be respected.  
6

7           All parcels of land belonging to the government occupied by the Carlos Hilado  
8 Memorial State College and all its campuses, are hereby declared to be the property of the  
9 University, and shall be titled under its name: *Provided*, That should the University cease  
10 to exist or be abolished or should such aforementioned parcels of land be no longer needed  
11 by the University, the same shall revert to the LGUs concerned.  
12

13           **SEC. 19. *Tax Exemption on Importation and Donations.*** - The importation of  
14 economic, technical and cultural books or publications, which are for economic, technical,  
15 vocational, scientific, philosophical, historical or cultural purposes made by the University,  
16 upon certification by the CHED, shall be exempt from customs duties in accordance with  
17 the provisions of RA No. 10863 otherwise known as the “Customs Modernization and  
18 Tariff Act (CMTA)”.  
19

20           All grants, bequests, endowments, donations and contributions made to the  
21 University to be used actually, directly and exclusively by it, shall be exempt from donor’s  
22 tax and the same shall be considered as allowable deduction from the gross income of the  
23 donor for purposes of computing the taxable income of the donor in accordance with the  
24 provisions of the National Internal Revenue Code of 1997, as amended.  
25

26           **SEC. 20. *Development Plan, Management Audit, and Academic Structure.*** –  
27 Within the period of one hundred twenty (120) days after the approval of this Act, the  
28 University shall accomplish the following:  
29

- 30           a. Submit a five (5)-year development plan, including its program budget, to the  
31 CHED for corresponding recommendation to the DBM;
- 32           b. Undergo a management audit in cooperation with the CHED; and
- 33           c. Set up its organizational, administrative, as well as academic structure,  
34 including the appointment of key officials of the University.  
35

36           **SEC. 21. *Compliance with CHED Requirements.*** – The provisions of this Act  
37 notwithstanding, the conversion of the institution into a state university shall become  
38 effective only upon the determination and declaration by the CHED, based on the  
39 recommendation of a panel of experts it shall constitute for the purpose, that the institution  
40 has complied with the requirements for a university status based on CHED Memorandum  
41 Order No. 46, series of 2012 (Policy Standards to Enhance Quality Assurance in Philippine  
42 Higher Education through the Outcomes-Based and Typology-Based Quality Assurance):  
43 *Provided*, That the panel may issue such recommendation when the institution has  
44 substantially complied with the requirements for the grant of university status.  
45

46           The following operational requirements for a university, as established by the  
47 CHED, shall be complied with:  
48

- 49           a. Faculty members must possess relevant degrees in their areas of specialization, as  
50 required by the CHED, and shall have participated in research and development activities



1 in their respective disciplines, as evidenced by refereed publications and other scholarly  
2 outputs;

3  
4 b. The University must offer a comprehensive range of degree programs in all  
5 levels, from basic post-secondary to doctoral programs;

6  
7 c. The University must have conducted viable research programs in specific  
8 (disciplinal and multidisciplinary) areas of study that produce new knowledge, as  
9 evidenced by refereed publications, citations, inventions, and patents, among others;

10  
11 d. The University must possess comprehensive learning resources and support  
12 structures, to include libraries, practicum laboratories, relevant educational resources, and  
13 linkages with relevant disciplinal and professional sectors, to allow students to explore  
14 basic, advance, and even cutting-edge knowledge in a wide range of disciplines or  
15 professions;

16  
17 e. The University must have and maintain active and ongoing linkages and  
18 affiliation with other research institutions in various parts of the world that would ensure  
19 that the research activities of the University are functioning at current global standards; and  
20

21 f. The University must conduct outreach activities that allow the students, faculty,  
22 and research staff to apply the new knowledge they generate to address specific social  
23 development problems.

24  
25 The CHED, through its regional office, shall regularly provide technical assistance  
26 to the institution and monitor its compliance with the requirements of the Commission.

27  
28 The institution shall retain its status prior to the effectivity of this Act until it is able  
29 to comply with the requirements provided herein.

30  
31 **SEC. 22. Appropriations.** – The amount necessary to carry out the provisions of  
32 this Act shall be charged against the current year’s appropriations for the Carlos Hilado  
33 Memorial State College. Thereafter, such sums as may be necessary for the continued  
34 operation and maintenance of the University shall be included in the annual General  
35 Appropriations Act.

36  
37 **SEC. 23. Suppletory Application.** – The provisions of RA No. 8292, otherwise  
38 known as the “Higher Education Modernization Act of 1997”, shall be an integral part of  
39 this Act and shall serve as part of the Governing Charter of the University.

40  
41 **SEC. 24. Filing of Report.** – On or before the fifteenth (15<sup>th</sup>) day of the second  
42 month after opening of the regular classes each year, the Board shall file with the Office of  
43 the President of the Philippines and both Houses of Congress, through the CHED  
44 Chairperson, a detailed report on the progress, conditions and needs of the University.

45  
46 **SEC. 25. Parity Clause.** – All other powers, functions and privileges,  
47 responsibilities and limitations to state universities and their officials under existing laws  
48 shall be deemed granted to or imposed upon the University and its officials whenever  
49 appropriate.

1           **SEC. 26. *Implementing Rules and Regulations.*** – Within sixty (60) days from the  
2 effectivity of this Act, the Board, in consultation with the CHED, shall formulate the rules  
3 and regulations to fully implement the provisions of this Act.  
4

5           **SEC. 27. *Separability Clause.*** – If, for any reason, any part or provision of this Act  
6 is declared invalid or unconstitutional, the remaining parts or provisions not affected shall  
7 remain in full force and effect.  
8

9           **SEC. 28. *Repealing Clause.*** – All laws, presidential decrees, executive orders, and  
10 rules and regulations contrary to or inconsistent with the provisions of this Act are hereby  
11 repealed or modified accordingly.  
12

13           **SEC. 29. *Effectivity.*** – This Act shall take effect fifteen (15) days after its  
14 publication in the *Official Gazette* or in a newspaper of general circulation.  
15

16           *Approved,*