



HOUSE OF REPRESENTATIVES

H. No. 6393

BY REPRESENTATIVES YAP (S.), DEL ROSARIO (A.A.), HERNANDEZ, CALIXTO-RUBIANO, CHIPECO, YAP (A.), MACAPAGAL-ARROYO, ARROYO, OLIVAREZ, PANCHO, RODRIGUEZ (R.), RODRIGUEZ (M.), TEODORO, GUTIERREZ, KATOH, TAN (A.), VARGAS, ROMAN, CASTELO, SALIMBANGON, SUANSING, PRIMICIAS-AGABAS, FORTUNO, NAVA (P.), BULUT-BEGTANG, BRAVO (A.), UNGAB, DEL ROSARIO (A.G.), QUMBO, GULLAS, ZAMORA (M.) AND TIANGCO, PER COMMITTEE REPORT NO. 980

AN ACT INSTITUTIONALIZING THE PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) TO REDUCE POVERTY AND PROMOTE HUMAN CAPITAL DEVELOPMENT AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 SECTION 1. *Short Title.* - This Act shall be known as the "Pantawid
2 Pamilyang Pilipino Program (4Ps) Act".

3 SEC. 2. *Declaration of Policy.* - The State recognizes the need to
4 strengthen the solidarity of the family and actively promote its total
5 development.

6 The State further recognizes its obligation to promote a just and
7 dynamic social order that will ensure the prosperity and independence of the
8 nation and free the people from poverty through policies that provide adequate

1 social services, promote full employment, a rising standard of living, and an
2 improved quality of life for all.

3 The State furthermore recognizes the need to protect the poor; thus, the
4 State hereby declares it a policy to:

- 5 (a) Provide assistance to the poor to alleviate their immediate needs;
6 (b) Break the intergenerational cycle of poverty through investment in
7 human capital and improved delivery of basic services to the poor, particularly
8 education, health and nutrition;
9 (c) Promote gender equality and empowerment of women;
10 (d) Achieve universal primary education;
11 (e) Reduce child mortality; and
12 (f) Improve maternal health.

13 **SEC. 3. *Definition of Terms.* – As used in this Act:**

14 (a) *Case management* refers to a process used by the Department
15 of Social Welfare and Development (DSWD) to enable the
16 household-beneficiaries to improve their functioning by dealing with their
17 difficulties specifically in complying with the conditionalities of the Program;

18 (b) *Compliance verification* refers to the checking and monitoring done
19 to ensure that the qualified household-beneficiaries comply with conditions for
20 entitlement set forth by the Pantawid Familyang Pilipino Program (4Ps);

21 (c) *Conditional cash grant* refers to the amount being received by the
22 qualified household-beneficiaries who comply with the conditions for
23 entitlement;

24 (d) *Extremely poor* refers to households, duly identified by the
25 standardized targeting system, whose income falls short of enabling them to
26 provide even just their nutritional requirements;

27 (e) *Grantee* refers to the most responsible adult member of the
28 qualified household-beneficiary authorized to receive the conditional cash
29 transfer;

1 (f) *Grievance Redress System* refers to the mechanism of the DSWD
2 which addresses and resolves issues and concerns related to the
3 implementation of the Program;

4 (g) *Health facility* refers to a barangay health station, rural health unit
5 or primary hospital;

6 (h) *Health service providers* refer to barangay health workers,
7 barangay nutrition scholars and midwives;

8 (i) *Poor* refers to households whose income falls below the poverty
9 threshold as defined by the National Economic and Development Authority
10 (NEDA) and cannot afford in a sustained manner to provide their minimum
11 basic needs of food, health, education, housing and other essential amenities of
12 life;

13 (j) *Preventive health check-up* refers to health services comprising of
14 complete immunization, deworming, weight monitoring and management of
15 childhood diseases;

16 (k) *Program* refers to the Pantawid Pamilyang Pilipino Program (4Ps)
17 which is the national poverty reduction strategy that provides conditional cash
18 transfer to poor households to improve their health, nutrition and education;

19 (l) *Qualified household-beneficiaries* refer to households identified by
20 the DSWD for entitlement of the monthly conditional cash grant;

21 (m) *Responsible person* refers to the parent or guardian in the qualified
22 household-beneficiary; and

23 (n) *Standardized Targeting System* refers to a system for identifying
24 who and where the poor households are through the generation of
25 socioeconomic database of poor households that is adopted by national
26 government agencies and implemented by the DSWD.

27 **SEC. 4. Selection of Qualified Household-Beneficiaries.** - On a
28 nationwide basis, the DSWD shall select qualified household-beneficiaries

1 using a standardized targeting system. The DSWD shall conduct a
2 revalidation of targeting of beneficiaries every three (3) years.

3 **SEC. 5. Local Verification Committee.** - A Local Verification
4 Committee shall be created in every municipality or city composed of two (2)
5 local government unit representatives, an accredited health-service provider
6 from the barangay, a representative of an accredited civil society organization,
7 and the school head as designated by the Department of Education (DepED).

8 The Committee shall be tasked to ensure that the initial list of
9 beneficiaries satisfies the eligibility requirements set forth under this Act.

10 **SEC. 6. Conditional Cash Transfer.** - Subject to certain conditions,
11 each qualified household-beneficiary shall receive a conditional cash transfer
12 equivalent to five hundred pesos (P500.00) per month for health and nutrition
13 expenses or the equivalent of six thousand pesos (P6,000.00) per qualified
14 household-beneficiary per year.

15 A maximum of three (3) children per qualified household-beneficiary
16 shall be given conditional cash grants for educational expenses:

17 (a) Three hundred pesos (P300.00) per month per child enrolled in
18 elementary or the equivalent of three thousand pesos (P3,000.00) per a ten
19 (10)-month school year;

20 (b) Five hundred pesos (P500.00) per month per child enrolled in
21 junior high school or the equivalent of five thousand pesos (P5,000.00) per a
22 ten (10)-month school year; and

23 (c) Seven hundred pesos (P700.00) per month per child enrolled in
24 senior high school or the equivalent of seven thousand pesos (P7,000.00) per a
25 ten (10)-month school year.

26 A supplementary education grant of three hundred pesos (P300.00) per
27 month shall be given to the child in elementary or high school who has
28 maintained passing grades in all subjects after the second year of avallment of
29 the Program.

1 **SEC. 7. Conditions for Entitlement.** – All qualified household-
2 beneficiaries shall comply with the following conditions as a requirement for
3 continued program eligibility:

4 (a) Children zero (0) to five (5) years old must receive regular
5 preventive health check-ups and vaccinations;

6 (b) Children six (6) to thirteen (13) years old must avail of deworming
7 pills at least twice a year;

8 (c) Children three (3) to five (5) years old must attend day care or
9 preschool classes at least eighty-five percent (85%) of the time;

10 (d) Children must attend elementary or high school classes at least
11 eighty-five percent (85%) of the time;

12 (e) Pregnant women must avail of pre- and post-natal care and give
13 birth with the assistance of a skilled or trained health care professional in a
14 health facility;

15 (f) At least one (1) responsible person must attend family development
16 sessions and natural family planning sessions conducted by the DSWD, at
17 least once a month;

18 (g) At least one (1) responsible person must join and complete at least
19 two (2) government-recognized or accredited nongovernment organization
20 (NGO)-sponsored entrepreneurship or livelihood training programs;

21 (h) At least one (1) responsible person must maintain cleanliness in the
22 surroundings and practice proper garbage disposal;

23 (i) At least one (1) responsible person must plant trees in the
24 surroundings; and

25 (j) At least one (1) responsible person must assist, help or participate
26 in bayanihan projects in their respective barangay or municipality.

27 **SEC. 8. Noncompliance with Conditions.** – The responsible person of
28 a reported qualified household-beneficiary who fails to comply with the
29 conditions set forth in Section 7 of this Act shall at first be notified in writing.

1 After four (4) months of noncompliance, the household-beneficiary shall be
2 subject to case management. If, despite the case management, the qualified
3 household-beneficiary continues with noncompliance, the benefits under this
4 Act may be suspended.

5 Should the qualified household-beneficiary so notified persist in not
6 complying with the conditions within a period of one (1) year, the conditional
7 cash grant shall be cancelled.

8 **SEC. 9. *Mode of Cash Transfer.*** – The conditional cash transfer shall
9 be made by the DSWD. The conditional cash grant shall be received by the
10 grantee or any of the grantee's duly authorized representative on a bimonthly
11 basis through an authorized government depository bank duly identified by
12 the DSWD, using different appropriate payment modes, including cash card,
13 over-the-counter transaction, money remittance services, conduit rural banks,
14 and cooperatives.

15 **SEC. 10. *Periodic Assessment.*** – The amounts indicated in Section 6 of
16 this Act shall be made available to the qualified household-beneficiaries
17 during the first two (2) years of the implementation of this Act and reasonable
18 adjustments may thereafter be made by the President, if necessary, upon
19 recommendation by the DSWD, after taking into account the rates of inflation
20 and similar economic indicators.

21 The grant rates may be adjusted by the DSWD if warranted by the
22 changes in the socioeconomic conditions existing at the time. The DSWD
23 shall ensure that the grant rates are sufficient to make a positive impact on the
24 health, nutrition and education of grantees: *Provided*, That the DSWD shall
25 ensure that the grant will not serve as disincentive for family members to work
26 and improve their economic conditions.

27 **SEC. 11. *Loan Assistance.*** – Responsible persons who successfully
28 completed the entrepreneurship or livelihood programs required under Section
29 7 of this Act may be given loan assistance as their initial capital by the

1 appropriate government agency that will implement relevant programs
2 pursuant to Section 16 of this Act.

3 **SEC. 12. Five (5)-Year Maximum Limit.** - Each qualified
4 household-beneficiary shall receive the conditional cash grant for a maximum
5 period of five (5) years.

6 **SEC. 13. Lead Agency.** - The DSWD shall serve as the central
7 planning, coordinating, implementing and monitoring body of the Program.

8 In the implementation of this Act, the DSWD shall have the following
9 functions:

10 (a) Select and use an appropriate, effective and cost-efficient
11 method devised for the purpose of identifying and selecting qualified
12 household-beneficiaries;

13 (b) Identify and select the target household-beneficiaries on the basis
14 of a uniform, objective and transparent selection process;

15 (c) Conduct seminar-workshops and training programs in order to
16 ensure qualified household-beneficiary awareness of the conditions and other
17 actions pertinent to this Act;

18 (d) Coordinate with different national and local agencies, including
19 organizations from the private sector to ensure full implementation of statutory
20 commitments herein;

21 (e) Set up monitoring and evaluation systems and methodologies on
22 compliance of conditions, implementation of operations, and output and
23 impact assessments. It shall also coordinate with the advisory and monitoring
24 committees at the national, regional and municipal levels to verify compliance
25 once a month using the monitoring and evaluation systems designed for the
26 purpose;

27 (f) Recommend to the President measures and policies for the
28 responsive delivery of the commitments under this Act;

1 (g) Coordinate with different national and local agencies to maintain
2 and update objective poverty maps which will be checked and cross-checked
3 periodically for duplications and inaccurate or erroneous information;

4 (h) Formulate implementing rules and guidelines for the enforcement
5 of this Act;

6 (i) Submit an annual report to Congress including, but not limited to,
7 all aspects of its operations, financial status and other relevant data; and

8 (j) Perform such other functions as may be necessary or incidental to
9 the proper implementation of the provisions of this Act.

10 SEC. 14. *Advisory Council.* - An Advisory Council shall be created at
11 the municipal, regional and national levels to be headed by the DSWD and
12 may be composed of representatives from the DepED, Technical Education
13 and Skills Development Authority, Department of Health, Philippine Health
14 Insurance Corporation, Department of the Interior and Local Government,
15 Department of Trade and Industry, Department of Labor and Employment,
16 National Anti-Poverty Commission, the Presidential Commission for the
17 Urban Poor (PCUP), the local government unit concerned, and accredited
18 NGOs, as members.

19 The Advisory Council is principally tasked to monitor and assess
20 actions and activities relative to the implementation of the Program. It shall
21 also serve as a Grievance Committee tasked to accept complaints and
22 grievances that may arise within their respective territorial jurisdictions,
23 conduct investigation in specific cases and dispose cases filed in connection
24 thereto, using the Grievance Redress System.

25 SEC. 15. *Independent Monitoring Committee.* - An Independent
26 Monitoring Committee at the municipal, regional and national level composed
27 of representatives from the private sector and civil society organizations shall
28 be created.

1 The Independent Monitoring Committee is principally tasked to
2 complement the monitoring activities of the DSWD and provide feedback
3 thereto for proper action. It shall submit a report on the results of its
4 monitoring activities relative to the implementation of the Program to the
5 Advisory Council.

6 **SEC. 16. *Convergence of Programs and Services.*** – To ensure that the
7 targeted household-beneficiaries remain nonpoor after the prescribed
8 maximum limit for receipt of the conditional cash grant, multi-stakeholder and
9 interagency convergence of programs and services shall be implemented. This
10 shall focus on the enhancement of operational efficiency and strengthening
11 of interagency partnerships for greater impact and sustainability of
12 outcomes.

13 **SEC. 17. *Appropriations.*** – The amount necessary to carry out the
14 provisions of this Act shall be charged against those authorized in the current
15 and subsequent General Appropriations Acts.

16 The appropriation shall continue until the Program has covered sixty
17 percent (60%) of the total number of extremely poor families in the
18 Philippines, as may be determined by the Philippine Statistics Authority at the
19 time of the enactment of this Act. The appropriation shall be included in the
20 annual appropriation of the DSWD.

21 **SEC. 18. *Penalty.*** – Any person, public or private, whether or not
22 acting in conspiracy with public officials, who, by act or omission, inserts
23 or allows the insertion of data or false information, or who diverts from
24 what ought to be contained in the registry, with the view of altering the fact,
25 or aiding in the grant of the money to persons other than the qualified
26 household-beneficiaries, shall be penalized with imprisonment of not less than
27 one (1) month but not more than six (6) months, or a fine of not less than
28 ten thousand pesos (P10,000.00) but not more than twenty thousand

1 pesos (P20,000.00), or both imprisonment and fine, at the discretion of the
2 court.

3 Administrative sanctions shall be imposed without prejudice to
4 prosecution in the proper courts.

5 **SEC. 19. *Joint Congressional Oversight Committee.*** – Upon the
6 effectivity of this Act, a congressional oversight committee, hereafter to be
7 referred to as the 4Ps Committee, is hereby constituted. The 4Ps Committee
8 shall be composed of fourteen (14) members with the chairpersons of
9 the Committee on Poverty Alleviation of the House of Representatives, and
10 the Committee on Social Justice, Welfare and Rural Development of the
11 Senate and six (6) additional members from each House, to be designated
12 by the Speaker of the House of Representatives and the Senate President,
13 respectively. This Committee is principally tasked to set the overall framework
14 to monitor and ensure the proper implementation of this Act. It shall likewise
15 determine inherent weaknesses in the law and recommend necessary remedial
16 legislation or executive measures.

17 **SEC. 20. *Implementing Rules and Regulations.*** – Within six (6)
18 months from the effectivity of this Act, the Secretary of Social Welfare and
19 Development shall, in coordination with appropriate government departments
20 and agencies, with the participation of the local government units,
21 promulgate the necessary rules and regulations to carry out the provisions of
22 this Act.

23 **SEC. 21. *Separability Clause.*** – If any part or provision of this Act is
24 held unconstitutional or invalid, the remaining parts or provisions not affected
25 shall remain in full force and effect.

26 **SEC. 22. *Repealing Clause.*** – Any law, presidential decree or issuance,
27 executive order, letter of instruction, administrative order, rule or regulation
28 contrary to or inconsistent with the provisions of this Act is hereby repealed,
29 modified, or amended accordingly.

1 **SEC. 23. *Effectivity.*** – This Act shall take effect fifteen (15) days after
2 its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,

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