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HOUSE OF REPRESENTATIVES

H. No. 5791

BY REPRESENTATIVES MATUGAS, ARROYO (I.), CUA (J.) AND LAGMAN, PER COMMITTEE REPORT NO. 1670

AN ACT DECLARING CERTAIN AREAS IN THE ISLANDS OF SIARGAO AND BUCAS GRANDE, LOCATED, IN THE MUNICIPALITIES OF BURGOS, DAPA, DEL CARMEN, GENERAL LUNA, PILAR, SAN BENITO, SAN ISIDRO, STA. MONICA AND SOCORRO, PROVINCE OF SURIGAO DEL NORTE AS A PROTECTED AREA UNDER THE CATEGORY OF PROTECTED LANDSCAPE AND SEASCAPE

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

CHAPTER I

PRELIMINARY PROVISIONS
SECTION 1. Title This Act shall be known and cited as the "Siargao
and Bucas Grande Islands Protected Landscape and Seascape Act".
SEC. 2. Declaration of Policy It is the policy of the State to ensure
the protection and conservation of the islands of Siargao and Bucas Grande,
their endangered species, mangrove reserve, biodiversity and the communities
residing therein, including the people's culture and way of life insofar as these
are in harmony with nature.

Pursuant to this policy, the State shall:

- (a) preserve the ecosystems in their natural state in the lowlands, forests, mangroves, lakes, coral reefs or seagrass beds;
- (b) preserve and maintain genetic resources and ecological diversity including, but not limited to, salt water crocodile, green sea turtle, tarsier, dolphin, *Dugong dugon* (sea cow), sea eagle, Brahminy Kite and Rufous Hornbill;
- (c) provide education, research and environmental monitoring, recreation and tourism, and alternative economic opportunities to optimize the use of resources on a sustainable basis; and
- (d) foster partnership between and among government and nongovernment organizations (NGOs), local community organizations and concerned private organizations.
- SEC. 3. Scope and Coverage.— The Siargao and Bucas Grande Islands Protected Landscape and Seascape shall cover certain lands and waters in the municipalities of Burgos, Dapa, Del Carmen, General Luna, Pilar, San Benito, San Isidro, Sta. Monica and Socorro located in the islands of Siargao and Bucas Grande, Province of Surigao del Norte, with the following technical description:
- (a) Landscape. The protected landscape covers four (4) blocks with an aggregate area of fourteen thousand three hundred thirty-eight (14,338) hectares, as follows:

BLOCK 1

		LONGITUDE			LATITUDE		
	CORNER	Deg.	Min.	Sec.	Deg.	Min.	Sec.
24	1	125	56	59.3880	9	50	26.6604
25	2	125	57	45.3528	9	50	58.8192
26	3	125	58	08.7312	9	50	55.1148

1	4	125	58	50.4804	9	50	55.1400
2	5	125	59	10.5576	9	51	04.6908
3	6	125	59	31.6320	9	50	25.0728
4	7	125	58	31.2060	9	49	23.6496
5	8	125	59	16.6272	9	48	03.2148
6 .	9	125	59	47.7636	9	48	11.6208
7	10	126	00	09.8388	9	48	09.8208
8	11	126	00	01.7172	9	48	25.0812
9	12	126	00	06.3972	9	49	34,7412
10	13	126	00	39.6612	9	50	24.6336
11	14	126	00	28.3428	9	50	51.6912
12	15	126	00	36.0684	9	51	06.8544
13	16	126	00	06.5772	9	51	34.0344
14	17	126	00	25.6356	9	52	05.4480
15	18	126	00	25.6644	9	52	50,5920
16	19	125	59	49.9776	9	53	07.5444
17	20	125	58	46.9236	9	52	20,7048
18	21	125	58	34.6512	9	51	55.6632
19	· 22	125	58	19.5060	9	52	05.1600
20	23	125	58	10.1028	9	51	59.3064
21	24	125	58	01.6608	9	52	18.0552
22	25	125	57	40.2840	9	52	37.2504
23	26	125	57	51.5988	9	53	03.9552
24	27	125	58	00.0516	9	53	54.8088
25	28	125	58	41.0124	9	54	01.0476
26	29	125	59	27.4668	9	54	40.2588
27	30	125	59	38.3244	9	55	28.3188
28	31	125	59	51.9432	9	55	54.3828

1	32	125	59	50.8812	9	56	32.0460
2	33	125	59	44.1564	9	56	48,1776,

containing an approximate area of seven thousand one hundred seventy-nine (7,179) hectares.

BLOCK 2

			Longitu	UDE		LATIT	UDE
	CORNER	Deg.	Min.	Sec.	Deg.	Min.	Sec.
6	1	126	0	48.4596	9	49	17.5116
7	2	126	0	46.2564	9	49	58.9944
8	3	126	1	59.1780	9	50	55.1256
9	4	126	1	41.5848	9	51	08.4204
10	5	126	2	12.6096	9	51	37.5804
11	6	126	2	43.9404	9	51	30.9708
12	7	126	2	53.2428	9	52	04.5048
13	8	126	1	57.7200	9	52	25.6080
14	9	126	1	34.0140	9	53	09.9204
15	10	126	2	08.2968	9	53	39.4512
16	11	126	2	29.8356	9	54	18.5616
17	12	126	2	27.6504	9	54	49.5756
18	13	126	3	05.8680	9	55	00.3972
19	14	126	3	47.6280	9	55	38.0208
20	15	126	4	06.2184	9	55	31.9908
21	16	126	4	42.2076	9	56	12.3000
22	17	126	4	58.7208	9	55	42.3984
23	18	126	5	35.7180	9	55	30.0972
24	19	126	5	07.5660	9	54	27.5256
25	20	126	5	17.5596	9	54	05.6376
26	21	126	5	12.3540	9	53	31.0308

1	22	126	4	33.3912	9	53	09.3912
2	23	126	4	13.0188	9	53	19.9680
3	24	126	4	30.8028	9	53	45.8952
4	25	126	3	53.9028	9	54	20.8728
5	26	126	3	24.0948	9	54	09.7884
6	27	126	3	32.2308	9	53	17.8764
7	28	126	3	06.4368	9	52	32.5092
8	29	126	3	43.0416	9	52	03.8532
9	30	126	3	30.8772	9	51	05.2740
10	31	126	3	13.1748	9	50	43.1232
11	32	126	1	40.7244	9	49	56.9064
12	33	126	1	45.4872	9	49	25.2660,

containing an approximate area of three thousand four hundred seven (3,407) hectares.

15 BLOCK 3

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		I	LONGITU	IDE	LATITUDE		
	CORNER	Deg.	Min.	Sec.	Deg.	Min.	Sec.
16	1	0	5	09.6612	9	52	03.9072
17	2	0	5	54.6432	9	51	03.4776
18	3	0	4	55.2396	9	50	20.2200
19	4	0	5	03.1200	9	49	38.4600
20	5	0	3	40.1112	9	48	49.1652
21	6	0	3	38.0844	9	49	34.1616
22	7	0	3	53.5932	9	49	11.8704
23	8	0	4	01.8156	9	49	18.6528
24	9	0	4	05.1384	9	50	06.6984
25	. 10	0	4	16.2444	9	50	46.4748
26	11	0	4	13.5120	9	51	91.1908

1	12	0	3	53.5176	9	51	38.5452
2	13	0	4	01.1352	9	51	49.0644
3	14	0	3	58.9392	9	52	02.7696
4	15	0	4	07.3092	9	52	32.4660
5	16	0	4	28.3944	9	52·	37.8768
6	17	0	4	41.9700	9	52	33.2112,

containing an approximate area of one thousand one hundred forty-nine (1,149) hectares.

BLOCK 4

		I	LONGITU	DE		LATIT	UDE
	CORNER	Deg.	Min.	Sec.	Deg.	Min.	Sec.
10	1	125	54	16.1640	9	37	26.5980
11	2	125	54	34.1100	9	37	03.1584
12	3	125	54	56,5632	9	37	06.3948
13	4	125	55	39,4896	9	36	15.1812
14	5	125	56	10.6944	9	36	32.4288
15	6	125	56	24.2196	9	36	43.1820
16	7	125	56	38,5404	9	36	43.2900
17	8	125	56	51.0036	9 '	36	30.5280
18	9	125	57	07.4088	9	36	26.1144
19	10	125	57	20,1672	9	36	10.8792
20	11	125	57	39,3876	9	35	58.6212
21	12	125	58	00.4224	9	35	57.2964,

containing an approximate area of two thousand six hundred three (2,603) hectares.

(b) Seascape. – The protected seascape covers an approximate area of one hundred forty-seven thousand (147,000) hectares measured from the shoreline extending approximately five (5) kilometers seaward, as follows:

]	Longitu	DE		LATIT	UDE
	CORNER	Deg.	Min.	Sec.	Deg.	Min.	Sec.
1	1	9	48	24.0840	125	53	08.6712
2	2	9	52	28.3584	125	50	34.3176
3	3	9	52	46.7940	125	45	39.6396
4	4	9	58	27.8580	125	45	58.3488
5	5	9	58	27.8580	125	54	42.2172
6	6	10	06	41.0148	126	02	01.8924
7	7	10	05	59.5356	126	06	05.1156
8	8	9	51	00.7884	126	12	28.6632
9	9	9	33	52.9884	126	13	38.8236
10	10	9	33	06.9012	126	05	27.6972
11	11	9	38	43.3536	126	04	40.9224
12	12	9	38	38.7456	126	02	01.8924
13	13	9	32	30.0300	126	00	14.3136
14	14	9	30	53.2404	125	54	51.5736
15	15	9	36	25.0848	125	50	10.9284

The foregoing technical descriptions shall only be modified through an act of Congress, after consultation with the Protected Area Management Board (PAMB) created in Section 6, affected communities, local government units (LGUs) and concerned government agencies.

SEC. 4. Land Classification. — All lands of the public domain within the coverage and scope of this Act, as described in Section 3 hereof, shall fall under the classification of national park: *Provided, however*, That lands therein already declared by law as agricultural land or classified as alienable or disposable prior to the effectivity of this Act shall remain as such and may be disposed of pursuant to the provisions of Commonwealth Act No. 141 or the Public Land Act, as amended, and other public land laws.

1 SEC. 5. Definition of Terms. -

- (a) "Alienable or disposable lands" refers to lands of the public domain which have been the subject of the present system of land classification and certified as not needed for forestry purposes.
 - (b) "Biodiversity" refers to the variety and variability among all living organisms and the ecological complex in which they occur.
 - (c) "By-product" refers to any part removed or substance extracted from wildlife, in raw or in processed form, and includes stuffed animals and herbarium specimens.
 - (d) "Biodegradable materials" refers to objects that are capable of being degraded or decomposed by microbiological organisms or enzymes.
 - (e) "Collection or collecting" refers to the act of gathering or harvesting wild flora and fauna species and its by-products or derivatives.
 - (f) "Commercial" refers to sale in volume or value in excess of that required to maintain basic subsistence for producers and their dependents.
 - (g) "Commercial fishing" refers to fishing by passive or active gear for trade, business or profit beyond subsistence, utilizing fishing vessels of more than three (3) gross tons.
 - (h) "Conservation" refers to the preservation and sustainable utilization of wildlife and/or maintenance, restoration and enhancement of the habitat.
 - (i) "Critically endangered species" refers to species or subspecies that are facing extremely high risk of extinction in the wild in the immediate future.
 - (j) "Department" refers to the Department of Environment and Natural Resources (DENR).
- (k) "Ecosystem" refers to the community of plants and animals, their physical environment and the interactions among them.
- (1) "Ecotourism" refers to a low-impact, environmentally-sound and community-participating tourism activity in a given natural environment that

enhances the conservation of biophysical and cultural diversity, promotes environmental understanding and education, and yields socioeconomic benefits to the concerned community.

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- (m) "Endangered species" refers to species or subspecies that is not critically endangered but whose survival in the wild is unlikely if the causal factors for their depletion continue operating including, but not limited to, the following:
- (1) Fauna: crocodile, green sea turtle, Philippine tarsier, monitor lizard, dolphin, sea cow, wattled broadbill, Brahminy Kite, sea eagle, Rufous Hornbill, Katujo;
- (2) Flora: dipterocarp species, mancuno (iron wood), fire orchids, pitcher plant, Maribojoc pine.

The terms include other species as may be covered by Appendix I and II of the Convention on International Trade of Endangered Species and as may be provided by law, international treaties, administrative orders, and rules and regulations or issuance of a concerned government agency.

- (n) "Fish and fishery/aquatic products" refers to all fish and other aquatic animals such as mollusks, crustaceans, echinoderms, marine mammals and all other species of aquatic flora and fauna and all other products of aquatic living resources in any form.
- (o) "Fishing" refers to the act of taking fish, aquatic products or any aquatic flora and fauna from their wild state or habitat, with or without the use of fishing vessels.
- (p) "Fishing vessel" refers to any boat, ship or other watercraft equipped to be used for fishing or aiding or assisting one or more vessels in the performance of any activity relating to fishing including, but not limited to, preservation, supply, storage, refrigeration, transportation and/or processing.

(q) "Forest products" refers to timber, pulpwood, firewood, bark, tree top, resin gum, wood, lumber, oil, honey, beeswax, nipa, rattan or other forest growth such as grass, shrub and flowering plant, the associated water, fish, game, scenic, historical, recreational and geologic resources in forest lands.

- (r) "Liba-Liba" refers to a fishing gear or any variation thereof, consisting of a conical shaped net with a pair of wings, the ends of which are connected to two (2) ropes with buri, plastic strips or any similar material to serve as scaring or herding device with hauling ropes passing through a metallic ring permanently attached to a tom weight (linggote) when hauled into a fishing boat, also known as hulbot-hulbot or bira-bira in other vernaculars.
- (s) "Management plan" subject to Section 10, refers to the fundamental plan, strategy and/or scheme which shall guide all activities in the protected area in order to attain the objectives of this Act as stated in Section 2 and shall include all successor plans.
- (t) "Marginal fisherfolk" refers to fisherfolk who engage in fishing with or without the use of fishing vessels or nonmotorized or motorized fishing vessels powered by a single engine, sixteen (16) horsepower or less.
- (u) "Muro Ami" refers to a fishing gear used in reef fishing which consists of a movable bag net and two (2) detachable wings effecting the capture of fish by spreading the net in arch form around reefs or shoals and, with the aid of scaring devices, driving the fish from the reefs toward the bag portion of the whole net.
- (v) "Nongovernment organization (NGO)" refers to a nonstock, nonprofit organization with qualifications, expertise and objectivity in undertaking activities concerning community organizing and development, resource and environmental conservation or management and protection.

(w) "Nonrenewable resources" refers to resources whose natural replenishment rate is either not known or takes more than twenty-five (25) years.

- (x) "People's organization (PO)" refers to an association, cooperative, federation or aggrupation of individuals or groups with an identifiable structure of decision-making and accountability, established to undertake collective action to address community concerns and needs.
- (y) "Protected area permit/license/authority" refers to a limited term privilege or authority duly granted by the PAMB, Protected Area Superintendent (PASu) or any entity duly authorized to grant the same to a natural or juridical person, or group of persons to utilize an allowed resource or undertake an allowed activity.
- (z) "Protected landscapes/seascapes" refers to areas of national significance characterized by the harmonious interaction of man and land while providing opportunities for public enjoyment through recreation and tourism within the normal lifestyle and economic activity of these areas.
 - (aa) "Secretary" refers to the Secretary of the DENR.
- (bb) "Superlight" or "magic light" refers to a type of artificial light produced using halogen or metal halide bulb which may be located above the sea surface or submerged in the water and consisting of a ballast, regulator, electric cable and socket. The source of energy comes from a generator, battery or dynamo coupled with the main engine.
- (cc) "Sustainability or sustainable" refers to the use of components of biological diversity in a way and at a rate that does not lead to the decline of the species used, thereby maintaining its potential to meet the needs and aspirations of the present and the future Filipino generations.

(dd) "Threatened species" refers to species or subspecies considered as
critically endangered, endangered, vulnerable or other accepted categories of
wildlife whose population is at risk of extinction.
(ee) "Timber" refers to wood having an average diameter of at least
fifteen (15) centimeters and a length of at least one point five (1.5) meters in its
unaltered state, or wood regardless of size sawn or hewn on two (2) or more
sides usually referred to as flitch, and all mangrove species regardless of size.
(ff) "Vulnerable species" refers to species or subspecies that are not
critically endangered or endangered but are under threat from adverse factors
throughout their range and are likely to move to the endangered category in the
near future.
(gg) "Wildlife" refers to wild forms and varieties of flora and fauna in
all developmental stages including those in captivity or are being bred or
propagated.
CHAPTER II
PROTECTED AREA MANAGEMENT
Article 1 Institutional Mechanism
SEC. 6. Creation and Composition of the Protected Area Management
Board (PAMB) There is hereby created a PAMB which shall be the highest
policy-making body over the protected area and whose power and authority
shall include, but not limited to, policy making and granting of permits for al
activities that may affect biodiversity conservation, protection and sustainable
development.
The PAMB shall be composed of the DENR Regional Executive
Director (RED) for the Caraga Region or his/her duly designated
representative, as chairperson, and the following, as members:

(a) The mayors of each municipality or their respective duly designated representative who must be an official of the same municipality;

- (b) The barangay captains of all barangays affected in each municipality;
- (c) A minimum of three (3) representatives selected from duly accredited local community organizations through a process that they themselves adopted;
- (d) A minimum of three (3) representatives selected from among the NGOs operating in the area through a process that they themselves adopted;
- (e) The provincial planning and development officer or a senior staff of the provincial planning and development office, as may be designated by the provincial governor;
- (f) The provincial tourism officer or a senior staff of the provincial tourism office, as may be designated by the provincial governor;
- (g) One (1) representative from each government agency operating in the area, as may be appointed by the members of the PAMB based on their relevance and potential contribution to protected area management; and
- (h) One (1) representative from the Office of the Congressman of the First Congressional District of the Province of Surigao del Norte.

In the selection of local community and NGO representatives, preference shall be accorded to organizations involved in environmental conservation and protection and in development work. The representation of NGOs and local community organizations shall be institutional and shall endeavor to achieve geographic balance. Representation in the PAMB shall, as much as practicable, ensure sufficient representation of all stakeholders.

SEC. 7. Term of Office of the PAMB Members. - Every member of the PAMB shall serve for a term of five (5) years, subject, however, to the elected

office held, government employment and/or official designation in the LGU, national agency or organization.

- SEC. 8. Powers and Functions of the PAMB. The PAMB shall exercise the following powers and functions:
- (a) Issue all rules and regulations in accordance with this Act and the management plan;
 - (b) Establish criteria for permits and set fees for regulated activities;
- (c) Adopt rules of procedure for the conduct of business including the creation of committees to whom its powers may be delegated, define roles and responsibilities and impose disciplinary action over members of the PAMB and personnel of the PASu office;
 - (d) Approve, revise and/or modify the management and action plans;
- (e) Issue certifications for both terrestrial and aquatic resource use: *Provided,* That the DENR and the LGUs shall issue permits only upon submission of the PAMB certification;
- (f) Recommend to the DENR for approval the deputation of interested, capable and responsible individuals for the enforcement of the laws, rules and regulations governing conduct for areas and species falling under the DENR's jurisdiction: *Provided*, That for areas and species under the jurisdiction of the Bureau of Fisheries and Aquatic Resources-Department of Agriculture, deputation shall be made pursuant to Republic Act No. 8550 or the Philippine Fisheries Code of 1998;
 - (g) Oversee and evaluate the PASu office created under Section 9;
 - (h) Identify, verify and review all tenure instruments and land claims;
- (i) Recommend land reclassification and proper use of resources found therein, consistent with the zoning provided in the management or action plans;
- (j) Accept, review and approve, after establishing criteria and rules and procedures, proposals for projects or activities, including research and

development on the natural resources, which affect biodiversity conservation, protection and sustainable development;

- (k) Initiate civil or administrative proceedings, file criminal complaints and take the necessary legal action against individuals, associations, corporations or entities destroying or contributing to the destruction of the protected area in whatever degree including, but not limited to, discharge of wastes or refuse; and
- (I) Participate in all stages of the Environmental Impact Assessment (EIA) process for projects and in monitoring their implementation, including recommending projects or activities previously not covered by or exempted from the EIA System to undergo it.

The DENR shall exercise general authority over the PAMB to ensure that the latter acts within the scope of its powers and functions. In case of conflict between administrative orders of national application issued by the DENR pursuant to Republic Act No. 7586 or the National Integrated Protected Areas Systems (NIPAS) Act of 1992 and the rules and regulations issued by the PAMB, the Secretary, in consultation with the PAMB, shall resolve whether to apply the rule or withdraw its application in the protected area. The decision of the Secretary may be brought on appeal to the regional trial court having jurisdiction over the area.

SEC. 9. Creation of the PASu Office. – There shall be a PASu office within the DENR for the protected area that will provide general support and coordinative services such as the preparation of preliminary management and action plans, interagency linkages, community partnership-building, park visitors' education and information programs, enforcement of park rules and regulations, processing of permits and monitoring of operations.

The PASu office shall be supported by the existing personnel of the DENR. The head of office shall be the chief operating officer of the protected

area and shall be accountable to the RED of the DENR-Caraga and the PAMB.

The PASu shall serve for a minimum of five (5) years and must have

competence and experience in the field of environmental protection.

4 Article 2 5 Management Plan

 SEC. 10. Management and Action Plans. – The PASu office, under the general supervision of the PAMB, shall, within six (6) months from the effectivity of this Act, prepare a twenty-five (25)-year management plan, in consultation with the appropriate offices of the DENR, LGUs, local communities, concerned government agencies and experts who may extend their services.

The management plan shall be reviewed, approved and adopted by the PAMB, which shall also verify if it conforms to all laws and rules and regulations of the DENR. The management plan shall be certified to by the Secretary within sixty (60) calendar days from submission thereof.

The management plan shall serve as guide to all activities relating to the protected area, including its development as an ecotourism destination, in order to attain the objectives stated in Section 2. Within one (1) year from the effectivity of this Act, the management plan shall be formulated in accordance with the General Management Planning Strategy provided for under the NIPAS Act and its implementing rules and regulations and pertinent DENR issuances. The management plan shall contain, among others, the following:

- (a) The goals and objectives pursuant to Section 2 hereof;
- (b) The protected nature of the areas;
- (c) The period of applicability of the plan;
- (d) Key management issues and activities such as habitat and wildlife conservation, sustainable use of land and marine resources and infrastructure development regulation;

(e) Establishment of zoning and activity regulations;

(f) Establishment of a visitor management program; and

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- 3 (g) Establishment of sustainable livelihood and investment programs. 4 Revisions or modifications of the management plan may be initiated by the PASu or any PAMB member and shall be reviewed, approved and adopted 5 6 by the PAMB and certified to by the Secretary. After its approval, adoption and certification, the plan shall be translated 7 in the local vernacular and shall be made available for perusal by the general 8 9 public. Six (6) months after the formulation of the management plan, the PASu, 10 11 in consultation with the appropriate offices of the DENR, LGUs, local communities, concerned government agencies and experts who may extend 12 their services, shall prepare a five (5)-year action plan, subject to review and 13 14 approval of the PAMB. A year before the expiration of the five (5)-year action plan, the PASu 15
 - A year before the expiration of the five (5)-year action plan, the PASu shall cause the publication of notices on the formulation of the succeeding action plan through broadcast and print media, and the posting of notices in conspicuous places in the provincial, municipal and barangay halls in order to solicit opinions on how to improve it.
 - The PAMB may conduct a public hearing or series of public hearings on the action plan upon the written request of any interested party.

If a new action plan is not approved or adopted upon the expiration of the existing plan, the latter shall continue to be effective, subject to modifications adopted by the PAMB.

The same procedure shall be followed on the management plan.

SEC. 11. Integration of the Management Plan into Local Government Development Plans. – The LGUs, through their representation in the PAMB, shall participate in the management of the protected area and its buffer zones.

To ensure that the future development of the Province of Surigao del Norte and the Caraga Region takes place in harmony with this Act, these provisions shall be incorporated into the barangay, municipal and provincial development plans of Surigao and the regional development plan of the Caraga Region as part of the environmental concerns of the province and the region. The LGUs shall likewise ensure that local ordinances pertaining to the environment are consistent with this Act and the management plan.

CHAPTER III

TENURED MIGRANTS AND PRIVATE RIGHTS

SEC. 12. Tenured Migrants and Private Rights. – Tenured migrants are individuals and households who have actually and continuously occupied, since October 10, 1991 or earlier, public lands in the protected area which are not alienable or disposable, and who are substantially dependent on the resources in the protected area for their livelihood. Whenever practicable, tenured migrant communities of more than five (5) households occupying contiguous lots shall be provided tenurial rights over their current habitation sites: Provided, however, That if these areas are later on identified to be crucial for conservation or protection, said tenured migrants shall, after due consultation, be offered alternative sites within the appropriate zones or buffer zones and shall enjoy preference over nontenured migrants: Provided, moreover, That such tenured migrants are treated humanely and shall be entitled to compensation, security of tenure to alternative lands, provision of facilities of equivalent or better standard and similar measures.

In all cases, the grant of tenurial rights must take into account the need to promote clustering and to avoid unnecessary displacement. In areas where tenurial instruments are granted, appropriate-use zones shall be established for the purpose of maintaining noncommercial livelihood activities.

1	Lands used as homelots or farmlots shall preferably be held by each
2	household. Lands currently used on a communal basis shall not be held
3	individually.
4	Tenurial instruments shall not be issued solely on the basis of tax
5	declaration receipts but must be supported by indisputable evidence of
6	permanent land-use for five (5) years before October 10, 1991, such as:
7	(a) cultivated trees at their fruit-bearing stage;
8	(b) physical structures in the area indicating prolonged occupancy;
9	(c) certification from the barangay captain or any two (2) respected
10	members of the nearest community attesting to occupancy; and
11	(d) other relevant data (e.g. previous census reports) that may be
12	accepted by the PAMB.
13	Existing land title instruments shall be reviewed by the PASu and
14	endorsed by the PAMB to the DENR regional office for validation or initiation
15	of reversion proceedings. The PAMB shall recommend the issuance of the
16	appropriate tenure instrument consistent with the land classification and allow
17	the use of its resources, as may be specified in each instrument.
18	Persons who fail to qualify as tenured migrants, including transient
19	farmers, shall be allowed to gather and collect whatever they have planted
20	within five (5) years from the effectivity of this Act. The transfer of
21	nontenured migrants shall be made under the most humane conditions.
22	In the event of termination of a tenure instrument for cause or by
23	voluntary surrender of rights, the PASu shall take immediate steps to
24	rehabilitate the area and restore its natural state.
25	CHAPTER IV
26	SPECIAL AREAS OF CONCERN
27	SEC. 13. Existing Commercial Facilities Within ninety (90) days

from the effectivity of this Act, all existing commercial facilities within the

- boundaries of the protected area or its buffer zones with a total capitalization in excess of Fifty thousand pesos (P50,000.00) shall submit to the PAMB, through the PASu, the following information:
- (a) Potential for disturbance of protected species and their habitat, reproductive cycle, nesting and feeding grounds, and migratory paths;
 - (b) Noise levels at all stages of operation;

- (c) Requirements of water supply and sources of water; and
- (d) Energy requirements and sources of energy.

The PAMB, with the assistance of the DENR, shall determine whether the existence of a facility and its future plans and operations will be detrimental to the protected area and its buffer zones.

Failure to submit the required information shall constitute a violation of this Act. The PAMB may likewise prescribe further conditions for the operation of the facility to ensure that its operation shall not conflict with the management objectives. If any condition is violated, a fine of Five thousand pesos (P5,000.00) for every day of violation shall be imposed upon the owners of the facility, but not to exceed a total of Four hundred fifty thousand pesos (P450,000.00). Whenever necessary, the PAMB, through the PASu or other government entities, shall cause the cessation and demolition of the facility at the cost of its owners.

Facilities allowed to remain within the protected area or its buffer zones shall be charged a fee by the PAMB, which shall not be more than two percent (2%) of the annual gross income of the facility: *Provided*, That existing commercial facilities whose operations and/or purposes are deemed contrary to the management objectives shall be ordered by the PAMB to vacate the area within such time as the PAMB may provide.

SEC. 14. *Utilization of Resources*. – Livelihood activities requiring the use of natural resources derived from the protected area shall be allowed only

when sustainable, consistent with the management and action plans, and after prior PAMB approval.

The PAMB is authorized to impose regulatory measures such as hunting moratoriums, closed hunting seasons and other restrictions on the use of resources within the protected area and its buffer zones to ensure the sustainability of species and ecosystems.

The exploitation or utilization of nonrenewable resources for commercial purposes or by nontenured migrants shall not be allowed.

Energy projects, whether renewable or otherwise, shall be allowed only through an act of Congress except energy from wind, sun, waves and water sources: *Provided*, That in all instances, the primary beneficiaries shall be local residents: *Provided*, *further*, That all energy projects shall undergo the EIA System as provided for by law: *Provided*, *finally*, That the PAMB has endorsed the project.

Commercial exploitation of water resources shall require prior PAMB approval, in accordance with the management and action plans, and shall undergo the EIA System.

18 CHAPTER V

19 PENAL PROVISIONS

SEC. 15. Prohibited Acts. – It shall be unlawful for any person to willfully and knowingly exploit wildlife resources and habitat or undertake the following acts within the protected area and its buffer zones without the necessary permit issued in accordance with this Act:

- (a) Killing and destroying wildlife species, except in the following instances:
- (1) When it is done as part of the religious rituals of established tribal groups or indigenous cultural communities;

1	(2) When the wildlife is afflicted with an incurable communicable
2	disease;
3	(3) When it is necessary to put an end to the misery suffered by
4	wildlife;
5	(4) When it is done to prevent an imminent danger to the life or limb of
6	a human being; and
7	(5) When the wildlife is killed or destroyed after it has been used in
8	authorized research or experiments;
9	(b) Inflicting injury which cripples and/or impairs the reproductive
10	system of wildlife species;
11	(c) Effecting any of the following acts in critical habitat(s):
12	(1) Dumping of waste products detrimental to wildlife;
13	(2) Burning;
14	(3) Logging; and
15	(4) Quarrying of sand, gravel, guano, limestone or any material;
16	(d) Introduction, reintroduction or restocking of wildlife resources;
17	(e) Trading of wildlife;
18	(f) Collecting, hunting or possessing wildlife, their by-products and
19	derivatives;
20	(g) Gathering or destroying of active nests, nest trees, host plants and
21	the like;
22	(h) Maltreating and/or inflicting other injuries not covered by the
23	preceding paragraph;
24	(i) Transporting of wildlife; and
25	(j) Cutting, gathering, removing or collecting timber or any forest
26	products within identified prohibited areas or zones, including private lands,
27	without the necessary permit authorization or exemption as issued or

promulgated by the PAMB.

SEC. 16. Fines and Penalties. - (a) The following penalties and/or 1 2 fines shall be imposed upon any person who commits the act described in 3 Section 15, paragraph (a), to any species categorized pursuant to this Act: 4 (1) Imprisonment of a minimum of six (6) years and one (1) day to 5 twelve (12) years and/or a fine of One hundred thousand pesos (P100.000.00) to One million pesos (P1,000,000.00), if inflicted or undertaken against species 6 7 listed as critical: 8 (2) Imprisonment of four (4) years and one (1) day to six (6) years and/or a fine of Fifty thousand pesos (P50,000.00) to Five hundred thousand 9 10 pesos (P500,000,00), if inflicted or undertaken against endangered species: 11 (3) Imprisonment of two (2) years and one (1) day to four (4) years 12 and/or a fine of Thirty thousand pesos (P30,000.00) to Three hundred thousand 13 pesos (P300,000.00), if inflicted or undertaken against vulnerable species; (4) Imprisonment of one (1) year and one (1) day to two (2) years 14 15 and/or a fine of Twenty thousand pesos (P20,000.00) to Two hundred thousand pesos (P200,000.00), if inflicted or undertaken against other threatened 16 species; and 17 18 (5) Imprisonment of six (6) months and one (1) day to one (1) year 19 and/or a fine of Ten thousand pesos (P10,000.00) to One hundred thousand 20 pesos (P100.000.00), if inflicted or undertaken against other wildlife species. 21 (b) For the commission of the act described in Section 15, paragraph (b), the following penalties and/or fines shall be imposed: 22 23 (1) Imprisonment of four (4) years and one (1) day to six (6) years 24 and/or a fine of Fifty thousand pesos (P50,000.00) to Five hundred thousand pesos (P500,000.00), if inflicted or undertaken against species listed as critical; 25 26 (2) Imprisonment of two (2) years and one (1) day to four (4) years

and/or a fine of Thirty thousand pesos (P30.000.00) to Two hundred thousand

pesos (P200,000.00), if inflicted or undertaken against endangered species;

(3) Imprisonment of one (1) year and one (1) day to two (2) years and/or a fine of Twenty thousand pesos (P20,000.00) to Two hundred thousand pesos (P200,000.00), if inflicted or undertaken against vulnerable species;

- (4) Imprisonment of six (6) months and one (1) day to one (1) year and/or a fine of Ten thousand pesos (P10,000.00) to Fifty thousand pesos (P50,000.00), if inflicted or undertaken against other threatened species; and
- (5) Imprisonment of one (1) month to six (6) months and/or a fine of Five thousand pesos (P5,000.00) to Twenty thousand pesos (P20,000.00), if inflicted or undertaken against other wildlife species.
- (c) For the commission of the acts described in Section 15, paragraph (c) and paragraph (d), imprisonment of one (1) month to eight (8) years and/or a fine of Five thousand pesos (P5,000.00) to Five million pesos (P5,000,000.00) shall be imposed.
- (d) For the commission of the act under Section 15, paragraph (e), the following penalties and/or fines shall be imposed:
- (1) Imprisonment of two (2) years and one (1) day to four (4) years and/or a fine of Five thousand pesos (P5,000.00) to Three hundred thousand pesos (P300,000.00), if inflicted or undertaken against species listed as critical;
- (2) Imprisonment of one (1) year and one (1) day to two (2) years and/or a fine of Two thousand pesos (P2,000.00) to Two hundred thousand pesos (P200,000.00), if inflicted or undertaken against endangered species;
- (3) Imprisonment of six (6) months and one (1) day to one (1) year and/or a fine of One thousand pesos (P1,000.00) to One hundred thousand pesos (P100,000.00), if inflicted or undertaken against vulnerable species;
- (4) Imprisonment of one (1) month and one (1) day to six (6) months and/or a fine of Five hundred pesos (P500.00) to Fifty thousand pesos (P50,000.00), if inflicted or undertaken against other threatened species; and

(5) Imprisonment of ten (10) days to one (1) month and/or a fine of Two hundred pesos (P200.00) to Twenty thousand pesos (P20,000.00), if inflicted or undertaken against other wildlife species.

- (e) For the commission of the acts described in Section 15, paragraph (f) and paragraph (g), the following penalties and/or fines shall be imposed:
- (1) Imprisonment of two (2) years and one (1) day to four (4) years and/or a fine of Thirty thousand pesos (P30,000.00) to Three hundred thousand pesos (P300,000.00), if inflicted or undertaken against species listed as critical;
- (2) Imprisonment of one (1) year and one (1) day to two (2) years and/or a fine of Two thousand pesos (P2,000.00) to Two hundred thousand pesos (P200,000.00), if inflicted or undertaken against endangered species;
- (3) Imprisonment of six (6) months and one (1) day to one (1) year and/or a fine of Ten thousand pesos (P10,000.00) to One hundred thousand pesos (P100,000.00), if inflicted or undertaken against vulnerable species;
- (4) Imprisonment of one (1) month and one (1) day to six (6) months and/or a fine of Five thousand pesos (P5,000.00) to Fifty thousand pesos (P50,000.00), if inflicted or undertaken against other threatened species; and
- (5) Imprisonment of ten (10) days to one (1) month and/or a fine of One thousand pesos (P1,000.00) to Five thousand pesos (P5,000.00), if inflicted or undertaken against other wildlife species.
- (f) For the commission of the acts described in Section 15, paragraph (h) and paragraph (i), the following penalties and/or fines shall be imposed:
- (1) Imprisonment of six (6) months and one (1) day to one (1) year and/or a fine of Fifty thousand pesos (P50,000.00) to One hundred thousand pesos (P100,000.00), if inflicted or undertaken against critical species;
- (2) Imprisonment of three (3) months and one (1) day to six (6) months and/or a fine of Twenty thousand pesos (P20,000.00) to Fifty thousand pesos (P50,000.00), if inflicted or undertaken against endangered species;

(3) Imprisonment of one (1) month and one (1) day to three (3) months and/or a fine of Five thousand pesos (P5,000.00) to Twenty thousand pesos (P20,000.00), if inflicted or undertaken against vulnerable species;

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- (4) Imprisonment of ten (10) days to one (1) month and/or a fine of One thousand pesos (P1,000.00) to Ten thousand pesos (P10,000.00), if inflicted or undertaken against other threatened species; and
- (5) Imprisonment of five (5) days to ten (10) days and/or a fine of Two hundred pesos (P200.00) to One thousand pesos (P1,000.00), if inflicted or undertaken against other wildlife species.
- (g) The commission of the acts described in Section 15, paragraph (j), shall be penalized under existing forestry laws.

All wildlife, their derivatives or by-products and all paraphernalia, tools and conveyances used in connection with the violations of this Act shall be *ipso facto* forfeited in favor of the government: *Provided*, That where the ownership of the aforesaid conveyances belong to third persons who have no participation in or knowledge of the illegal acts, the conveyances may be released to the owner.

If the offender is an alien, he/she shall be deported after service of sentence and payment of fines, without any further proceedings.

A fine of not less than Five thousand pesos (P5,000.00) but not more than Two hundred fifty thousand pesos (P250,000.00) and/or imprisonment of not less than one (1) year but not more than five (5) years and the restoration and rehabilitation of the damaged area or resource shall be imposed upon any person who shall commit, within the protected area, the prohibited acts under Sections 86, 93 and 102 of the Philippine Fisheries Code of 1998.

A fine of not less than Two hundred fifty thousand pesos (P250,000.00) but not more than Five hundred thousand pesos (P500,000.00) and/or imprisonment of not less than five (5) but not more than twenty (20) years and

the restoration and rehabilitation of the damaged area or resource shall be imposed upon any person who shall commit, within the protected area, the acts prohibited under Sections 88 and 92 of the Philippine Fisheries Code of 1998.

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A fine of not less than Five thousand pesos (P5,000.00) but not more than Five hundred thousand pesos (P500,000.00) and/or imprisonment of not less than one (1) year but not more than five (5) years shall be imposed upon those persons who commit, within the protected area, the act/s prohibited under Section 106 of the Philippine Fisheries Code of 1998.

The fines prescribed shall be increased by at least ten percent (10%) every three (3) years to compensate for inflation and to maintain the deterrent function of such fines.

Any person who shall induce another or conspire to commit any of the illegal acts prohibited in this Act or order their workers to commit any of the same shall be liable in the same manner as the one actually performing the act.

All conveyances, vessels, equipment, paraphernalia, implements, gears, tools and similar devices used in violation of this Act shall be subject to immediate administrative confiscation, independent of the judicial proceedings by the PASu office upon apprehension, subject, however, to due process and substantial evidence. When legal action is, however, filed in the regular courts, said conveyances, vessels, equipment, paraphernalia, implements, gears, tools and similar devices shall, independent of administrative proceedings, not be released until final judgment. Proceeds of the sale of objects administratively or judicially confiscated shall accrue to the protected area fund. The procedure for the sale of confiscated objects shall be promulgated by the PAMB.

CHAPTER VI

2 MISCELLANEOUS PROVISIONS

SEC. 17. Special Prosecutors. — Within thirty (30) days from the effectivity of this Act, the Department of Justice (DOJ) shall appoint a special prosecutor to whom all cases of violation of laws, rules and regulations in the protected area shall be assigned. Such special prosecutor shall coordinate with the PAMB and the PASu in the performance of his/her duties and assist in the training of wardens and rangers in the arrest of offenders and in criminal procedure. The PAMB shall periodically submit to the DOJ an evaluation of the performance of the designated special prosecutor.

SEC. 18. Special Counsel, – The PAMB may retain the services of a competent lawyer to prosecute and/or assist in the prosecution of cases under the direct control and supervision of the special prosecutor and to defend the members of the PAMB and the officers and staff of the PASu office, or any person assisting in the protection, conservation and sustainable development of the protected area against any legal action related to their powers, functions and duties as provided for in this Act or as delegated by the PAMB.

SEC. 19. Integrated Protected Areas Fund. — There is hereby established a trust fund to be known as the Integrated Protected Areas Fund for purposes of financing projects of the protected area. All income generated from the operation of the system or management of wild flora and fauna in the protected area shall accrue to the fund. This income shall be derived from fees from permitted sale and export of flora and fauna and other resources from the protected area, proceeds from lease of multiple-use areas, contributions from industries and facilities directly benefiting from the protected area and such other fees and income derived from the operation of the protected area.

The fund may be augmented by grants, donations, endowment from various sources, domestic or foreign, for purposes related to their functions:

Provided, That the fund shall be deposited as a special account in the National Treasury and disbursements therefrom shall be made solely for the system, and duly approved projects endorsed by the PAMB in accordance with existing accounting and budgeting rules and regulations: Provided, further, That the fund shall not be used to cover personal services expenditures.

The LGUs shall continue to impose and collect all other fees not enumerated herein which they have traditionally collected, such as business permits, property tax and rentals of LGUs' facilities. Furthermore, LGUs may charge add-ons to fees imposed by the PAMB: *Provided*, That such add-ons shall be based on the contribution of the LGUs in the maintenance and protection of the protected area.

12 CHAPTER VII

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13 Final Provisions

SEC. 20. Appropriations. – The Secretary shall immediately include in the Department's program the implementation of this Act, the funding of which shall be included in the annual General Appropriations Act.

SEC. 21. Interpretation. – The provisions of this Act shall be construed liberally in favor of achieving biodiversity conservation, protection and sustainable development. The provisions of Republic Act No. 7586, Republic Act No. 8550 and existing forestry laws and their corresponding rules and regulations not inconsistent herewith shall have suppletory application in the implementation of this Act.

SEC. 22. Implementing Rules and Regulations. – Ninety (90) days after the effectivity of this Act, the DENR, in consultation with the PAMB and concerned NGOs, shall promulgate the implementing rules and regulations necessary to effectively implement the provisions of this Act.

SEC. 23. Separability Clause If any part or section of this Act is
declared by the courts as unconstitutional, such declaration shall not affect the
other parts or sections which shall continue to have full force and effect.

SEC. 24. Repealing Clause. – All other laws, rules and regulations inconsistent with this Act or any of its provisions are hereby repealed or modified accordingly.

SEC. 25. Effectivity Clause. - This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in at least two (2) national newspapers of general circulation.

Approved,