NINETEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)



23 FEB -6 P6:52

RECEIVED BY:

SENATE

S.B. No. <u>1846</u>

(In Substitution of Senate Bill Nos. 154, 612, 806, 1125, 1250, 1341, 1424, and 1478, taking into consideration House Bill No. 4)

Prepared by the Committee on Trade, Commerce and Entrepreneurship joint with the Committees on Ways and Means; and Finance with Senators Gatchalian, Zubiri, Estrada, Villar (M.), Marcos, Legarda, Revilla Jr., Villanueva, Go, and Padilla as authors thereof.

AN ACT PROTECTING CONSUMERS AND MERCHANTS ENGAGED IN INTERNET TRANSACTIONS, CREATING FOR THIS PURPOSE THE ELECTRONIC COMMERCE BUREAU, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

CHAPTER 1

GENERAL PROVISIONS

Section 1. *Short Title.* — This Act shall be known as the "*Internet Transactions*" 2 *Act of 2022"*.

3

4

5

6

Sec. 2. *Declaration of Policy.* — It is the policy of the State to promote and maintain a robust electronic commerce (e-commerce) environment in the country by building trust between online merchants and consumers. The State recognizes the value and potential of the digital economy to increase competition and improve

productivity, thus the need to establish secure and reliable e-commerce platforms where goods and services are transacted online with appropriate transparency and utmost efficiency to encourage the creation of new products, services, business models and processes. Towards these ends, the State shall ensure effective regulation of commercial activities through the internet or electronic means to ensure that consumer rights and data privacy are protected, innovation is encouraged, fair advertising practices and competition are promoted, online transactions are secured, intellectual property rights are respected, and where product standards and safety are observed.

Sec. 3. *Definition of Terms.* — As used in this Act:

. ...

- a) Business-to-business transaction refers to internet transactions conducted over marketplaces that facilitate business-to-business electronic sales of new and used merchandise using the internet;
- b) *Business-to-consumer transaction* refers to the process of selling goods and services by businesses to consumers who are end-users, generally for a profit;
- c) Compatibility refers to the ability of the digital content or digital service to function with the hardware or software with which digital content or digital services of the same type are normally used, without the need to convert the digital content or digital service;
- d) Consumer refers to a person who is a purchaser, lessee, recipient, or prospective purchaser, lessor, or recipient of consumer goods, non-financial services, technology, advertising or promotion, and other items in ecommerce;
- consumer-to-consumer transactions (C2Cs) refer to one-off, petty, or occasional low-value transactions of an individual or group of individuals with another that are not made in the ordinary course of business of any party to the transaction, as may be further defined in guidelines to be issued by the Secretary of Trade and Industry;
- f) Cross-Border e-commerce- refers to a commercial transaction where physical or tangible goods are carried out by parties belonging to different

customs borders through online ordering, sale, communication and if applicable, payment;

- g) *Delivery carrier refers* to any natural or juridical person engaged in the business of providing personal delivery services of food, goods, documents, or any other item from one person to another for compensation;
- h) *Devices* refer to equipment or mechanisms designed to serve a special purpose or perform a special function;
- i) Digital content refers to data that are produced and supplied in electronic form;
- j) Digital products refer to goods and services produced and supplied in digital form, such as but not limited to, video, audio, applications, digital games, and any other software that allows the consumer to create, process, download, store, or access digital content, or allows the sharing of the same, or any such other interaction with digital content provided by other users of the service;
- k) Digital service refers to a non-financial service that allows the consumer to create, process, store, or access data in electronic form or allows the sharing of or any other interaction with data in electronic form uploaded or created by the consumer or other users of that service;
- not limited to, e-marketplaces, online delivery enterprises, transportation booking, tourism booking, entertainment websites and services, music products and services, social media, advertising, education, and learning products, health websites, and applications, and labor services, among others, that match, connect or facilitate interactions and transactions by and between any two or more parties to enable them to sell, exchange, share, or transact in any convenient manner, non-financial goods, services, and digital products;
- m) *Electronic commerce or e-commerce* refers to the production, distribution, marketing, sale, or delivery of non-financial goods and services by electronic means;

- n) *E-Marketplace* refers to a digital platform such as, but not limited to, eBay, Amazon, Shopee, Lazada, Carousell, Facebook Marketplace, Instagram, and Tiktok, among others, whose business is to connect online consumers and online merchants, facilitating the exchange of information regarding products or services for the purpose of entering into an internet transaction such as the purchase of goods and services, tangible or intangible, and which may or may not provide information or services about payments and logistics;
- o) *E-Retailer* refers to a natural or juridical person engaged in selling goods or services, tangible, or intangible, directly to online consumers through his/her own website or any other digital platform;
- p) Financial regulators refer to the Bangko Sentral ng Pilipinas (BSP), Securities and Exchange Commission (SEC), Insurance Commission (IC), and the Cooperative Development Authority (CDA);
- q) *Functionality* refers to the ability of the digital content or digital service to perform its functions according to its purpose;
- r) Goods refer to physically produced items over which ownership rights may be established and whose economic ownership may be passed from one institutional unit to another by engaging in transactions;
- the internet transaction refers to the sale or purchase of goods or services over the internet, whether between businesses, households, individuals, governments, and other public or private organizations. The goods and services are ordered over the internet, but the payment and ultimate delivery of the goods or services may be conducted online or offline;
- t) Interoperability refers to the ability of the digital content or digital service to function with hardware or software different from those with which digital content or digital services of the same type are normally used;
- U) Online consumer refers to a natural or juridical person who may be a purchaser, lessee, recipient, or a prospective purchaser, lessor, or recipient, of goods and digital products sold, exchanged, leased, or transacted over the internet;

v) *Online delivery partner* refers to a delivery carrier that performs delivery services through an online delivery service platform under contract with a digital platform or an E-marketplace:

- w) Online delivery service refers to the delivery of food, parcels, or any other item, contracted through a digital platform, which may be an application, website, webpage, social media account, or any similar means, operated by an online delivery service platform;
- x) Online delivery service platform refers to any natural or juridical person engaged in providing online delivery service for a fee through any digital platform;
- y) Online merchant refers to an organization or retailer selling non-financial goods or services to customers through an e-marketplace or other digital platforms;
- Online media refers to digital media products or services pertaining to advertising, gaming, subscription music, and video on demand, available through an online platform, application, website, webpage, social media account, or other similar platforms operated by the provider, regardless of whether the provider is authorized to engage in e-commerce;
- aa) Online travel services refer to services that facilitate the reservation, purchase, or discounting of flights, hotel accommodations, and vacation rental spaces, through an online platform, application, website, webpage, social media account, or other similar platform operated by the provider, regardless of whether the provider is authorized to engage in e-commerce in the Philippines;
- bb) *Price* refers to money or a digital representation of value that is due in exchange for the supply of goods, services, digital content, or digital service;
- cc) *Producer* refers to the manufacturer or importer of goods, or any person purporting to be a manufacturer, who places its name, trademark, or other distinctive sign on goods; and
- dd) Repair refers to bringing defective goods into conformity with the contract.

Sec. 4. Scope and Coverage. — Unless otherwise specified, this Act shall apply to any stage of all business-to-business and business-to-consumer internet transactions, including those related to the following activities:

- a) Internet retail of consumer goods and non-financial services;
- b) Online travel;

- c) Online media; and
- d) Online delivery;

Consumer-to-consumer transactions shall be exempt from the operation of this Act, without prejudice to the application of other laws. Unless expressly specified, nothing in this Act shall be construed as to diminish or deprive the regulatory jurisdiction conferred by law upon other government agencies concerning regulated services that fall within the scope of e-commerce. Financial products and services, digital payments, and payment systems covered under Republic Act No. 11765 (The Financial Products and Services Consumer Protection Act), Republic Act No. 11127 (The National Payment Systems Act), and Republic Act No. 7653, as amended (The New Central Bank Act), shall be excluded from the coverage of this Act.

Sec. 5. Extra-territorial Application. — A person engaging in e-commerce who purposefully avails of the Philippine market shall be deemed to be doing business in the Philippines and be subject to applicable Philippine laws and regulations, including this Act.

One who purposely avails of the Philippine market without establishing any real or legal presence in the Philippines shall be required to notify the E-commerce Bureau created under Section 7 of this Act for inclusion in the Online Business Registry (OBR) established under Section 11 of this Act or may designate a resident agent who shall be authorized to receive on their behalf notices or processes in any legal proceeding in the Philippines. Subject to guidelines to be issued by the Secretary of Trade and Industry, the accessibility of goods and services to consumers in the Philippines shall be considered in ascertaining whether one engaged in e-commerce is purposefully availing the Philippine market.

Sec. 6. Equal Treatment of Online and Offline Commercial Activities. — Unless otherwise specified, this Act shall be construed to ensure that those who engage in ecommerce may not enjoy any benefit that is more favorable, nor be placed at a

disadvantage, in relation to other enterprises that offer goods and services offline in the Philippines.

3

1

2

4

5

6

7

8 9

10 11

12

13

14

15

16

17 18

19

20 21

22

23 24

25

26 27

28 29

30 31

32

CHAPTER 2 E-COMMERCE BUREAU

Sec. 7. Creation of E-Commerce Bureau. — To ensure the attainment of the objectives of this Act and promote the growth of e-commerce, the E-Commerce Division created by the Department of Budget and Management (DBM) under the Competitiveness Bureau of the Department of Trade and Industry (DTI) on 20 January 2020 is hereby abolished, and an E-Commerce Bureau under the DTI shall be created within six (6) months after the effectivity of this Act. The Bureau shall have the following powers and functions:

- (a) Implement, monitor, and ensure strict compliance with the provisions of this Act and the E-Commerce Act of 2000;
- (b) Build trust between consumers and sellers by requiring digital platforms, online merchants, or anyone else who engages in internet transactions to register their business with the Bureau and provide information as determined by the DTI E-Commerce Bureau for policy-making and program development purposes;
- (c) Formulate policies, plans, and programs to ensure the robust and dynamic development of e-commerce, such as but not limited to the E-Commerce Roadmap:
- (d) Identify regulatory gaps affecting the e-commerce sector that are not sufficiently addressed by this Act or by existing laws or regulations, and recommend appropriate executive or legislative measures, including those that can be undertaken by the DTI on its own, that foster the growth of the sector;
- (e) Act as a virtual central unit tasked with receiving and addressing consumer complaints on internet transactions, facilitating the speedy resolution of business and consumer complaints against online merchants, e-retailers,

. .

- online delivery partners, and digital platforms by the respective government agency which has jurisdiction over them, and tracking complaints referred to or initiated by them to ensure speedy and appropriate action by the agency to which such matters have been referred;
- (f) Coordinate with, compel, or petition, whenever appropriate, any entity, government agency, or instrumentality to take action on any matter that may impede e-commerce;
- (g) Investigate, *motu proprio*, and file the appropriate cases for violations of any provision of this Act;
- (h) Intervene or participate, in a manner as may be appropriate, in cases initiated or pending with other regulatory agencies involving e-commerce or violations of any provision of this Act;
- (i) Monitor internet transactions and undertake consultation with stakeholders and affected agencies for the purpose of understanding market behavior in order to update policies relevant to online transactions;
- (j) Monitor the compliance of other government agencies or instrumentalities with the provisions of this Act and the e-commerce roadmap;
- (k) Collect, compile, analyze, abstract, and publish e-commerce data for policy formulation and program development;
- (I) Prepare and conduct periodic studies on e-commerce;
- (m) Collaborate with departments of the national government including local government units and government-owned or controlled corporations, in implementing programs to promote e-commerce, including information, education, and campaign, as well as in ensuring a proactive policy regime;
- (n) Ensure that those who engage in e-commerce may not enjoy any benefit that is more favorable, nor be placed at a disadvantage, in relation to other enterprises that offer goods and services offline in the Philippines; and
- (o) Collaborate with the financial regulators in protecting online consumers, such as but not limited to, facilitating the speedy resolution of complaints of online consumers that involve the use of digital financial services as provided in applicable law, rules, and regulations, such as but not limited to the Financial Products and Services Consumer Protection Act of 2022.

When necessary, other non-financial regulators, such as law enforcement agencies, must also be coopted in a formalized inter-regulator cooperation mechanism to address all cross-cutting issues and concerns that affect online consumers and the general public.

In the exercise of the above-stated functions, the Bureau, in coordination with other government agencies, may convene public consultations or inter-agency meetings to ensure multi-stakeholder input in the development of e-commerce policies. Government agencies and instrumentalities involved in the maintenance and development of the internet infrastructure of the Philippines, such as the Department of Information and Communications Technology (DICT) and the National Telecommunications Commission (NTC), shall cooperate with the Bureau on issues within their respective regulatory jurisdiction that affect the conduct of e-commerce.

Sec. 8. Composition of the Bureau. — The Bureau shall be headed by a Director who must have sufficient knowledge and background in e-commerce and online transactions, and all the laws and processes related thereto. The Director shall be assisted by three (3) Assistant Directors: for policy and administration, for enforcement, and for operations.

The Director and all Assistant Directors shall be appointed by the President, upon the recommendation of the DTI Secretary, and must be career executive service officers with at least five (5) years of government service and relevant experience in e-commerce development.

The DTI Secretary shall determine the organizational structure and staffing pattern of the Bureau, subject to the approval of the Department of Budget and Management Secretary.

Sec. 9. *Subpoena*. — In the exercise of its powers under this Act, the Director of the Bureau shall have the power to issue summons, *subpoena ad testificandum*, and *subpoena duces tecum* to alleged violators or witnesses to compel their attendance and the production of documents in investigations or proceedings before the Bureau.

A certification duly issued by the Bureau that a respondent to the *subpoena ad testificandum* and *subpoena duces tecum* refuses to comply with the same, despite due notice, shall be sufficient evidence to authorize the Regional Trial Court to cite the

respondent with contempt. The Regional Trial Court shall likewise have the authority to issue any such order or relief, in order to compel compliance with the *subpoena ad testificandum* and *subpoena duces tecum*. The Regional Trial Court may, in addition, issue a *subpoena ad testificandum* and a *subpoena duces tecum* addressed to the respondents identical to the subject of the complaint.

Sec. 10. Regulatory Jurisdiction of the DTI. — As the focal authority of the National Government for the development of policies and strategies towards the growth of e-commerce, the DTI shall exercise regulatory jurisdiction over e-marketplaces, e-retailers, online merchants, and other digital platforms that sell or allow the sale of exchange of goods, services, or digital services, and are purposely availing of the Philippine market. This includes the authority to promulgate rules and regulations covering these activities and to impose fines to compel compliance with such rules.

Provided, however, the regulatory or rule-making authority of the DTI shall be ancillary to DICT and/or any duly constituted regulatory jurisdiction granted to an agency by any existing law, such as the BSP and NPC. Further, the DTI shall defer the exercise of rule-making or regulatory power to regulatory agencies, unless the agency declines to exercise its jurisdiction, without legal justification or fails to exercise its jurisdiction within a timely manner.

Sec. 11. Online Business Registry (OBR). — Within a period of one (1) year from the effectivity of this Act, the Bureau shall, in coordination with the DICT, establish, manage and maintain an OBR that shall provide government and consumers access to data and information of registered online business entities for purposes of verifying the validity, the existence of and other relevant information pertaining to such business entities.

The DTI, in consultation with the DICT, the National Privacy Commission (NPC), the Philippine Competition Commission (PCC), the Securities and Exchange Commission, the Cooperative Development Authority, and other concerned agencies, shall issue the rules and regulations to govern the development, management, operation, and maintenance of the OBR.

CHAPTER 3

SUPERVISION OF E-COMMERCE

Sec. 12. Authority to Issue Take Down Order — By its own initiative or upon petition of a consumer or other concerned party, that the online sale of goods, services, or digital products is violative of this Act, the "Consumer Act of the Philippines", or any other related laws, the DTI Secretary, to abate any further violations, shall, after due notice and hearing, have the power to:

- (a) Issue an order, directing that a website, webpage, online application, social media account, or other similar platforms, be taken down, made inaccessible in the Philippines, or otherwise be rendered commercially inoperative, to abate any further violations. Provided that for websites, webpage, online applications, or similar platforms with payment portals, only the e-commerce features of the platform shall be the subject of the takedown order; and
- (b) Issue an advisory on the takedown order of any violating entity to ensure that the latter shall be rendered commercially inoperative.

Provided that, the DTI Secretary may immediately issue a provisional takedown order to prevent grave and irreparable injury to the public when the following conditions are present:

- (a) When the DTI Secretary finds that a good, service, or digital product is imminently injurious, unsafe, or dangerous; or
- (b) When the seller under investigation has been previously penalized under this section.

Whenever the DTI Secretary orders the take-down, recall, ban, or seizure of an illegal product from public online sale or distribution, the seller, distributor, manufacturer, or producer thereof shall be given an opportunity to be heard within forty-eight (48) hours from the issuance of such provisional order.

The take-down order, whether imposed as a penalty or provisionally granted, shall be directed against the e-retailer or online merchant, and a copy shall be furnished to the owner or operator of the e-marketplace or digital platform. Copies of the order shall likewise be served on entities whose cooperation would be required for

its enforcement such as but not limited to the duly registered internet service provider involved, related payment gateways, and other government agencies.

The order shall remain in effect for a maximum period of thirty (30) days unless otherwise extended or made permanent by a judicial order or decision

Sec. 13. Cease and Desist Order. — The Secretary of Trade and Industry, upon due notice and hearing, shall have the power to issue an order directing a website, webpage, online application, social media account, or other similar platform operating, in violation of this Act, the Consumer Act of the Philippines, or any other applicable trade or consumer protection laws to desist from marketing or offering non-financial goods or services that are accessible in the Philippines. Provided, that the Cease and Desist Order shall not apply to the payment portal connected to the website, webpage, online application, or similar portal of the violating entity. The Cease and Desist order shall remain in effect for a maximum of thirty (30) days unless otherwise extended or made permanent by a judicial order or decision.

Sec. 14. *Referral of Complaints.* — The Bureau shall refer any complaint it receives involving violations of other laws committed in the course of e-commerce activities to the appropriate regulatory authority for action. If the complaint or violation pertains to a violation of the provisions of Republic Act No. 10175, otherwise known as the "Cybercrime Prevention Act of 2012," the matter shall be referred to law enforcement agencies for an appropriate investigation. In cases where appropriate, the DTI may initiate the formal complaint with the appropriate regulatory authority or the DOJ. The Bureau shall track any such complaint or referral made to other authorities and coordinate with them to ensure that the said matters are duly resolved within a reasonable period.

Sec. 15. *Qualifications to Engage in E-commerce*. — The following are presumed legally authorized to engage in e-commerce in the Philippines in the ordinary course of their trade or business:

- (a) An individual who is duly licensed to do business as a sole proprietor with the DTI;
- (b) A juridical entity that is duly registered with the Securities and Exchange Commission (SEC), whether as a corporation, a one-person corporation, or as a partnership;

- (c) A cooperative that is duly licensed by the Cooperative Development Authority (CDA);
- (d) A foreign corporation that is duly licensed by the SEC or a non-resident single proprietor registered with the DTI to transact business in the Philippines; *Provided* that all foreign-owned partnerships, associations, and corporations registered with the SEC and single proprietors registered with DTI, shall comply with R.A. 11595, or the amended Retail Trade Liberalization Act; and
- (e) A non-resident foreign individual or juridical entity who has complied with Section 5 of this Act.

A resident of the Philippines who engages in abets, or aids in unauthorized ecommerce activities in the ordinary course of trade or business shall be subject to any appropriate penalty as may be provided by law and shall be held liable in the same manner as the party engaged in such unauthorized e-commerce activities.

A person who is authorized to engage in e-commerce in the Philippines and who facilitates the sale of goods, digital content, or services by one who is not so authorized is deemed primarily liable for any obligation, damage, or fine, that may arise from the transaction or the digital product.

A non-resident of the Philippines who engage in e-commerce by purposefully availing of the Philippine market may not evade legal liability in the Philippines by virtue of non-residency or non-registration and shall be subject to the same obligations and liabilities arising from any transaction as those who are authorized to engage in e-commerce in the Philippines.

Sec. 16. Business Registration. —

- (a) To encourage the formation of business enterprises, the growth and integrated development of the e-commerce market, and the protection of online consumers, all individuals engaged in e-commerce shall register as a business either as a sole proprietor, one-person corporation, partnership, corporation, or cooperative.
- (b) Consistent with Republic Act No. 11032, otherwise known as the "Ease of Doing Business and Efficient Government Service Delivery Act of 2018," all national government agencies and local government units (LGUs) shall

1	make easier and available online registration of business permits and
2	licenses, particularly for those engaged in e-commerce.
3	(c) The SEC, LGUs, and CDA shall submit to the Bureau an annual listing of
4	registered enterprises for monitoring and for purposes of maintaining
5	database of online merchants and digital platforms.
6	
7	CHAPTER 4
8	CONSUMER RIGHTS AND OBLIGATIONS
9	INVOLVING INTERNET TRANSACTIONS
10	
11	Sec. 17. Code of Conduct. — To build trust in internet transactions and to
12	protect and uphold the interests of consumers at all times, all businesses engaged in
13	e-commerce are expected to act responsibly, consistent with the following principles
14	(a) Consumers shall be treated with honesty, integrity, and fairness at all times
15	(b) The rights of consumers shall be applied equally;
16	(c) Business entities shall refrain from engaging in illegal, fraudulent, unethical
17	or unfair business practices that harm consumers and shall comply with
18	applicable laws and regulations, especially the protection of intellectual
19	property rights;
20	(d) Accurate information about goods and services marketed and sold online
21	to Philippine consumers shall be given and made available to consumers;
22	(e) Goods and services sold online must conform to Philippine regulatory
23	standards;
24	(f) The safety of goods and services marketed or sold online must not be
25	compromised, and products that have been recalled in the offline retain
26	market must not be marketed or sold online;
27	(g) Goods and services must be easily accessible, accurately described, and
28	promoted through fair advertising and marketing practices;
29	(h) Consumers must be given the correct and complete information about costs
30	through a sales invoice or an official receipt detailing the particular costs o
31	the goods or services purchased, including shipping or delivery charges

4

5

8

10

13 14

16

17

15

18 19

2021

22

24

23

2526

2728

29

3031

- Hidden charges or additional costs such as customs duties or currency conversion charges must be avoided;
- (i) The tracking of deliveries must be provided as part of the services of online merchants or digital platforms, and goods purchased must be delivered within the promised time and in described condition to the address provided by the consumer;
- (j) A cancellation option must be provided wherein consumers are given the opportunity to review their online purchases before finally confirming their purchase or withdrawing from a confirmed transaction in appropriate circumstances;
- (k) Consumer complaints must be dealt with through fair, easy, transparent, and equitable mechanisms for consumer redress. If warranted, compensation, refund, repair, and replacement should be provided to the consumer;
- (I) Data privacy laws and regulations, including Republic Act No. 10173, otherwise known as the "Data Privacy Act of 2012," and other similar laws and regulations, shall be strictly complied with;
- (m) The safety and security of online payments and sensitive data shall be safeguarded through the use of secure technology and protocols including those evidenced by visible trust certificates or any appropriate similar certification as may emerge in the future;
- (n) The transmission of unsolicited commercial email or bulk email, except those subject to the control and discretion of the consumer through readily accessible configurations that allow the consumer to choose whether they wish to receive or opt out from commercial messages by email or electronic means, must be avoided;
- (o) The production of fake online reviews or the spreading of wrong information about competitors is improper and must be avoided;
- (p) Consumers must be educated about the risks of transacting through the internet and shall be provided with competent and professional advice; and
- (q) Digital platforms must ensure online supplier protection by avoiding anticompetitive agreements and abuse of dominance practices and by having

dispute resolution mechanisms. Competing fairly with other businesses and adhering to competition principles and all applicable competition laws and regulations, including Republic Act No. 10667, otherwise known as the "Philippine Competition Act," shall ensure the robust development of ecommerce and the economy. Specific obligations may be imposed by the PCC to digital platforms to this end.

Whenever appropriate, the DTI shall issue guidelines, rules, and regulations including voluntary and binding co-regulation mechanisms considering the role, size, and impact of all businesses engaged in internet transactions corresponding to international trends, developments, and best practices that it may adopt and implement.

Sec. 18. Obligations of E-Marketplaces and other Digital Platforms. —

- (a) E-Marketplaces and other digital platforms shall ensure their internet transactions shall:
 - (i) Be clearly identifiable as an e-commerce transaction;
 - (ii) Identify the person or persons on whose behalf the e-commerce transaction is made; and
 - (iii) Clearly identify any promotional offer including any discount, premium, or gift, and ensure that any condition which must be met to qualify for it is easily accessible, and presented clearly and unambiguously. Sales promotional offers shall have the necessary permit, as applicable, with the appropriate government agency.
- (b) E-Marketplaces and other digital platforms shall require all online merchants, whether foreign or Filipino, to submit the following, prior to listing with their platforms:
 - (i) Name of the online merchant accompanied by at least one (1) valid government identification card for individuals or business registration documents for juridical entities;
 - (ii) Geographic address where the online merchant is located;
 - (iii) Contact details of the online merchant which must include a mobile or landline number and a valid e-mail address; and

(iv) In instances when the online merchant exercises a regulated profession, the online merchant shall be required to submit details of membership in any professional body or similar relevant institution with which the online merchant is registered or otherwise is a member of.

Except for the government identification cards or registration documents mentioned under Section 11(b)(i), the information required under this paragraph shall be published or posted on the e-commerce platforms for transparency, unless the e-marketplace or e-commerce platform establishes means to facilitate communication between online merchants and consumers or provides a link to the OBR on their platform.

- (c) E-Marketplaces and other digital platforms are mandated to maintain a list of all online merchants registered under their platform, which shall be regularly verified, as determined by the Bureau. This list shall be submitted to the Bureau and updated regularly.
- (d) E-Marketplaces and other digital platforms shall not allow the sale of regulated goods such as but not limited to chemicals, food, and drugs without requiring them to provide their permits and license information, and contractually obligating their compliance with sale procedures and limitations, and other relevant conditions for the sale as may be imposed by any law or local government regulation.

Provide relevant Cross-Border e-commerce data and information to the Bureau of Customs, as may be required, to ensure effective border protection, subject to the provisions of the Data Privacy Act of 2012.

- Sec.19. *Obligations of Online Delivery Service Platforms.* Online delivery service platforms shall exercise due diligence and reasonable care over the goods transported by them. The consumer shall file the appropriate civil action for damages on account of the platform's failure to exercise the required diligence and care within two (2) years from the transaction
- Sec. 20. *Obligations of E-Retailers and Online Merchants.* An e-retailer or online merchant of goods, services, or digital products, as defined under this Act, shall exercise the following responsibilities:
 - (a) Ensure that the goods are received by the online consumer:

- 1 2 3 4 5 6 7 8 9
- 11 12 13

10

15 16

- 17 18 19
- 20 21
- 22 23
- 24 25
- 26 27
- 28 29
- 30
- 31

- (i) In the same condition, type, quantity, and quality as described and stated and, in applicable circumstances, possess the functionality, compatibility, interoperability, and other features required by the sales contract, and are fit for the purpose for which they were intended by their nature;
- (i) In the same condition, type, quantity, and quality of a sample, picture, or model of the goods shown by the e-retailer or online merchant upon request of the online consumer, or of additional descriptions or specifications provided by the e-retailer or online merchant upon inquiries made by the online consumer; and
- (ii) It must also be fit for the particular purpose for which the online consumer requires them, as communicated to the e-retailer or online merchant at the time of the perfection of the contract, and which the e-retailer or online merchant has accepted;
- (b) All the goods shall:
 - (ii) Be delivered together with its accessories, including all other packaging, installation inclusions, any user manual, or other instructions as advertised or described, if applicable, with the relevant information stated in the packaging, printed or written in Filipino and/or English; and
 - (iii) Possess qualities and performance capabilities, including functionality, compatibility, and interoperability, that are standard and normal in goods of the same type, which the consumer may expect given its nature and considering any public statement or testimonial made by or on behalf of the e-retailer, online merchant, or other persons in earlier links of the chain of transactions, including the producer, unless the eretailer or online merchant shows that:
 - 1) The e-retailer or online merchant was not, and could not have been, reasonably aware of the statement in question;
 - 2) By the time of the conclusion of the contract, the statement had already been corrected; or

- 3) The decision to buy the goods could not have been influenced by the statement.
- (c) Where the e-retailer or online merchant is a digital product provider, it shall ensure that the digital product has the qualities and performance features, in relation to functionality, compatibility, interoperability, accessibility, continuity, and security, which are standard and normal for a digital product of the same type as advertised or described.
- (d) Where the contract provides that the digital product is to be supplied or made accessible to the online consumer over a period of time, the e-retailer or online merchant may modify the digital product beyond what is necessary for its maintenance, if the following conditions are met:
 - (i) The contract allows for, and provides a valid reason for, such a modification;
 - (ii) Such a modification is made without additional cost to the consumer; and
 - (iii) The online consumer is informed in a clear and comprehensible manner of the modification.
- (e) Where the transaction involves a digital platform that offers a performance of a service, the e-retailer or online merchant shall ensure the completion of the same in accordance with the contract and as advertised.
- (f) An e-retailer or an online merchant that operates its own digital platform shall:
 - (i) Publish on its homepage the following:
 - 1) Name of the e-retailer or online merchant;
 - 2) Geographic address where the e-retailer or online merchant is located; and
 - 3) Contact details of the e-retailer or online merchant, which must include a mobile or landline number and a valid e-mail address to ensure direct and efficient communication with consumers.
 - The foregoing shall be submitted to the Bureau and must be accompanied by at least one (1) government identification cards or registration documents as valid proof of identity.

- (ii) Take the necessary precautions to protect the data privacy of consumers, at all times, in accordance with the Republic Act No. 10173, otherwise known as the "Data Privacy Act of 2012," and comply with the minimum information security standards set by the E-Commerce Bureau and other issuances of relevant government agencies. For the avoidance of doubt, e-retailers and online merchants, including individuals and firms, shall be covered by the provisions of the Data Privacy Act and issuances by the NPC."
- (g) Where the e-retailer or online merchant is an online delivery service platform, it shall require its consumers to register by showing valid proof of identity, and an e-mail address or mobile phone number.
- (h) E-retailers or online merchants shall issue paper or electronic invoices or receipts for all sales. An electronic invoice or receipt shall have the same legal effect as a paper invoice or receipt.
- (i) E-retailers and online merchants shall have in place an accessible and efficient redress mechanism for handling complaints from their clients.

Any agreement between the e-retailer or online merchant and the online consumer is valid only if, at the time of the conclusion of the contract, the online consumer has knowledge of the specific condition of the goods, services, or digital products and has expressly accepted such condition.

- Sec. 21. Rights and Obligations of Online Consumers. —When the online merchant is liable to the consumer because of a lack of conformity with the contract, the consumer may pursue any of the following remedies:
 - (a) Repair or replacement of products within 30 days and without charge in case of a defect, malfunction, or failure to conform with the warranty. This may be extended by conditions that are beyond the control of the online merchant/warrantor or his representative by agreement of the parties, wherein repairs may be reduced to not less than seven (7) days nor more than one hundred eighty (180) days;
 - (b) Replacement without charge of the product or part, as the case may be, where after reasonable attempts to remedy the defect or malfunction, the product continues to manifest the same;

- 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32
- (c) Refund of the amount paid in case the product or similar item is no longer available;
- (d) A proportionate reduction of the price if the consumer chooses to keep the good or digital product despite the lack of conformity with the contract, or the termination of the contract with restitution of the price, in the following instances:
 - (i) When repair or replacement is impossible or unlawful;
 - (ii) The online merchant has not completed repair or replacement within a reasonable time;
 - (iii) When repair or replacement may cause significant inconvenience to the consumer;
 - (iv) When the online merchant has declared, or it is equally clear from the circumstances, that the online merchant may not bring the goods or digital product into conformity with the contract within a reasonable time;
 - (v) When applicable, the consumer is entitled to withhold the payment of any outstanding part of the purchase price until the online merchant has brought the goods or digital product into conformity with the contract;
 - (vi) The consumer is not entitled to a remedy to the extent that the consumer has contributed to any ambiguity or lack of conformity with the contract or its effects;
 - (vii) When the online merchant remedies the lack of conformity with the contract by replacement, the online merchant is entitled to the return of the replaced goods or digital products at the online merchant's expense, unless otherwise agreed upon by the parties;
 - (viii) When the consumer has installed the goods or digital products in a manner consistent with their nature and purpose before the lack of conformity with the contract becomes apparent, the costs for the removal of the non-conforming goods or digital products, the installation of the replacement, and all associated costs shall be for the account of the online merchant;

(ix) In case of goods or digital products that do not conform with the 1 contract, the consumer is not liable to pay for the use of the non-2 conforming goods or digital products prior to their replacement; 3 4 and (x) The consumer may exercise the alternative choice between repair 5 or replacement of the purchased good or digital product, unless 6 such a choice is impossible, in which case the consumer may 7 8 choose to terminate the contract and return the item, and the online merchant shall refund the full amount paid by the consumer. 9 Sec. 22. Obligations of Consumers of Online Delivery Services. — It shall be 10 unlawful for consumers of online delivery services to: 11 (a) Cancel confirmed orders for the delivery of food or grocery items when the 12 said items have already been paid by or are already in the possession of 13 the Online Delivery Partner or are otherwise in transit to the consumer 14 15 unless: (i) The consumer uses credit card services as a means for the payment of 16 the service and the payment will still be credited notwithstanding the 17 18 cancellation; (ii) The consumer remits the reimbursement and payment to the online 19 delivery partner as a pre-condition for the cancellation of the order; or 20 (iii)The delivery of ordered food or grocery items will be or was delayed for 21 at least one (1) hour from the expected time of arrival due to the fault 22 or negligence of the online delivery partner. 23 (b) Place an order under the name of another person, unless the latter 24 25 consented to the same, or placing an order using a fictitious name and/or 26 address: (c) Use the personal information of another person such as, but not limited to, 27 name, address, and contact number when registering in online delivery 28 service platforms; or (d) Unreasonably shame, demean, embarrass, or humiliate online delivery partner. The consumer may invoke as a defense of good faith, a well-

29

30

founded belief that the online delivery partner had committed a crime or caused civil injury towards the consumer.

Sec. 23. Right to Terminate the Contract. — If the goods delivered do not conform to the contract, the consumer may exercise the right to terminate the contract by giving notice to the online merchant, e-retailer, and the e-marketplace, and returning the goods received. Where the lack of conformity relates to only some of the goods delivered under the contract, the consumer may terminate the contract only in relation to the non-conforming good and any other goods which were acquired as an accessory to it.

Where the consumer terminates a contract as a whole or in relation to some of the goods delivered:

- (a) The online merchant or e-retailer shall reimburse to the consumer the price paid without undue delay and in any event not later than fourteen (14) days from receipt of the notice and completion of inspection of the nonconforming goods;
- (b) Upon acceptance by the online merchant or e-retailer of the consumer's reason for return, the consumer shall return, at the online merchant's expense, the goods without undue delay and in any event not later than fourteen (14) days from the receipt of the online merchant's notice, provided that the online merchant may waive this requirement at any time;
- (c) Where the goods cannot be returned because of destruction or loss caused by the negligence of the consumer, the consumer shall pay to the online merchant the monetary value which the non-conforming goods would have had at the date when the return was to be made if they had been kept by the consumer without destruction or loss until that date, unless the destruction or loss has been caused by a lack of conformity with the goods with the contract, within fourteen (14) days from receipt of reimbursement;
- (d) The consumer shall pay for a decrease in the value of the goods only to the extent that the decrease in value exceeds depreciation through regular use. The payment for the decrease in value shall not exceed the price paid for the goods.

Sec. 24. *Damages.* — The online merchant or e-retailer is liable for damages to the consumer due to the lack of conformity with the contract of the goods. The consumer may claim damages by filing a case before the regular court within two (2) years from the relevant time of establishing conformity. The right of damages under this Section is without prejudice to the liabilities for damages under the Civil Code, the Consumer Act, and other existing laws.

Sec. 25. Online Dispute Resolution. — The DTI shall develop an online dispute resolution (ODR) platform which is a point of entry for consumers, businesses, online merchants, e-retailers, and digital platforms seeking out-of-court resolution of disputes. Where a digital platform does not have an internal dispute resolution mechanism, all complaints through an ODR against the digital platform shall be accompanied by proof that internal dispute resolutions were exhausted.

- (a) The ODR shall be an interactive website, which may be accessed electronically and will serve as a low-cost method for redress. The DTI, through the Bureau, shall be responsible for its operation, including its maintenance, funding, and data security. The ODR platform must be user-friendly and must adopt the twin principles of "privacy by design" and "design for all," where the privacy of its users is respected, and the ODR platform is accessible and usable by all users.
- (b) The DTI shall lead in the establishment of the Consumer Network, a network of national government agencies that have consumer protection mandates and of local government units which shall serve as consumer dispute resolution contact points. The Consumer Network shall be headed by the Secretary of the DTI, who may appoint an alternate.
- (c) Each agency shall designate an office/bureau that shall serve as its ODR contact point and communicate its name and contact details to the DTI. The DTI Secretary, as head of the Consumer Network, shall confer responsibility to the ODR contact points for ensuring that timely and competent support is provided for the resolution of disputes relating to complaints submitted through the ODR platform.
- (d) The ODR platform shall have the following functions:

- (i) Provide an electronic form to registered users through which alternative dispute resolution (ADR) entities shall process ODR.
- (ii) Provide a mechanism that allows the parties to provide feedback on the use of the ODR platform and on the ADR entity that handles their dispute; and
- (iii) Advocate for the use of the ODR in resolving consumer disputes.
- (e) The DTI shall ensure that the information on the website is accurate, upto-date, and provided in a clear, understandable, and accessible way.
- (f) Government and private sector entities that provide ADR services and are competent to deal with disputes shall be linked to the ODR platform.
- (g) Digital platforms and e-retailers shall provide on the homepage of their websites and social media pages an electronic link to the ODR platform. That link shall be easily accessible to consumers.
- (h) The DTI, in consultation with other concerned agencies, shall issue the implementing rules and regulations on the development, management, operations, and maintenance of the ODR platform.
- Sec. 26. Liability of E-Marketplaces and other Digital Platforms —
- (a) Digital platforms/e-marketplaces shall be subsidiarily liable with an online merchant or e-retailer to the consumer only to the extent of damages suffered by the consumer as a direct result of the transaction, without prejudice to liabilities that may incur under the next succeeding paragraph or the provisions of other existing laws. The DTI shall prescribe the rules for implementing this provision to allow for a speedy and effective remedy for the public.
- (b) Digital platforms/e-marketplaces shall, for civil or administrative indemnity under this Act or existing laws, be held liable with an online merchant or eretailer only under any of the following instances:
 - (i) If the digital platform/e-marketplace fails to exercise ordinary diligence in complying with its obligations under Section 18 hereof, resulting in loss or damage to the consumer;
 - (ii) If the identity of the online merchant, e-retailer, and the digital platform/e-marketplace are the same;

- (iii) If the digital platform/e-marketplace fails, after notice, to act expeditiously to remove, or disable access to goods or services appearing on their platform that they know or should have known to be not compliant with the law, or otherwise infringes on intellectual property rights; and
- (iv) If the digital platform/e-marketplace permits an online merchant or eretailer, not otherwise authorized to do business in the Philippines, to offer its goods and services for sale, resulting in loss or damage to the consumer.
- (c) Digital platforms/e-marketplaces shall not be held liable for their reliance in good faith on the accuracy, authenticity, and veracity of an online merchant's representations, warranties, or submitted registration documents when such information or documents are later proved to be inaccurate, false or untrue, *Provided*, That, digital platform operators can show evidence of good faith and that reasonable effort were exerted to ascertain the accuracy and reliability of the documents or information submitted by such online merchant or e-retailer.

Sec. 27. *Digital Payments.* — The DTI and the BSP, in collaboration with other government agencies, shall develop frameworks to incentivize the use of digital payments and promote their education and adoption among businesses and consumers. The DTI, in consultation with the BSP and other relevant financial regulators, shall issue rules and regulations to implement Sections 12 and 13 of this Act.

CHAPTER 5 ELECTRONIC COMMERCE PHILIPPINE TRUSTMARK

Sec. 28. *E-Commerce Philippine Trustmark*. — To provide assurance of safety and security in internet transactions, the DTI shall lead the development of an E-Commerce Philippine Trustmark, hereinafter referred to as the "Trustmark," which may be established and operated by an industry-led private sector governance body.

The DTI shall periodically assess the effectiveness of the industry-led Trustmark in promoting reliable and trustworthy e-commerce services to the public and may opt to assume operational control over the Trustmark if it determines that the industry-led private sector effort cannot sufficiently achieve the goals of the Trustmark.

CHAPTER 6

FINAL PROVISIONS

Sec. 29. Penalties. —

- (a) Any e-marketplace, e -retailer or online merchant, or digital platform found guilty of any deceptive, unfair, or unconscionable sales act or practice as provided for under Republic Act No. 7394 or the "Consumer Act of the Philippines" done through the internet, shall be subjected to a take-down order under Section 12 of this Act. Moreover, it shall also be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the amount of the goods, digital content/service offered or sold based on the market price as determined by the Bureau. Those found guilty of patently deceptive and unconscionable acts under R.A.7394 shall be imposed an additional fine ranging from ten thousand pesos (P10,000) to one million pesos (P1,000,000).
- (b) Any e-marketplace, e-retailer, online merchant, or digital platform that sells, illegal or imminently injurious, unsafe, or dangerous goods, services, or digital products shall be subject to a take-down order under Section 12 of this Act. It shall also be punished with:
 - (i) A fine ranging from Fifty Thousand Pesos (PhP50,000.00) to One Hundred Fifty Thousand pesos (PhP150,000.00) for the first offense.
 - (ii) A fine ranging from One Hundred Fifty Thousand Pesos (PhP150,000.00) to Five Hundred Thousand Pesos (PhP500,000.00) for the second offense.
 - (iii) A fine ranging from Five Hundred Thousand Pesos (PhP500,000.00) to One Million Five Hundred Thousand Pesos (PhP1,500,000.00) for the third and subsequent offenses.

(c) Digital platforms, e-retailers, and online merchants found guilty of violating Section 18 and Section 20 (f) of this Act shall be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the amount of the goods, digital content/service offered or sold based on the market price as determined by the Bureau, including confiscation of the goods as advertised, or the revocation of their licenses, or both, at the discretion of the courts or the concerned agency.

- (d) Any e-retailer or online merchant who shall willfully or unreasonably refuse to provide the remedies under Section 21, shall be subjected to a takedown order under Section 12 of this Act, and be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the market price of goods, digital content/service involved, as determined by the Bureau, in addition to the payment of the actual value of the goods or digital products involved.
- (e) Any person who shall violate Section 22 of this Act, shall be punished with a fine equivalent to one hundred percent (100%) up to ten thousand percent (10,000%) of the market price of goods, digital content/service involved, as determined by the Bureau without prejudice to any other available remedies under existing laws.

Further, an online merchant or e-retailer who violated any of the abovementioned acts while purposely availing the Philippine market and failed to register either as a sole proprietor, partnership, corporation, or cooperative, or has failed to give notice to the E-Commerce Bureau under Section 5 of this Act, shall be imposed a fine based on the table of penalties under existing laws, issuances, rules and regulations by relevant agencies.

The application of these penalties shall be without prejudice to the liability of the offending party under other laws or regulations. The DTI shall determine a schedule of fines that takes into account the gravity of the offense, the size, scope, and role of the business, and the need for effective protection and deterrence, and shall recommend the same to concerned agencies for implementation.

Sec. 30. Oversight Committee. — There is hereby created a Congressional Oversight Committee, hereinafter referred to as the Internet Transactions Act

Congressional Oversight Committee, to be composed of five (5) members from the 1 Senate, which shall include the Chairpersons of the Senate Committees on Trade, 2 Commerce and Entrepreneurship, Science and Technology, and Finance, and five (5) 3 members from the House of Representatives, which shall include the Chairpersons of 4 the House of Representatives Committees on Trade and Industry, ICT, and 5 Appropriations. The Internet Transactions Act Congressional Committee shall be 6 jointly chaired by the Chairpersons of the Senate Committee on Trade and Commerce 7 and the House of Representatives Committee on Trade and Industry. It shall meet at least every quarter of the first two years and every semester for the third year after the approval of this Act to review the implementation of this Act, evaluate the Bureau on its functions as the lead agency, determine any inherent weaknesses in the law, and recommend the necessary remedial legislation or executive measures: Provided, that the Internet Transactions Act Congressional Oversight Committee shall cease to exist after five (5) years upon the effectivity of this Act.

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

The Secretariat of the Internet Transactions Act Congressional Oversight Committee shall be drawn from the existing personnel of the Senate and House of Representatives Committees comprising the Internet Transactions Act Congressional Oversight Committee.

Sec. 31. Implementing Rules and Regulations. — The Secretary of Trade and Industry, as may be necessary, shall develop and issue the implementing rules and regulations of this Act, in consultation with the relevant government agencies, and private sector stakeholders specifically in consonance with the following:

- a. Consumer-to-consumer transaction Sec. 3(e);
- b. Regulatory Jurisdiction of the DTI (Sec. 10);

In coordination with agencies under Republic Act No. 7394, otherwise known as the "Consumer Act of the Philippines", Republic Act No. 7653, as amended, otherwise known as "The New Central Bank Act", Republic Act No. 8293, as amended, otherwise known as the "Intellectual Property Code of the Philippines", Republic Act No. 8799, otherwise known as the "Securities Regulation Code", Republic Act No. 9239, otherwise known as the "Optical Media Act of 2003", Republic Act No. 9593, otherwise known as the "Tourism Act of 2009", Republic Act No. 10173, otherwise known as

the "Data Privacy Act of 2012", Republic Act No. 10667, otherwise known as the "Philippine Competition Act", Republic Act No. 11127, otherwise known as "The National Payment Systems Act", and Republic Act No. 11232, otherwise known as the "Revised Corporation Code", Republic act 11765 otherwise known as the Philippine Financial Products and Services Consumer Protection Act"

- c. Online Business Registry (Sec. 11);
- d. Business Registration (Sec. 16);

- e. Liability of e-marketplaces and other digital platforms (Sec. 26);
- f. Digital Payments (Sec. 27); and
 - g. E-Commerce Philippine Trustmark (Sec. 28).

Within one hundred twenty (120) working days from the effectivity of this Act, the Secretary of Trade and Industry, in coordination with other concerned agencies, shall develop and issue the abovementioned circulars prescribing guidelines to effectively implement the Act. However, failure to promulgate the necessary circulars and/or guidelines shall not prevent the effectivity and implementation of this Act.

Sec. 32 Transitory Provisions —

- (a) To ensure the continued implementation of programs to promote ecommerce, the current e-commerce Division shall continue to exercise its functions until such time that the organizational structure and personnel of the Bureau have been determined and approved.
 - All affected officers and personnel of the e-commerce Division shall be absorbed by the Bureau without demotion in rank or diminution of salaries, benefits, and other privileges.
- (b) In order to afford affected online merchants, e-retailers, and digital platforms time to comply with the provisions provided herein, there shall be a transitory period of twelve (12) months from the effectivity of this act; Provided, that during the said twelve (12) month period, the DTI through the E-Commerce Bureau shall undertake an advocacy program to inform the general public of the provisions of this Act.
- Sec. 33. *Appropriations.* The amount necessary to carry out the provisions of this Act shall be included in the annual General Appropriations Act.

Sec. 34. *Separability Clause.* — If any provision or part of this Act is declared invalid or unconstitutional, such declaration shall not affect the validity of the remaining provisions of this Act.

Sec. 35. *Repealing Clause.* — All laws, rules, and regulations, presidential decrees, letters of instruction, and other presidential issuances which are incompatible or inconsistent with the provisions of this Act are hereby repealed, amended, or modified accordingly.

Sec. 36. *Effectivity.* — This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or at least one (1) newspaper of general circulation. It shall also be published online, through the *Official Gazette* Online (www.officialgazette.gov.ph), and on the website of the DTI (www.dti. gov.ph).

13 Approved,