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COMMITTEE REPORT NO.	34	RECEIVED BY:
Submitted jointly by the Committees on Climate	Change;	Ways and Means;

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and Finance on MAY 1 0 2011

Re : Senate Bill Nd. 2811

Recommending its approval in substitution of Senate Bill No. 2558.

Sponsors : Senators Legarda, Recto, Drilon and Enrile

Mr. President:

The Committees on Climate Change; Ways and Means; and Finance to which was referred Senate Bill No. 2558, introduced by Senator Enrile, entitled:

"AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS THE CLIMATE CHANGE ACT OF 2009, AND FOR OTHER PURPOSES"

have considered the same with the recommendation that the attached bill, Senate Bill No. <u>2811</u>, prepared by the Committees, entitled:

"AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS "THE CLIMATE CHANGE ACT OF 2009", AND FOR OTHER PURPOSES" be approved in substitution of Senate Bill No. 2558 with Senators Enrile, Legarda, Recto and Drilon as authors thereof.

Respectfully submitted:

Chairs:

LOREN B. LEGARDA Committee on Climate Change Member, Committee on Finance RALPH G. RECTO Committee on Ways and Means Member, Committee on Finance

FRANKLIN M. DRILON Committee on Finance Vice-Chair, Committee on Ways and Means

Vice-Chair

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MIRIAM DEFENSOR SANTIAGO

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Committee on Finance Committee on Ways and Means **PIA S. CAYETANO** Committee on Finance Committee on Ways and Means



JOKER P. ARROYO Committee on Finance Committee on Ways and Means

ANTONIO "SONNY" F. TRILLANES IV Committee on Ways and Means

EX-OFFICIO MEMBERS:

JINGGOY EJERCITO-ESTRADA President Pro-Tempore

CENTE Č. SOT TO III

Majority Leader

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ALAN PETER "Compañero" S. CAYETANO Minority Leader

Hon. JUAN PONCE ENRILE

Senate President Senate of the Philippines Pasay City



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SENATE

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s. b. n**0 <u>2811</u>**

RECEIVED BY

Prepared by the Committees on Climate Change; Ways and Means; and Finance; with Senators Enrile, Legarda, Recto and Drilon as authors thereof

AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS "THE CLIMATE CHANGE ACT OF 2009", AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 2	SECTION 1. Section 2 of Republic Act No. 9729 otherwise known as the "Climate Change Act of 2009", is hereby amended to read as follows:
3	"TITLE I
4	PRELIMINARY PROVISIONS
5	"SEC. 2. Declaration of Policy It is the policy of the State
6	to afford full protection and the advancement of the right of the
7	people to a healthful ecology in accord with the rhythm and
8	harmony of nature. In this light, the State has adopted the
9	Philippine Agenda 21 framework which espouses sustainable
10	development, to fulfill human needs while maintaining the
11	quality of the natural environment for current and future
12	generations.

"Towards this end, the State adopts the principle of 1 protecting the climate system for the benefit of humankind, on 2 the basis of climate justice or common but differentiated 3 responsibilities and the Precautionary Principle to guide 4 decision-making in climate risk management. As a party to the 5 6 United Nations Framework Convention on Climate Change (UNFCCC), the State adopts the ultimate objective of the 7 Convention which is the stabilization of greenhouse gas 8 concentrations in the atmosphere at a level that would prevent 9 dangerous anthropogenic interference with the climate system 10 which should be achieved within a time frame sufficient to allow 11 ecosystems to adapt naturally to climate change, to ensure that 12 food production is not threatened and to enable economic 13 development to proceed in a sustainable manner. As a party to 14 the Hyogo Framework for Action, the State likewise adopts the 15 strategic goals in order to build national and local resilience to 16 climate change-related disasters. 17

Recognizing the vulnerability of the Philippine archipelago 18 and its local communities, particularly the poor, women, and 19 children, to potential dangerous consequences of climate 20 change AND GLOBAL WARMING such as INCREASING 21 **TEMPERATURES**, rising seas, changing landscapes, increasing 22 frequency and/or severity of droughts, fires, floods and storms, 23 climate-related illnesses and diseases, damage to ecosystems, 24 biodiversity loss that affect the country's environment, culture, 25

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and economy, the State shall cooperate with the global 1 community in the resolution of climate change issues, including 2 disaster risk reduction. It shall be the policy of the State to 3 enjoin the participation of national and local governments, 4 businesses, nongovernment organizations, local communities 5 and the public to prevent and reduce the adverse impacts of 6 climate change and, at the same time, maximize the 7 POTENTIAL benefits of climate change. It shall also be the 8 policy of the State to incorporate a gender-sensitive, pro-9 children and pro-poor perspective in all climate change and 10 renewable energy efforts, plans and programs. In view thereof, 11 strengthen. integrate. the State shall consolidate and 12 institutionalize government initiatives to achieve coordination in 13 the implementation of plans and programs to address climate 14 change in the context of sustainable development. 15

Further recognizing that climate change and disaster risk reduction **AND MANAGEMENT** are closely interrelated and effective disaster risk reduction **AND MANAGEMENT** will enhance [climate change] adaptive capacity **TO CLIMATE CHANGE, CLIMATE VARIABILITY AND EXTREME CLIMATE EVENTS**, the State shall integrate disaster risk reduction into climate change programs and initiatives.

Cognizant of the need to ensure that national and subnational government policies, plans, programs and projects are founded upon sound environmental considerations and the

1 principle of sustainable development, it is hereby declared the 2 policy of the State to systematically integrate the concept of 3 climate change in various phases of policy formulation, 4 development plans, poverty reduction strategies and other 5 development tools and techniques by all agencies and 6 instrumentalities of the government."

7 SEC. 2. Section 3 of R. A. No. 9729 is hereby amended to read as
8 follows:

9 "SEC. 3. Definition of Terms. - For purposes of this Act,
10 the following shall have the corresponding meanings:

(a) "Adaptation" refers to the adjustment in natural or
human systems in response to actual or expected climatic
stimuli or their effects, which moderates harm or exploits
beneficial opportunities.

15 (b) "Adaptive capacity" refers to the ability of ecological, 16 social or economic systems to adjust to climate change 17 including climate variability and extremes, to moderate or offset 18 potential damages and to take advantage of associated 19 opportunities with changes in climate or to cope with the 20 consequences thereof.

21 (c) "Anthropogenic causes" refer to causes resulting from
22 human activities or produced by human beings.

23 (d) "Climate Change" refers to a change in climate that
24 can be identified by changes in the mean and/or variability of

1 (d) "Climate Change" refers to a change in climate that 2 can be identified by changes in the mean and/or variability of 3 its properties and that persists for an extended period typically 4 decades or longer, whether due to natural variability or as a 5 result of human activity.

6 (E) "CLIMATE FINANCE" IS THE ALLOCATION OF 7 PUBLIC RESOURCES TOWARDS THE CLIMATE CHANGE 8 ADAPTATION AND MITIGATION REQUIREMENTS OF THE 9 COUNTRY AND VULNERABLE COMMUNITIES, THROUGH 10 FRAMEWORKS, MECHANISMS AND PROCESSES THAT ARE 11 EQUITABLE, ACCOUNTABLE, TRANSPARENT, AND ARE IN 12 LINE WITH THE NATIONAL DEVELOPMENT GOALS.

13 [(e)] (F) "Climate Variability" refers to the variations in the
14 average state and in other statistics of the climate on all
15 temporal and spatial scales beyond that of individual weather
16 events.

17 [(f)] (G) "Climate Risk" refers to the product of climate and
18 related hazards working over the vulnerability of human and
19 natural ecosystems.

20 [(g)] (H) "Disaster" refers to a serious disruption of the 21 functioning of a community or a society involving widespread 22 human, material, economic or environmental losses and 23 impacts which exceed the ability of the affected community or 24 society to cope using its own resources.

[(h)] (I) "Disaster risk reduction AND MANAGEMENT 1 (DRRM)" refers to the SYSTEMATIC PROCESS OF USING 2 DIRECTIVES, ORGANIZATIONS. ADMINISTRATIVE AND 3 OPERATIONAL SKILLS AND CAPACITIES TO IMPLEMENT 4 STRATEGIES. POLICIES AND IMPROVED COPING 5 CAPACITIES IN ORDER TO LESSEN THE ADVERSE IMPACTS 6 HAZARDS AND THE POSSIBILITY OF DISASTER. OF 7 PROSPECTIVE DISASTER RISK REDUCTION AND 8 MANAGEMENT REFERS TO RISK REDUCTION AND 9 MANAGEMENT ACTIVITIES THAT ADDRESS AND SEEK TO 10 AVOID THE DEVELOPMENT OF NEW OR INCREASED 11 DISASTER RISKS, ESPECIALLY IF RISK REDUCTION 12 POLICIES ARE NOT PUT IN PLACE [concept and practice of 13 reducing disaster risks through systematic efforts to analyze 14 and manage the causal factors of disasters, including through 15 reduced exposure to hazards, lessened vulnerability of people 16 and property, wise management of land and the environment, 17 and improved preparedness for adverse events]. 18

19 [(i)] (K) "Gender mainstreaming" refers to the strategy for 20 making women's as well as men's concerns and experiences an 21 integral dimension of the design, implementation, monitoring, 22 and evaluation of policies and programs in all political, 23 economic, ENVIRONMENTAL OR ECOLOGICAL and societal 24 spheres so that women and men benefit equally and inequality 25 is not perpetuated. It is the process of assessing the

implications for women and men of any planned action,
including legislation, policies, or programs in all areas and at all
levels.

4 [(j)] (L) "Global Warming" refers to the increase in the 5 average temperature of the Earth's near-surface air and oceans 6 that is associated with the increased concentration of 7 greenhouse gases in the atmosphere.

8 [(k)] (M) "Greenhouse effect" refers to the process by which 9 the absorption of infrared radiation by the atmosphere warms 10 the Earth.

11 [(1)] (N) "Greenhouse gases (GHG)" refers to constituents of 12 the atmosphere that contribute to the greenhouse effect 13 including, but not limited to, carbon dioxide, methane, nitrous 14 oxide, hydrofluorocarbons, perfluorocarbons and sulfur 15 hexafluoride.

[(m)] (O) "Mainstreaming" refers to the integration of
 policies and measures that address climate change into
 development planning and sectoral decision-making.

[(n)] (P) "Mitigation" in the context of climate change,
refers to human intervention to reduce anthropogenic emissions
sources and enhance removals by sinks of all GHG, including
ozone- depleting substances and their substitutes.

1 [(0)] (Q) "Mitigation potential" shall refer to the scale of 2 GHG reductions that could be made, relative to emission 3 baselines, for a given level of carbon price (expressed in cost per 4 unit of carbon dioxide equivalent emissions avoided or reduced).

5 [(p)] (R) "Sea level rise" refers to an increase in sea level 6 which may be influenced by factors like global warming through 7 expansion of sea water as the oceans warm and melting of ice 8 over land and local factors such as land subsidence.

9 (S) "VULNERABLE AND MARGINALIZED GROUPS" ARE
10 GROUPS OR COMMUNITIES WHO FACE HIGHER EXPOSURE
11 TO DISASTER RISK AND AGGRAVATED POVERTY
12 INCLUDING, BUT NOT LIMITED TO, CHILDREN, ELDERLY,
13 DIFFERENTLY-ABLED PEOPLE, AND INDIGENOUS PEOPLES.

. 14 [(q)] (T) "Vulnerability" refers to the degree to which a 15 system is susceptible to, or unable to cope with, adverse 16 **EFFECTS** of climate change, including climate variability and 17 **EXTREME CLIMATE EVENTS**. Vulnerability is a function of 18 the character, magnitude, and rate of climate change and 19 variation to which a system is exposed, its sensitivity, and its 20 adaptive capacity."

21 SEC. 3. Section 4 of R.A. No. 9729 is hereby amended to read as
22 follows:

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"TITLE II CLIMATE CHANGE COMMISSION

"SEC. 4. Creation of the Climate Change Commission. There is hereby established a Climate Change Commission,
 hereinafter referred to as the Commission.

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4 "The Commission shall be an independent and
5 autonomous body and shall have the same status as that of a
6 national government agency. It shall be attached to the Office of
7 the President.

8 "The Commission shall be the [sole] **LEAD** policy-making 9 body of the government, which shall be tasked to coordinate, 10 monitor and evaluate the programs and action plans of the 11 government [relating to climate change] **IN ORDER TO ENSURE** 12 **THE MAINSTREAMING OF CLIMATE CHANGE INTO THE** 13 **NATIONAL, SECTORAL AND LOCAL DEVELOPMENT PLANS** 14 **AND PROGRAMS** pursuant to the provisions of this Act.

15 "The Commission shall be organized within sixty (60) days
16 from the effectivity of this Act."

17 SEC. 4. Section 5 of R. A. No. 9729 is hereby amended to read as
18 follows:

"SEC. 5. Composition of the Commission. - The
Commission shall be composed of the President of the Republic
of the Philippines who shall serve as the Chairperson, and three
(3) Commissioners to be appointed by the President, one of

1	whom shall [serve as the] BE APPOINTED AS Vice Chairperson		
2	of the Commission.		
3	"The Commission shall have an advisory board composed		
4	of the following:		
5	(a) Secretary of the Department of Agriculture;		
6	(B) SECRETARY OF THE DEPARTMENT OF BUDGET		
7	AND MANAGEMENT;		
8	[(b)] (C) Secretary of the Department of Energy;		
9	[(c)] (D) Secretary of the Department of Environment and		
10	Natural Resources		
11	[(d)] (E) Secretary of the Department of Education;		
12	(F) SECRETARY OF THE DEPARTMENT OF		
13	FINANCE;		
14	[(e)] (G) Secretary of the Department of Foreign Affairs;		
15	[(f)] (H) Secretary of the Department of Health;		
16	[(g)] (I) Secretary of the Department of the Interior and		
17	Local Government;		
18	[(h)] (J) Secretary of the Department of National Defense,		
19	in his capacity as Chair of the National Disaster RISK		

REDUCTION AND MANAGEMENT [Coordinating] 1 Council; 2 3 [(i)] (K) Secretary of the Department of Public Works and 4 Highways; [(i)] (L) Secretary of the Department of Science and 5 Technology; 6 [(k)] (M) Secretary of the Department of Social Welfare and 7 8 Development; [(1)] (N) Secretary of the Department of Trade and 9 Industry; 10 [(m)] (O) Secretary of the Department of Transportation 11 and Communications; 12 [(n)] (P) Director-General of the National Economic and 13 Development Authority, in his capacity as SOCIO-ECONOMIC 14 PLANNING SECRETARY AND Chair of the Philippine Council 15 for Sustainable Development (PCSD); 16 [(0) (Q) [Director-General of the National Security Council; 17 Chairperson of the [National] PHILIPPINE [(p)] (R) 18 Commission [on the Role of] **ON** [Filipino] Women; 19 CHAIRPERSON THE NATIONAL YOUTH 20 (S)OF COMMISSION; 21

1	[(q)] (T) President of the League of Provinces;
2	[(r)] (U) President of the League of Cities;
3	[(s)] (V) President of the League of Municipalities;
4	[(t) (W) President of the Liga ng mga Barangay;
5	[(u)] (X) Representative from the academe; [and]
6	[(v)] (Y) Representative from the business sector; and
7	[(w]] (Z) Representative from nongovernmental
8	organizations
9	"At least one (1) of the sectoral representatives shall come
10	from the disaster risk reduction community.
11	"The representatives shall be appointed by the President
12	from a list of nominees submitted by their respective groups
13	AND ENDORSED BY THE COMMISSION. THEY SHALL
14	SERVE FOR A MAXIMUM TERM OF SIX (6) YEARS;
15	PROVIDED, HOWEVER, THAT SUCH APPOINTMENT MAY BE
16	TERMINATED BY THE PRESIDENT ON THE BASIS OF THE
17	WITHDRAWAL OF ENDORSEMENT BY OR
18	RECOMMENDATION OF THE SECTOR THEY REPRESENT.
19	[They shall serve for a term of six (6) years without
20	reappointment unless their representation is withdrawn by the
21	sector they represent.] Appointment to any vacancy shall be
22	only for the unexpired term of the predecessor.

1 ["Only the *ex officio* members of the advisory board shall 2 appoint a qualified representative who shall hold a rank of no 3 less than an Undersecretary."] **EX OFFICIO MEMBERS OF** 4 **THE ADVISORY BOARD MAY APPOINT THEIR RESPECTIVE** 5 **PERMANENT ALTERNATE REPRESENTATIVES WHO SHALL** 6 **HAVE THE RANK OF AN UNDERSECRETARY.**

7 SEC. 5. Section 6 of R. A. No. 9729 is hereby amended to read as
8 follows:

9 "SEC. 6. *Meetings of the Commission.* – The Commission 10 shall meet once every three (3) months, or as often as may be 11 deemed necessary by the Chairperson. The Chairperson may 12 likewise call upon other government agencies for the proper 13 implementation of this Act.

14IN THE ABSENCE OF THE CHAIRPERSON, THE15COMMISSION MAY CONVENE WITH THE PRESENCE OF ALL16THREE (3) COMMISSIONERS, TO BE PRESIDED BY THE17VICE CHAIRPERSON.

18THE COMMISSION, BY A MAJORITY VOTE AMONG19THE THREE (3) COMMISSIONERS, SHALL DECIDE ON ANY20MATTER FOR RESOLUTION; PROVIDED, HOWEVER, THAT21THE CHAIRPERSON MAY VETO ANY DECISION OF THE22COMMISSION WITHIN THIRTY (30) DAYS FROM ITS23APPROVAL.

ANY DECISION TRANSLATED INTO AN ISSUANCE OR 1 INSTRUMENT APPROVED IN THE MANNER POLICY 2 PRESCRIBED IN THIS SECTION SHALL BE SIGNED BY AT 3 COMMISSIONERS SHALL BE LEAST TWO (2)AND 4 APPROVED BY THE CHAIRPERSON IN ORDER TO TAKE 5 EFFECT. 6

7 SEC. 6. Section 7 of R. A. No. 9729 is hereby amended to read as
8 follows:

"SEC. 7. Qualifications, Tenure, Compensation AND 9 **REMOVAL** of Commissioners. - The Commissioners must be 10 Filipino citizens, residents of the Philippines, at least thirty (30) 11 vears of age at the time of appointment, with [at least ten (10) 12 years of **PROVEN** experience on climate change and of proven 13 honesty and integrity. The Commissioners shall be experts in 14 climate change by virtue of their educational background, 15 training and experience: *Provided*, That at least one (1) 16 Commissioner shall be female: Provided, further, That in no case 17 shall the Commissioners come from the same sector: Provided, 18 finally, That in no case shall any of the Commissioners appoint 19 representatives to act on their behalf. 20

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"The Commissioners shall hold office for a period of six (6)
years, and may be subjected to reappointment: *Provided*, That
no person shall serve for more than two (2) consecutive terms: *Provided, further*, That in case of a vacancy, the new appointee
shall fully meet the qualifications of a Commissioner and shall

hold office for the unexpired portion of the term only: *Provided*, *[finally]* FURTHERMORE, That in no case shall a Commissioner
be designated in a temporary or acting capacity; *PROVIDED*, *FINALLY*, THAT ANY COMMISSIONER MAY BE REMOVED
FROM OFFICE BEFORE THE EXPIRATION OF HIS/HER
TERM FOR CAUSE AND IN ACCORDANCE WITH DUE
PROCESS REQUIRED BY PERTINENT LAWS.

8 "The Vice Chairperson and the Commissioners shall have 9 the rank and privileges of a Department Secretary and 10 Undersecretary, respectively. They shall be entitled to 11 corresponding compensation and other emoluments and shall 12 be subject to the same disqualifications."

13 SEC. 7. Section 9 of R. A. No. 9729 is hereby amended to read as
14 follows:

15 "SEC. 9. Powers and Functions of the Commission. - The
16 Commission shall have the following powers and functions:

17 [(a) Ensure the mainstreaming of climate change, in
18 synergy with disaster risk reduction, into the national, sectoral
19 and local development plans and programs;]

20 [(b)} (A) Coordinate and synchronize climate change
21 programs IN CONSULTATION WITH national government
22 agencies and other stakeholders;

1 [(c)] (B) Formulate a **STRATEGIC** Framework on 2 Climate Change to serve as the basis for a program for climate 3 change planning, research and development, extension, and 4 monitoring of activities on climate change;

5 [(d)] (C) Exercise policy coordination to ensure the 6 attainment of goals set in the **STRATEGIC** framework [strategy] 7 and program on climate change;

8 [(e)] (D) Recommend legislation, policies, strategies, 9 programs on and appropriations for climate change adaptation 10 and mitigation and other related activities;

Recommend key development investments in 11 [(f)] (E) climate- sensitive sectors such as water resources, agriculture, 12 forestry, coastal and marine resources, health, and 13 infrastructure the achievement of national 14 to ensure sustainable development goals; 15

16 [(g)] (F) Create an enabling environment for the design of
17 relevant and appropriate risk-sharing and risk-transfer
18 instruments;

19 [(h)] (G) Create an enabling environment that shall
20 promote broader multi-stakeholder participation and integrate
21 climate change mitigation and adaptation;

[(i)] (H) Formulate strategies [on] FOR mitigating GHG
 EMISSIONS [and other] from anthropogenic [causes of climate
 change] SOURCES AND ENHANCE REMOVALS BY SINKS;

4 [(j)] (I) Coordinate and establish a close partnership with 5 the National Disaster **RISK REDUCTION AND MANAGEMENT** 6 [Coordinating] Council in order to increase efficiency and 7 effectiveness in reducing the people's vulnerability to climate-8 related disasters;

[(k)] (J) In coordination with the Department of Foreign 9 Affairs, represent the Philippines in the climate change 10 negotiations AND LEAD THE PHILIPPINE PANEL OF 11 12 NEGOTIATORS TO THE UNFCCC AND THE FORMULATION **OF OFFICIAL PHILIPPINE POSITIONS ON CLIMATE CHANGE** 13 NEGOTIATION ISSUES AND DECISION AREAS IN THE 14 INTERNATIONAL NEGOTIATION ARENA; 15

16 [(l)] (K) Formulate and update guidelines for determining
17 vulnerability to climate change impacts and adaptation
18 assessments and facilitate the provision of technical assistance
19 for their implementation and monitoring;

20 [(m)] (L) Coordinate with local government units (LGUs)
21 and private entities to address vulnerability to climate change
22 impacts of regions, provinces, cities and municipalities;

1 [(n)] (M) Facilitate capacity building for local adaptation 2 planning, implementation and monitoring of climate change 3 initiatives in vulnerable **AND MARGINALIZED** communities and 4 areas;

5 [(0)] (N) Promote and provide technical and financial 6 support to local research and development programs and 7 projects in vulnerable **AND MARGINALIZED** communities and 8 areas;

9 [(p)] (O) Oversee the dissemination of information on
10 climate change, local vulnerabilities and risks, relevant laws
11 and protocols and adaptation and mitigation measures; [and]

12 (P) ESTABLISH A COORDINATION MECHANISM 13 WITH THE CONCERNED GOVERNMENT AGENCIES AND 14 OTHER STAKEHOLDERS TO ENSURE TRANSPARENCY AND 15 COHERENCE IN THE ADMINISTRATION OF CLIMATE FUNDS 16 TAKING INTO CONSIDERATION THE OFFICIAL PHILIPPINE 17 POSITION IN INTERNATIONAL NEGOTIATIONS; AND

18 (Q) PERFORM SUCH OTHER FUNCTIONS AS MAY BE
19 NECESSARY FOR THE EFFECTIVE OPERATION AND
20 IMPLEMENTATION OF THIS ACT.

SEC. 8. Section 11 of R. A. No. 9729 is hereby amended to read as
follows:

"SEC. 11. NATIONAL STRATEGIC Framework [Strategy] 1 2 and Program on Climate Change. - The Commission shall, within six (6) months from the effectivity of this Act, formulate a 3 **NATIONAL STRATEGIC** Framework [Strategy] on Climate 4 Change. The Framework shall serve as the basis for climate 5 change planning, research and development, extension, 6 monitoring of activities, AND CLIMATE FINANCING, to protect 7 vulnerable **AND MARGINALIZED** communities from the adverse 8 effects of climate change. 9

"The Framework shall be formulated based on climate
change vulnerabilities, specific adaptation needs, and mitigation
potential, and in accordance with the international agreements.

13 "The Framework shall be reviewed every three (3) years, or
14 as may be deemed necessary. THE REVIEW OF THE
15 FRAMEWORK SHALL INVOLVE A PARTICIPATORY AND
16 INTERACTIVE PROCESS."

17 SEC. 9. Section 12 of R. A. Act No. 9729 is hereby amended to read
18 as follows:

19 "SEC. 12. Components of the NATIONAL STRATEGIC
20 Framework [Strategy] and Program on Climate Change. - The
21 Framework shall include, but not limited to, the following
22 components:

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(a) National priorities;

1	(b) Impacts, vulnerability and adaptation assessments;		
2	(c) Policy formulation;		
3	(d) Compliance with international commitments;		
4	(e) Research and development;		
5	(f) Database development and management;		
6	(g) Academic programs, capability building and		
7	mainstreaming;		
8	(h) Advocacy and information dissemination;		
9	(i) Monitoring and evaluation; and		
10	(j) Gender mainstreaming."		
11	SEC. 10. Section 15 of R. A. No. 9729 is hereby amended to read as		
12	follows:		
13	"SEC. 15. Role of Government Agencies. – To ensure the		
14	effective implementation of the framework strategy and program		
15	on climate change, concerned agencies shall perform the		
16	following functions:		
15	(-) The Development of Education (DevED) shall intermete		
17	(a) The Department of Education (DepED) shall integrate		
18	climate change into the primary and secondary education		
19	curricula and/or subjects, such as, but not limited to, science,		
20	biology, sibika, history, including textbooks, primers and other		
21	educational materials, basic climate change principles and		

(b) The Department of the Interior and Local Government(DILG) and Local Government Academy, IN COORDINATION

concepts;

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WITH THE NATIONAL ECONOMIC DEVELOPMENT 1 AUTHORITY AND OTHER CONCERNED AGENCIES, shall 2 facilitate the development and provision of a [training] 3 CAPACITY-BUILDING program for LGUs in climate change, 4 INCLUDING THE PROVISION OF NECESSARY 5 AND APPROPRIATE TECHNOLOGY. The [training] program shall 6 include socioeconomic, geophysical, policy, and other content 7 necessary to address the prevailing and forecasted conditions 8 and risks of particular LGUs. It shall likewise focus on women 9 10 and children, especially in the rural areas, since they are the most vulnerable; 11

Department of Environment and 12 (c)The Natural Resources (DENR) shall oversee the establishment and 13 maintenance of a climate change information management 14 system and network, including on climate change risks, 15 activities and investments, in collaboration with other 16 concerned national government agencies, institutions and 17 LGUs; 18

(d) The Department of Foreign Affairs (DFA) shall review
international agreements related to climate change and make
the necessary recommendation for ratification and compliance
by the government on matters pertaining thereto;

23 (e) The Philippine Information Agency (PIA) shall
24 disseminate information on climate change, local vulnerabilities

and risk, relevant laws and protocols and adaptation and
 mitigation measures; [and]

3 (F) THE DEPARTMENT OF FINANCE (DOF) SHALL 4 COORDINATE WITH THE COMMISSION ON MATTERS 5 CONCERNING FISCAL POLICIES RELATED TO CLIMATE 6 CHANGE AND MONITOR AND REPORT MEASURES 7 INVOLVING CLIMATE FINANCE;

8 (G) THE DEPARTMENT OF BUDGET AND MANAGEMENT (DBM) SHALL **UNDERTAKE** THE 9 FORMULATION OF THE ANNUAL NATIONAL BUDGET IN A 10 WAY THAT ENSURES THE APPROPRIATE PRIORITIZATION 11 AND ALLOCATION OF FUNDS TO SUPPORT CLIMATE 12 13 CHANGE-RELATED PROGRAMS AND PROJECTS IN THE ANNUAL PROGRAM OF GOVERNMENT; 14

(H) THE DEPARTMENT OF SCIENCE AND 15 TECHNOLOGY (DOST), THROUGH THE PHILIPPINE 16 17 ATMOSPHERIC, GEOPHYSICAL AND ASTRONOMICAL SERVICES ADMINISTRATION (PAGASA), SHALL PROMOTE, 18 ASSIST AND. WHERE APPROPRIATE, UNDERTAKE 19 SCIENTIFIC AND TECHNOLOGICAL RESEARCH 20 AND DEVELOPMENT, PROJECTIONS AND ANALYSIS OF FUTURE 21 CLIMATE SCENARIOS, INCLUDING ACTIVITIES RELATIVE 22 OBSERVATION, COLLECTION, ASSESSMENT TO 23 AND PROCESSING OF CLIMATE-RELATED DATA SUCH AS BUT 24

NOT LIMITED TO RAINFALL, SEA-LEVEL-RISE, EXTREME 1 EVENTS, RISE IN TEMPERATURES, CLIMATE AND 2 **RECORDS OF SEVERE DROUGHTS MONITORED OVER** 3 LONG PERIODS OF TIME, IN COORDINATION WITH LOCAL 4 **GOVERNMENT UNITS IN PRIORITY/TARGET MONITORING** 5 SITES, FOR THE BENEFIT OF AGRICULTURE, NATURAL 6 RESOUCES, COMMERCE AND INDUSTRY AND IN OTHER 7 AREAS IDENTIFIED TO BE VITAL TO THE COUNTRY'S 8 **DEVELOPMENT; AND** 9

[f] (I) Government financial institutions, EXCEPT THE 10 BANGKO SENTRAL NG PILIPINAS (BSP), shall, any provision 11 in their respective charters to the contrary notwithstanding, 12 provide preferential financial packages for climate change-13 related projects. In consultation with the [Bangko Sentral ng 14 Pilipinas BSP, they shall, within thirty (30) days from the 15 16 effectivity of this Act, issue and promulgate the implementing guidelines therefor. 17

18 [The Commission shall evaluate, recommend the approval
19 of loans and monitor the use of said funds.]"

20 SEC. 11. Section 16 of R. A. No. 9729 is hereby amended to read as
21 follows:

"SEC. 16. Coordination with Various Sectors. - In the development and
implementation of the National Climate Change Action Plan, and the local
action plans, the Commission shall CONSULT AND coordinate with the

nongovernment organizations (NGOs), civic organizations, academe, people's
organizations, the private and corporate sectors and other concerned
stakeholder groups."

SEC. 12. Section 17 of R. A. No. 9729 is hereby amended to read as
follows:

"SEC. 17. Authority to Receive Donations and/or Grants. -6 The Commission is hereby authorized to accept grants, 7 contributions, donations, endowments, bequests, or gifts in 8 cash, or in kind from local and foreign sources in support of the 9 development and implementation of climate change programs 10 and plans: Provided, That in case of donations from foreign 11 governments, acceptance thereof shall be subject to prior 12 clearance and approval of the President of the Philippines upon 13 14 recommendation of the [Secretary of Foreign Affairs DEPARTMENT OF FINANCE: Provided, further, That such 15 donations shall not be used to fund personal services 16 17 expenditures and other operating expenses of the Commission.

18 "The proceeds shall be used to finance:

(a) Research, development, demonstration and promotion
of technologies;

(b) Conduct of assessment of vulnerabilities to climate
 change impacts, resource inventory, and adaptation capability
 building;

1	(c) Advocacy, networking and communication activities in		
2	the conduct of information campaign; and		
2	(1) Construct of much other activities were 11		
3	(d) Conduct of such other activities reasonably necessary		
4	to carry out the objectives of this Act, as may be defined by the		
5	Commission."		
6	SEC. 13. Insert and re-number Sections 18, 19, 20, 21, 22, 23, 24,		
7	and 25 in R. A. No. 9729 after a new Title III to read as follows:		
8	"TITLE III		
9	THE PEOPLE'S SURVIVAL FUND		
10	"SEC. 18. CREATION OF THE PEOPLE'S SURVIVAL		
11	FUNDA PEOPLE'S SURVIVAL FUND, HEREINAFTER		
12	REFERRED TO AS THE FUND, IS HEREBY ESTABLISHED AS		
13	A SPECIAL TRUST FUND FOR THE FINANCING OF		
14	ADAPTATION PROGRAMS AND PROJECTS BASED ON THE		
15	NATIONAL STRATEGIC FRAMEWORK."		
16	"SEC. 19. SOURCES OF THE FUND THE FUND SHALL		
17	BE SOURCED FROM PUBLIC SOURCES, FOREIGN OR		
18	LOCAL, INCLUDING BUT NOT LIMITED TO THE		
19 [′]	FOLLOWING:		
20	(A) TEN PERCENT (10%) FROM CASH DIVIDENDS		
21	DECLARED BY ALL GOVERNMENT-OWNED AND		
22	CONTROLLED CORPORATIONS;		
23	(C) FIVE PERCENT (5%) OF THE PROCEEDS FROM		
24	THE SALE OF CERTIFIED OR VERIFIED		
	25		

.

1EMISSIONS REDUCTION CARBON CREDITS2GENERATED FROM DOMESTIC ACTIVITIES;3(C)TEN PERCENT (10%) OF THE MONIES COLLECTED4UNDER REPUBLIC ACT 8794, OTHERWISE KNOWN5AS THE MOTOR VEHICLE USER'S CHARGE,6THEREBY AMENDING SECTION 7 THEREOF.

A ONE-TIME ALLOCATION IN THE AMOUNT OF FIFTY
 MILLION PESOS (P50,000,000.00) IS HEREBY ALLOTTED
 FROM THE PRESIDENT'S CONTINGENCY FUND AS SEED
 MONEY FOR THE FUND.

11THE FUND MAY RECEIVE PRIVATE DONATIONS.12DONATIONS TO THE FUND SHALL BE EXEMPT FROM13DONOR'S TAX AND THE SAME SHALL BE CONSIDERED AS14ALLOWABLE DEDUCTIONS FROM THE GROSS INCOME OF15THE DONOR, IN ACCORDANCE WITH THE PROVISIONS OF16THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS17AMENDED."

18 "SEC. 20. USES OF THE FUND.- THE FUND SHALL BE
19 USED TO SUPPORT ADAPTATION ACTIVITIES OF LOCAL
20 GOVERNMENTS AND COMMUNITIES SUCH AS, BUT NOT
21 LIMITED TO THE FOLLOWING:

(A)ADAPTATION ACTIVITIES, WHERE SUFFICIENT
 INFORMATION IS AVAILABLE TO WARRANT SUCH
 ACTIVITIES, IN THE AREAS OF WATER
 RESOURCES MANAGEMENT, LAND
 MANAGEMENT, AGRICULTURE AND FISHERIES,

1RESOURCESMANAGEMENT,LAND2MANAGEMENT,AGRICULTUREANDFISHERIES,3HEALTH,INFRASTRUCTUREDEVELOPMENT,4NATURALECOSYSTEMSINCLUDING5MOUNTAINOUS AND COASTAL ECOSYSTEMS;

6 (B) IMPROVEMENT OF THE MONITORING OF 7 **VECTOR-BORNE** DISEASES TRIGGERED BY CLIMATE CHANGE, AND IN THIS CONTEXT 8 IMPROVING DISEASE CONTROL 9 AND **PREVENTION;** 10

 11
 (C)FORECASTING AND EARLY WARNING SYSTEMS

 12
 AS PART OF PREPAREDNESS FOR CLIMATE

 13
 RELATED HAZARDS;

(D)SUPPORTING INSTITUTIONAL DEVELOPMENT, 14 FOR LOCAL GOVERNMENTS, IN PARTNERSHIP 15 WITH LOCAL COMMUNITIES AND CIVIL SOCIETY 16 GROUPS, FOR 17 PREVENTIVE MEASURES, PLANNING, PREPAREDNESS AND MANAGEMENT 18 OF IMPACTS RELATING TO CLIMATE CHANGE, 19 INCLUDING CONTINGENCY 20 PLANNING. IN PARTICULAR, FOR DROUGHTS AND FLOODS IN 21 AREAS PRONE TO EXTREME CLIMATE EVENTS. 22

(E) STRENGTHENING EXISTING, AND WHERE
 NEEDED, ESTABLISH REGIONAL CENTERS AND
 INFORMATION NETWORKS FOR RAPID
 RESPONSE TO EXTREME CLIMATE EVENTS;

FOR RISK (F) SERVING AS A GUARANTEE 1 INSURANCE NEEDS FOR FARMERS, 2 AND OTHER AGRICULTURAL WORKERS 3 STAKEHOLDERS: AND 4

 5
 (G)COMMUNITY ADAPTATION SUPPORT PROGRAMS

 6
 BY LOCAL ORGANIZATIONS ACCREDITED BY THE

 7
 COMMISSION.

THE FUND SHALL BE SUPPLETORY TO ANY ANNUAL 8 APPROPRIATIONS ALLOCATED BY RELEVANT 9 **GOVERNMENT AGENCIES FOR CLIMATE CHANGE-RELATED** 10 PROGRAMS AND PROJECTS AND BY LGUS PURSUANT TO 11 THE NEW SECTION 26 OF THIS ACT. THE FUND SHALL 12 ENCOURAGE COUNTERPART FUNDING ARRANGEMENTS 13 AMONG LOCAL GOVERNMENTS, COMMUNITY 14 ORGANIZATIONS, THE PRIVATE SECTOR, AND OTHER 15 ENTITIES. 16

17 "SEC. 21. THE PEOPLE'S SURVIVAL FUND BOARD.18 THERE IS HEREBY CREATED A PEOPLE'S SURVIVAL FUND
19 BOARD, HEREINAFTER REFERRED TO AS THE PSF BOARD,
20 WHICH SHALL BE LODGED UNDER THE COMMISSION. IT
21 SHALL BE COMPOSED OF THE FOLLOWING:

(A) SECRETARY OF THE DEPARTMENT OF FINANCE
 AS CHAIR;

(B) VICE-CHAIRPERSON OF THE COMMISSION;
 (C) SECRETARY OF THE DEPARTMENT OF BUDGET
 AND MANAGEMENT;

1(D)DIRECTOR-GENERALOFTHENATIONAL2ECONOMIC AND DEVELOPMENT AUTHORITY;3(E)SECRETARY OF THE DEPARTMENT OF INTERIOR4AND LOCAL GOVERNMENT;

5(F) A REPRESENTATIVE FROM THE BUSINESS6SECTOR WITH OBSERVER STATUS; AND,

(G) A REPRESENTATIVE FROM THE NGOS WITH 7 PROVIDED OBSERVER STATUS: THAT THE 8 ORGANIZATIONS OF THE BUSINESS AND NGO 9 BOARD ARE REPRESENTATIVES OF THE PSF 10 DISQUALIFIED FROM ACCESSING THE FUND DURING 11 THEIR TERM, AS SET BY THE COMMISSION, AND A 12 YEAR AFTER THEIR TENURE IN THE PSF BOARD 13 14 SHALL HAVE BEEN TERMINATED OR COMPLETED. THE SAID REPRESENTATIVES SHALL BE IDENTIFIED 15 AND DESIGNATED AS SUCH BY THE COMMISSION. 16

17 "SEC. 22. POWERS AND FUNCTIONS OF THE PSF
18 BOARD. - THE PSF BOARD, WHICH SHALL CONVENE AT
19 LEAST TWICE A YEAR, SHALL HAVE THE FOLLOWING
20 POWERS AND FUNCTIONS:

(A) PROMULGATE POLICIES THAT WILL MAINTAIN
THE FIDUCIARY CHARACTER OF THE BOARD;
(B) PROVIDE OVERALL STRATEGIC GUIDANCE IN
THE MANAGEMENT AND USE OF THE FUND,
INCLUDING BUT NOT LIMITED TO THE
DEVELOPMENT OF FUNDING WINDOWS FOR

1		VARIOUS ADAPTATION ACTIVITIES, INCLUDING
2		COUNTERPART FUNDING ARRANGEMENTS, AND
3		GUIDELINES FOR PROJECT ASSESSMENT,
4		APPROVAL AND EVALUATION;
5	(C)	DEVELOP SOCIAL, FINANCIAL AND
6		ENVIRONMENTAL SAFEGUARDS TO BE USED IN

PROJECT IMPLEMENTATION;

6

7

- IDENTIFY ADDITIONAL SOURCES FOR THE (D) 8 FUND; 9
- ISSUE FINAL APPROVAL OF PROJECTS FOR **(E)** 10 THE USE OF THE FUND; 11
- ADOPT A CONFLICT OF INTEREST POLICY TO 12 (F) ENSURE THAT BOARD MEMBERS WILL NOT 13 VOTE ON PROJECTS IF THEY HAVE A DIRECT 14 STAKE THEREIN; AND 15
- (G) ENSURE AN INDEPENDENT THIRD PARTY 16 EVALUATION AND AUDITING OF ACTIVITIES 17 SUPPORTED BY THE FUND, TAKING INTO 18 CONSIDERATION THE PRINCIPLES OF 19 TRANSPARENCY AND ACCOUNTABILITY, AND 20 GOVERNMENT ACCOUNTING AND AUDITING 21 **RULES AND REGULATIONS.** 22

"SEC. 23. ROLE OF THE COMMISSION IN THE 23 UTILIZATION OF THE PEOPLE'S SURVIVAL FUND. - THE 24 CLIMATE CHANGE OFFICE, HEADED BY THE VICE 25 CHAIRPERSON OF THE COMMISSION, SHALL EVALUATE 26

AND REVIEW THE PROJECT PROPOSALS, AND, WITH THE 1 CONCURRENCE AND ENDORSEMENT OF A MAJORITY OF 2 THE CLIMATE CHANGE COMMISSIONERS APPOINTED BY 3 THE PRESIDENT, RECOMMEND APPROVAL OF PROJECT 4 PROPOSALS TO THE PSF BOARD BASED ON THE POLICIES, 5 GUIDELINES, AND SAFEGUARDS, AGREED BY THE PSF 6 BOARD. THE COMMISSION SHALL UTILIZE THE EXPERTISE 7 OF RELEVANT GOVERNMENT AGENCIES IN ITS ADVISORY 8 BOARD AND THE NATIONAL PANEL OF TECHNICAL 9 10 EXPERTS IN THE PROJECT APPRAISAL, MONITORING AND EVALUATION PROCESS. THE COMMISSION SHALL NOT BE 11 12 A PROJECT IMPLEMENTOR.

13 THE COMMISSION SHALL FORMULATE MECHANISMS
 14 THAT ENSURE TRANSPARENCY AND PUBLIC ACCESS TO
 15 INFORMATION REGARDING FUNDING DELIBERATIONS AND
 16 DECISIONS.

THE COMMISSION SHALL DEVELOP GUIDELINES TO 17 ACCREDIT LOCAL ORGANIZATIONS SEEKING TO ACCESS 18 THE FUND. ORGANIZATIONS WILL BE ACCREDITED BASED 19 ON CRITERIA SUCH AS ORGANIZATIONAL INDEPENDENCE, 20 TRACK RECORD IN THE COMMUNITY AND/OR FIELD OF 21 FINANCIAL 22 EXPERTISE, MANAGEMENT, AND PARTICIPATORY PRACTICES. 23

24 SEC. 24. PRIORITIZATION OF FUND ALLOCATION.-25 THE COMMISSION SHALL DEVELOP CRITERIA TO

PRIORITIZE USE OF THE FUND BASED ON, BUT NOT 1 LIMITED TO THE FOLLOWING: 2 (A) LEVEL OF RISK AND VULNERABILITY TO 3 CLIMATE CHANGE; 4 PARTICIPATION OF AFFECTED COMMUNITIES 5 **(B)** IN THE DESIGN OF THE PROJECT; 6 7 (C) **POVERTY REDUCTION POTENTIAL**; (D) COST EFFECTIVENESS AND SUSTAINABILITY OF 8 9 THE PROPOSAL; 10 (E) **IDENTIFICATION OF POTENTIAL CO-BENEFITS** EXTENDING BEYOND LOCAL GOVERNMENT 11 12 UNIT TERRITORY; (F) MAXIMIZATION OF MULTI-SECTORAL OR 13 14 **CROSS-SECTORAL BENEFITS;** 15 (G) RESPONSE TO **GENDER-DIFFERENTIATED** VULNERABILITIES; AND 16 (H) AN AGREED CLIMATE CHANGE ADAPTATION 17 ACTION PLAN. 18 SEC. 24. COMMUNITY PARTICIPATION. - TO ENSURE 19 TRANSPARENCY AND PARTICIPATION OF VULNERABLE 20 21 AND MARGINALIZED GROUPS IN THE ADAPTATION PROJECTS TO BE SUPPORTED BY THE FUND, COMMUNITY 22 23 **REPRESENTATIVES AND/OR NGO COUNTERPARTS MAY** PARTICIPATE AS OBSERVERS IN 24 THE PROJECT IDENTIFICATION, MONITORING AND EVALUATION 25 PROCESS OF THE COMMISSION. 26

25. TRUSTEE - FOR THE SOUND SEC. AND 1 JUDICIOUS MANAGEMENT OF THE FUND, THE 2 COMMISSION, UPON RECOMMENDATION OF THE PSF 3 BOARD, SHALL APPOINT A GOVERNMENT FINANCIAL 4 INSTITUTION, WITH SOUND TRACK RECORD ON FUND 5 MANAGEMENT, AS PORTFOLIO MANAGER AND TRUSTEE 6 OF THE FUND, SUBJECT TO GUIDELINES PROMULGATED 7 BY THE PSF BOARD. THE TRUSTEE SHALL MANAGE THE 8 INVESTMENT OF FUND BALANCES, ACCOUNTING AND 9 10 FINANCIAL REPORTING FOR THE FUND, TAKING INTO ACCOUNT THE **OBJECTIVES** OF TRANSPARENCY, 11 FINANCIAL 12 EFFICIENCY, RISK MANAGEMENT AND AVAILABILITY OF CASH AS NEEDED FOR THE FUND 13 COMMITMENTS AND DISBURSEMENTS, IN ACCORDANCE 14 WITH GOVERNMENT ACCOUNTING AND AUDITING RULES 15 AND **REGULATIONS.** THE TRUSTEE SHALL BE 16 ACCOUNTABLE то THE PSF FOR BOARD THE 17 PERFORMANCE ITS **RESPONSIBILITIES**, 18 OF IN ACCORDANCE WITH THE TERMS AND CONDITIONS OF 19 SERVICE AGREEMENT BETWEEN THE TRUSTEE AND THE 20 **PSF BOARD.** 21

22 SEC. 14. The succeeding sections shall be renumbered accordingly.

SEC. 15. If for any reason, any section or provisions of This Act is
declared as unconstitutional or invalid, the other sections or provisions
hereof shall not be affected thereby.

1 SEC. 16. All laws ordinances, rules and regulations and other 2 issuances or parts thereof, which are inconsistent with this Act are hereby 3 repealed or modified accordingly.

SEC. 17. This Act shall take effect after fifteen (15) days following its
complete publication in at least two (2) national newspapers of general
circulation.

7 Approved,